

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the Richmond Joint Powers Financing Authority, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Series 2019A Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 and is exempt from State of California personal income taxes. In the further opinion of Bond Counsel, interest on the Series 2019A Bonds is not a specific preference item for purposes of the federal alternative minimum tax. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Series 2019A Bonds. See "TAX MATTERS."

\$63,970,000
RICHMOND JOINT POWERS FINANCING AUTHORITY
LEASE REVENUE REFUNDING BONDS
(CIVIC CENTER PROJECT)
SERIES 2019A

Dated: Date of Delivery

Due: November 1, as shown on inside cover page

The Richmond Joint Powers Financing Authority (the "Authority") is issuing \$63,970,000 principal amount of its Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A (the "Series 2019A Bonds") pursuant to Trust Agreement, dated as of August 1, 2019 (the "Trust Agreement"), by and between the Authority and MUFG Union Bank, N.A., as trustee (the "Trustee"). The Series 2019A Bonds are being issued to: (i) redeem \$77,315,000 outstanding principal amount of the Authority's Lease Revenue Refunding Bonds (Civic Center Project) Series 2009; (ii) purchase a reserve facility for deposit into the reserve account established for the Series 2019A Bonds; (iii) fund a deposit into the Interest Account within the Revenue Fund to capitalize a portion of the interest due on May 1, 2020; and (iv) pay costs associated with the issuance of the Series 2019A Bonds. See "REFUNDING PLAN," "ESTIMATED SOURCES AND USES OF FUNDS," and "SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS—Series 2019A Reserve Account."

The Series 2019A Bonds are payable solely from, and secured solely by, Revenues of the Authority, consisting primarily of Base Rental Payments to be received by the Authority from the City of Richmond (the "City") under a Facility Lease, dated as of August 1, 2019 (the "Facility Lease"), by and between the City and the Authority, for the right to use and the occupancy of certain real property and facilities (the "Facilities"), as more fully described herein. The City has agreed in the Facility Lease to make all Base Rental Payments, subject to abatement of such Base Rental Payments in the event of material damage to or destruction of the Facilities or a taking of the Facilities in whole or in part. See "THE FACILITIES" and "SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS."

The Series 2019A Bonds will be delivered as fully registered bonds without coupons, in book-entry only form, and registered in the name of Cede & Co., as nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Series 2019A Bonds. Ownership interests in the Series 2019A Bonds will be available to the beneficial owners thereof in denominations of \$5,000 and any integral multiple thereof under the book-entry system maintained by DTC. Purchasers of Series 2019A Bonds will not receive physical certificates representing their ownership interest in the Series 2019A Bonds. So long as DTC or its nominee is the registered owner of the Series 2019A Bonds, payments of principal and interest with respect to the Series 2019A Bonds will be made by the Trustee directly to DTC or its nominee, which will in turn remit such payments to the beneficial owners of the Series 2019A Bonds. See APPENDIX G—"DTC AND THE BOOK-ENTRY ONLY SYSTEM."

Interest on the Series 2019A Bonds is payable on November 1 and May 1 of each year, commencing May 1, 2020.

The Series 2019A Bonds are subject to optional and extraordinary redemption as described herein. See "THE SERIES 2019A BONDS—Redemption Provisions."

The Series 2019A Bonds are limited obligations of the Authority and are payable, as to interest thereon, principal thereof and any premiums upon the redemption of any thereof, solely from the Revenues as provided in the Trust Agreement, and the Authority is not obligated to pay them except from the Revenues. All the Series 2019A Bonds are equally secured by a pledge of and charge and lien upon the Revenues, and the Revenues constitute a trust fund for the security and payment of the interest on and principal of and redemption premiums, if any, on the Series 2019A Bonds as provided in the Trust Agreement. The Series 2019A Bonds are not a debt of the City, the State of California (the "State") or any of its political subdivisions, and neither the City, the State nor any of its political subdivisions is liable thereon, nor in any event shall the Series 2019A Bonds be payable out of any funds or properties other than those of the Authority as provided in the Trust Agreement. NEITHER THE FULL FAITH AND CREDIT OF THE AUTHORITY NOR THE CITY IS PLEDGED FOR THE PAYMENT OF THE INTEREST ON OR PRINCIPAL OF THE SERIES 2019A BONDS AND NO TAX OR OTHER SOURCE OF FUNDS OTHER THAN THE REVENUES IS PLEDGED TO PAY THE INTEREST ON OR PRINCIPAL OF THE SERIES 2019A BONDS. NEITHER THE PAYMENT OF THE PRINCIPAL OF NOR INTEREST ON THE SERIES 2019A BONDS CONSTITUTES A DEBT, LIABILITY OR OBLIGATION OF THE CITY OR THE SUCCESSOR AGENCY TO THE RICHMOND COMMUNITY REDEVELOPMENT AGENCY, FORMERLY KNOWN AS THE RICHMOND REDEVELOPMENT AGENCY, THE PARTIES TO THE AGREEMENT CREATING THE AUTHORITY.

The scheduled payment of principal of and interest on the Series 2019A Bonds Maturity maturing on November 1, 2022 through November 1, 2037, inclusive (the "Insured Series 2019A Bonds") when due will be guaranteed under a municipal bond insurance policy to be issued concurrently with the delivery of the Insured Series 2019A Bonds by Assured Guaranty Municipal Corp.



This cover page contains certain information for general reference only it and is not intended to be a summary of the terms of this offering. An investment in the Series 2019A Bonds involves risk. Investors are advised to read the entire Official Statement to obtain information essential to the making of an informed investment decision, see "CERTAIN RISKS TO BONDOWNERS," as well as other factors discussed throughout this Official Statement.

The Series 2019A Bonds will be offered when, as and if executed, delivered, and received by the Underwriters, subject to the approval as to their legality by Orrick, Herrington & Sutcliffe LLP, San Francisco, California, Bond Counsel to the Authority, and certain other conditions. Certain legal matters will be passed upon for the Authority and the City by the City Attorney and by Schiff Hardin LLP, San Francisco, California, and for the Underwriters by their counsel, Stradling Yocca Carlson & Rauth, Newport Beach, California. It is anticipated that the Series 2019A Bonds in book-entry only form will be available through the facilities of DTC in New York, New York, on or about August 1, 2019.



\$63,970,000
RICHMOND JOINT POWERS FINANCING AUTHORITY
LEASE REVENUE REFUNDING BONDS
(CIVIC CENTER PROJECT)
SERIES 2019A

| Maturity (November 1) | Principal Amount | Interest Rate | Yield | Price | CUSIP No.⁽¹⁾ |
|----------------------------------|-----------------------------|----------------------|--------------|--------------|------------------------------------|
| 2020 | \$2,245,000 | 5.000% | 1.150% | 104.762 | 764440JC8 |
| 2021 | 2,360,000 | 5.000 | 1.230 | 108.339 | 764440JD6 |
| 2022 ⁽²⁾ | 2,485,000 | 5.000 | 1.190 | 112.108 | 764440JE4 |
| 2023 ⁽²⁾ | 2,610,000 | 5.000 | 1.250 | 115.472 | 764440JF1 |
| 2024 ⁽²⁾ | 2,745,000 | 5.000 | 1.330 | 118.548 | 764440JG9 |
| 2025 ⁽²⁾ | 2,885,000 | 5.000 | 1.410 | 121.402 | 764440JH7 |
| 2026 ⁽²⁾ | 3,035,000 | 5.000 | 1.500 | 123.956 | 764440JJ3 |
| 2027 ⁽²⁾ | 3,190,000 | 5.000 | 1.590 | 126.265 | 764440JK0 |
| 2028 ⁽²⁾ | 3,350,000 | 5.000 | 1.660 | 128.527 | 764440JL8 |
| 2029 ⁽²⁾ | 3,525,000 | 5.000 | 1.760 | 130.262 | 764440JM6 |
| 2030 ⁽²⁾ | 3,705,000 | 5.000 | 1.850 | 129.285 C | 764440JN4 |
| 2031 ⁽²⁾ | 3,895,000 | 5.000 | 1.920 | 128.530 C | 764440JP9 |
| 2032 ⁽²⁾ | 4,095,000 | 5.000 | 2.000 | 127.675 C | 764440JQ7 |
| 2033 ⁽²⁾ | 4,305,000 | 5.000 | 2.070 | 126.932 C | 764440JR5 |
| 2034 ⁽²⁾ | 4,525,000 | 5.000 | 2.140 | 126.194 C | 764440JS3 |
| 2035 ⁽²⁾ | 4,755,000 | 5.000 | 2.180 | 125.774 C | 764440JT1 |
| 2036 ⁽²⁾ | 5,000,000 | 5.000 | 2.220 | 125.356 C | 764440JU8 |
| 2037 ⁽²⁾ | 5,260,000 | 5.000 | 2.260 | 124.940 C | 764440JV6 |

(1) Copyright © 2019 CUSIP Global Services. CUSIP is a registered trademark of the American Bankers Association. CUSIP data are provided by CUSIP Global Services, managed on behalf of the American Bankers Association by S&P Global Market Intelligence, and are provided for convenience of reference only. The CUSIP numbers listed above are being provided solely for the convenience of bondholders and none of the City or the Underwriters makes any representation with respect to such numbers or undertake any responsibility for its accuracy. The CUSIP numbers are subject to being changed after the issuance of the Series 2019A Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of the Series 2019A Bonds.

(2) Insured by Assured Guaranty Municipal Corp.

C Priced to par call on November 1, 2029.

No Offering May Be Made Except by this Official Statement. No dealer, broker, salesperson or other person has been authorized by the City or the Underwriters to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing.

No Unlawful, Sales, Solicitations, or Offers. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Series 2019A Bonds by a person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

Use of this Official Statement. This Official Statement is submitted in connection with the sale of the Series 2019A Bonds referred to in this Official Statement and may not be reproduced or used, in whole or in part, for any other purpose. This Official Statement is not to be construed as a contract with the purchasers of the Series 2019A Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described in this Official Statement, are intended solely as such and are not to be construed as representations of fact.

Effective Date. This Official Statement speaks only as of its date. The information and expressions of opinions herein are subject to change without notice, and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof. This Official Statement, including any supplement or amendment, is intended to be deposited with the Electronic Municipal Market Access site maintained by the Municipal Securities Rulemaking Board.

Preparation of this Official Statement. All descriptions and summaries of documents and statutes set forth do not purport to be comprehensive or definitive, and reference is made to each document and statute for complete details of all terms and conditions. All statements in this Official Statement are qualified in their entirety by reference to each such document and statute. Certain capitalized terms used but not defined in this Official Statement are defined in APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS—THE TRUST AGREEMENT—DEFINITIONS."

The Underwriters have provided the following sentence for inclusion in this Official Statement: The Underwriters have reviewed the information in this Official Statement pursuant to their responsibilities to investors under the federal securities laws, but the Underwriters do not guarantee the accuracy or completeness of such information.

Stabilization of and Changes to Offering Prices. In connection with this offering, the Underwriters may overallocate or effect transactions which stabilize or maintain the market price of the Series 2019A Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The Underwriters may offer and sell the Series 2019A Bonds to certain dealers and others at prices lower than the initial public offering prices or at yields higher than the initial public offering yields set forth on the inside cover page and said initial offering prices or yields may be changed from time to time by the Underwriters.

The issuance and sale of the Series 2019A Bonds have not been registered under the Securities Act of 1933 or the Securities Exchange Act of 1934, both as amended, and the Trust Agreement has not been qualified under the Trust Indenture Act of 1939, as amended, in reliance upon exemptions provided thereunder by Sections 3(a)(2) and 3(a)(12), respectively, for the issuance and sale of municipal securities.

Website Information Not Incorporated by Reference. The City maintains a website. Unless specifically indicated otherwise, the information presented on that website is not incorporated by reference as part of this Official Statement and should not be relied upon in making investment decisions with respect to the Series 2019A Bonds.

Use of Estimates and Projections. Certain statements contained in this Official Statement reflect not historical facts but forecasts and "forward-looking statements." In this respect, the words "estimate," "project," "anticipate," "expect," "intend," "believe," "plan," "budget," and similar expressions are intended to identify forward-looking statements. Projections, forecasts, assumptions, expressions of opinions, estimates and other forward statements are not to be construed as representations of fact and are qualified in their entirety by the cautionary statements set forth in this Official Statement.

The achievement of certain results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors that may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. The City does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations or events, conditions or circumstances on which such statements are based occur or do not occur.

Assured Guaranty Municipal Corp. makes no representation regarding the Insured Series 2019A Bonds or the advisability of investing in the Insured Series 2019A Bonds. In addition, Assured Guaranty Municipal Corp. has not independently verified, makes no representation regarding, and does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding Assured Guaranty Municipal Corp. supplied by Assured Guaranty Municipal Corp. and presented under the heading "BOND INSURANCE" and APPENDIX H—SPECIMEN MUNICIPAL BOND INSURANCE POLICY."

**RICHMOND JOINT POWERS FINANCING AUTHORITY
AND
CITY OF RICHMOND**

GOVERNING BOARD/CITY COUNCIL

Tom Butt, *Mayor*
Ben Choi, *Vice Mayor*
Nathaniel Bates, *Councilmember*
Eduardo Martinez, *Councilmember*
Demnlus Johnson III, *Councilmember*
Jael Myrick, *Councilmember*
Melvin Willis, *Councilmember*

CITY ADMINISTRATION

Carlos Martinez, *City Manager*
Belinda Warner, *City Finance Director*
Janet Johnson, *Economic Development Administrator*
Bruce Reed Goodmiller, *City Attorney*

PROFESSIONAL SERVICES

Orrick, Herrington & Sutcliffe LLP
San Francisco, California
Bond Counsel

Schiff Hardin LLP
San Francisco, California
Disclosure Counsel

Zions Bancorporation, National Association
Los Angeles, California
Prior Bonds Trustee

Public Resources Advisory Group
Oakland, California
Municipal Advisor

MUFG Union Bank, N.A.
San Francisco, California
Trustee

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OFFICIAL STATEMENT

\$63,970,000
RICHMOND JOINT POWERS FINANCING AUTHORITY
LEASE REVENUE REFUNDING BONDS
(CIVIC CENTER PROJECT)
SERIES 2019A

INTRODUCTION

This Introduction is qualified in its entirety by reference to the more detailed information included and referred to elsewhere in this Official Statement. The offering of the Series 2019A Bonds to potential investors is made only by means of the entire Official Statement. Capitalized terms used in this Introduction and not otherwise defined herein shall have the respective meanings assigned to them elsewhere in this Official Statement.

Purpose

The purpose of this Official Statement, including the cover page through the appendices hereto, is to furnish information with respect to the issuance, sale and delivery by the Richmond Joint Powers Financing Authority (the “Authority”) of \$63,970,000 principal amount of Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A (the “Series 2019A Bonds”). The Series 2019A Bonds are being issued by the Authority to: (i) redeem \$77,315,000 outstanding principal amount of the Authority’s Lease Revenue Refunding Bonds (Civic Center Project) Series 2009 (the “Prior Bonds”); (ii) purchase a reserve facility (the “Series 2019A Reserve Facility”) for deposit into the reserve account established for the Series 2019A Bonds; (iii) fund a deposit into the Interest Account within the Revenue Fund to capitalize a portion of the interest due on May 1, 2020; and (iv) pay costs associated with the issuance of the Series 2019A Bonds. See “REFUNDING PLAN,” “ESTIMATED SOURCES AND USES OF FUNDS” and “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS–Series 2019A Reserve Account.”

Authority for Issuance

The Series 2019A Bonds are issued pursuant to the Marks-Roos Local Bond Pooling Act of 1985, constituting Article 4 of Chapter 5 of Division 7 of Title 1 of the Government Code of the State of California (the “Bond Act”), and the Trust Agreement, dated as of August 1, 2019 (the “Trust Agreement”), by and between the Authority and MUFG Union Bank, N.A., as trustee (the “Trustee”). The City entered into a Facility Lease (as described below) pursuant to and in accordance with the Government Code of the State of California (the “State”), other applicable laws of the State, and resolutions adopted by the Authority and the City prior to the issuance of the Series 2019A Bonds.

Security and Sources of Payment for the Series 2019A Bonds

The Series 2019A Bonds are limited obligations of the Authority payable solely from, and secured solely by, Revenues of the Authority, consisting primarily of base rental payments (the “Base Rental Payments”) to be received by the Authority from the City pursuant to the Facility Lease, dated as of August 1, 2019 (the “Facility Lease”), by and between the City and the Authority. The Base Rental Payments made or caused to be made by the City to the Authority pursuant to the Facility Lease are payable by the City from its General Fund for the right of the use and occupancy by the City of the real property and facilities (the “Facilities”) as described under “THE FACILITIES.” The City agrees in the Facility Lease

to make all Base Rental Payments, subject to abatement of such Base Rental Payments in the event of material damage to or destruction of all or a portion of the Facilities or a taking of the Facilities in whole or in part. Pursuant to the Site Lease, dated as of August 1, 2019 (the “Site Lease”), by and between the City and the Authority, the City has leased to the Authority the real property upon which the Facilities are located. See “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS.”

The City has agreed under the Facility Lease to take such action as may be necessary to include all Base Rental Payments and Additional Payments in its annual budgets and to make the necessary annual appropriations therefor. See “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS–Base Rental Payments–Covenant to Budget and Appropriate.”

Bond Insurance

The payment of principal of and interest on the Series 2019A Bonds maturing on November 1, 2022 through November 1, 2037, inclusive (the “Insured Series 2019A Bonds”) when due will be guaranteed under a municipal bond insurance policy (the “Policy”) issued simultaneously with the delivery of the Insured Series 2019A Bonds by Assured Guaranty Municipal Corp. (the “Bond Insurer”). See “BOND INSURANCE” AND APPENDIX H–“SPECIMEN MUNICIPAL BOND INSURANCE POLICY.”

Series 2019A Bonds Constitute Limited Obligations

The Series 2019A Bonds are limited obligations of the Authority and are payable, as to interest thereon, principal thereof and any premiums upon the redemption of any thereof, solely from the Revenues as provided in the Trust Agreement, and the Authority is not obligated to pay them except from the Revenues. All the Series 2019A Bonds are equally secured by a pledge of and charge and lien upon the Revenues, and the Revenues constitute a trust fund for the security and payment of the interest on and principal of and redemption premiums, if any, on the Series 2019A Bonds as provided in the Trust Agreement. The Series 2019A Bonds are not a debt of the City, the State or any of its political subdivisions, and neither the City, the State nor any of its political subdivisions is liable thereon, nor in any event shall the Series 2019A Bonds be payable out of any funds or properties other than those of the Authority as provided in the Trust Agreement. NEITHER THE FULL FAITH AND CREDIT OF THE AUTHORITY NOR THE CITY IS PLEDGED FOR THE PAYMENT OF THE INTEREST ON OR PRINCIPAL OF THE SERIES 2019A BONDS AND NO TAX OR OTHER SOURCE OF FUNDS OTHER THAN THE REVENUES IS PLEDGED TO PAY THE INTEREST ON OR PRINCIPAL OF THE SERIES 2019A BONDS. NEITHER THE PAYMENT OF THE PRINCIPAL OF NOR INTEREST ON THE SERIES 2019A BONDS CONSTITUTES A DEBT, LIABILITY OR OBLIGATION OF THE CITY OR SUCCESSOR AGENCY TO THE RICHMOND COMMUNITY REDEVELOPMENT AGENCY, FORMERLY KNOWN AS THE RICHMOND REDEVELOPMENT AGENCY, THE PARTIES TO THE AGREEMENT CREATING THE AUTHORITY.

Risks of Investment

An investment in the Series 2019A Bonds involves risk. The payment of debt service on the Series 2019A Bonds is payable from and secured primarily by Base Rental Payments received by the Authority from the City pursuant to the Facility Lease.

Investors should read this entire Official Statement to obtain information essential to the making of an informed investment decision relating to the purchase of any Series 2019A Bonds. For a discussion of some of the risks associated with the purchase of the Series 2019A Bonds, see “CERTAIN RISKS TO BONDOWNERS.”

Continuing Disclosure

The City will covenant for the benefit of owners of the Series 2019A Bonds to provide certain financial information and operating data relating to the City by not later than March 26 following the end of the City's Fiscal Year (presently June 30), commencing with the report for Fiscal Year 2018-19, and to provide notices of the occurrence of certain listed events.

These covenants have been made in order to assist the Underwriters in complying with Securities Exchange Commission Rule 15c2-12(b)(5), as amended. See "CONTINUING DISCLOSURE" and APPENDIX E—"FORM OF CONTINUING DISCLOSURE AGREEMENT."

Summaries Not Definitive

Brief descriptions of the Trust Agreement, the Series 2019A Bonds, the Facility Lease, the Site Lease, the Authority, the City, and the Facilities are included in this Official Statement, together with summaries of the Trust Agreement, the Facility Lease, and the Site Lease. Such descriptions and summaries do not purport to be comprehensive or definitive. All references herein to the Trust Agreement, the Series 2019A Bonds, the Facility Lease, and the Site Lease are qualified in their entirety by reference to the actual documents, and with respect to the Series 2019A Bonds, the form thereof included in the Trust Agreement, copies of all of which are available for inspection at the corporate trust office of the Trustee, MUFG Union Bank, N.A., 350 California Street, 17th Floor, San Francisco, California, 94104.

Additional Information

The City regularly prepares a variety of publicly available reports, including audits, budgets and related documents. Any Series 2019A Bondholder may obtain a copy of any such report, as available, from the Trustee or the City. Additional information regarding this Official Statement may be obtained by contacting the Trustee or Belinda Warner, Finance Director and Treasurer, City of Richmond, Richmond City Hall, 450 Civic Center Plaza, Richmond, California 94804.

REFUNDING PLAN

The Series 2019A Bonds are being issued to provide funds to: (i) redeem the Prior Bonds; (ii) purchase the Series 2019A Reserve Facility for deposit into the reserve account for the Series 2019A Bonds; and (iii) fund a deposit into the Interest Account within the Revenue Fund to capitalize a portion of the interest due on May 1, 2020; and (iv) pay costs associated with the issuance of the Series 2019A Bonds.

A portion of the proceeds from the issuance of the Series 2019A Bonds will be transferred to Zions Bancorporation, National Association, as trustee for the Prior Bonds to pay the principal of and accrued interest on, the Prior Bonds on August 1, 2019.

ESTIMATED SOURCES AND USES OF FUNDS

The estimated sources and uses of funds with respect to the Series 2019A Bonds are as follows:

Sources:

| | |
|--|-----------------|
| Principal Amount of Series 2019A Bonds | \$63,970,000.00 |
| Plus: Net Original Issue Premium | 15,201,751.50 |
| | <hr/> |
| TOTAL ESTIMATED SOURCES | \$79,171,751.50 |

Uses:

| | |
|--|-----------------|
| Transfer to the Trustee for Prior Bonds ⁽¹⁾ | \$77,315,000.00 |
| Deposit into Interest Account ⁽²⁾ | 786,715.52 |
| Costs of Issuance ⁽³⁾ | 846,140.98 |
| Underwriters' Discount | 223,895.00 |
| | <hr/> |
| TOTAL ESTIMATED USES | \$79,171,751.50 |

(1) See "REFUNDING PLAN."

(2) To capitalize a portion of interest due on the Series 2019A Bonds on May 1, 2020.

(3) Includes legal, financing and consulting fees, rating agency fees, premium for the Policy and the Series 2019A Reserve Facility, fees related to printing costs and other miscellaneous expenses related to the issuance of the Series 2019A Bonds and the other transactions described in "REFUNDING PLAN."

THE SERIES 2019A BONDS

Following is a summary of certain provisions of the Series 2019A Bonds. Reference is made to the Series 2019A Bonds for the complete text thereof and to the Trust Agreement for a more detailed description of these provisions. The discussion herein is qualified by such reference. See APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS—TRUST AGREEMENT."

General

The Series 2019A Bonds will be issued in the aggregate principal amount of \$63,970,000 in denominations of \$5,000 or any integral multiple thereof, and will be dated the date of delivery thereof. The Series 2019A Bonds will mature on November 1 of the years and in the amounts set forth on the inside cover page hereof. Interest on the Series 2019A Bonds is payable from their dated date, at the rates set forth on the inside cover page hereof, on November 1 and May 1 of each year, commencing May 1, 2020 (each an "Interest Payment Date").

Except as otherwise provided in the Trust Agreement, the Series 2019A Bonds, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC," and, together with any successor securities depository, the "Securities Depository"). DTC will act as Securities Depository for the Series 2019A Bonds so purchased. Individual purchases will be made only in book-entry form. Purchasers will not receive physical certificates representing their beneficial ownership interest in the Series 2019A Bonds. So long as the Series 2019A Bonds are registered in the name of Cede & Co., payment of the principal of, premium, if any, and interest on the Series 2019A Bonds will be payable to DTC or its nominee. DTC in turn will remit such payments to DTC Participants for subsequent disbursement to the Beneficial Owners. See APPENDIX G—"DTC AND THE BOOK-ENTRY ONLY SYSTEM."

Redemption Provisions

Optional Redemption. The Series 2019A Bonds maturing on or prior to November 1, 2029 are not subject to optional redemption. The Series 2019A Bonds maturing on or after November 1, 2030, are subject to redemption prior to their respective stated maturities at the written direction of the Authority, from any moneys deposited by the Authority or the City, as a whole or in part on any date (in such maturities as are designated in writing by the Authority to the Trustee) on or after November 1, 2029, at a redemption price equal to 100% of the principal amount of the Series 2019A Bonds called for redemption, plus accrued interest to the date fixed for redemption, without premium.

Extraordinary Redemption. The Series 2019A Bonds are subject to redemption by the Authority on any date prior to their respective stated maturities, upon notice as hereinafter provided, as a whole or in part by lot within each stated maturity in integral multiples of Authorized Denominations, from prepayments made by the City pursuant to the Facility Lease, at a redemption price equal to the sum of the principal amount thereof, without premium, plus accrued interest thereon to the Redemption Date. Whenever less than all of the Outstanding Series 2019A Bonds are to be redeemed on any one date, the Trustee shall select, in accordance with written directions from the Authority, the Series 2019A Bonds to be redeemed in part from the Outstanding Series 2019A Bonds so that the aggregate annual principal amount of and interest on Series 2019A Bonds which shall be payable after such Redemption Date shall be as nearly proportional as practicable to the aggregate annual principal amount of and interest on Series 2019A Bonds Outstanding prior to such Redemption Date.

Redemption Procedures

Selection of Series 2019A Bonds for Redemption. The Authority shall designate in writing which maturities of Series 2019A Bonds and the principal amount of Series 2019A Bonds which are to be redeemed. If less than all Outstanding Series 2019A Bonds of the same Series maturing by their terms on any one date are to be redeemed at any one time, the Trustee shall select the Series 2019A Bonds of such maturity date to be redeemed by lot and shall promptly notify the Authority in writing of the numbers of the Series 2019A Bonds so selected for redemption. For purposes of such selection, Series 2019A Bonds shall be deemed to be composed of multiples of minimum Authorized Denominations and any such multiple may be separately redeemed.

Notice of Redemption; Cancellation; Effect of Redemption. Notice of redemption shall be mailed by first-class mail by the Trustee, not less than twenty (20) nor more than sixty (60) days prior to the redemption date to the respective Bondholders of the Series 2019A Bonds designated for redemption at their addresses appearing on the registration books of the Trustee. Each notice of redemption shall state the date of such notice, the date of issue of the Series 2019A Bonds, the Series 2019A Series, the redemption date, the Redemption Price, the place or places of redemption (including the name and appropriate address of the Trustee), the CUSIP number (if any) of the maturity date or maturities, and, if less than all of any such maturity is to be redeemed, the distinctive certificate numbers of the Series 2019A Bonds of such maturity, to be redeemed and, in the case of Series 2019A Bonds to be redeemed in part only, the respective portions of the principal amount thereof to be redeemed. Each such notice shall also state that on said date there will become due and payable on each of said Series 2019A Bonds the Redemption Price thereof, together with interest accrued thereon to the redemption date, and that from and after such redemption date interest thereon shall cease to accrue, and shall require that such Series 2019A Bonds be then surrendered at the address of the Trustee specified in the redemption notice. Failure to receive such notice shall not invalidate any of the proceedings taken in connection with such redemption.

The Trustee may give a conditional notice of redemption prior to the receipt of all funds or satisfaction of all conditions necessary to effect the redemption, provided that redemption shall not occur unless and until all conditions have been satisfied and the Trustee has on deposit and available or, if applicable, has received, all of the funds necessary to effect the redemption; otherwise, such redemption shall be cancelled by the Trustee and the Trustee shall mail notice of such cancellation to the recipients of the notice of redemption being cancelled.

The Authority may, at its option, on or prior to the date fixed for redemption in any notice of optional redemption, rescind and cancel such notice of redemption by Written Request to the Trustee and the Trustee shall mail notice of such cancellation to the recipients of the notice of redemption being cancelled.

If notice of redemption has been duly given as aforesaid and money for the payment of the Redemption Price of the Series 2019A Bonds called for redemption plus accrued interest to the redemption date is held by the Trustee, then on the redemption date designated in such notice Series 2019A Bonds so called for redemption shall become due and payable, and from and after the date so designated interest on such Series 2019A Bonds shall cease to accrue, and the Bondholders of such Series 2019A Bonds shall have no rights in respect thereof except to receive payment of the Redemption Price thereof plus accrued interest to the Redemption Date.

DEBT SERVICE SCHEDULE

The amounts required to be set aside each November 1 for principal payments, interest payments relating to the Series 2019A Bonds are as shown below:

| Period Ending (November 1) | Principal | Interest | Total |
|---------------------------------------|------------------|-----------------|------------------|
| 2020 | \$2,245,000 | \$3,998,125 | \$6,243,125 |
| 2021 | 2,360,000 | 3,086,250 | 5,446,250 |
| 2022 | 2,485,000 | 2,968,250 | 5,453,250 |
| 2023 | 2,610,000 | 2,844,000 | 5,454,000 |
| 2024 | 2,745,000 | 2,713,500 | 5,458,500 |
| 2025 | 2,885,000 | 2,576,250 | 5,461,250 |
| 2026 | 3,035,000 | 2,432,000 | 5,467,000 |
| 2027 | 3,190,000 | 2,280,250 | 5,470,250 |
| 2028 | 3,350,000 | 2,120,750 | 5,470,750 |
| 2029 | 3,525,000 | 1,953,250 | 5,478,250 |
| 2030 | 3,705,000 | 1,777,000 | 5,482,000 |
| 2031 | 3,895,000 | 1,591,750 | 5,486,750 |
| 2032 | 4,095,000 | 1,397,000 | 5,492,000 |
| 2033 | 4,305,000 | 1,192,250 | 5,497,250 |
| 2034 | 4,525,000 | 977,000 | 5,502,000 |
| 2035 | 4,755,000 | 750,750 | 5,505,750 |
| 2036 | 5,000,000 | 513,000 | 5,513,000 |
| 2037 | <u>5,260,000</u> | <u>263,000</u> | <u>5,523,000</u> |
| TOTAL | \$63,970,000 | \$35,434,375 | \$99,404,375 |

THE FACILITIES

General

The Authority will lease the Facilities to the City pursuant to the Facility Lease. The City covenants in the Facility Lease to use the Facilities for public purposes. For the location of the Facilities, see the map on the next page.

The Base Rental Payments made by the City under the Facility Lease for each of the Facilities described below secures repayment of the Series 2019A Bonds. Under the Facility Lease, the City may substitute real property as part of the Facilities from time to time. In addition, the City and the Authority may be required to add additional Facilities in connection with the issuance of Additional Bonds. See also “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS–Substitution and Release of Facilities” and “–Additional Bonds.”

Each of the Facilities are subject to “Permitted Encumbrances” as defined in the Trust Agreement. See APPENDIX C–“SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS–TRUST AGREEMENT–Definitions.”

The Facilities are located in an area designated by City Council in 2007 as the “Civic Center Historic District.” The City completed substantial renovation, including seismic upgrades, reconstruction, and/or rehabilitation of each Facility in 2009. The aggregate value of the Facilities is approximately \$77.5 million, excluding land value.

In June 2019, the City retained a structural engineering firm to complete a seismic assessment of the Facilities. The structural engineering firm concluded that there is a 95% probability that during the term of the Facility Lease each Facility will perform as designed during a moderately strong (*i.e.* 6.0 to 6.5 magnitude) seismic event.

City Hall. This Facility consists of an approximately 57,595 square foot, three-story and basement floor, reinforced cast-in-place concrete building located at 450 Civic Center Plaza. This Facility was originally constructed in 1949. The Manager, City Attorney, City Clerk, Engineering and Capital Improvement Projects Department, Finance Department, Information Technology, Human Resources, Planning and Building Development, and Transportation Services are located in this Facility.

Council Chambers/City Offices. This Facility consists of the approximately 53,600 square-foot, three-story and basement floor, cast-in-place concrete building located at 440 Civic Center Plaza. This Facility was originally constructed in 1949. The offices of the Mayor and City Council are located in this Facility.

Estimated Market Value of the Facilities

| Facility | Address | Original Completion Date ⁽¹⁾ | Approx. Building Square Footage | Estimated Market Value ⁽²⁾ |
|-------------------------------|------------------------|---|---------------------------------|---------------------------------------|
| City Hall | 450 Civic Center Plaza | 1949 | 57,595 | \$38,729,607 |
| Council Chambers/City Offices | 440 Civic Center Plaza | 1949 | 52,852 | 38,826,343 |
| TOTAL | | | | \$77,555,950 |

(1) Each Facility was subject to substantial renovation, reconstruction, or rehabilitation that was completed in 2009.

(2) Estimated Market Value is equal to the insured value of each Facility, as determined by the City. This value does not include the value of the associated land.

Source: City of Richmond.

Location Map



SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS

Pledge Under the Trust Agreement

The Trust Agreement provides that the Series 2019A Bonds are payable solely from, and are secured by a lien on all Revenues (as defined below), any other amounts (including proceeds of the sale of the Series 2019A Bonds) held by the Trustee in any fund or account established under the Trust Agreement (other than amounts on deposit in the Rebate Fund created pursuant to the Trust Agreement) and any other amounts (excluding Additional Payments) received by the Authority in respect of the Facilities. "Revenues" consist of (a) all Base Rental Payments and other payments paid by the City and received by the Authority pursuant to the Facility Lease (but not Additional Payments), and (b) all interest or other income from any investment pursuant to the Trust Agreement of any money in any fund or account (other than the Rebate Fund) established pursuant to the Trust Agreement or the Facility Lease.

The Series 2019A Bonds are limited obligations of the Authority and are payable, as to interest thereon, principal thereof and any premiums upon the redemption of any thereof, solely from the Revenues as provided in the Trust Agreement, and the Authority is not obligated to pay them except from the Revenues. All the Series 2019A Bonds are equally secured by a pledge of and charge and lien upon the Revenues, and the Revenues constitute a trust fund for the security and payment of the interest on and principal of and redemption premiums, if any, on the Series 2019A Bonds as provided in the Trust Agreement. The Series 2019A Bonds are not a debt of the City, the State or any of its political subdivisions, and neither the City, the State nor any of its political subdivisions is liable thereon, nor in any event shall the Series 2019A Bonds be payable out of any funds or properties other than those of the Authority as provided in the Trust Agreement. NEITHER THE FULL FAITH AND CREDIT OF THE AUTHORITY NOR THE CITY IS PLEDGED FOR THE PAYMENT OF THE INTEREST ON OR PRINCIPAL OF THE SERIES 2019A BONDS AND NO TAX OR OTHER SOURCE OF FUNDS OTHER THAN THE REVENUES IS PLEDGED TO PAY THE INTEREST ON OR PRINCIPAL OF THE SERIES 2019A BONDS. NEITHER THE PAYMENT OF THE PRINCIPAL OF NOR INTEREST ON THE SERIES 2019A BONDS CONSTITUTES A DEBT, LIABILITY OR OBLIGATION OF THE CITY OR SUCCESSOR AGENCY TO THE RICHMOND COMMUNITY REDEVELOPMENT AGENCY, FORMERLY KNOWN AS THE RICHMOND REDEVELOPMENT AGENCY, THE PARTIES TO THE AGREEMENT CREATING THE AUTHORITY.

Base Rental Payments

Revenues of the Authority pledged under the Trust Agreement to the payment of the Series 2019A Bonds consist primarily of the Base Rental Payments to be made by the City to the Authority under the Facility Lease.

General. As rental for the right to use and occupy the Facilities, the City covenants to pay Base Rental Payments and also to pay Additional Payments in amounts required by the Authority for the payment of all costs and expenses incurred by the Authority in connection with the execution, performance or enforcement of the Facility Lease, or any pledge of Base Rental payable under the Facility Lease, the Trust Agreement, its interest in the Facilities and the lease of the Facilities to the City, including without limitation, the fees, costs and expenses and all administrative costs of the Authority related to the Series 2019A Bonds, the Related Obligations (as defined in the Trust Agreement), Facilities and any Project (as defined in the Trust Agreement). Base Rental Payments are to be paid by the City in two semi-annual installments on 15 days prior to May 1 and November 1 of each year, commencing on May 1, 2020, as required by the Authority to pay the principal of and interest on the Series 2019A Bonds.

City General Fund Obligation. The obligation of the City to pay Base Rental Payments and Additional Payments when due is a General Fund obligation of the City. THE CITY HAS NOT PLEDGED THE FULL FAITH AND CREDIT OF THE CITY, THE STATE OR ANY AGENCY OR DEPARTMENT THEREOF TO THE PAYMENT OF THE BASE RENTAL PAYMENTS AND ADDITIONAL PAYMENTS OR ANY OTHER PAYMENTS DUE UNDER THE FACILITY LEASE.

Notwithstanding any dispute between the City and the Authority, the City will make all rental payments when due without deduction or offset of any kind and will not withhold any such payments pending the final resolution of such dispute. The Facility Lease is a “net-net-net lease” and the City agrees that the rents will be an absolute net return to the Authority free and clear of any expenses, charges or set-offs whatsoever. See APPENDIX C—“SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE—Payments to be Unconditional.”

Covenant to Budget and Appropriate. Pursuant to the Facility Lease, the City covenants to take such action as may be necessary to include all such Base Rental Payments and Additional Payments due under the Facility Lease in its annual budgets, and to make the necessary annual appropriations for all such payments. The City is required to deliver to the Authority and the Trustee within 60 days of adoption of the initial City budget, copies of the portion of such budget as adopted which appropriates all moneys necessary for the payment of Base Rental Payments and Additional Payments under the Facility Lease. Such covenants are deemed to be and will be construed to be duties imposed by law, and it is the duty of each and every public official of the City to take such action and do such things as are required by law in the performance of the official duty of such officials to enable the City to carry out and perform such covenants and agreements in the Facility Lease agreed to be carried out and performed by the City.

The Authority and the City understand and intend that the obligation of the City to pay Base Rental Payments and Additional Payments under the Facility Lease constitutes a current expense of the City and shall not in any way be construed to be a debt of the City in contravention of any applicable constitutional or statutory limitation or requirement concerning the creation of indebtedness by the City, nor shall anything contained in the Facility Lease constitute a pledge of the general tax revenues, funds or moneys of the City.

Insurance. The Facilities will be insured to the extent set forth in the Facility Lease. See APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE—INSURANCE—Fire and Extended Coverage," "—Liability Insurance," "—Rental Interruption or Use and Occupancy Insurance" and "—Worker's Compensation," and "—Title Insurance."

Fire and Extended Coverage Insurance. The Facility Lease requires the City to procure or cause to be procured and maintain or cause to be maintained, throughout the term of the Facility Lease, insurance against loss or damage to any structures constituting any part of the Facilities by fire and lightning, with extended coverage insurance, vandalism and malicious mischief insurance and sprinkler system leakage insurance, flood insurance, but only with respect to such portions of the Facilities that are situated in any zone designated by the U.S. Government as a flood zone, and earthquake insurance, if available on the open market from reputable insurance companies at a reasonable cost, as determined by the City.

The extended coverage insurance will, as nearly as practicable, cover loss or damage by explosion, windstorm, riot, aircraft, vehicle damage, smoke and such other hazards as are normally covered by such insurance. Such insurance shall be in an amount equal to the replacement cost (without deduction for depreciation) of all structures constituting any part of the Facilities, excluding the cost of excavations, of grading and filling, and of the land (except that such insurance may be subject to deductible clauses for any one loss of not to exceed \$100,000 or comparable amount adjusted for inflation or more in the case of earthquake insurance), or, in the alternative, shall be in an amount and in a form sufficient (together with moneys held under the Trust Agreement), in the event of total or partial loss, to enable the City to prepay the Base Rental Payments then unpaid, pursuant to the Facility Lease, and to redeem all Outstanding Series 2019A Bonds. The City may provide self-insurance for such risks. The proceeds of all property insurance must be used to repair, reconstruct or replace the Facilities or any portion thereof which is destroyed or damaged, or to redeem the Series 2019A Bonds. For information regarding the City's insurance coverage generally, see APPENDIX A—"CERTAIN ECONOMIC, DEMOGRAPHIC, AND FINANCIAL INFORMATION REGARDING THE CITY OF RICHMOND."

As an alternative to providing the fire and extended coverage insurance required under the Facility Lease, the City may provide a self-insurance method or plan of protection if and to the extent such self-insurance method or plan of protection shall afford reasonable coverage for the risks required to be insured against, in light of all circumstances, giving consideration to cost, availability and similar plans or methods of protection adopted by public entities in the State other than the City. So long as such method or plan is being provided to satisfy the requirements of the Facility Lease, the City is required to file annually with

the Trustee a statement of an actuary, insurance consultant or other qualified person (which may be the Risk Manager of the City), stating that, in the opinion of the signer, the substitute method or plan of protection is in accordance with the requirements of the Facility Lease and, when effective, would afford reasonable coverage for the risks required to be insured against. The City is also required to file a Certificate of the City setting forth the details of such substitute method or plan. In the event of loss covered by any such self-insurance method, the liability of the City hereunder shall be limited to the amounts in the self-insurance reserve fund or funds created under such method.

Liability Insurance. The Facility Lease requires the City to procure or cause to be procured and maintain or cause to be maintained, throughout the term of the Facility Lease, a standard comprehensive general liability insurance policy or policies in protection of the Authority and its members, directors, officers, agents and employees and the Trustee, insuring said parties against all direct or contingent loss or liability for damages for personal injury, death or property damage occasioned by reason of the operation of the Facilities, with minimum liability limits of \$1,000,000 per occurrence and \$3,000,000 covering all such risks in aggregate. Such public liability and property damage insurance may, however, be in the form of a single limit policy in the amount of \$3,000,000 covering all such risks in aggregate. Such liability insurance may be maintained as part of or in conjunction with any other liability insurance carried by the City. The City may provide self-insurance for this risk.

As an alternative to providing the liability insurance required under the Facility Lease, the City may provide a self-insurance method or plan of protection or participate in a joint powers authority or other program providing pooled insurance to the extent such self-insurance method or plan of protection afford reasonable protection to the Authority, its members, directors, officers, agents and employees of the Trustee, in light of all circumstances, giving consideration to cost, availability and similar plans or methods of protection adopted by public entities in the State other than the City. So long as such method or plan is being provided to satisfy the requirements of the Facility Lease, the City is required to file annually with the Trustee a statement of an actuary, independent insurance consultant or other qualified person (which may be the Risk Manager of the City), stating that, in the opinion of the signer, the substitute method or plan of protection is in accordance with the requirements of the Facility Lease and, when effective, would afford reasonable protection to the Authority, its members, directors, officers, agents and employees and the Trustee against loss and damage from the hazards and risks covered thereby. The City is also required to file a Certificate of the City setting forth the details of such substitute method or plan.

Rental Interruption or Use and Occupancy Insurance. The Facility Lease requires the City to procure or cause to be procured and maintain or cause to be maintained, rental interruption or use and occupancy insurance to cover loss, total or partial, of the rental income from or the use of the Facilities as the result of any of the hazards covered by the Fire and Extended Coverage Insurance described above (provided with respect to earthquake insurance, only if available on the open market from reputable insurance companies at a reasonable cost, as determined by the City, and provided further that such rental interruption insurance coverage may not be provided by a plan of self-insurance), in an amount sufficient to pay the part of the total rent under the Facility Lease attributable to the portion of the Facilities rendered unusable (determined by reference to the proportion which the cost of such portion bears to the cost of the Facilities) for a period of at least two years, except that such insurance may be subject to a deductible clause of not to exceed \$250,000 or a comparable amount adjusted for inflation (or more in the case of earthquake coverage).

Worker's Compensation. The City is also required to maintain worker's compensation insurance issued by a responsible carrier authorized under the laws of the State of California to insure its employees against liability for compensation under the California Labor Code, as applicable to cities, or any act hereafter enacted as an amendment or supplement thereto. As an alternative, such insurance may be

maintained as part of or in conjunction with any other insurance carried by the City. Such insurance may be maintained by the City in the form of self-insurance.

Title Insurance. The City is required to obtain, for the benefit of the Authority and the Trustee, upon the execution and delivery of the Facility Lease, title insurance on the Facilities in amount equal to the aggregate principal amount of the Series 2019A Bonds, issued by a company of recognized standing duly authorized to issue the same, subject only to Permitted Encumbrances.

Abatement. Base Rental Payments are paid by the City in each rental payment period for and in consideration of the right of use and occupancy of the Facilities during each such period for which said rental is to be paid. Base Rental Payments and Additional Payments will be abated proportionately, during any period in which by reason of any damage or destruction or defect in title (other than by condemnation) there is substantial interference with the use and occupancy of the Facilities by the City, in the proportion in which the cost of that portion of the Facilities rendered unusable bears to the cost of the whole of the Facilities. Such abatement will continue for the period commencing with such damage or destruction or defect in title and ending with the substantial completion of the work of repair or reconstruction or resolution of the defect. In the event of any such damage, destruction or defect, the Facility Lease will continue in full force and effect and will be extended pursuant to the Facility Lease, and the City waives the benefits of California Civil Code Section 1932(2) and 1933(4) and of Title 11 of the United States Code, Section 365(h) and any and all other rights to terminate the Facility Lease by virtue of any such damage, destruction or defect. Notwithstanding the foregoing, to the extent that moneys are available for the payment of Base Rental Payments in any of the funds and accounts established under the Trust Agreement (except the Reserve Fund), Base Rental Payments will not be abated but, rather, will be payable by the City as a special obligation payable solely from said funds and accounts. Base Rental Payments by the City will commence upon the date of recordation of the Facility Lease or the closing date of the Series 2019A Bonds, whichever is earlier. See APPENDIX C—“SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE—Rental Payments; Use of Proceeds—Rental Abatement.”

Default and Remedies. Events of Default under the Facility Lease include the following: (i) the failure of the City to pay any rental payable under the Facility Lease when the same becomes due and payable, time being expressly declared of the essence under the Facility Lease, (ii) the failure of the City to keep, observe or perform any other term, covenant or condition of the Facility Lease to be kept or performed by the City after notice and the elapse of a 60-day grace period, (iii) the City’s interest in the Facility Lease or any part thereof be assigned or transferred, either voluntarily or by operation of law or otherwise, without the written consent of the Authority, as provided for in the Facility Lease, (iv) the City or any assignee shall file any petition or institute any proceeding under any act or acts, state or federal, dealing with or relating to the subject or subjects of bankruptcy or insolvency, or under any amendment of such act or acts, either as a bankrupt or as an insolvent, or as a debtor, or in any similar capacity, wherein or whereby the City asks or seeks or prays to be adjudicated a bankrupt, or is to be discharged from any or all of the City’s debts or obligations, or offers to the City’s creditors to effect a composition or extension of time to pay the City’s debts or asks, seeks or prays for reorganization or to effect a plan of reorganization, or for a readjustment of the City’s debts, or for any other similar relief, or if any such petition or any such proceedings of the same or similar kind or character be filed or be instituted or taken against the City, or if a receiver of the business or of the property or assets of the City shall be appointed by any court, except a receiver appointed at the instance or request of the Authority, or if the City shall make a general or any assignment for the benefit of the City’s creditors, or (v) if the City shall abandon or vacate the Facilities.

Upon the occurrence of any Event of Default described above, the City will be deemed to be in default under the Facility Lease and the Trustee may exercise any and all remedies available pursuant to law or granted to the Authority pursuant to the Facility Lease and assigned to the Trustee pursuant to the

Trust Agreement. Upon any such default, the Trustee, as assignee of the Authority, in addition to all other rights and remedies it may have at law, shall have the option to do any of the following:

(i) To terminate the Facility Lease in the manner provided in the Facility Lease on account of default by the City, notwithstanding any re-entry or re-letting of the Facilities as described by paragraph (ii) below, and to re-enter the Facilities and, to the extent permitted by law, remove all persons in possession thereof and all personal property whatsoever situated upon the Facilities and place such personal property in storage in any warehouse or other suitable place located within the County.

(ii) Without terminating the Facility Lease, (a) to collect each installment of rent as it becomes due and enforce any other terms or provision of the Facility Lease to be kept or performed by the City, regardless of whether or not the City has abandoned the Facilities, or (b) to exercise any and all rights of entry and re-entry upon the Facilities.

In addition to the other remedies set forth above, upon the occurrence of an Event of Default, the Trustee, as assignee of the Authority shall be entitled to proceed to protect and enforce the rights vested in the Trustee, as assignee of the Authority by the Facility Lease and under the Site Lease or by law or by equity. The provisions of the Facility Lease and the duties of the City and of its trustees, officers or employees shall be enforceable by the Trustee, as assignee of the Authority, by mandamus or other appropriate suit, action or proceeding in any court of competent jurisdiction. Without limiting the generality of the foregoing, the Trustee, as assignee of the Authority, shall have the right to bring the following actions:

Accounting. By action or suit in equity to require the City and its trustees, officers and employees and its assigns to account as the trustee of an express trust.

Injunction. By action or suit in equity to enjoin any acts or things which may be unlawful or in violation of the rights of the Authority.

Mandamus. By mandamus or other suit, action or proceeding at law or in equity to enforce the Authority's rights against the City (and its city council, officers and employees) and to compel the City to perform and carry out its duties and obligations under the law and its covenants and agreements with the City as provided in the Facility Lease.

If an Event of Default occurs under the Facility Lease, there is no remedy of the acceleration of the total Base Rental Payments due over the term of the Facility Lease, and the Trustee is not empowered to sell a fee simple interest in the Facilities and use the proceeds of such sale to redeem the Series 2019A Bonds or pay debt service thereon. See APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE—Default; Remedies."

For a further description of the provisions of the Facility Lease, including the terms thereof and a description of certain covenants therein, including construction, maintenance, utilities, taxes, assessments, insurance and events of default and available remedies, see APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE."

Series 2019A Reserve Account

The Trust Agreement establishes the "Series 2019A Reserve Account," which will be maintained by the Trustee. Funds in the Series 2019A Reserve Account will be available to pay only the principal of

and interest on the Series 2019A Bonds. Additional Bonds, including any Bonds issued to refund the Series 2019A Bonds, may or may not, at the option of the Authority, have a Reserve Requirement.

On the date of delivery of the 2019A Bonds, the Authority will cause to be deposited into the Series 2019A Reserve Account an amount at least equal to the Series 2019A Reserve Account Requirement as provided below. The “Series 2019A Reserve Account Requirement” means, as of the date of issuance of the Series 2019A Bonds an amount equal to \$6,243,125 and any date of calculation thereafter (calculated on a Bond Year basis), an amount equal to the lesser of (i) maximum annual Debt Service on all Outstanding Series 2019A Bonds; (ii) 125% of average annual debt service on all Outstanding Series 2019A Bonds; or (iii) 10% of the proceeds from the sale of the Series 2019A Bonds.

Upon issuance of the Series 2019A Bonds, the Authority shall satisfy the Series 2019A Reserve Account Requirement with the deposit with the Trustee of the Series 2019A Reserve Facility for the credit of the Series 2019A Reserve Account. The Series 2019A Reserve provider will be rated, on the date of issuance of the Series 2019A Bonds, in one of the two highest rating categories by at least one Rating Agency, and pursuant to clause (i) in the paragraph below, the Series 2019A Reserve Facility delivered pursuant to such commitment will satisfy the requirements for a Reserve Facility (as defined below).

The Authority may thereafter also satisfy all or a portion of the Series 2019A Reserve Account Requirement at any time with the deposit with the Trustee for the credit of the Series 2019A Reserve Account of cash in an amount up to the Series 2019A Reserve Account Requirement, or a surety bond, an insurance policy or a letter of credit (each, a “Reserve Facility”), or any combination thereof which, (i) with respect to a surety bond or insurance policy, is issued by a company licensed to issue an insurance policy guaranteeing the timely payment of the principal of and interest on the Series 2019A Bonds (a “municipal bond insurer”) if such municipal bond insurer is rated by at least one Rating Agency at the time of such deposit in at least one rating in one of the two highest rating categories, or (ii) with respect to a letter of credit, is issued or confirmed by a state or national bank, or a foreign bank with an agency or branch located in the continental United States, which has outstanding an issue of unsecured long term debt securities rated at the time of such deposit at least equal to the rating on the Series 2019A Bonds given by any rating agency which has a then currently effective rating on the Series 2019A Bonds. If, at any time the Series 2019A Reserve Account Requirement is funded with a Reserve Facility, the rating of the provider of such Reserve Facility is reduced or withdrawn so that it no longer meets the applicable above-described rating test, the Authority shall be under no obligation to replace such Reserve Facility or to deposit additional cash to the Series 2019A Reserve Account with respect to the amount of such Reserve Facility. Furthermore, any such surety bond or insurance policy will be valued at the face value of the policy even if the rating of the insurer shall have been reduced or withdrawn after deposit of such surety bond or insurance policy into the Series 2019A Reserve Account (or, in the case of the Series 2019A Reserve Facility, at the time of issuance of the Series 2019A Bonds).

All money in the Series 2019A Reserve Account shall be used and withdrawn by the Trustee for the purpose of replenishing the Interest Account or the Principal Account, in that order, in the event of any deficiency at any time in either of such accounts with respect to the Series 2019A Bonds, except that so long as the Authority is not in default under the Trust Agreement, any cash amounts in the Series 2019A Reserve Account in excess of the Series 2019A Reserve Account Requirement shall be withdrawn from the Series 2019A Reserve Account and deposited in the Revenue Fund on or before each Interest Payment Date. See APPENDIX C–“SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS–CERTAIN DEFINITIONS” and “–TRUST AGREEMENT–Revenue Fund–Reserve Fund.”

Substitution and Release of Facilities

Substitution of Facilities. Pursuant to the Facility Lease and subject to the prior written consent of the Bond Insurer, the City and the Authority may substitute real property for all or for part of the Facilities (“Substitute Property”) for purposes of the Facility Lease, but only after the City file with the Authority and the Trustee, with copies to each rating agency then providing a rating for the Bonds, all of the following:

(i) Executed copies of the Site Lease and the Facility Lease or amendments thereto containing the amended description of the Facilities, including the legal description of the Facilities as modified if necessary to reflect the Substitute Property;

(ii) A Certificate of the City with copies of the Site Lease and the Facility Lease, if needed, or amendments thereto containing the amended description of the Facilities to reflect the Substitute Property stating that such documents have been duly recorded in the official records of the County Recorder of the County of Contra Costa;

(iii) A leasehold owner’s policy or policies or a commitment for such policy or policies or an amendment or endorsement to an existing policy or policies resulting in title insurance with respect to the Facilities after such substitution in an amount at least equal to the amount of such insurance provided with respect to the Facilities prior to such substitution; each such insurance instrument, when issued, shall name the Trustee as the insured, and shall insure the leasehold estate of the Authority in such Substitute Property subject only to such exceptions as do not substantially interfere with the City’s right to use and occupy such Substitute Property and as will not result in an abatement of Base Rental Payments payable by the City under the Facility Lease, as evidenced by a Certificate of the City;

(iv) A Certificate of the City stating (A) that the City has beneficial use and occupancy of the Facilities, (ii) that the essentiality to the City of the Facilities after such substitution is comparable to its essentiality before the substitution, (B) that the remaining useful life of the Facilities is at least as long as the remaining term of the Bonds; and (C) that the annual fair rental value of the property that will constitute Facilities after such substitution will be at least equal to the maximum annual amount of Base Rental Payments becoming due for the remaining term of the Facility Lease; and

(v) An Opinion of Counsel (as such term is defined in the Trust Agreement) stating that such amendment or modification (A) is authorized or permitted by laws of the State and the Facility Lease; (B) complies with the terms of the Facility Lease; (C) will, upon the execution and delivery thereof, be valid and binding upon the Authority and the City in accordance with its terms; and (D) will not in and of itself cause the interest on the Bonds to be included in gross income for federal income tax purposes.

See also, APPENDIX C—“SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE—Provisions Concerning the Series 2019A Bond Insurer and the Series 2019A Bond Insurance Policy” for a description of rights of the Bond Insurer and covenants and agreements of the City and the Authority for the benefit of the Bond Insurer under the Facility Lease.

Release of Facilities. Subject to the prior written consent of the Bond Insurer, the City is required to have, and is hereby granted, the option at any time to release any portion of the Facilities, provided that the City has filed with the Authority and the Trustee, with copies to each rating agency then providing a rating for the Bonds, all of the following documents:

(i) Executed copies of the Site Lease and the Facility Lease or amendments thereto containing the amended description of the Facilities, including the legal description of the Facilities as modified if necessary;

(ii) A Certificate of the City with copies of the Site Lease and the Facility Lease, if needed, or amendments thereto containing the amended description of the Facilities stating that such documents have been duly recorded in the official records of the County Recorder of the County of Contra Costa;

(iii) A leasehold owner's policy or policies or a commitment for such policy or policies or an amendment or endorsement to an existing policy or policies resulting in title insurance with respect to the Facilities after such release in an amount at least equal to the aggregate principal amount of the Bonds Outstanding as of the date of such release; each such insurance instrument, when issued, shall name the Trustee as the insured, and shall insure the leasehold estate of the Authority in the Facilities, as revised by such release, subject only to such exceptions as do not substantially interfere with the City's right to use and occupy such Facilities, as revised by such release, and as will not result in an abatement of Base Rental Payments payable by the City under the Facility Lease, as evidenced by a Certificate of the City;

(iv) A certification of the City evidencing that the annual fair rental value of the Facilities after such amendment will be at least equal to one hundred percent (100%) of the maximum amount of the Base Rental Payments becoming due in the then current or in any subsequent year ending on November 1;

(v) A certification of the City stating that (A) such release does not adversely affect the City's use and occupancy of the Facilities and (B) the useful life of the Facilities after any such release meets or exceeds the remaining term hereof; and

(vi) An Opinion of Counsel (as such term is defined in the Trust Agreement) stating that such amendment or modification (A) is authorized or permitted by laws of the State and the Facility Lease; (B) complies with the terms of the Facility Lease; (C) will, upon the execution and delivery thereof, be valid and binding upon the Authority and the City in accordance with its terms; and (D) will not in and of itself cause the interest on the Bonds to be included in gross income for federal income tax purposes.

See also, APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—FACILITY LEASE—Provisions Concerning the Series 2019A Bond Insurer and the Series 2019A Bond Insurance Policy" for a description of rights of the Bond Insurer and covenants and agreements of the City and the Authority for the benefit of the Bond Insurer under the Facility Lease.

Additional Bonds

Pursuant to the Trust Agreement, the Authority and the Trustee may at any time provide for the issuance of Additional Bonds pursuant to a supplemental trust agreement, subject to satisfaction of certain provisions contained in the Trust Agreement. Additional Bonds will be payable from the Revenues as provided in the Trust Agreement and secured by a pledge of and charge and lien upon the Revenues equal to the pledge, charge and lien securing the outstanding Bonds theretofore issued under the Trust Agreement, subject to the terms and conditions of the Trust Agreement. Additional Bonds may or may not be secured by a debt service reserve account, including a common debt service reserve account for more than one issuance of Additional Bonds. See APPENDIX C—"SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—TRUST AGREEMENT—Additional Bonds."

Investment of Bond Funds

Pursuant to the Trust Agreement, all money held by the Trustee in any of the funds or accounts established pursuant to the Trust Agreement are required to be invested only in “Permitted Investments” as defined in the Trust Agreement or held uninvested. See APPENDIX C—“SUMMARY OF CERTAIN PROVISIONS OF THE PRINCIPAL LEGAL DOCUMENTS—CERTAIN DEFINITIONS.”

BOND INSURANCE

The following information was provided by Assured Guaranty Municipal Corp. (“AGM” or the “Bond Insurer”). No representation is made by the Authority, the City or the Underwriter as to the accuracy or completeness of this information. A specimen of the Policy is attached hereto as Exhibit H.

Bond Insurance Policy

Concurrently with the issuance of the Insured Series 2019A Bonds, AGM will issue its Municipal Bond Insurance Policy for the Insured Series 2019A Bonds (the “Policy”). The Policy guarantees the scheduled payment of principal of and interest on the Insured Series 2019A Bonds when due as set forth in the form of the Policy included as an appendix to this Official Statement.

The Policy is not covered by any insurance security or guaranty fund established under New York, California, Connecticut or Florida insurance law.

Assured Guaranty Municipal Corp.

AGM is a New York domiciled financial guaranty insurance company and an indirect subsidiary of Assured Guaranty Ltd. (“AGL”), a Bermuda-based holding company whose shares are publicly traded and are listed on the New York Stock Exchange under the symbol “AGO.” AGL, through its operating subsidiaries, provides credit enhancement products to the U.S. and global public finance, infrastructure and structured finance markets. Neither AGL nor any of its shareholders or affiliates, other than AGM, is obligated to pay any debts of AGM or any claims under any insurance policy issued by AGM.

AGM’s financial strength is rated “AA” (stable outlook) by S&P Global Ratings, a business unit of Standard & Poor’s Financial Services LLC (“S&P”), “AA+” (stable outlook) by Kroll Bond Rating Agency, Inc. (“KBRA”) and “A2” (stable outlook) by Moody’s Investors Service, Inc. (“Moody’s”). Each rating of AGM should be evaluated independently. An explanation of the significance of the above ratings may be obtained from the applicable rating agency. The above ratings are not recommendations to buy, sell or hold any security, and such ratings are subject to revision or withdrawal at any time by the rating agencies, including withdrawal initiated at the request of AGM in its sole discretion. In addition, the rating agencies may at any time change AGM’s long-term rating outlooks or place such ratings on a watch list for possible downgrade in the near term. Any downward revision or withdrawal of any of the above ratings, the assignment of a negative outlook to such ratings or the placement of such ratings on a negative watch list may have an adverse effect on the market price of any security guaranteed by AGM. AGM only guarantees scheduled principal and scheduled interest payments payable by the issuer of bonds insured by AGM on the date(s) when such amounts were initially scheduled to become due and payable (subject to and in accordance with the terms of the relevant insurance policy), and does not guarantee the market price or liquidity of the securities it insures, nor does it guarantee that the ratings on such securities will not be revised or withdrawn.

Current Financial Strength Ratings. On June 27, 2019, S&P announced it had affirmed AGM's financial strength rating of "AA" (stable outlook). AGM can give no assurance as to any further ratings action that S&P may take.

On December 21, 2018, KBRA announced it had affirmed AGM's insurance financial strength rating of "AA" (stable outlook). AGM can give no assurance as to any further ratings action that KBRA may take.

On May 7, 2018, Moody's announced it had affirmed AGM's insurance financial strength rating of "A2" (stable outlook). AGM can give no assurance as to any further ratings action that Moody's may take.

For more information regarding AGM's financial strength ratings and the risks relating thereto, see AGL's Annual Report on Form 10-K for the fiscal year ended December 31, 2018.

Capitalization of AGM. At March 31, 2019:

- The policyholders' surplus of AGM was approximately \$2,523 million.
- The contingency reserves of AGM and its indirect subsidiary Municipal Assurance Corp. ("MAC") (as described below) were approximately \$1,054 million. Such amount consists of 100% of AGM's contingency reserve and 60.7% of MAC's contingency reserve.
- The net unearned premium reserves and deferred ceding commission income of AGM and MAC were approximately \$1,848 million. Such amount consists of (i) 100% of the net unearned premium reserve and deferred ceding commission income of AGM and (ii) 60.7% of the net unearned premium reserve of MAC.

The policyholders' surplus of AGM and the contingency reserves, net unearned premium reserves and deferred ceding commission income of AGM and MAC were determined in accordance with statutory accounting principles. The net unearned premium reserves and net deferred ceding commissions of AGE were determined in accordance with accounting principles generally accepted in the United States of America.

Incorporation of Certain Documents by Reference. Portions of the following documents filed by AGL with the Securities and Exchange Commission (the "SEC") that relate to AGM are incorporated by reference into this Official Statement and shall be deemed to be a part hereof:

- (i) the Annual Report on Form 10-K for the fiscal year ended December 31, 2018 (filed by AGL with the SEC on March 1, 2019); and
- (ii) the Quarterly Report on Form 10-Q for the quarterly period ended March 31, 2019 (filed by AGL with the SEC on May 10, 2019).

All consolidated financial statements of AGM and all other information relating to AGM included in, or as exhibits to, documents filed by AGL with the SEC pursuant to Section 13(a) or 15(d) of the Securities Exchange Act of 1934, as amended, excluding Current Reports or portions thereof "furnished" under Item 2.02 or Item 7.01 of Form 8-K, after the filing of the last document referred to above and before the termination of the offering of the Insured Series 2019A Bonds shall be deemed to be incorporated by reference into this Official Statement and to be a part hereof from the respective dates of filing such documents. Copies of materials incorporated by reference are available over the internet at the SEC's

website at <http://www.sec.gov>, at AGL's website at <http://www.assuredguaranty.com>, or will be provided upon request to Assured Guaranty Municipal Corp.: 1633 Broadway, New York, New York 10019, Attention: Communications Department (telephone (212) 974-0100). Except for the information referred to above, no information available on or through AGL's website shall be deemed to be part of or incorporated in this Official Statement.

Any information regarding AGM included herein under the caption "BOND INSURANCE—Assured Guaranty Municipal Corp." or included in a document incorporated by reference herein (collectively, the "AGM Information") shall be modified or superseded to the extent that any subsequently included AGM Information (either directly or through incorporation by reference) modifies or supersedes such previously included AGM Information. Any AGM Information so modified or superseded shall not constitute a part of this Official Statement, except as so modified or superseded.

Miscellaneous Matters. AGM makes no representation regarding the Insured Series 2019A Bonds or the advisability of investing in the Insured Series 2019A Bonds. In addition, AGM has not independently verified, makes no representation regarding, and does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding AGM supplied by AGM and presented under the heading "BOND INSURANCE."

CERTAIN RISKS TO BONDOWNERS

The following factors, which represent material risk factors that have been identified at this time, should be considered along with all other information in this Official Statement by potential investors in evaluating the Series 2019A Bonds. The following does not purport to be an exhaustive listing of risks and other considerations which may be relevant to making an investment decision with respect to the Series 2019A Bonds. In addition, the order in which the following information is presented is not intended to reflect the relative importance of any such risks. There can be no assurance made that other risk factors will not become evident at any future time.

General

The Series 2019A Bonds are payable solely from the Revenues of the Authority under the Trust Agreement consisting primarily of the Base Rental Payments payable by the City pursuant to the Facility Lease for the beneficial use and occupancy of the Facilities.

The practical realization of any rights upon default by the City under the Facility Lease will depend upon the exercise of various remedies specified in such instrument, as restricted by state and federal law. The federal bankruptcy laws may have an adverse effect on the ability of the Trustee to enforce its rights under the Trust Agreement and of the Authority to enforce its rights under the Facility Lease. See "—Limitation on Remedies."

In certain situations, with the consent of the Owners of a majority in principal amount of the Outstanding Bonds, certain amendments to the Trust Agreement and the Facility Lease may be made. Such amendments could affect the security of the Bondholders.

Future economic and other conditions may adversely affect the value or essential nature of the Facilities and, consequently, the value of the Facilities to the Authority in exercising available remedies upon default by the City. In addition, there are certain other factors discussed herein as a result of which certain remedies available to the Trustee or the Authority may not be a viable option.

Bond Insurance Risk Factors

In the event of default of the payment of principal or interest with respect to the Insured Series 2019A Bonds when all or some becomes due, any owner of the Insured Series 2019A Bonds shall have a claim under the Insurance Policy for such payments. However, in the event of any acceleration of the due date of such principal by reason of optional redemption or acceleration resulting from default or otherwise, the payments are to be made in such amounts and at such times as such payments would have been due had there not been any such acceleration. The Insurance Policy does not insure against redemption premium, if any. The payment of principal and interest in connection with optional prepayment of the Insured Series 2019A Bonds by the Authority which is recovered by the Authority from the bond owner as a voidable preference under applicable bankruptcy law is covered by the insurance policy, however, such payments will be made by the Bond Insurer at such time and in such amounts as would have been due absent such prepayment by the Authority unless the Bond Insurer chooses to pay such amounts at an earlier date.

Under most circumstances, default of payment of principal and interest does not obligate acceleration of the obligations of the Bond Insurer without appropriate consent. The Bond Insurer may direct and must consent to any remedies and the Bond Insurer's consent may be required in connection with amendments to any applicable bond documents.

In the event the Bond Insurer is unable to make payment of principal and interest as such payments become due under the Insurance Policy, the Insured Series 2019A Bonds are payable solely from the moneys received pursuant to the applicable bond documents. In the event the Bond Insurer becomes obligated to make payments with respect to the Insured Series 2019A Bonds, no assurance is given that such event will not adversely affect the market price of the Insured Series 2019A Bonds or the marketability (liquidity) for the Insured Series 2019A Bonds.

The long-term ratings on the Insured Series 2019A Bonds are dependent in part on the financial strength of the Bond Insurer and its claim paying ability. The Bond Insurer's financial strength and claims paying ability are predicated upon a number of factors which could change over time. No assurance is given that the long-term ratings of the Bond Insurer and of the ratings on the Insured Series 2019A Bonds insured by the Bond Insurer will not be subject to downgrade and such event could adversely affect the market price of the Insured Series 2019A Bonds or the marketability (liquidity) for the Insured Series 2019A Bonds. See "RATINGS."

The obligations of the Bond Insurer are contractual obligations and in an event of default by the Bond Insurer, the remedies available may be limited by applicable bankruptcy law or state law related to insolvency of insurance companies.

Neither the Authority nor the Underwriters has made independent investigation into the claims paying ability of the Bond Insurer and no assurance or representation regarding the financial strength or projected financial strength of the Bond Insurer is given. Thus, when making an investment decision, potential investors should carefully consider the ability of the Authority to pay principal and interest on the Insured Series 2019A Bonds and the claims paying ability of the bond insurer, particularly over the life of the investment. See "BOND INSURANCE" for further information describing the Bond Insurer and the Insurance Policy, which includes further instructions for obtaining current financial information concerning the Bond Insurer. See also the form of the Policy set forth in Appendix H.

Limited Obligation

The Series 2019A Bonds are limited obligations of the Authority and are payable solely from the Revenues (as described herein), and the Authority is not obligated to pay the principal of or the interest on

the Series 2019A Bonds except from the Revenues. All Series 2019A Bonds are equally and ratably secured in accordance with the terms and conditions of the Trust Agreement by a pledge of and charge and lien upon the Revenues, and the Revenues constitute a trust fund for the security and payment of the Series 2019A Bonds as provided in the Trust Agreement. The Series 2019A Bonds are not a debt of the City or any member of the Authority, and neither the City nor any member of the Authority is liable thereon, nor in any event will the Series 2019A Bonds be payable out of or secured by a legal or equitable pledge of, or charge or lien upon, any property of the Authority or any of its income or receipts, except the Revenues. Neither the full faith and credit of the Authority, the City nor any member of the Authority is pledged for the payment of the principal of or interest on the Series 2019A Bonds or for the payment of Base Rental Payments. Neither the payment of the principal of or interest on the Series 2019A Bonds nor the obligation to make Base Rental Payments constitutes a debt, liability or obligation of the Authority, the City nor any member of the Authority for which any such entity is obligated to levy or pledge any form of taxation or for which any such entity has levied or pledged any form of taxation. The Authority has no taxing power.

Base Rental Payments

General. The Base Rental Payments and Additional Payments due under the Facility Lease (including insurance, payment of costs of repair and maintenance of the Facilities, taxes and other governmental charges and assessments levied against the Facilities) are not secured by any pledge of taxes or other revenues of the City but are payable from any funds lawfully available to the City. The City has incurred and will incur other obligations in the future payable from the same sources as the Base Rental Payments. In the event the City's revenue sources are less than its total obligations, the City could choose to fund other City obligations before making Base Rental Payments. The same result could occur if, because of State Constitutional limits on expenditures, the City is not permitted to appropriate and spend all of its available revenues. The City's appropriations, however, have never exceeded the limitation on appropriations under Article XIII B of the California Constitution. See "CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND APPROPRIATIONS—Article XIII B."

Covenant to Budget and Appropriate. Pursuant to the Facility Lease, the City covenants to take such action as may be necessary to include Base Rental Payments due in its annual budgets and to make the necessary annual appropriations for all such payments. See "SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS—Base Rental Payments." Such covenants are deemed to be duties imposed by law, and it is the duty of the public officials of the City to take such action and do such things as are required by law in the performance of the official duty of such officials to enable the City to carry out and perform such covenants. A court, however, in its discretion may decline to enforce such covenants. Upon issuance of the Series 2019A Bonds, Bond Counsel will render its opinion (substantially in the form of APPENDIX F attached hereto) to the effect that, subject to the limitations and qualifications described therein, the Facility Lease constitutes a valid and binding obligation of the City. As to the Trustee's or the Authority's practical realization of remedies upon default by the City, see "—Limitation on Remedies."

Abatement Risk

During any period in which, by reason of material damage or destruction, there is substantial interference with the use and occupancy by the City of any portion of the Facilities, rental payments due under the Facility Lease with respect to the Facilities will be abated proportionately, and the City waives any and all rights to terminate the Facility Lease by virtue of any such interference and the Facility Lease shall continue in full force and effect. See "SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS—Base Rental Payments—*Abatement*."

No Acceleration Upon Default

In the event of a default, there is no remedy of acceleration of the total Base Rental Payments due over the term of the Facility Lease and the Trustee is not empowered to sell a fee simple interest in the Facilities and use the proceeds of such sale to prepay the Series 2019A Bonds or pay debt service thereon. Any suit for money damages would be subject to limitations on legal remedies against public agencies in the State, including a limitation on enforcement of judgments against funds needed to serve the public welfare and interest as described below.

Limitation on Remedies

The enforcement of any remedies provided in the Facility Lease and Trust Agreement could prove both expensive and time consuming. Although the Facility Lease provides that if the City defaults the Trustee may reenter the Facilities and re-let it, portions of the Facilities may not be easily recoverable, and even if recovered, could be of little value to others because of the Facilities' specialized nature and the Facilities' location within a historic district pursuant to Chapter 6.06 of the City's Municipal Code. Additionally, the Trustee may have limited ability to re-let the Facilities to provide a source of rental payments sufficient to pay the principal of and interest on the Series 2019A Bonds so as to preserve the tax-exempt nature of interest on the Series 2019A Bonds. The Trustee is not obligated to re-let the Facilities in a manner so as to preserve the tax-exempt nature of interest on the Series 2019A Bonds. Furthermore, due to the governmental nature of the Facilities, it is not certain whether a court would permit the exercise of the remedy of re-letting with respect thereto.

Alternatively, the Trustee may terminate the Facility Lease and proceed against the City to recover damages pursuant to the Facility Lease. Any suit for money damages would be subject to limitations on legal remedies against public agencies in the State, including a limitation on enforcement of judgments against funds needed to serve the public welfare and interest.

The rights of the Owners of the Series 2019A Bonds are subject to certain limitations on legal remedies against cities and other governmental entities in the State, including but not limited to a limitation on enforcement against funds that are otherwise needed to serve the public welfare and interest. Additionally, the rights of the Owners of the Series 2019A Bonds may be subject to (i) bankruptcy, insolvency, reorganization, moratorium, or similar laws limiting or otherwise affecting the enforcement of creditors' rights generally (as such laws are now or hereafter may be in effect), (ii) equity principles (including but not limited to concepts of materiality, reasonableness, good faith and fair dealing) and the possible unavailability of specific performance or injunctive relief, regardless of whether considered in a proceeding in equity or law, (iii) the exercise by the United States of America of the powers delegated to it by the Constitution, and (iv) the reasonable and necessary exercise, in certain exceptional situations, of the police powers inherent in the sovereignty of the State and its governmental bodies in the interest of serving a significant and legitimate public purpose. Under Chapter 9 of the Bankruptcy Code (Title 11, United States Code), which governs bankruptcy proceedings for public agencies, there are no involuntary petitions in bankruptcy. If the City were to file a petition under Chapter 9 of the Bankruptcy Code, the Owners, the Trustee and the Authority could be prohibited or severely restricted from taking any steps to enforce their rights under the Facility Lease and from taking any steps to collect amounts due from the City under the Facility Lease.

City Obligations

The City has a significant amount of obligations payable from its General Fund, including but not limited to labor contracts, debt obligations, pension obligations and other obligations related to post employment retirement benefits as well as certain other liabilities. The City may also incur additional

obligations payable from its General Fund in the future. See APPENDIX A—"CERTAIN ECONOMIC, DEMOGRAPHIC, AND FINANCIAL INFORMATION REGARDING THE CITY OF RICHMOND—FINANCIAL OPERATIONS—Pension Plans" and "—Other Post-Employment Benefits" and the "—Emphasis of Matters" caption in the Independent Auditor's Report in APPENDIX B—"CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018" for a description of certain interfund loans made from the General Fund to other City funds.

Seismic Risks

There are several geological faults in the greater San Francisco Bay Area that have the potential to cause serious earthquakes which could result in damage to buildings, roads, bridges, and property within the City.

The City, the Facilities and the Bay Area are generally located in a zone 4 seismic hazard area. Seismic zones aid in identifying and characterizing certain geological conditions and the risk of seismic damage at a particular location, and are used in establishing building codes to minimize seismic damage. The five seismic zones are: zone 0 (no measurable damage), zone 1 (minor damage), zone 2 (moderate damage), zone 3 (major damage) and zone 4 (major damage and greater proximity than zone 3 to certain major fault systems).

The City is located in the Hayward Fault Zone. Past experiences, including the 1989 Loma Prieta earthquake on the San Andreas fault, with a magnitude of 7.1 on the Richter scale and with the epicenter located in Santa Cruz, approximately 65 miles south of the City, have resulted in minimal damage to the infrastructure and property within the City.

The nearest active fault to the City is the Hayward fault, which is a northwest-southeast trending fault approximately 3.7 miles to the east of the City. The West Napa fault lies approximately 17 miles to the northeast. The Concord-Green Valley fault lies approximately 18 miles to the east. The Rogers Creek fault lies approximately 15 miles to the north. The San Andreas fault lies approximately 14 miles to the west. The northern part of the Calaveras fault lies approximately 20 miles to the southeast. All of these faults are considered active.

It is possible that new geological faults could be discovered in the area and a significant earthquake along these or other faults is possible during the period that the Series 2019A Bonds will be outstanding which may cause a delay or suspension of receipt of Base Rental Payments.

The Facility Lease requires the City to maintain insurance on the Facilities against certain risks such as earthquakes, if available on the open market from reputable insurance companies as a reasonable cost, as determined by the City. The City currently insures all of its buildings against various risks including earthquake, through policies provided with various commercial insurance carriers, subject to certain deductibles as described in APPENDIX A—"CERTAIN ECONOMIC, DEMOGRAPHIC, AND FINANCIAL INFORMATION REGARDING THE CITY OF RICHMOND."

In 2009, the City completed substantial renovations to the Facilities, including seismic upgrades. See the "THE FACILITIES." However, the City cannot provide any assurance that such seismic upgrades will be sufficient to withstand a severe seismic event.

If an earthquake were to cause serious damage to the Facilities during any period when such facilities were not insured for earthquake damage, or if the proceeds of any earthquake insurance were insufficient to replace or repair the damaged Facilities, the City would be limited to its General Fund, reserves, and emergency grants, if any, in seeking to make appropriate repairs. Pending such repairs, the

City's obligation to make Base Rental Payments would be subject to abatement and rental interruption insurance proceeds likely would not be available. The City will not be obligated to repair or restore the Facilities in the event of uninsured damage caused by an earthquake. See “–Abatement Risk.”

It is believed that the City is not at great risk of earthquake-triggered tsunamis due to natural attenuation across San Francisco Bay and Brooks Island near the City. If a tsunami did occur on the open ocean, it is expected that waves would dissipate as they moved through San Francisco Bay and past Angel Island and that the tidal flats would absorb much of the impact.

Climate Change

In 2005, the Governor signed Executive Order S-3-05 (the “Executive Order”) setting the stage for multiple legislative actions to reduce greenhouse gas emissions (“GHG”) to 80% below 1990 levels by 2050. The adoption of the California Global Warming Solutions Act of 2006 (“AB 32”) and subsequent companion bills, including but not limited to the Sustainable Communities and Climate Protection Act of 2008 (“SB 375”) that builds upon AB 32 to reduce GHG emissions by linking transportation funding to land use planning, demonstrate the commitment by the State to take action and reduce GHG to 1990 levels by 2020 and to 80% below 1990 levels by 2050. In 2008, the City Council adopted Resolution No. 108-08 committing to the GHG emissions targets established by AB 32. Additionally, the State adopted Senate Bill No. 32, which established a revised statewide GHG emission reduction target of 40% below 1990 levels by 2030.

In 2009, the California Natural Resources Agency released the Climate Adaptation Strategy, as updated in 2010, 2013, and 2018. California Climate Adaptation Strategy summarizes the best known science on climate change impacts in the State to assess vulnerability and outlines possible solutions that can be implemented within and across State agencies to promote resiliency.

In October 2016, the City adopted a Climate Action Plan (the “CAP”) to outline the goals and strategies to reduce GHG emissions, create local jobs, and prepare for the impacts of climate change on public health, infrastructure, ecosystems, and public spaces within the City. The CAP is a multi-objective plan that addresses environmental, social and economic issues related to climate change. The CAP builds on the goals and policies in the City's General Plan 2030 (the comprehensive framework adopted by the City Council in April 2012 for developing a healthy City and healthy neighborhoods) and other planning documents and policies, including the Health in All Policies Strategy (to further the City's efforts to build health equity through the reduction of local GHG emissions), to ensure that the City is prepared for the impacts of climate change, and to fulfill the requirements of AB 32 and SB 375.

The CAP included a Climate Change Adaptation Study (the “Adaptation Study”) that evaluated the climate change impacts at the local scale and a vulnerability and risk assessment of the City's most important assets to rising temperatures, rising seas, extreme weather events, and more extreme droughts.

The Adaptation Study concluded that that greatest risks to the City related to climate change are a product of its bayside setting, the sensitivities of its Mediterranean climate, and its dependence on imported water from the Sierra Nevada Mountains as the primary water supply. Some of the most critical City assets where risk of damage or disruption from sea level rise is significant include the Treatment Plant, residential neighborhoods, the Chevron Refinery and other industrial areas including the Port of Richmond, highways, rail lines, fire stations, and law enforcement facilities. The Adaptation Study summarizes a broad range of climate change vulnerabilities to the functional, information, and management systems of the City and identifies potential consequences to the economy, public health, citizens, and environment. The City is engaged in multiple planning efforts to address some or all of these risks, however, the City cannot

guarantee that these efforts will be completely successful in mitigating every risk associated with climate change.

Local impacts of climate change are not definitive, but include changes to local and regional weather patterns; rising bay water levels; increased risk of flooding; changes in salinity and tidal patterns of San Francisco and San Pablo bays; coastal erosion; water restrictions; and vegetation changes.

Climate change concerns are leading to new laws and regulations at the federal, State and local levels. The City is unable to predict the impact such laws and regulations, if adopted, will have on the ability of the City to make Base Rental Payments. The effects, however, could be material.

Cybersecurity

The City and the Facilities each rely on a large and complex technology environment to conduct its operations. The City and its departments face multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computers and other sensitive digital networks and systems. There have been, however, only limited cyber-attacks on the computer systems of the City. No assurances can be given that the security and operational control measures of the City and the Facilities will be successful in guarding against any and each cyber threat and attack. The results of any attack on the computer and information technology systems could have a material adverse impact the operations of the City and the Facilities and damage the digital networks and systems. The resulting costs and/or impacts on operations of the City and of the Facilities could be material.

Bankruptcy

The City is a unit of State government and therefore is not subject to the involuntary procedures of the United States Bankruptcy Code (the “Bankruptcy Code”). However, pursuant to Chapter 9 of the Bankruptcy Code, the City may seek voluntary protection from its creditors for purposes of adjusting its debts. A bankruptcy petition by the City could have a material adverse effect on the payment of the Series 2019A Bonds. The following paragraphs present a discussion of certain potential consequences if the City were to file for bankruptcy. It is not intended to be an exhaustive discussion of all potential adverse consequences or potential outcomes.

In the event the City were to become a debtor under the Bankruptcy Code, the City would be entitled to all of the protective provisions of the Bankruptcy Code as applicable in a Chapter 9 proceeding. Among the adverse effects of such a bankruptcy might be: (i) the application of the automatic stay provisions of the Bankruptcy Code, which, until relief is granted, would prevent collection of payments from the City or the commencement of any judicial or other action for the purpose of recovering or collecting a claim against the City; (ii) the avoidance of preferential transfers occurring during the relevant period prior to the filing of a bankruptcy petition; (iii) the existence of unsecured or court-approved secured debt which may have a priority of payment superior to that of the Bondholders; and (iv) the possibility of the adoption of a plan for the adjustment of debt without the consent of the Trustee or all of the Bondholders, which plan may restructure, delay, compromise or reduce the amount of any claim of the Bondholders if the Bankruptcy Court finds that such plan is fair and equitable.

In addition, the City could either reject the Facility Lease or assume the Facility Lease despite any provision of the Facility Lease which makes the bankruptcy or insolvency of the City an event of default thereunder. In the event the City rejects the Facility Lease, the Trustee, on behalf of the Bondholders, would have a pre-petition claim that may be limited under the Bankruptcy Code and treated in a manner under a Plan over the objections of the Trustee or the Bondholders. Moreover, such rejection would terminate the Facility Lease and the obligation of the City to make payments thereunder.

Substitution or Release of Facilities; Issuance of Additional Bonds

The Authority and the City may amend the Facility Sublease to: (i) substitute alternate real property for any portion of the Facilities; or (ii) release a portion of the Facilities from the Facility Sublease, upon compliance with all of the conditions set forth in the Facility Sublease. After a substitution or release, the portion of the Facilities for which the substitution or release has been effected will be released from the leasehold encumbrance of the Facility Sublease. The Authority may also issue Additional Bonds secured by Base Rental Payments which are increased from current levels. See “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS–Substitution and Release of Facilities” and “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS–Additional Bonds.”

Although the Facility Sublease requires, among other things, that the Facilities, as constituted after such substitution or release, have an annual fair rental value at least equal to the maximum Base Rental Payments becoming due in the then current Fiscal Year or in any subsequent Fiscal Year, it does not require that such Facilities have an annual fair rental value equal to the annual fair rental value of the Facilities prior to the substitution or release. Thus, a portion of the Facilities could be replaced with less valuable real property, or could be released altogether. Such a replacement or release could have an adverse impact on the security for the Series 2019A Bonds, particularly if an event requiring abatement of Base Rental Payments were to occur subsequent to such substitution or release.

The Trust Agreement requires, among other things, that upon the issuance of Additional Bonds, the Facility Lease will be amended, to the extent necessary, so as to increase the Base Rental Payments payable by the City thereunder by an aggregate amount equal to the principal of and interest on such Additional Bonds; provided, however, that no such amendment will be made such that the sum of Base Rental Payments, including any increase in the Base Rental Payments as a result of such amendment, plus Additional Payments, in any Fiscal Year is in excess of the annual fair rental value of the Facilities after taking into account the use of the proceeds of any Additional Bonds issued in connection therewith. See APPENDIX C–“SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS–TRUST AGREEMENT” for a full description of the requirements that must be met in order for the Authority to issue Additional Bonds.

Hazardous Substances

Owners and operators of real property may be required by law to remedy conditions of the property relating to releases or threatened releases of hazardous substances. The federal Comprehensive Environmental Response, Compensation and Liability Act of 1980, sometimes referred to as “CERCLA” or the “Superfund Act,” is the most well-known and widely applicable of these laws, but California laws with regard to hazardous substances are also stringent and similar. Under many of these laws, the owner (or operator) is obligated to remedy a hazardous substance whether or not the owner (or operator) has anything to do with creating or handling the hazardous substance. Further, such liabilities may arise not simply from the existence of a hazardous substance but from the method of handling it. All of these possibilities could significantly and adversely affect the operations and finances of the City.

The City knows of no existing hazardous substances which require remedial action on or near the Facilities. However, it is possible that such substances do currently or potentially exist and that the City is not aware of them.

Assessment Appeals and Reductions in Assessed Value

Pursuant to California law, a property owner may apply for a reduction of the property tax assessment for such owner’s property by filing a written application, in the form prescribed by the State

Board of Equalization, with the appropriate county assessment appeals board (a “Proposition 8” appeal). In addition to reductions in assessed value resulting from Proposition 8 appeals, Proposition 8 also allows assessors to reduce assessed value unilaterally to reflect reductions in market value.

Any reduction in the assessment ultimately granted applies only to the year for which application is made and during which written application is filed. The assessed value increases to its pre-reduction level for fiscal years following the year for which the reduction application is filed. However, if the taxpayer establishes through proof of comparable values that the property continues to be overvalued (known as “ongoing hardship”), a county assessor has the power to grant a reduction not only for the year for which application was originally made, but also for the then current year as well. In a similar manner, a county assessor may reassert the pre-appeal level of assessed value depending on the county assessor’s determination of current value.

In addition to reductions in assessed value resulting from Proposition 8 appeals, California law also allows assessors to reduce assessed value unilaterally based on a general decline in market value of an area. Although Proposition 8 reductions are temporary only for those properties that are not transferred or sold to a new owner and are expected to be eliminated under Proposition 13 if and when market conditions improve, no assurance is given that such reductions will be eliminated.

The City has been and may in the future be affected by a reduction in taxable property assessed values due to successful property owner appeals and/or unilateral reductions by the County of Contra Costa (the “County”) Assessor. See APPENDIX A—“CERTAIN ECONOMIC, DEMOGRAPHIC, AND FINANCIAL INFORMATION REGARDING THE CITY OF RICHMOND—FINANCIAL OPERATIONS—Major General Fund Revenue Sources—*Pending Assessment Appeals.*”

Loss of Tax Exemption

As discussed under the caption “TAX MATTERS,” interest on the Series 2019A Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date the Series 2019A Bonds were issued, as a result of future acts or omissions of the City in violation of their covenants in the Trust Agreement. Should such an event of taxability occur, the Series 2019A Bonds are not subject to special redemption and will remain outstanding until maturity or until redeemed under other provisions set forth in the Trust Agreement.

Secondary Markets and Prices

The Underwriters will not be obligated to repurchase any of the Series 2019A Bonds, and no representation is made concerning the existence of any secondary market for the Series 2019A Bonds. No assurance can be given that any secondary market will develop following the completion of the offering of the Series 2019A Bonds, and no assurance can be given that the initial offering prices for the Series 2019A Bonds will continue for any period of time.

CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND APPROPRIATIONS

Article XIII A

Article XIII A of the State Constitution, known as Proposition 13, was approved by California voters in June 1978. Section 1(a) of Article XIII A limits the maximum *ad valorem* tax on real property to one percent of “full cash value,” and provides that such tax shall be collected by the counties and

apportioned according to State law. Section 1(b) of Article XIII A provides that the one percent limitation does not apply to *ad valorem* taxes to pay interest or redemption charges on (1) indebtedness approved by the voters prior to July 1, 1978, (2) any bonded indebtedness for the acquisition or improvement of real property approved on or after July 1, 1978, by two-thirds of the votes cast by the voters voting on the proposition, or (3) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by 55% of the voters of the district, but only if certain accountability measures are included in the proposition.

Section 2 of Article XIII A defines “full cash value” to mean the county assessor’s valuation of real property as shown on the 1975-76 fiscal year tax bill or, thereafter, the appraised value of real property when purchased, newly constructed, or a change in ownership has occurred. The full cash value may be adjusted annually to reflect inflation at a rate not to exceed two percent per year, or to reflect a reduction in the consumer price index or comparable data for the area under taxing jurisdiction, or may be reduced in the event of declining property value caused by substantial damage, destruction or other factors. Legislation enacted by the State Legislature to implement Article XIII A provides that, notwithstanding any other law, local agencies may not levy any additional *ad valorem* property tax except to pay debt service on indebtedness approved by the voters as described above. Such legislation further provides that each county will levy the maximum tax permitted by Article XIII A, which is \$1.00 per \$100 of taxable value.

Since its adoption, Article XIII A has been amended a number of times. These amendments have created a number of exceptions to the requirement that property be assessed when purchased, newly constructed or a change in ownership has occurred. These exceptions include certain transfers of real property between family members, certain purchases of replacement dwellings for persons over age 55 and by property owners whose original property has been destroyed in a declared disaster, and certain improvements to accommodate disabled persons and for seismic upgrades to property. These amendments have resulted in marginal reductions in the property tax revenues of the City.

Both the California State Supreme Court and the United States Supreme Court have upheld the validity of Article XIII A.

Article XIII B

At the statewide special election of November 6, 1979, the voters approved an initiative entitled “Limitation of Government Appropriations” which added Article XIII B to the California Constitution. Under Article XIII B, state and local governmental entities have an annual “appropriations limit” which limits the ability to spend certain monies which are called “appropriations subject to limitation” (consisting of tax revenues, state subventions and certain other funds) in an amount higher than the “appropriations.” The “base year” for establishing such appropriations limit is the 1978/79 fiscal year and the limit is to be adjusted annually to reflect changes in population and consumer prices. Adjustments in the appropriations limit of an entity may also be made if (i) the financial responsibility for a service is transferred to another public entity or to a private entity, (ii) the financial source for the provision of services is transferred from taxes to other revenues, or (iii) the voters of the entity approve a change in the limit for a period of time not to exceed four years.

Appropriations subject to Article XIII B generally include proceeds of taxes levied by the State or other entity of local government, exclusive of certain State subventions and refunds of taxes. “Proceeds of taxes” include, but are not limited to, all tax revenues and the proceeds to an entity of government from (i) regulatory licenses, user charges, and user fees (but only to the extent such proceeds exceed the cost of providing the service or regulation), and (ii) the investment of tax revenues. Article XIII B includes a

requirement that if an entity's revenues in any year exceed the amounts permitted to be spent, the excess would have to be returned by revising tax rates or fee schedules over the subsequent two years.

Certain expenditures are excluded from the appropriations limit, including payments of indebtedness existing or legally authorized as of January 1, 1979, or of bonded indebtedness thereafter approved by the voters and payments required to comply with court or federal mandates which without discretion required an expenditure for additional services or which unavoidably make the providing of existing services more costly.

The appropriations of the City have not exceeded the limitations of Article XIII B.

Unitary Property

AB 454 (Chapter 921, Statutes of 1986) provides that revenues derived from most utility property assessed by the State Board of Equalization ("Unitary Property"), commencing with the Fiscal Year 1988-89, will be allocated as follows: (i) each jurisdiction will receive up to 102% of its prior year State-assessed revenue; and (ii) if county-wide revenues generated from Unitary Property are less than the previous year's revenues or greater than 102% of the previous year's revenues, each jurisdiction will share the burden of the shortfall or excess revenues by a specified formula. This provision applies to all Unitary Property except railroads, the valuation of which continues to be allocated to individual tax rate areas.

The provisions of AB 454 do not constitute an elimination of the assessment of any State-assessed properties nor a revision of the methods of assessing utilities by the State Board of Equalization. Generally, AB 454 allows valuation growth or decline of Unitary Property to be shared by all jurisdictions in a county.

Proposition 62

A statutory initiative ("Proposition 62") was adopted by the voters voting in the State at the November 4, 1986 general election which (i) requires that any tax for general governmental purposes imposed by local governmental entities be approved by resolution or ordinance adopted by two-thirds vote of the governmental agency's legislative body and by a majority of the electorate of the governmental entity, (ii) requires that any special tax (defined as taxes levied for other than general governmental purposes) imposed by a local governmental entity be approved by a two-thirds vote of the voters within that jurisdiction, (iii) restricts the use of revenues from a special tax to the purposes or for the service for which the special tax was imposed, (iv) prohibits the imposition of ad valorem taxes on real property by local governmental entities except as permitted by Article XIII A, (v) prohibits the imposition of transaction taxes and sales taxes on the sale of real property by local governmental entities and (vi) requires that any tax imposed by a local governmental entity on or after March 1, 1985 be ratified by a majority vote of the electorate within two years of the adoption of the initiative or be terminated by November 15, 1988.

On September 28, 1995, in *Santa Clara County Local Transportation Authority v. Guardino* ("Guardino"), the California Supreme Court, upheld the constitutionality of the portion of Proposition 62 requiring a two-thirds vote in order for a local government or City to impose a special tax, and, by implication, upheld a parallel provision requiring a majority vote in order for a local government or City to impose any general tax. Guardino did not address the question of whether or not it should be applied retroactively.

Following the Guardino decision upholding Proposition 62, several actions were filed challenging taxes imposed by public agencies since the adoption of Proposition 62. On December 15, 1997, the Court of Appeals for the State of California, Fourth Appellate District, in *McBrearty v. City of Brawley*, determined that (i) Guardino is to be applied retroactively to require voter approval of previously enacted

taxes, and (ii) the three-year statute of limitations applicable to such taxes runs from the date of the Guardino decision (September 28, 1995). On June 4, 2001, the California Supreme Court released its decision in *Howard Jarvis Taxpayers Association v. City of La Habra, et al.* (“La Habra”) holding (i) that a public agency’s continued imposition and collection of a tax is an ongoing violation upon which the statute of limitations period begins anew with each collection and (ii) that, unless another statute or constitutional rule provided differently, the statute of limitations for challenges to taxes subject to Proposition 62 is three years. Accordingly, a challenge to a tax subject to Proposition 62 may only be made for those taxes received within three years of the date the action is brought.

Proposition 218

On November 5, 1996, the voters of the State approved Proposition 218 – the “Right to Vote on Taxes Act.” Proposition 218 added Articles XIII C and XIII D to the State Constitution, imposing certain vote requirements and other limitations on the imposition of the ability of local governments, including cities, to impose new, or increase or extend existing, taxes, assessments, fees and charges. Proposition 218 became effective on November 6, 1996, although application of some of its provisions was deferred until July 1, 1997.

Article XIII C requires that all new local taxes be submitted to the electorate for approval before such taxes becomes effective. General taxes imposed for general governmental purposes of the City require a majority vote and special taxes imposed for specific purposes (even if deposited in the general fund) require a two-thirds vote. The voter approval requirements of Article XIII C reduce the flexibility of local governments to deal with fiscal problems by raising revenue through new, extended or increased taxes. No assurance can be given that the City will be able to raise taxes in the future to meet increased expenditure requirements.

Under Proposition 218, the City can only continue to collect taxes that were imposed after January 1, 1995 if they were approved by voters by November 6, 1998. Any tax levied by the City subject to such approval has been either authorized in accordance with Proposition 218 or discontinued.

Among other things, Section 3 of Article XIII C states that “. . . the initiative power shall not be prohibited or otherwise limited in matters of reducing or repealing any local tax, assessment, fee or charge.” Absent the application of other legal authority, Section 3 of Article XIII C could result in a local initiative measure to retroactively reduce or repeal the Assessment.

Such initiative power could be subject to the limitations imposed on the impairment of contracts under the contract clause of the United States Constitution. Additionally, the Proposition 218 Omnibus Implementation Act enacted in 1997 to prescribe specific procedures and parameters for local jurisdictions in complying with Article XIII C and Article XIII D (“SB 919”) provides that the initiative power provided for in Proposition 218 “shall not be construed to mean that any owner or beneficial owner of a municipal security, purchased before or after (the effective date of Proposition 218) assumes the risk of, or in any way consents to, any action by initiative measure that constitutes an impairment of contractual rights” protected by the United States Constitution. However, no assurance can be given that the voters within the City will not, in the future, approve an initiative that reduces or repeals local taxes, assessments, fees or charges or what limitations, if any, future court decisions may place on the initiative power granted under Article XIII C.

The City raises a portion of its revenues from various local taxes which could be reduced by initiative under Article XIII C. “Assessment,” “fee” and “charge” are not defined in Article XIII C and it is not clear whether the definitions of these terms in Article XIII D (which are generally property-related, as described below) would be applied to Article XIII C. However, on July 24, 2006, the California Supreme

Court ruled in *Bighorn-Desert View Water Agency v. Virjil* (Kelley) that charges for ongoing water delivery are property related fees and charges within the meaning of Article XIII D and are also fees or charges within the meaning of Section 3 of Article XIII C.

With respect to general obligation bonds that may be issued (but none are currently issued) by the City, the State Constitution and the laws of the State impose a duty on the City to levy a property tax sufficient to pay debt service coming due in each year; the initiative power cannot be used to reduce or repeal the authority and obligation to levy such taxes which are pledged as security for payment of general obligation bonds or to otherwise interfere with performance of the duty of the City with respect to such taxes which are pledged as security for payment of those bonds.

Article XIII D contains several provisions making it generally more difficult for local agencies, such as the City, to levy and maintain “assessments” for local services and programs. “Assessment” is defined to mean any levy or charge upon real property for a special benefit conferred upon real property, and expressly includes standby charges. Article XIII D also includes new provisions affecting “fees” and “charges,” defined for purposes of Article XIII D to mean “any levy other than an *ad valorem* tax, a special tax, or an assessment, imposed by a county upon a parcel or upon a person as an incident of property ownership, including a user fee or charge for a property related service.” All new and existing property related fees and charges must conform to specific requirements and prohibitions set forth in Article XIII D. Further, before any property related fee or charge may be imposed or increased, written notice must be given to the record owner of each parcel of land affected by such fee or charge. The City must then hold a hearing upon the proposed imposition or increase, and if written protests against the proposal are presented by a majority of the owners of the identified parcels, the City may not impose or increase the fee or charge. Moreover, except for fees or charges for sewer, water and refuse collection services (or fees for electrical and gas service, which are not treated as “property related” for purposes of Article XIII D), no property related fee or charge may be imposed or increased without majority approval by the property owners subject to the fee or charge, or, at the option of the local agency, two-thirds voter approval by the electorate residing in the affected area.

The City cannot predict the future impact of Proposition 218 on the finances of the City, and no assurance can be given that Proposition 218 will not have a material adverse impact on the City’s revenues. The interpretation and application of Proposition 218 will ultimately be determined by the courts with respect to a number of the matters discussed above, and it is not possible at this time to predict with certainty the outcome of such determination.

Proposition 1A of 2004

Proposition 1A, proposed by the State Legislature in connection with the 2004-05 Budget Act, approved by the voters in November 2004 (“Proposition 1A of 2004”) and generally effective in Fiscal Year 2006-07, provides that the State may not reduce any local sales tax rate, limit existing local government authority to levy a sales tax rate or change the allocation of local sales tax revenues, subject to certain exceptions. Proposition 1A of 2004 generally prohibits the State from shifting to schools or community colleges any share of property tax revenues allocated to local governments for any fiscal year, as set forth under the laws in effect as of November 3, 2004. Any change in the allocation of property tax revenues among local governments within a county must be approved by two-thirds of both houses of the Legislature. Proposition 1A of 2004 provides, however, that beginning in Fiscal Year 2008-09, the State may shift to schools and community colleges up to 8% of local government property tax revenues, which amount must be repaid, with interest, within three years, if the Governor proclaims that the shift is needed due to a severe state financial hardship, the shift is approved by two-thirds of both houses and certain other conditions are met. The State may also approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county. Proposition 1A of 2004 also provides that if the State

reduces the vehicle license fee (the “VLF”) rate currently in effect, 0.65% of vehicle value, the State must provide local governments with equal replacement revenues. Further, Proposition 1A of 2004 requires the State, beginning July 1, 2005, to suspend State mandates affecting cities, counties and special districts, excepting mandates relating to employee rights, schools or community colleges, in any year that the State does not fully reimburse local governments for their costs to comply with such mandates.

Proposition 1A of 2004 may result in increased and more stable City revenues. The magnitude of such increase and stability is unknown and would depend on future actions by the City and State. However, Proposition 1A of 2004 could also result in decreased resources being available for State programs. This reduction, in turn, could affect actions taken by the State to resolve budget difficulties. Such actions could include increasing State taxes, decreasing spending on other State programs or other action, including borrowing a portion of local property tax receipts of the City, some of which could be adverse to the finances of the City.

Proposition 22

On November 2, 2010, voters in the State approved Proposition 22, which eliminates the State’s ability to borrow or shift local revenues and certain State revenues that fund transportation programs. It restricts the State’s authority over a broad range of tax revenues, including property taxes allocated to cities (including the City), counties and special districts, the VLF, State excise taxes on gasoline and diesel fuel, the State sales tax on diesel fuel and the former State sales tax on gasoline. It also makes a number of significant other changes, including restricting the State’s ability to use motor vehicle fuel tax revenues to pay debt service on voter-approved transportation bonds.

Proposition 26

On November 2, 2010, voters in the State also approved Proposition 26. Proposition 26 amends Article XIII C of the State Constitution to expand the definition of “tax” to include “any levy, charge, or exaction of any kind imposed by a local government” except the following: (i) a charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege; (ii) a charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product; (iii) a charge imposed for the reasonable regulatory costs to a local government for issuing licenses and permits, performing investigations, inspections, and audits, enforcing agricultural marketing orders, and the administrative enforcement and adjudication thereof; (iv) a charge imposed for entrance to or use of local government property, or the purchase, rental or lease of local government property; (v) a fine, penalty or other monetary charge imposed by the judicial branch of government or a local government as a result of a violation of law; (vi) a charge imposed as a condition of property development; and (vii) assessments and property-related fees imposed in accordance with the provisions of Article XIII D. Proposition 26 provides that the local government bears the burden of proving by a preponderance of the evidence that a levy, charge, or other exaction is not a tax, that the amount is no more than necessary to cover the reasonable costs of the governmental activity and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor’s burdens on, or benefits received from, the governmental activity. The City does not believe that Proposition 26 will adversely affect its General Fund revenues.

Future Initiatives

Article XIII A and Article XIII B of the State Constitution, and Propositions 62, 218, 1A of 2004, 22 and 266 were each adopted as measures that qualified for the ballot pursuant to the State’s initiative

process. From time to time, other initiative measures could be adopted, which may place further limitations on the ability of the State, the City or local districts to increase revenues or to increase appropriations which may affect the ability of the City to raise and expend revenues.

THE AUTHORITY

The Richmond Joint Powers Financing Authority was formed pursuant to the provisions of Articles 1 and 4 of Chapter 5 of Division 7 of Title 1 of the Government Code of the State and a Joint Exercise of Powers Agreement, dated December 1, 1989 (the “Joint Powers Agreement”) by and between the City and the Successor Agency to the Richmond Community Redevelopment Agency. The Authority was formed to assist the City in the financing of public capital improvements. The Authority presently acts as lessor for the Facilities, as well as the issuer in other City financings. The Authority functions as an independent entity and its policies are determined by a governing board that consists of the members of the City Council. The Authority has no employees and all staff work is done by the City staff or by consultants to the Authority.

The current officers of the Authority are set forth below and are also the City Manager of the City, the Director of Finance and Treasurer of the City, and the City Clerk of the City, respectively.

Officers

Carlos Martinez, Executive Director
Belinda Warner, Treasurer/Auditor
Diane Holmes, Secretary

THE CITY

The City is located 16 miles northeast of San Francisco on the western shore of Contra Costa County (the “County”), occupies 33.7 square miles of land area on a peninsula that separates the San Francisco Bay from San Pablo Bay, and spans 32 miles of shoreline. The City is an important oil refining, industrial, commercial, transportation, shipping and government center. The City is governed by the City Council, consisting of a Mayor and six other council members. The City is a charter city, which means the City, through its charter (the “Charter”), may regulate municipal affairs, subject only to restrictions and limitations provided in the Charter; in matters other than municipal affairs, the City is subject to State law. The City provides a full range of services contemplated by statute or the Charter, including those functions delegated to cities under State law. See APPENDIX A–“CERTAIN ECONOMIC, DEMOGRAPHIC, AND FINANCIAL INFORMATION REGARDING THE CITY OF RICHMOND.”

TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the Authority, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Series 2019A Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the “Code”) and is exempt from State of California personal income taxes. Bond Counsel is of the further opinion that interest on the Series 2019A Bonds is not a specific preference item for purposes of the federal alternative minimum tax. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix F hereto.

To the extent the issue price of any maturity of the Series 2019A Bonds is less than the amount to be paid at maturity of such Series 2019A Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Series 2019A Bonds), the difference constitutes “original issue discount,” the accrual of which, to the extent properly allocable to each Beneficial Owner thereof, is treated as interest on the Series 2019A Bonds which is excluded from gross income for federal income tax purposes and State of California personal income taxes. For this purpose, the issue price of a particular maturity of the Series 2019A Bonds is the first price at which a substantial amount of such maturity of the Series 2019A Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Series 2019A Bonds accrues daily over the term to maturity of such Series 2019A Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Series 2019A Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Series 2019A Bonds. Beneficial Owners of the Series 2019A Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Series 2019A Bonds with original issue discount, including the treatment of Beneficial Owners who do not purchase such Series 2019A Bonds in the original offering to the public at the first price at which a substantial amount of such Series 2019A Bonds is sold to the public.

Series 2019A Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) (“Premium Bonds”) will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and a Beneficial Owner’s basis in a Premium Bond, will be reduced by the amount of amortizable bond premium properly allocable to such Beneficial Owner. Beneficial Owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Series 2019A Bonds. The Authority and the City have made certain representations and covenanted to comply with certain restrictions, conditions and requirements designed to ensure that interest on the Series 2019A Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Series 2019A Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Series 2019A Bonds. The opinion of Bond Counsel assumes the accuracy of these representations and compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person), whether any actions taken (or not taken) or events occurring (or not occurring), or any other matters coming to Bond Counsel’s attention after the date of issuance of the Series 2019A Bonds may adversely affect the value of, or the tax status of interest on, the Series 2019A Bonds. Accordingly, the opinion of Bond Counsel is not intended to, and may not, be relied upon in connection with any such actions, events or matters.

Although Bond Counsel is of the opinion that interest on the Series 2019A Bonds is excluded from gross income for federal income tax purposes and is exempt from State of California personal income taxes, the ownership or disposition of, or the accrual or receipt of amounts treated as interest on, the Series 2019A Bonds may otherwise affect a Beneficial Owner’s federal, state or local tax liability. The nature and extent of these other tax consequences depends upon the particular tax status of the Beneficial Owner or the Beneficial Owner’s other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Series 2019A Bonds to be subject, directly or indirectly, in whole or in part, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals or clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Series 2019A Bonds. Prospective purchasers of the Series 2019A Bonds should consult their own tax advisors regarding the potential impact of any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel is expected to express no opinion.

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Series 2019A Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the Authority or the City, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The Authority and the City have covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Series 2019A Bonds ends with the issuance of the Series 2019A Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the Authority, the City or the Beneficial Owners regarding the tax-exempt status of the Series 2019A Bonds in the event of an audit examination by the IRS. Under current procedures, parties other than the Authority, the City and their appointed counsel, including the Beneficial Owners, would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the Authority or the City legitimately disagrees may not be practicable. Any action of the IRS, including but not limited to selection of the Series 2019A Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Series 2019A Bonds, and may cause the Authority, the City or the Beneficial Owners to incur significant expense.

ABSENCE OF MATERIAL LITIGATION

The Authority

There is no litigation pending with service of process having been accomplished or, to the knowledge of the City Attorney, as Counsel to the Authority, threatened, questioning the political existence of the Authority or concerning the validity of Series 2019A Bonds, the Trust Agreement, the Facility Lease or the Site Lease, and the City Attorney, as Counsel to the Authority, will issue an opinion to that effect.

The City

There is no litigation pending with service of process having been accomplished or, to the knowledge of the City, threatened, questioning the existence of the City or the title of the officers of the City to their respective offices or contesting the ability of the City to execute and deliver the Series 2019A Bonds, the Trust Agreement, the Facility Lease or the Site Lease or the ability of the City to appropriate or make Base Rental payments.

Various legal actions are pending against the City. Based upon information currently available, the City Attorney believes that there are substantial defenses to such litigation and disputes that, in any event,

any ultimate liability in excess of applicable insurance coverage resulting therefrom will not have a material adverse effect on financial position of the City or impair its ability to make the Base Rental Payments under the Facility Lease.

MUNICIPAL ADVISOR

The City has retained the services of Public Resources Advisory Group, Oakland, California as Municipal Advisor in connection with the sale of the Series 2019A Bonds. The Municipal Advisor is not obligated to undertake, and has not undertaken to make, an independent verification or to assume responsibility for the accuracy, completeness or fairness of the information contained in this Official Statement. Public Resources Advisory Group is an independent financial advisory firm and is not engaged in any underwriting, trading or investment activities. All of the fees of the Municipal Advisor with regard to the delivery of the Series 2019A Bonds are contingent upon the issuance and delivery of the Series 2019A Bonds.

RATINGS

S&P Global Ratings (“S&P”) is expected to assign a rating of “AA” based upon the issuance of the municipal bond insurance policy issued by the Bond Insurer at the time of delivery of the Insured Series 2019A Bonds. S&P has assigned an underlying rating of “A+” to the Series 2019A Bonds. Such ratings reflect only the view of Standard & Poor’s, and an explanation of the significance of such ratings may be obtained only from Standard & Poor’s. The Authority and the City furnished certain information and materials to S&P. Any explanation of the significance of such ratings may be obtained from the rating agencies as follows: S&P Global Ratings, 55 Water Street, New York, New York 10041. Generally, rating agencies base their ratings on such information and materials so furnished and on investigations, studies and assumptions made by them. There is no assurance that any such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by S&P, if in its judgment, circumstances so warrant. The Authority and the City undertake no responsibility either to notify the Owners of the Series 2019A Bonds of any revision or withdrawal of the rating (other than as set forth in the Continuing Disclosure Agreement) or to oppose any such revision or withdrawal. Any such downward revisions or withdrawal of such ratings may have an adverse effect on the market price of the Series 2019A Bonds.

LEGAL MATTERS

The validity of the Series 2019A Bonds and certain other legal matters incident to the issuance of the Series 2019A Bonds are subject to the approving opinion of Orrick, Herrington & Sutcliffe LLP, as Bond Counsel to the Authority. A complete copy of the proposed form of Bond Counsel opinion for the Series 2019A Bonds is contained in Appendix F. Bond Counsel undertakes no responsibility for the accuracy, completeness or fairness of information contained in this Official Statement. Certain legal matters incident to the issuance of the Series 2019A Bonds will be passed upon for the Authority and the City by the City Attorney and Schiff Hardin LLP, Disclosure Counsel, and for the Underwriters by Stradling Yocca Carlson & Rauth, Underwriters’ Counsel.

The compensation of Bond Counsel, Disclosure Counsel, and Underwriters’ Counsel is contingent upon the issuance and delivery of the Series 2019A Bonds.

FINANCIAL STATEMENTS

Attached as Appendix B hereto is the City's Comprehensive Annual Financial Report (the "CAFR") for the Year Ended June 30, 2018, which includes financial statements for the City, which have been audited by Maze & Associates Accounting Corporation ("Maze & Associates"). See APPENDIX B—"CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018." The Independent Auditor's Report prepared by Maze & Associates dated May 17, 2019 is included in the CAFR and describes, among other matters, the scope of the audit conducted and the auditor's responsibilities. Prospective purchasers of the Series 2019A Bonds should review such report noting, in particular, the matters emphasized and disclaimed therein.

The City's CAFR for the Fiscal Year ended June 30, 2018 states that the accompanying financial statements have been prepared assuming the City will continue as a going concern. See, however, the "—Emphasis of Matters" section in the audited financial statement attached hereto as APPENDIX B for an explanation of the General Fund's unrestricted cash balance and certain outstanding interfund borrowings from the General Fund and other funds. See also Note 4 of the City's CAFR for the Fiscal Year ended June 30, 2018 for a description of such interfund borrowings from the General Fund and other City funds.

Maze & Associates has not consented to the inclusion of its report in Appendix B and has not undertaken to update its report or to take any action intended or likely to elicit information concerning the accuracy, completeness or fairness of the statements made in this Official Statement.

UNDERWRITING

Stifel, Nicolaus & Company, Incorporated and Siebert Cisneros Shank & Co., L.L.C. (the "Underwriters") have agreed, subject to certain conditions set forth in the Bond Purchase Agreement dated July 10, 2019 (the "Purchase Agreement"), among the Authority, the City, and the Underwriters, to purchase all of the Series 2019A Bonds, subject to certain conditions set forth in the Purchase Agreement. The Underwriters will purchase all of the Series 2019A Bonds, if any are purchased.

The Underwriters have agreed to purchase the Series 2019A Bonds at a price equal to \$78,947,856.50 (representing the principal amount of the Series 2019A Bonds, plus a net original issue premium in the amount of \$15,201,751.50 and less an Underwriters' discount in the amount of \$223,895.00). The obligation of the Underwriters to make such purchase is subject to certain terms and conditions set forth in the Purchase Agreement. The initial offering prices stated on the inside cover of this Official Statement may be changed from time to time by the Underwriters. The Underwriters may offer and sell the Series 2019A Bonds to certain dealers (including dealers depositing Series 2019A Bonds into investment trusts), dealer banks, banks acting as agent and others at prices lower than said public offering prices.

CONTINUING DISCLOSURE

The City has covenanted on behalf of the Authority for the benefit of the Series 2019A Bondholders to provide certain financial information and operating data relating to the City by not later than March 26 following the end of the City's fiscal year (presently June 30) in each year commencing with the report for Fiscal Year 2018-19 (the "Annual Report") and to provide notices of the occurrence of certain enumerated events. The Annual Report and notices of enumerated events will be filed by the City or the Dissemination Agent, if any, on behalf of the City through the Electronic Municipal Market Access Site maintained by the Municipal Securities Rulemaking Board. These covenants have been made in order to assist the Underwriters to comply with Securities and Exchange Commission Rule 15c2-12(b)(5) (the "Rule"). The specific nature of the information to be contained in the Annual Report or the notices of enumerated events by the City is summarized in APPENDIX E—"FORM OF CONTINUING DISCLOSURE AGREEMENT."

In the past five years, the City inadvertently did not make certain filings with respect to bond ratings changes arising from changes in the ratings of the applicable bond insurer. In addition, certain other filings inadvertently omitted certain required information. Such failures to file and omissions were remediated by subsequent filings.

The City undertakes continuing disclosure responsibilities for City bond issues and for bonds issued by the Authority with respect to which the City is the "obligated person" under the Rule. In addition, the relevant City staff undertakes these responsibilities for the Successor Agency to the Richmond Community Redevelopment Agency (the "Successor Agency") and its bond issues. The inadvertent missed filings for ratings changes described above apply to certain Authority and Successor Agency bonds as well.

In January 2014, the City established procedures, including the appointment of Willdan Financial Services, as the Dissemination Agent for all City bond transactions who is required to determine each year the applicable filing date for the annual reports. In addition, the City designated the Finance Department Debt Analyst as the party responsible for monitoring and making the required filings.

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MISCELLANEOUS

This Official Statement is not to be construed as a contract or agreement among the Authority, the City and the Underwriters of the Series 2019A Bonds. Any statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. The information and expressions of opinion herein are subject to change without notice and neither the delivery of the Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Authority or the City since the date hereof.

Any references or summaries or explanations of the Trust Agreement, the Facility Lease, the Site Lease, the Series 2019A Bonds, and other documents and statutes contained herein do not purport to be complete, and reference is made to said documents and statutes for full and complete statements of their provisions.

This Official Statement is submitted only in connection with the sale of the Series 2019A Bonds by the Authority. All estimates, assumptions, statistical information and other statements contained herein, while taken from sources considered reliable, are not guaranteed by the Authority, the City or the Underwriters. The information contained herein should not be construed as representing all conditions affecting the Authority, the City or the Series 2019A Bonds.

The execution and delivery of this Official Statement have been duly authorized by the Authority and the City.

**RICHMOND JOINT POWERS FINANCING
AUTHORITY**

By: /s/ Belinda Warner
Treasurer/Auditor

CITY OF RICHMOND

By: /s/ Belinda Warner
City Finance Director

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APPENDIX A

**CERTAIN DEMOGRAPHIC, ECONOMIC AND FINANCIAL INFORMATION
REGARDING THE CITY OF RICHMOND**

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APPENDIX A

CERTAIN DEMOGRAPHIC, ECONOMIC AND FINANCIAL INFORMATION REGARDING THE CITY OF RICHMOND

The City of Richmond, California (the “City”), is located 16 miles northeast of San Francisco on the western shore of Contra Costa County (the “County”), occupies 33.7 square miles of land area on a peninsula that separates the San Francisco Bay from San Pablo Bay, and spans 32 miles of shoreline. The City is an important oil refining, industrial, commercial, transportation, shipping and government center. Redevelopment in the downtown and waterfront areas and commercial expansion in the City’s Hilltop area, along the Interstate 80 and Interstate 580 corridors, and along the Richmond Parkway have added to the tax base of the City in recent years.

DEMOGRAPHIC AND ECONOMIC INFORMATION

Introduction

The demographic and economic information provided below has been collected from sources that the City has determined to be reliable. Because it is difficult to obtain complete and timely regional economic and demographic information, the City’s economic condition may not be fully apparent in all of the publicly available regional economic statistics provided herein.

Population

City residents account for approximately 10% of the population of the County. Both the City and the County have experienced consistent growth since 1990. Table A-1 below shows the population of the City, the County, and the State according to the U.S. Census for the years 2010 and as estimated by the California Department of Finance for 2015 through 2019.

Table A-1
City, County and State Population Statistics
(As of January 1)

| Year | City of Richmond | Contra Costa County | State of California |
|-------------|-------------------------|----------------------------|----------------------------|
| 2010 | 103,764 | 1,047,948 | 37,253,956 |
| 2015 | 108,559 | 1,113,759 | 38,952,462 |
| 2016 | 109,646 | 1,128,574 | 39,214,803 |
| 2017 | 109,863 | 1,139,746 | 39,504,609 |
| 2018 | 110,128 | 1,147,879 | 39,740,508 |
| 2019 | 110,436 | 1,155,897 | 39,927,315 |

Sources: *State of California, Department of Finance, E-4 Population Estimates for Cities, Counties, and the State, 2011-2019, with 2010 Census Benchmark. Sacramento, California, May 2019.*

Economy

Overview. The economy of the City includes oil refining operations, heavy and light manufacturing, distribution facilities, service industries, commercial centers, and a multi-terminal shipping port on San Francisco Bay. Richmond also serves as a government center for western portions of Contra Costa County.

The economy of the City has experienced growth in light industrial and high technology companies and new business parks that accommodate both light industrial and “office/flex” type commercial buildings. Growth in these sectors is adding diversity to the City’s historically heavy industrial base. At the same time, major manufacturers continue to upgrade their facilities, making major investments in modernization and expansion.

The City is continuing its efforts to attract developers, builders, manufacturers and commercial activity to all areas of the City. Economic development program efforts are being expanded to increase private sector investment, job, and housing and recreational activities in the City.

Industrial Activity. Historically, the City has been viewed as an industrial and distribution center, largely due to the visible presence of a major oil refinery operated by Chevron USA Inc. (“Chevron”) and the bulk liquid terminals in the Port of Richmond.

Impact of Chevron Refinery. Chevron operates a major oil refinery (the “Refinery”) in the City and is the largest employer and taxpayer in the City. See “–Employment.” Chevron also owns and operates a liquid bulk cargo facility at its terminal on San Francisco Bay.

Over the years, Chevron has had disputes with the City involving tax matters, including the applicability of certain taxes and such matters as assessed valuation for property tax purposes. Of current significance, the City is receiving annual payments of utility users tax from Chevron in partial settlement of a dispute regarding Measure T, a business license tax imposed beginning in 2009, which payments will decline in future years and terminate in Fiscal Year 2024-25. See “FINANCIAL OPERATIONS–Major General Fund Revenue Sources–*Utility Users Tax*” and “–*Property Taxes.*” In addition, there has been environmental litigation among Chevron, the City, and other parties.

Chevron is expected to continue to be a major property owner, taxpayer, and employer in the City and, as a result, a significant source of revenues to the City as well as a substantial part of the City’s economy generally. Other disputes involving Chevron may arise from time to time in the future.

On July 29, 2014, the City Council approved certification of the final environmental impact report and applications submitted by Chevron Products Company for a Conditional Use Permit (“CUP”) and Design Review Permit (“DRP”), as well as an Environmental and Community Investment Agreement (the “ECIA”) to allow an approximately \$1.0 billion replacement of the existing hydrogen plant, power plant, and reformer (collectively, the “Chevron Modernization Project”). The equipment is designed to improve the ability of the Refinery to process high-sulfur crude oil, reliability, energy efficiency, and add environmental controls. Pursuant to the ECIA, Chevron will invest \$80 million dollars in the City over the next 10 years for community programs, including, but not limited to, competitive community grants, a scholarship program, community-based greenhouse gas reduction programs and a photovoltaic solar farm. Chevron made initial payments to the City totaling \$12 million between 2014 and 2015, of which \$8 million was deposited into a dedicated fund for the “Richmond Promise,” a college scholarship program established by the City Council for students graduating from public, charter, and private high schools located in the West Contra Costa Unified School District. In accordance with the ECIA, Chevron has contributed \$40 million of the total required amount through April 15, 2019. According to the terms of the ECIA, over a 10-year period, \$35 million will be used to fund the “Richmond Promise,”

\$15 million will be spent on other community-based programs, and \$30 million will be utilized for community based greenhouse gas reduction programs. As part of the ECIA, Chevron also partnered with MCE, a nonprofit renewable energy provider, to construct Solar One, a 12 megawatt solar power generating facility, with an estimated value of \$10 million.

On April 8, 2015, the Contra Costa County Superior Court lifted the injunction that halted construction of the Chevron Modernization Project since 2009. That injunction had been granted due to lawsuits being filed arguing that the project could increase pollution and challenging the sufficiency of the environmental impact report. In addition, the Bay Area Air Quality Management District reissued the authority-to-construct permit for the modified project.

Chevron commenced updating its engineering, procurement and construction plans. The field construction of the Chevron Modernization Project restarted in June 2018 and is anticipated to be complete by December 2019.

High Technology and Biotechnology. “High tech” light industrial firms, research and development companies, biotechnology, and business park developments are growing industrial sectors in the City. Biotechnology, medical instruments, and computer software in particular are emerging sectors in the City’s economy.

A number of factors appear to be attracting the new high tech firms to the City:

- The ongoing development and leasing of light industrial/business park property at Hilltop and in the Marina District along Richmond’s South Shoreline and the Richmond Parkway;
- Availability of fairly extensive vacant or underutilized land areas zoned for industrial use;
- Relatively lower land costs than elsewhere in the Bay Area;
- Richmond’s central location in western Contra Costa County, within a short distance of San Francisco, Oakland, other East Bay cities and Marin County, and a relatively easy commute to the State’s capitol, Sacramento;
- Proximity to the University of California at Berkeley (“UC Berkeley”), one of the major scientific universities and library systems in the world;
- Good access and transportation (two Interstate freeways Interstate 80 and Interstate 580 are located within the city, the Richmond Parkway, Amtrak, the Bay Area Rapid Transit District (“BART”) System and AC Transit, as well as heavy rail and water transportation facilities, including Union Pacific and BNSF Railroads, Santa Fe western terminal, and the Port of Richmond);
- Availability of affordable housing in a variety of neighborhoods, housing types and price ranges; and
- The Richmond Ferry connects the San Francisco Ferry Terminal and the newly constructed ferry terminal at Richmond’s Ford Point. This new route takes 35 minutes.

Among the high tech companies located within the City is Dicon Fiberoptics (“Dicon”), a manufacturer of fiberoptic components, modules and test instruments. Dicon is located in an approximately 201,000 square foot corporate headquarters building, of which a portion is leased to the City to house the City’s Police Department. An approximately 130,000 square foot research facility is located on an approximately 28-acre campus located in the Marina District of the City.

Biotechnology companies located in the City include Analytical Scientific Instruments (ASI), Bio-Rad, Ekso Bionics, Kaiser Laboratories, Sangamo Biosciences, and Transcept Pharmaceuticals.

- ASI, a manufacturer of medical equipment instruments and components, purchased a building within the City and relocated from neighboring El Sobrante. ASI brought 25 existing employees with them and expects to hire 10 additional employees.
- Bio-Rad, a manufacturer of products for life science research and clinical diagnostics, leases 116,250 square feet of space in Richmond's Pinole Point Business Park near Atlas Road on the Richmond Parkway.
- Ekso Bionics, originally named Berkeley Bionics, was founded in Berkeley, California in 2005. Ekso, a pioneer in exoskeleton bionic devices that enhance and augment strength mobility and endurance of people with lower extremity paralysis or weakness, relocated to the City in April 2012 with 80 employees. Since inception Ekso Bionics has forged partnerships with world-class institutions like UC Berkeley, received research grants from the Department of Defense and licensed technology to the Lockheed Martin Corporation. Ekso Bionics occupies space in the 520,000 square foot Ford Building in the Marina District.
- Kaiser Laboratories handles more than 25,000 lab specimens daily in a 50,000 square foot facility located on Marina Way South in Richmond's Marina District.
- Sangamo Biosciences, a worldwide leader in the design and development of engineered zinc finger DNA-binding proteins for gene regulation and gene modification, is located in a 127,500 square foot facility in the Point Richmond area of the City.
- Transcept Pharmaceuticals, a specialty pharmaceutical company focused on development and commercialization of proprietary products that address therapeutic needs in the field of neuroscience, is located in an approximately 12,757 square foot facility in the Point Richmond area of the City.

Additionally, the State Department of Health Services operates a Public Health Laboratory in a state-of-of-the-art facility comprised of five buildings encompassing approximately 700,000 square feet in the Marina District.

Green Technology. Green-technology companies located in the City include Alion Energy, Inc., Heliodyne, PAX Water Technologies, Inc., and SunPower Systems.

- Alion Energy, Inc., a developer and manufacturer of solar tracker mounting and robotic cleaning systems, has been operating in the City since 2009.
- Heliodyne, Inc., a manufacturer of solar water heating equipment, has been located in the City since 1976, and occupies 4,298 square feet in the Southern Gateway area of the City off of Interstate-580.
- PAX Water Technologies, Inc., a developer of market energy-efficient mixing systems for potable water storage tanks, has been operating in the City since 2010.
- SunPower Systems, an international leader in design and manufacturing and distributor of high efficiency solar electric technology, has been operating in the City since 2007. SunPower System occupies 175,000 square feet in the refurbished, historic 520,000 square foot Ford Point Building in the Marina District.

Future Development. Completion of the John T. Knox Freeway in the early 1990's (Interstate 580 extension from Interstate 80 at Albany to the Richmond/San Rafael Bridge) spurred new industrial and commercial development along the freeway corridor throughout the South Shoreline area of the City.

Berkeley Global Campus, Richmond Bay: In January 2012, the UC Field Station was selected by the Lawrence Berkeley National Laboratory (LBNL) as the preferred site for the development of its second campus. The original plan was to develop a joint second campus (then known as the Richmond Bay Campus for LBNL and UC Berkeley. In 2013, LBNL lost expected Department of Energy funding in the wake of federal budget sequestration, leaving development plans in limbo. In October 2014, UC Berkeley announced plans to develop the more than 130 acres site of approximately 220 acres along Richmond Bay as the "Berkeley Global Campus" (the "BGC"), a new form of international institution of higher education and research. A long range development plan for the BGC (then the Richmond Bay Campus) to guide development of up to 5.4 million square feet of research and development facilities and 10,000 employees in phases through 2050 was prepared and a Draft Environmental Impact Report was released in January 2013. On May 15, 2014, a final environmental impact report was certified and the long range development plan was adopted by the University of California Board of Regents. There is no timeline for construction at this time. The BGC is expected to be the foundation for commercial business, industrial, maritime, and residential growth within the City.

Richmond Bay Specific Plan: The City was awarded a Priority Development Area Planning Grant from the Metropolitan Transportation Commission and the Association of Bay Area Governments to develop the Richmond South Shoreline Specific Plan for an approximately 220-acre area located in the City of Richmond south of Interstate Highway 580 and will focus on ways the City can take advantage of the planned Berkeley Global Campus, Richmond Bay, future ferry service, and other area assets to create a sustainable shoreline district providing jobs, housing, transportation options, and opportunities for entertainment and recreation. In December 2016, the City Council adopted the Richmond Bay Specific Plan (the "Plan") and certified an environmental impact report for the Plan. The Plan articulates a clear vision for the area as a series of distinct, walkable, mixed-use neighborhoods that can accommodate over 5.6 million square feet of research and development uses, 720,000 square feet of retail and services, over 4,000 housing units, and 84 acres of public and natural open space.

Industrial Development. Development along the Richmond Parkway, which links the northern edge of Richmond (Interstate 80 at Hilltop) and the City's southwest corner (Interstate 580) and the Richmond San Rafael Bridge, opened up a large tract of industrially zoned area in the northwest area of the City. Recent development includes:

- Amazon – a 242,000 square foot warehouse with up to 100 employees.
- Blue Apron, Inc. – a 100,000 square foot distribution center with approximately 1,200 employees as of Fiscal Year 2017-18.
- Chevron Modernization Project – a \$1 billion project to modernize and replace the oldest processing equipment with safer modern technology. See "*Impact of Chevron Refinery.*"
- HelloFresh Inc. – a 107,784 square foot freezer storage warehouse with 1,256 employees.
- Ex Steel Scape site – a 700,000 square foot distribution center.
- Mattress Firm Factory – a 200,000 square foot factory/warehouse
- Pinole Point Distribution Center – a 600,000 square foot warehouse and distribution under construction include: Williams Sonoma, 252,375 square foot warehouse with up to 80 employees; and Amazon – a 242,000 square foot warehouse with up to 100 employees.
- Restoration Hardware – a 200,000 square foot distribution center.
- Whole Foods Distribution Center – a 47,000 square foot distribution center with 95 employees.

- Williams Sonoma, Inc. – an approximately 247,908 square foot distribution center with up to 80 employees.

Planned development includes PowerPlant Park, approximately 160,000 square feet of rentable canopy space for cannabis cultivation to be constructed on an approximately 18-acre site on the Richmond North Shoreline. Upon completion it is expected that approximately 500 people will be employed.

Residential and Commercial Development. As the economy continues to improve, the City anticipates that shoreline area of the City will be in stronger demand for residential and commercial development. As of March 2019, 543 new residences are under construction, 977 units entitled, and 701 units under review. In addition, approximately 447,742 square feet of industrial/commercial space is under construction, 169,000 square feet is entitled, and several hotel projects are under review. Below is a list of recently completed, on-going, and entitled projects together with projects under review:

Residential

- 12th Street and Macdonald Avenue mixed-use project – an eight-story, 256 market rate/affordable residential unit development, with approximately 56,000 square feet of commercial space.
- Artisan Cove (Phase 3), 51 Live/Work Units and 13 Work Spaces (under construction).
- The Cascades – 46 units of market rate townhomes and condominiums.
- Garrity Way Apartments – a 98 market rate unit condominium development.
- Harbour View Senior A.partments –80-unit affordable apartment development (construction complete)
- Hilltop Apartments – a 180 unit market rate/affordable apartment complex.
- Marina Way South Residential Project– a four- and five-story, 399 unit market rate residential development and with approximately 1,800 square feet of retail space near the Richmond Ferry terminal (under review).
- Miraflores – an 80 unit affordable senior housing development.
- Miraflores Residential Condominium Project – 190 market rate and affordable condominium units.
- Parcel FM – a mixed-use project, with approximately 400 market rate and affordable residential units and 10,000 square feet of commercial uses.
- The Point – a 27 unit market rate townhome development .
- Quarry Residential Project – 193 attached residential units.
- SAA|EVI Metro Walk Phase 2, 400-500 rental units, 25%-30% of which will be affordable to moderate income households.
- Shea Homes Waterline Project – a 60-unit luxury condominium development (under construction).
- Terminal One – a 316-unit market rate residential community on the Richmond shoreline comprised of 295 luxury condominium units and 21 single-family homes. This property is owned by the City and is under a contract for sale to a developer for a purchase price of \$10 million, of which the developer has paid the City \$500,000 in a non-refundable deposit. The City anticipates that following final regulatory approval from the Bay Conservation and Development Commission, close of escrow will be completed by the end of 2019.
- Terraces at Nevin Apartment Complex – a 271-unit affordable apartment development, with 268 affordable units (under construction).
- Westridge Apartments Modernization and Expansion –rehabilitation of 401 affordable units and construction of 62 affordable units.

- William Lyons Homes NOMA – a 193-unit market rate mixed use live/work and townhome development at Marina Way South and Wright Avenue (under construction).

Commercial

- 912 Harbour Way South Industrial Project – a 182,000 square foot warehouse/distribution space.
- Hilltop Charter School.
- Home2Suites Hotel – a four-story, 107 room hotel.
- Life Long Medical Facility – a 33,742 square foot medical office (under construction).
- Lumber Barron – a 32,000 square foot light industrial warehouse.
- Making Waves Academy Expansion – Renovation of three existing classroom buildings, and construction of three new classroom buildings, two new gymnasiums, outdoor student space, associated parking and infrastructure improvements on six adjacent/nearby parcels.
- Point Pinole Business Park, Phase III – a 162,000 square foot speculation warehouse building.
- Residence Inn @ Hilltop Project – a four- story, 104 room hotel.
- West Contra Costa Family Justice Center.

Employment

Table A-2 provides a listing of principal employers located in the City, as of Fiscal Year 2017-18.

**Table A-2
Principal Employers in the City
Fiscal Year 2017-18**

| Employer Name | Product/Service | Estimated Number of Employees |
|---|--------------------------------|--------------------------------------|
| Chevron Refinery | Oil Refinery/Research Facility | 3,150 |
| West Contra Costa Unified School District | Education | 1,658 |
| Social Security Administration | Governmental Services | 1,259 |
| Blue Apron, Inc. | Meal Delivery Service | 1,200 |
| U.S. Postal Service | Governmental Services | 1,047 |
| City of Richmond | Governmental Services | 888 |
| Contra Costa County | Governmental Services | 844 |
| Kaiser Foundation Hospitals | Healthcare Services | 805 |
| Costco Wholesale #482 | Wholesale Warehouse | 431 |
| SunPower Corporation | Solar Electric Technology | 291 |

Source: City of Richmond.

The following Table A-3 compares estimates of the labor force, civilian employment and unemployment for the City, County, State and United States from 2014 through 2018 (the most recent annual data available). The State Employment Development Department data for May 2019 (preliminary) indicates that the unemployment rate (not seasonally adjusted) for the City was 2.9%, for the County was 2.6%, for the State was 3.6%, and for the United States was 3.6%.

Table A-3
Civilian Labor Force, Employment and Unemployment
Annual Average for Calendar Years 2014 through 2018
(Not Seasonally Adjusted)

| <u>Year and Area</u> | <u>Labor Force</u> | <u>Civilian Employment</u> | <u>Unemployment</u> | <u>Unemployment Rate</u> |
|---------------------------|--------------------|--------------------------------|---------------------|------------------------------|
| 2018⁽¹⁾ | | | | |
| City | 53,300 | 51,400 | 1,900 | 3.6% |
| County | 564,600 | 546,800 | 17,800 | 3.2 |
| State | 19,398,200 | 18,582,800 | 815,400 | 4.2 |
| United States | 162,075,000 | 155,761,000 | 6,314,000 | 3.9 |
| 2017⁽²⁾ | | | | |
| City | 53,500 | 51,000 | 2,500 | 4.6 |
| County | 563,900 | 542,500 | 21,400 | 3.8 |
| State | 19,312,000 | 18,393,100 | 918,900 | 4.8 |
| United States | 162,320,000 | 153,337,000 | 6,982,000 | 4.4 |
| 2016⁽²⁾ | | | | |
| City | 53,500 | 50,800 | 2,700 | 5.1 |
| County | 557,000 | 532,200 | 24,800 | 4.5 |
| State | 19,093,700 | 18,048,800 | 1,044,800 | 5.5 |
| United States | 159,187,000 | 151,436,000 | 7,751,000 | 4.9 |
| 2015⁽²⁾ | | | | |
| City | 52,700 | 49,700 | 3,000 | 5.8 |
| County | 547,500 | 520,000 | 27,500 | 5.0 |
| State | 18,896,500 | 17,724,800 | 1,171,700 | 6.2 |
| United States | 157,130,000 | 148,834,000 | 146,411,000 | 5.3 |
| 2014⁽²⁾ | | | | |
| City | 52,1000 | 48,400 | 3,700 | 7.1 |
| County | 540,900 | 507,500 | 33,400 | 6.2 |
| State | 18,758,400 | 17,351,300 | 1,407,100 | 7.5 |
| United States | 155,922,000 | 146,305,000 | 9,617,000 | 6.2 |

(1) Preliminary.

(2) Revised.

Sources: State of California Employment Development and Department Labor Market Information Division; U.S. Bureau of Labor Statistics.

Personal Income

General. The United States Department of Commerce, Bureau of Economic Analysis (the “BEA”) produces economic accounts statistics that enable government and business decision-makers, researchers, and the public to follow and understand the performance of the national economy.

The BEA defines “personal income” as income received by persons from all sources, including income received from participation in production as well as from government and business transfer payments. Personal income represents the sum of compensation of employees (received), supplements to wages and salaries, proprietors’ income with inventory valuation adjustment and capital consumption adjustment (CCAdj), rental income of persons with CCAdj, personal income receipts on assets, and personal current transfer receipts, less contributions for government social insurance. Per capita personal income is calculated as the personal income divided by the resident population based upon the Census Bureau’s annual midyear population estimates.

Minimum Wage Ordinance. In 2014, the City adopted a Minimum Wage Ordinance requiring that beginning January 1, 2015 (subject to certain exceptions), employees working within the geographic boundaries of the City be paid an hourly rate equal to \$9.60, subject to a reduction equal to \$1.50 per hour if the employer pays at least that amount per hour per employee towards an employee medical benefit plan. Thereafter, the minimum wage within the City increased each January 1 until reaching \$13.00 per hour effective January 1, 2018. Beginning January 1, 2019, and each year thereafter, the City Minimum Wage will increase by the Consumer Price Index for Urban Wage Earners and Clerical Workers for the San Francisco-Oakland-San Jose, California Metropolitan Statistical Area, or any successor index published by the U.S. Department of Labor or its successor agency. As of January 1, 2019, the minimum wage in the City is \$15.00 per hour.

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Table A-4 presents the latest available total personal income and per capita personal income for the City, the County, the State and the United States for the calendar years 2013 through 2017 (the most current annual data available).

Table A-4
City of Richmond, Contra Costa County, State of California and United States
Total Personal Income
Calendar Years 2013 Through 2017[†]

| Year and Area | Total Personal Income (millions of dollars) | Per Capita Personal Income (dollars) |
|-------------------------|--|---|
| 2017[†] | | |
| City | \$2,920 | \$26,124 |
| County | 87,810 | 76,527 |
| State | 2,364,129 | 60,004 |
| United States | 16,820,250 | 51,640 |
| 2016 | | |
| City | 2,797 | 25,024 |
| County | 82,204 | 72,195 |
| State | 2,259,414 | 57,625 |
| United States | 16,115,630 | 49,831 |
| 2015 | | |
| City | 2,744 | 24,856 |
| County | 77,915 | 69,195 |
| State | 2,173,300 | 55,793 |
| United States | 15,711,634 | 48,940 |
| 2014 | | |
| City | 2,708 | 24,453 |
| County | 71,164 | 64,056 |
| State | 2,021,640 | 52,340 |
| United States | 14,983,140 | 47,025 |
| 2013 | | |
| City | 2,719 | 25,614 |
| County | 67,290 | 61,435 |
| State | 1,885,672 | 49,259 |
| United States | 14,175,503 | 44,826 |

[†] Most current annual data available.

Sources: U.S. Department of Commerce, Bureau of Economic Analysis and HDL Coren & Cone for City data.

Construction Activity

Table A-5 sets forth a five-year summary of building permit valuations and new dwelling units within the City.

Table A-5
City of Richmond
Building Permit Valuations
Calendar Years 2014 through 2018[†]
(\$ in 000's)

| Residential | | | | | | | | |
|--------------------|----------------------|------------------|--------------------|------------------|---|------------------------------------|---------------------------------|----------------------------|
| Year | Single Family | | Multifamily | | Value of Alterations and Additions | Total Residential Valuation | Nonresidential Valuation | Total⁽²⁾ |
| | Units | Valuation | Units | Valuation | | | | |
| 2014 | 6 | \$1,106 | 56 | \$8,810 | \$10,833 | \$20,749 | \$75,486 | \$96,235 |
| 2015 | 18 | 3,407 | 63 | 13,523 | 16,769 | 30,292 | 48,288 | 78,580 |
| 2016 | 25 | 7,305 | 0 | 0 | 15,282 | 22,587 | 66,298 | 88,885 |
| 2017 | 62 | 2,460 | 98 | 21,658 | 19,891 | 44,009 | 155,382 | 199,391 |
| 2018 [†] | 135 | 32,942 | 413 | 77,743 | 16,425 | 127,110 | 108,626 | 235,736 |

[†] Total represents the sum of residential and nonresidential building permit valuations. Data may not total due to independent rounding.

Source: California Homebuilding Foundation/Construction Industry Research Board.

Transportation

The City is a central transportation hub in the Bay Area, offering convenient access throughout the region and well into central California. The City's port facilities, railroads and proximity to international airports are complemented by a network of freeways and public transportation services.

Freeways. Existing and new highways have made travel to and through the City more efficient and convenient. Interstate 80, which passes through the City, is a direct route to Oakland, San Francisco, Vallejo, Fairfield and Sacramento. Interstate 580 provides continuous freeway access from Richmond's South Shoreline area to East Bay communities and to Marin County and is stimulating new commercial, industrial and residential development along the City's South Shoreline. Similarly, completion of the Richmond Parkway through North Richmond in 1996 improves vehicular access between Marin and communities to the north and east on Interstate 80, while opening major tracts of land along the City's north shoreline for new development.

Port and Rail. The Port of Richmond (the "Port") is a deep water port and is the third largest in the State by annual tonnage. The Port is a public enterprise established by and administered as a department of the City. Revenues of the Port are not General Funds of the City. The Port handles more than 20.8 million metric tons of general, liquid and dry bulk commodities each year. In 2009, the Port executed an agreement with American Honda Company whereby Honda agreed to import a minimum annual guarantee of 145,000 units per year through the Port for 15 years.

The Port contains seven City-owned marine terminals leased and operated by private lessors under lease contracts with the Port, five dry-docks, and 11 privately owned and operated terminals. Private terminals are responsible for almost 95% of the Port's annual tonnage. On-dock rail service is provided to many port terminals by the Burlington Northern Santa Fe ("BNSF") and the Union Pacific

Southern Pacific railroads. The Port, together with the BNSF operations, serve as a highly developed international rail facility.

A widely varied assortment of cargo moves through the Port, although over 90% of the annual tonnage is in liquid bulk cargo, most of which is shipped through the Chevron Terminal. Principal liquid bulk cargos are petroleum and petroleum products, chemicals and petrochemicals, coconut oil and other vegetable oils, tallow and molasses. Dry bulk commodities include coal, gypsum, iron ore, cement, logs and various mineral products. Automobiles, agricultural vehicles, steel products, scrap metals, and other diversified break-bulk cargos are also a significant part of the traffic through the Port.

Ferry Service. In March 2015, the San Francisco Bay Area Water Emergency Transportation Authority (“WETA”) Board of Directors approved a Cooperative Agreement with the Contra Costa Transportation Authority (the “CCTA”) and the City for the CCTA to provide an operating subsidy for proposed ferry service from the City to San Francisco. The 10-year agreement serves as the basis of future planning efforts to support and plan the Richmond ferry service. WETA approved funding to purchase two catamaran ferry vessels and construction of a Richmond Ferry Terminal on Richmond Bay Shoreline, including construction of an accessible gangway with a new ramping system, float and piles, a passenger shelter, the development and reconfiguration of a 362-space paved parking lot, and installation of a new ADA-compliant kayak launch ramp and improved shoreline access at Ford Point. Construction of the ferry terminal and improvements were completed and ferry service from Ford Point Ferry Terminal in the City to the San Francisco commenced on January 10, 2019.

Regional Airports. Oakland International Airport (approximately 18 miles from the City) and San Francisco International Airport (approximately 28 miles from the City) provide the City with world-wide passenger and freight service. In addition, Buchanan Field Airport, located in the City of Concord, in central Contra Costa County, is 25 miles to the east of the City, and Byron Airport, located in the unincorporated community of Byron in eastern Contra Costa County, each provide general aviation services.

Public Transit. The public is served by the San Francisco Bay Area Rapid Transit System (“BART”) with a station conveniently located in downtown Richmond; AMTRAK passenger train service is available from a station adjacent to the Richmond BART station; and AC Transit offers local bus service within the City, to other East Bay communities and to San Francisco.

Utilities

Utility services to the City are supplied by the following:

| | |
|-----------------|---|
| Electric power: | Pacific Gas & Electric Co. (“PG&E”) and MCE |
| Natural gas: | PG&E |
| Telephone: | AT&T |
| Water: | East Bay Municipal Utility District (“EBMUD”) |
| Sewer: | West Contra Costa Sanitary District, Richmond Municipal Sewer District, and Stege Sanitary District |

Approximately 89% of the EBMUD water supply is from the Mokelumne River watershed stored at the 69.4 billion gallon capacity Pardee Dam in Ione, California. EBMUD is entitled to 325 million gallons per day under a contract with the State Water Resources Control Board, plus an additional 119 million gallons per day in a single dry year under a contract with the U.S. Water and Power Resources Service (formerly the U.S. Bureau of Reclamation).

On June 19, 2012, the City Council voted to join MCE (formerly Marin Clean Energy), a nonprofit energy provider that derives a minimum of 50% of its electricity from renewable sources.

Effective July 1, 2013, all City residents and businesses were automatically enrolled in the Green Light package offered by the Marin Clean Energy Community Choice Aggregation program unless they opted out of the program between April and June 2013. Although power is still being transmitted through existing PG&E lines, half of it comes from solar, wind, hydroelectric, and biogas (natural gas extracted from sewage systems or landfills rather than fossil fuels). City residents still receive their bills from PG&E. MCE also offers customers the option of enrolling in the Deep Green package, which supplies 100% of electricity from renewable sources at rate increase of approximately one cent per kilowatt hour.

Community Facilities

City residents have access to modern health care facilities. Within the City there is one general hospital, the Kaiser Hospital Facility, located in the downtown area and several convalescent hospitals. There are a variety of leisure, recreational, and cultural resources within the City, from boating, fishing and hiking, to live theater, golf, tennis, and team athletics. Four regional parks are on the shoreline: Point Pinole, George Miller Jr./John T. Knox, Ferry Point and Point Isabel. The City operates a public marina (775 boat berths at Marina Bay), four large community parks (Point Molate Beach Park, Hilltop Lakeshore Park, Nicholl Park, and Marina Park and Green), 25 neighborhood parks ranging in size from one to 22 acres, many play lots and mini parks, and seven community centers.

The City also operates a recreation center for disabled persons, a sports facility, two senior centers (Richmond Senior Center and Richmond Annex Senior Center), the Richmond Museum, the Richmond Municipal Auditorium, the Richmond Swim Center, the Richmond Plunge/Natatorium, Coach Randolph Pool, the Washington Fieldhouse, the Veterans Memorial Auditorium, and the Richmond Public Library. The Richmond Art Center, a privately funded arts organization, is partly supported by the City. Currently, 12 of the City's 13 recreation centers are operational.

There are also several private yacht harbors, golf and country clubs, and community theaters within the City.

East Bay Regional Park District ("EBRPD") maintains one regional park, four regional shorelines, and one regional preserve within Richmond. One additional parkland facility, the 214-acre Kennedy Grove Regional Recreation Area, is located in an unincorporated area of the County bordering on the City at the eastern end of El Sobrante Valley. The four regional shorelines presently owned and maintained by EBRPD represent a substantial portion of the City's shoreline. The regional shorelines and Wildcat Canyon Park are used not only by residents of the City but also by the general public within the Bay Area region.

In addition, approximately 35 miles of the planned 500-mile multi-purpose San Francisco Bay Trail encircling the San Francisco and San Pablo Bays are also located in the City.

Education

The City comprises a portion of the attendance area of the West Contra Costa Unified School District, which comprises 38 elementary schools (18 of which are located in the City), seven middle and junior high schools, and eight senior high schools (four of which are located in the City), three continuation and alternative high schools, and five charter schools, college preparatory and community day schools which had total K-12 enrollment of approximately 30,970 students for Fiscal Year 2017-18. In addition, several private schools operate in the City.

Institutions of higher education located near the City, include UC Berkeley, Contra Costa College, Diablo Valley College, Los Medanos College, the California Maritime Academy, California State University – East Bay, San Francisco State University, the University of San Francisco, the University of California at San Francisco, John F. Kennedy University, Saint Mary’s College, Dominican University, and Golden Gate University.

FINANCIAL OPERATIONS

Financial Results

The City prepares its audited financial statements and supporting schedules in compliance with Article IV, Section 1(b)3 of the City Charter, and the California Government Code Sections 25250 and 25253, and in accordance with generally accepted accounting principles (“GAAP”) for local governments as established by the Governmental Accounting Standards Board (“GASB”).

The City financial statements are included in the City’s Comprehensive Annual Financial Report (a “CAFR”). The CAFR for Fiscal Year 2017-18 is included as Appendix B to this Official Statement. Readers of this Official Statement should review the Fiscal Year 2017-18 CAFR, and in particular the Independent Auditor’s Report, and Management’s Discussion and Analysis included therein. The Independent Auditor’s Report dated May 17, 2019, describes, among other matters, the scope of the audit conducted and the auditor’s responsibilities. CAFRs for prior Fiscal Years are available on the City’s website at: www.ci.richmond.ca.us/.

In the Fiscal Year 2017-18 CAFR, the auditor states that the accompanying financial statements have been prepared assuming the City will continue as a going concern. See, however, “–Emphasis of Matters” in the Independent Auditor’s Report contained in the Fiscal Year 2017-18 CAFR attached hereto as APPENDIX B for an explanation of the General Fund’s unrestricted cash balance and certain outstanding interfund borrowings from the General Fund and other funds. See also Note 4 of the Fiscal Year 2017-18 CAFR for a description of such interfund borrowings from the General Fund and other funds.

Attention is directed to the City’s Management Discussion and Analysis included in the Fiscal Year 2017-18 CAFR, which describes the City’s plans and expectations regarding increasing the General Fund unrestricted cash balance and management of repayment of the interfund loans. See “–City Budget” See also “DEMOGRAPHIC AND ECONOMIC INFORMATION–Economy–*Future Development*–Residential and Commercial Development–Residential.” In particular, the matters emphasized or disclaimed in the Independent Auditor’s Report should be reviewed.

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Table A-6 presents the City's Audited General Fund Balance Sheets, including assets, liabilities, and fund equity for Fiscal Years 2013-14 through 2017-18.

Table A-6
City of Richmond
General Fund Balance Sheet
Audited Fiscal Years 2013-14 through 2017-18

| | <u>2013-14</u> | <u>2014-15</u> | <u>2015-16</u> | <u>2016-17</u> | <u>2017-18</u> |
|---|---------------------|---------------------|---------------------|---------------------|-------------------------|
| <u>ASSETS</u> | | | | | |
| Assets: | | | | | |
| Cash and investments | \$3,661,567 | \$7,283,648 | \$5,900,610 | \$17,574,205 | \$15,413,405 |
| Restricted cash and investments | 12,130,398 | 2,534 | - | - | - |
| Receivables: | | | | | |
| Accounts, net | 9,777,031 | 9,699,762 | 11,873,993 | 11,061,286 | 10,233,844 |
| Interest | 4,218 | 69 | 5,384 | 18,317 | 43,082 |
| Grants | 777,830 | 738,733 | 518,314 | 216,403 | 25,500 |
| Loans | 3,311,613 | 3,168,247 | 3,829,481 | 1,286,494 | 1,212,042 |
| Due from other funds | 1,926,989 | - | 119,442 | 119,44 | - |
| Advances to other funds | 16,157,560 | 15,460,486 | 14,480,730 | 14,199,676 | 16,133,282 [†] |
| Prepays, supplies and other assets | 576,465 | 585,167 | 577,477 | 663,055 | 622,329 |
| TOTAL ASSETS | <u>48,323,671</u> | <u>36,938,646</u> | <u>37,305,431</u> | <u>45,138,878</u> | <u>43,683,484</u> |
| <u>LIABILITIES</u> | | | | | |
| Accounts payable and accrued liabilities | 3,346,783 | 2,732,725 | 2,775,748 | 3,032,317 | 2,834,949 |
| Refundable deposits | 117,875 | 87,291 | 75,023 | 104,464 | 585,645 |
| Due to other funds | 4,424 | - | - | - | - |
| Unearned revenue | 4,178,807 | 4,252,201 | 4,299,386 | 6,017,14 | <u>4,073,857</u> |
| Note payable | 12,100,000 | - | - | - | - |
| TOTAL LIABILITIES | <u>19,747,889</u> | <u>7,072,217</u> | <u>7,150,157</u> | <u>9,153,928</u> | <u>7,494,451</u> |
| Deferred Inflows of Resources | | | | | |
| Unavailable revenue | 1,033,954 | 1,184,693 | 757,879 | 568,060 | 558,110 |
| Fund Balances: | | | | | |
| Nonspendable | 19,505,987 | 18,708,682 | 18,404,669 | 15,697,680 | 17,967,653 |
| Assigned | 56,786 | 23,934 | 4,460 | 10,013 | 72,506 |
| Unassigned | 7,979,055 | 9,949,120 | 10,988,266 | 19,709,197 | 17,590,764 |
| TOTAL FUND BALANCES | <u>27,541,828</u> | <u>28,681,736</u> | <u>29,397,395</u> | <u>35,416,890</u> | <u>35,630,923</u> |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | <u>\$48,323,671</u> | <u>\$36,938,646</u> | <u>\$37,305,431</u> | <u>\$45,138,878</u> | <u>\$43,683,484</u> |

[†] Comprised of amounts advanced to the Port (\$13,917,312), and the Richmond Housing Authority Enterprise fund (\$2,215,970).
Sources: Comprehensive Annual Financial Reports.

Fiscal Year 2018-19 data is not yet available. However, the City expects that the amounts shown as advances to other funds will not be more than the Fiscal Year 2018-19 amount and total fund balance for Fiscal Year 2018-19 will be not less than the amount shown for Fiscal Year 2017-18.

Table A-7 presents the City’s Audited General Fund Statement of Revenues, Expenditures and Change in Fund Balance for Fiscal Years 2013-14 through 2017-18.

Table A-7
City of Richmond
Summary of General Fund Revenues, Expenditures,
and Change in Fund Balance
Fiscal Years 2013-14 through 2017-18

| | 2013-14 | 2014-15 | 2015-16 | 2016-17 | 2017-18 |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|
| Revenues: | | | | | |
| Property taxes | \$28,950,340 | \$30,904,650 | \$33,232,037 | \$36,970,269 | \$38,961,021 |
| Sales taxes ⁽¹⁾ | 29,627,711 | 33,131,486 | 40,877,125 | 41,620,189 | 44,474,973 |
| Utility user fees ⁽²⁾ | 48,033,706 | 48,299,958 | 43,365,249 | 44,966,489 | 46,079,755 |
| Other taxes | 7,053,691 | 9,918,447 | 11,628,519 | 12,566,579 | 12,413,127 |
| Licenses, permits and fees | 2,471,455 | 2,439,359 | 2,542,704 | 5,038,585 | 3,802,576 |
| Fines, forfeitures and penalties | 296,757 | 482,567 | 398,098 | 1,048,582 | 981,984 |
| Use of money and property | 44,408 | 77,228 | 35,493 | 73,408 | 189,599 |
| Intergovernmental | 1,924,544 | 4,097,963 | 1,954,943 | 4,056,470 | 1,102,944 |
| Charges for services | 4,314,503 | 9,141,441 | 8,284,694 | 7,264,336 | 7,823,287 |
| Rent | 708,626 | 809,113 | 765,753 | 836,221 | 849,640 |
| Other | 1,018,222 | 768,619 | 353,991 | 440,174 | 414,525 |
| Total Revenues | 124,443,963 | 140,070,831 | 143,438,606 | 154,881,302 | 157,093,431 |
| Expenditures: | | | | | |
| Current: | | | | | |
| General government | 16,534,537 | 21,241,969 | 22,371,710 | 25,516,856 | 28,402,147 |
| Public safety | 85,843,324 | 83,960,461 | 86,859,602 | 92,616,949 | 93,646,193 |
| Public works | 19,413,504 | 18,686,952 | 17,899,366 | 21,827,896 | 22,805,801 |
| Cultural and recreational | 10,052,848 | 9,658,457 | 9,952,449 | 10,091,329 | 10,734,162 |
| Capital outlay | 343,303 | 256,353 | 404,053 | 100,891 | 127,246 |
| Debt Service | | | | | |
| Principal | 1,228,729 | 1,320,695 | 1,079,062 | 790,346 | 814,494 |
| Interest and fiscal charges | 484,672 | 610,575 | 318,574 | 282,512 | 256,830 |
| Total Expenditures | 133,900,917 | 135,735,462 | 138,884,816 | 151,226,779 | 156,786,873 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | (9,456,954) | 4,335,369 | 4,553,790 | 3,654,523 | 306,558 |
| Other Financing Sources (Uses): | | | | | |
| Bond issuance premium | – | 82,880 | – | – | – |
| Proceeds of sale of property | 174,874 | 268,927 | 46,429 | 55,737 | 39,226 |
| Transfers in | 8,193,609 | 4,106,974 | 3,090,044 | 9,468,371 | 6,035,115 |
| Transfers out | (8,195,038) | (7,654,242) | (6,974,604) | (7,159,136) | (6,166,866) |
| Total Other Financing Sources (Uses) | 173,445 | (3,195,461) | (3,838,131) | 2,364,972 | (92,525) |
| Net Change in Fund Balance | (9,283,509) | 1,139,908 | 715,659 | 6,019,495 | 214,033 |
| Beginning Fund Balance | 36,825,337 | 27,541,828 | 28,681,736 | 29,397,395 | 35,416,890 |
| Ending Fund Balance | \$27,541,828 | \$28,681,736 | \$29,397,395 | \$35,416,890 | \$35,630,923 |

(1) Commencing April 1, 2015, the City began collecting a half-cent sales tax (Measure U) that was approved by voters. See “–Major General Fund Revenue Sources–Sales and Use Taxes–Measure U.”

(2) Includes amounts paid by Chevron as Utility Users Tax and Measure T Tax Settlement payments. The final payment to be made by Chevron pursuant to the Measure T Settlement Agreement will be made in Fiscal Year 2024-25. See “–Major General Fund Revenue Sources–Utility Users Tax.”

Sources: Comprehensive Annual Financial Reports and City of Richmond, Finance Department.

City Budget

Schedule. The Fiscal Year of the City begins on July 1 of a given year and ends on June 30 of the following year.

The City Council strives to adopt a budget prior to June 30 to be effective July 1 for the ensuing fiscal year. Budgeted expenditures are adopted through the passage of a resolution. This resolution constitutes the maximum authorized expenditures for the fiscal year, which amount cannot legally be exceeded except by subsequent amendment of the budget adopted by the City Council.

An operating budget is adopted each fiscal year for the General Fund and special revenue funds. Public hearings are conducted on the proposed budgets to review all appropriations and sources of funding. Capital projects are budgeted by the Mayor and City Council over the term of the individual projects. Since capital projects are not budgeted on an annual basis, they are not included in the budgetary data.

Expenditures are controlled at the fund level for all budgeted departments within the City. This is the level at which expenditures may not legally exceed appropriations. Budgeted amounts for the Combined Statement of Revenues, Expenditures and Other Financing Sources (Uses) – Budget and Actual that appears in the City’s audited financial statements include budget amendments approved by the City Council.

Any amendment or transfer of appropriations between line items within the same department must be authorized by the Finance Director or his/her designee. Any amendment to the total level of appropriations for a fund or transfers between funds must be approved by the City Council. Supplemental appropriations financed with unanticipated revenues during the year must be approved by the City Council. A summary of adopted General Fund budgeted revenues and expenditures for Fiscal Years 2017-18 through 2019-20 is presented in Table A-8.

The City’s budget performance is managed through the presentation of a mid-year budget review which includes a financial forecast for the Fiscal Year-end. A midyear budget review allows the City to determine if adjustments to revenue projections need to be completed, and whether planned expenditures should be modified.

Monthly, staff reviews all line items and compares actual results against budgeted expectations. At the mid-point of the Fiscal Year, staff conducts a detailed analysis to determine if the original budget is still viable, or if adjustments will be necessary. At December 31st, the expectation is that most budget categories will be at 50%, although this percentage may fluctuate based on timing of certain receipts and expenditures.

Adopted Budgets. Table A-8 presents the City's Adopted and Revised Operating Budgets and the Mid-Year Budget Review for Fiscal Years 2017-18 and 2018-19, and the Adopted Operating Budget for Fiscal Year 2019-20.

Table A-8
City of Richmond
Summary of Adopted Budgeted General Fund Revenues and Expenditures
For Fiscal Years 2017-18 through 2019-20

| | Fiscal Year 2017-18 | | | Fiscal Year 2018-19 | | | Fiscal Year 2019-20 |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| | Adopted Budget | Revised | Mid-Year Review | Adopted Budget | Revised | Mid-Year Review | Adopted Budget |
| Revenues: | | | | | | | |
| Property Tax | \$38,782,023 | \$38,782,023 | \$38,361,265 | \$40,990,607 | \$40,990,607 | \$42,628,543 | \$44,709,813 |
| Sales Tax | 42,299,235 | 42,299,235 | 42,876,659 | 46,149,234 | 46,149,234 | 46,377,434 | 48,854,521 |
| Utility User Tax | 45,916,543 | 45,916,543 | 46,627,843 | 46,256,091 | 46,256,091 | 46,213,222 | 46,670,419 |
| Other Taxes | 11,593,174 | 11,593,174 | 12,093,174 | 11,919,210 | 11,919,210 | 12,300,935 | 12,426,953 |
| Licenses, Permits, & Fees | 8,414,290 | 8,414,290 | 8,414,290 | 8,124,618 | 8,124,618 | 7,385,618 | 6,620,667 |
| Fines, Forfeitures & Penalties | 943,088 | 943,088 | 943,088 | 922,238 | 922,238 | 922,238 | 897,604 |
| Interest and Investment Income | 32,903 | 32,903 | 32,903 | 72,200 | 72,200 | 232,411 | 236,079 |
| Charges for Services | 3,627,454 | 3,763,174 | 3,851,614 | 3,581,369 | 3,581,369 | 3,833,833 | 3,297,852 |
| Other Revenues | 267,133 | 267,133 | 381,106 | 258,200 | 258,200 | 258,200 | 270,996 |
| Rental Income | 808,222 | 808,222 | 808,222 | 840,610 | 840,610 | 890,610 | 921,529 |
| State and Local Taxes | 0 | 0 | 0 | 60,000 | 60,000 | 60,000 | 65,000 |
| Federal Grant Revenue | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| State Grant Revenue | 1,386,700 | 1,385,336 | 398,636 | 350,000 | 600,000 | 606,452 | 439,454 |
| Other Grant Revenue | 5,776 | 5,776 | 112,299 | 35,975 | 34,879 | 158,050 | 229,337 |
| Proceeds from Sale of Property | 35,000 | 35,000 | 35,000 | 55,000 | 55,000 | 55,000 | 55,000 |
| Loan/Bond Proceeds | 22,515 | 22,515 | 22,515 | 24,000 | 24,000 | 452,886 | 0 |
| Total Revenues | \$154,134,056 | \$154,268,412 | \$154,958,614 | \$159,639,352 | \$159,888,256 | \$162,375,432 | \$165,695,224 |
| Expenditures: | | | | | | | |
| Salaries & Wages | \$70,856,333 | \$70,942,899 | \$71,036,153 | \$73,091,207 | \$72,928,799 | \$73,155,270 | \$75,334,598 |
| Benefits | 49,762,965 | 49,742,474 | 49,742,474 | 52,030,561 | 52,004,669 | 52,084,782 | 54,863,769 |
| Professional Services | 8,692,899 | 8,665,278 | 8,955,360 | 8,919,839 | 9,324,210 | 9,477,210 | 9,507,643 |
| Other Operating | 5,561,320 | 5,478,566 | 5,478,566 | 5,386,692 | 5,330,389 | 5,330,389 | 5,307,923 |
| Utilities | 3,377,559 | 3,387,559 | 3,387,559 | 3,526,344 | 3,482,591 | 4,058,067 | 4,258,396 |
| Equipment & Contractual Services. | 1,632,813 | 1,629,770 | 1,794,770 | 1,582,379 | 1,684,710 | 1,684,710 | 1,892,784 |
| Provision for Insurance Loss | 4,000 | 4,000 | 4,000 | 3,200 | 3,200 | 3,200 | 3,143 |
| Cost Pool | 16,249,385 | 16,249,385 | 16,543,016 | 15,023,723 | 15,023,723 | 15,173,723 | 15,153,128 |
| Asset & Capital Outlay | 792,755 | 796,911 | 467,992 | 495,525 | 450,567 | 458,067 | 321,322 |
| Debt Service Expenditures | 1,249,533 | 1,249,533 | 1,249,533 | 1,381,054 | 1,381,054 | 1,811,725 | 890,289 |
| A87 Cost Plan Reimbursement | (4,433,155) | (4,433,155) | (4,484,609) | (4,484,606) | (4,484,606) | (4,388,871) | (4,518,250) |
| Grant Expenditures | 0 | 43,861 | 43,861 | 78,252 | 159,928 | 159,928 | 175,645 |
| Total Expenditures | \$153,746,407 | \$153,757,081 | \$154,218,675 | \$157,034,170 | \$157,289,234 | \$159,008,200 | \$163,190,390 |
| Transfers In/(Out): | | | | | | | |
| Operating Transfers In | \$6,212,080 | \$6,212,080 | \$6,212,080 | \$8,381,513 | \$8,381,513 | \$8,011,234 | \$10,523,196 |
| Operating Transfers Out | (6,599,287) | (6,599,287) | (6,951,214) | (10,986,050) | (10,986,050) | (11,236,050) | (13,018,574) |
| Net Transfers In/(Out) | (\$387,207) | (\$387,207) | (\$739,134) | (\$2,604,537) | (\$2,604,537) | (\$3,224,816) | \$163,190,390 |
| Operating Surplus (Deficit) | \$442 | \$124,124 | \$805 | \$645 | (\$5,515) | \$142,416 | \$9,456 |
| Estimated Beginning Balance: July 1, † | \$11,669,466 | \$14,900,497 | \$14,900,497 | \$16,778,263 | \$14,189,184 | \$14,189,184 | \$16,971,182 |
| Estimated Ending Balance: June 30, † | \$11,669,908 | \$15,024,621 | \$14,901,302 | \$16,778,908 | \$14,183,669 | \$14,331,600 | \$16,980,638 |

† Represents General Fund cash and investments.
Source: City of Richmond, Finance Department.

Financial and Accounting Information

The City maintains its accounting records in accordance with Generally Accepted Accounting Principles (GAAP) and the standards established by the Governmental Accounting Standards Board (GASB). On a quarterly basis, a report is prepared for the City Council which reviews fiscal performance to date against the budget and recommends any necessary changes. Combined financial statements are produced following the close of each fiscal year.

The City Council employs an independent certified public accountant, who, at such time or times as specified by the City Council, at least annually, and at such other times as they determine, examines the financial statements of the City in accordance with generally accepted auditing standards, including tests of the accounting records and other auditing procedures as such accountant considers necessary. As soon as practicable after the end of the fiscal year, the independent accountant submits a final audit and report to the City Council. The City's complete audited financial report for Fiscal Year 2017-18 is attached as APPENDIX B—"CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018," and is also available on the City's website. Neither the City's independent auditors nor any other independent accountants have compiled, examined or performed any procedures with respect to the projected financial information contained in this Official Statement, nor have they expressed any opinion or any other form of assurance on such information or its achievability.

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses. City resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Financial Policies and Practices

Financial Policies. The current financial policies of the City are summarized below and the City is in compliance with each policy. Each financial policy is subject to annual review and revision. Copies of the Cash Reserve Policy, Debt Policy, Swap Policy and Investment Policy can be obtained from the City's website.

Cash Reserve Policy. In Fiscal Year 2004-05, the City Council adopted a policy to maintain structurally balanced budgets whereby one-time funds can be spent only on one-time uses and ongoing funds can be spent on ongoing (or one-time) uses and established a \$10 million General Fund contingency reserve target.

The City Council adopted a cash reserve policy (the "Cash Reserve Policy") that requires that the City maintain year-end contingency reserve balances in the General Fund, including CalPERS savings reserves but excluding departmental carryover, equal to a percentage of the next Fiscal Year's budgeted General Fund expenditures. City Council approval is required before any withdrawals are made from the cash reserve and the City Council has discretion to use the cash reserve *only* for emergencies and not for on-going expenses. The Cash Reserve Policy permits the cash reserve to be temporarily reduced in times of an emergency with approval by the City Council, but requires that the cash reserve be restored in accordance with a stabilization policy laying out the plans for restoration of the cash reserve, in order to allow the City to build up its capacity to handle future short-term economic downturns or emergencies without cutting services.

In connection with the adoption of the Fiscal Year 2018-19 budget, the Cash Reserve Policy was amended to increase the maximum reserve from 7% to 15% of budgeted General Fund expenditures plus

net transfers out for the following Fiscal Year. The cash reserve is shown as a component of unassigned fund balance within the General Fund.

For Fiscal Year 2017-18, the cash reserve was \$15.4 million (approximately 9.7% of Fiscal Year 2018-19 Adopted General Fund Budget expenditures plus net transfers out). The City expects that the cash reserve will be at the 15% target by the end of 2019 following receipt of proceeds from the sale of Terminal One. See “DEMOGRAPHIC AND ECONOMIC INFORMATION–Economy–*Future Development*–Residential and Commercial Development–*Residential*.”

Debt Policy. The City maintains a debt management policy (the “Debt Policy”) pertaining to its financings. The Debt Policy is intended to guide the Finance Department in its debt issuance and includes components such as the financing approval process, selection of the method of sale for various types of debt issues, general bond structuring parameters, selection of financing team members, permitted investments, on-going debt administration and post-issuance tax compliance procedures for tax-exempt bonds and Build America Bonds. The Debt Policy limits aggregate debt service payments funded from General Fund sources to no more than 10% of General Fund revenues and sets forth detailed debt management and refunding practices. Payments on bonds that are tied to a specified revenue stream other than General Fund sources are not subject to this 10% limit. In addition, the Debt Policy requires that no more than 20% of the City’s outstanding debt portfolio be comprised of unhedged short-term variable rate issues. The Debt Policy was most recently reviewed and adopted by the City Council on May 7, 2019.

Grant Management Policy. The City maintains a policy to establish an overall framework for the use and management of grant resources (the “Grant Management Policy”). This policy provides that: (i) aside from entitlement grants, the City should focus its efforts on securing grants for capital improvements; (ii) the City should only seek grants when sufficient staff resources are available to effectively administer the program in compliance with grant requirements and successfully perform the grant work scope and provide necessary matching requirements (both cash and in-kind matches); (iii) indirect costs of administering grant programs be recovered to the maximum extent feasible; (iv) operating departments will have the primary responsibility for seeking out grant opportunities, preparing the applications and managing grant programs after award; and (v) operating departments develop a simple system for tracking grant funding availability in their functional areas. The Grant Management Policy was most recently reviewed and adopted by the City Council in 2013.

Investment Policy. The City maintains an investment policy (the “Investment Policy”) which provides guidelines for the investment and management of pooled funds of the City, including the General Fund, Special Revenue, Debt Service, Capital Projects, Enterprise, Internal Service, Trust & Agency, Redevelopment, and other Funds of the City (each as defined in the Investment Policy) that are accounted for in the City’s Comprehensive Annual Financial Report. The Investment Policy establishes three criteria for selecting investment vehicles: safety, liquidity and yield. The Investment Policy states that an adequate percentage of the portfolio should be maintained in liquid short-term securities that can be converted to cash if necessary to meet disbursement requirements and that yield or “rate of return” on an investment should be a consideration only after the requirements of safety and liquidity are met. The Director of Finance is required to report monthly on the City’s pooled and bond funds to the City Manager and City Council and to report quarterly on other investments, such as pension funds.

The Investment Policy prohibits investments in inverse floaters, range notes, or interest-only strips that are derived from a pool of mortgages, any security that could result in zero interest accrual if held to maturity, other than investments in authorized money market mutual funds, in companies involved in the manufacturing of tobacco and tobacco-related products, and in any funds in international financial instruments that benefitted from slavery.

The Investment Policy was most recently reviewed and approved by the City Council on October 2, 2018. A copy of the current Investment Policy is available on the City’s website.

Swap Policy. The City is authorized under California Government Code Section 5922 to enter into interest rate swaps to reduce the amount and duration of rate, spread, or similar risk when used in combination with the issuance of bonds. The City maintains an interest rate swap policy (the “Swap Policy”) regarding the utilization, execution, and management of interest rate swaps and related instruments. Periodically, but at least annually, the City reviews the Swap Policy and makes modifications as appropriate due to changes in the business environment or market conditions.

The Swap Policy was most recently reviewed and adopted by the City Council on October 2, 2018. A summary of the City’s interest rate swap agreements as of May 1, 2019 is set forth in Table A-22.

Financial Practices

Five-Year Financial Forecast. On May 28, 2019, the City Council received a presentation from PFM Group Consulting, LLC on the five-year budget forecast model (the “Financial Forecast”) for the General Fund for Fiscal Years 2019-20 through 2023-24 to serve as a planning tool for the long term sustainability of the City and its employees. The Financial Forecast is designed to create a long-range view for strategic decision making, align financial capacity with long-term service obligations, identify structural budget issues, understand the major drivers of revenues and expenditures, evaluate long-term impacts of current decisions, and analyze the fiscal impacts of varying scenarios. The Financial Forecast includes an analysis of projected revenues, expenditures (including wage benefits and retirement obligations), reserves, capital projects and debt policies, and a review of fiscal policies. The Financial Forecast identifies several significant issues relevant to the long-term financial planning of the City: rising salary and pension costs, the decline in Measure T Settlement Payments by Chevron (see “–Major General Fund Revenues Sources–Utility Users Tax–Business License Act Tax (“Measure T”), the costs of certain programs, and negative fund balances in other non-General Fund government funds.

The Financial Forecast indicates that the City will need to address its projected finances by carefully examining its General Fund expenses, including transfers to other funds, staffing levels, compensation, and benefit levels.

The City is taking appropriate actions in its Fiscal Year 2019-20 budget with respect to its financial planning to address the issues raised in the Financial Forecast.

Structural Balance Guideline. In connection with its budget preparations for Fiscal Year 2004-05, the City Council adopted a guideline to maintain structurally balanced budgets whereby one-time funds can be spent only on one-time uses and ongoing funds can be spent on ongoing (or one-time) uses. In addition, budget enhancements can be approved only if a new source of permanent revenues is received that will cover the future cost of such enhancements.

Dissolution of the Richmond Community Redevelopment Agency

Prior to 2012, local governments in California were permitted, under certain circumstances, to form redevelopment agencies, which had the power to, among other things, establish “project areas” in areas deemed blighted, from which the redevelopment agency was entitled to the incremental *ad valorem* property tax receipts resulting from increases in assessed valuation from the year of establishment. Redevelopment agencies could incur indebtedness payable from this “tax increment” including bonds and other obligations related to its redevelopment purposes, subject to certain restrictions. The City’s

redevelopment agency was known as the Richmond Community Redevelopment Agency (the “Former Agency”) and operated several project areas and incurred indebtedness, including publicly-issued bonds.

Pursuant to State legislation enacted in 2011 referred to generally as the “Dissolution Act,” and upheld by California Supreme Court decision, redevelopment agencies were formally dissolved effective February 1, 2012. The general financial impact of redevelopment agency dissolution was to restore the flow of the tax increment portion of *ad valorem* property taxes to the applicable local government and all other taxing entities entitled thereto, except as necessary to pay, or otherwise undertake to completion, “enforceable obligations” of the redevelopment agency. Redevelopment agencies were no longer able to incur indebtedness, except with respect to enforceable obligations or to refund former redevelopment agency indebtedness.

The Dissolution Act permitted each applicable local government to establish a successor agency for the purpose of honoring enforceable obligations and to, if desired, to assume housing obligations of the former redevelopment agency. Each successor agency would assume the obligation of the former redevelopment agency. The City established itself as the successor agency to the Community Redevelopment Agency (known as the “Successor Agency to the Richmond Community Redevelopment Agency”) and, as required by the Dissolution Act, appointed an oversight board to oversee these activities. While the City, as successor agency to the Former Agency, continues certain activities in former project areas, including housing obligations, it receives no significant tax increment other than that pledged to pay outstanding bonds of the Former Agency and with respect to certain housing obligations.

The City does not expect its administrative costs of serving as successor agency to the Former Agency to be significant and does not believe that any commitments of the Former Agency to community development projects or otherwise to have a negative impact of the City’s finances.

The Successor Agency does not issue separate financial statements. Although a separate legal entity from the City, the financial results for the Successor Agency are reported as fiduciary funds in the CAFR of the City.

The City is not aware of any disputes with the State Department of Finance or the oversight board regarding the activities of the Former Agency.

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Major General Fund Revenue Sources

Following is a discussion of the City’s principal General Fund revenue sources: utility user taxes, sales and use taxes, property taxes, and other charges, taxes, licenses, permits, and fees. A summary of the major sources as of Fiscal Year 2017-18 is set forth below.

Table A-9
City of Richmond
Summary of Major General Fund Tax Revenues
Fiscal Year 2017-18

| <u>Revenue Source</u> | <u>Revenues</u> | <u>Percentage of Total General Fund Revenues</u> |
|--|-----------------|--|
| Utility User Tax | \$46,079,755 | 29.3% |
| Sales Tax | 44,474,973 | 28.3 |
| Property Tax | 38,961,021 | 24.8 |
| Other Taxes ⁽¹⁾ | 12,413,127 | 7.9 |
| Charges for Services ⁽²⁾ | 7,823,287 | 5.0 |
| Licenses, Permits, and Fees ⁽³⁾ | 3,802,576 | 2.4 |
| TOTAL | \$153,554,739 | 97.5% |

(1) Includes documentary transfer, electricity, heat and power, gas, gas pipelines, and transient occupancy taxes, and transfer station franchise fees.

(2) Includes amounts charged by Fire and Police, and Infrastructure Maintenance and Operations for services provided to third parties.

(3) Includes business license taxes, fire department permits, community services program fees, and Police department fees.

Source: City of Richmond.

The Fiscal Year 2018-19 Mid-Year Budget Review estimates that revenues from these six sources will be approximately \$158.7 million, representing approximately 97.8% of General Fund Revenues.

Utility Users Tax

General. The City collects a tax (the “Utility Users Tax”) from utility users within the City’s boundaries. Such users are charged a tax based on a percentage of the total bill. A tax equal to 10% is charged for electricity and gas services; 9.5% for telecommunications services, including wired and wireless phone services and text messages; 9.0% for prepaid wireless services; and 5% for video and cable television services. The tax is not applicable to State, County, or City agencies, insurance companies or banks. The Richmond Municipal Code Section 13.52.100 provides that any electric service user may annually elect to pay a maximum Utility Users Tax (the “Maximum UUT”) that is calculated as the base amount of \$1,148,137.54 for each percent of tax imposed for any tax year, which base amount is then adjusted annually by that percentage which is 90% of the total percentage of change in the United States Department of Labor, Bureau of Labor Statistics’ Gas (piped) and Electric Consumer Price Index For All Consumers Urban for the San Francisco/Oakland/San Jose Area calculated on the basis of the two consecutive and most recently completed years for which data is available from the United States Department of Labor. In order to elect to pay the Maximum UUT, a user of the electric service must enter into an agreement with the City Tax Administrator prior to the commencement of the tax year to pay the maximum tax liability directly to the City during the tax year. No portion of the Maximum UUT is refundable in the event the service user subsequently determines that its tax liability under this chapter would have been less than the Maximum UUT calculated as described above.

Chevron. The Utility Users Tax includes amounts paid by Chevron pursuant to two separate revenue streams related to the Chevron Refinery: (i) Utility Users Tax payments (described above), and (ii) scheduled settlement payments in connection with the Measure T Tax Settlement Agreement. See “*Business License Act Tax (“Measure T”).*” These two Chevron-related revenue streams account for more than 65% of the Utility Users Tax as a whole.

Business License Act Tax (“Measure T”). On November 4, 2008, the voters of the City approved Measure T imposing a tax on manufacturing businesses effective January 1, 2009 in an amount equal to the greater of: (i) the tax that would be paid by other general businesses, which is primarily based on the number of employees; or (ii) a flat fee equal to 0.25% of the value of the raw materials used in the manufacturing process.

Chevron filed suit in Contra Costa Superior Court (*Chevron v. City of Richmond*) alleging that Measure T violated: (i) the commerce clause of the U.S. Constitution and parallel principles in the State Constitution by being not fairly related to the services provided by the City, by burdening commerce and by other means, (ii) State laws that ban taxes on business inventory, and (iii) State regulations on local sales and use taxes. The City continued to collect the tax and held such amounts in reserve pending resolution of the litigation.

Following a trial in which the court invalidated Measure T as a violation of the commerce clause and the Bradley Burns Act (which allows local governments to collect a 1% sales tax), in December 2009, the City was ordered to refund the taxes Chevron paid under Measure T and pay \$1.2 million in prejudgment interest. In February 2010, the City refunded the taxes collected in the amount of \$20.9 million but did not pay the prejudgment interest. On March 9, 2010, the City filed an appeal.

On May 11, 2010, the City Council approved execution of a settlement agreement (the “Measure T Settlement Agreement”) with Chevron to resolve the remaining Measure T issues and other outstanding matters that requires: (i) the City to dismiss its appeal of the trial court decision invalidating Measure T, and (ii) Chevron to: (a) waive the Measure T prejudgment interest; (b) agree not to submit a proposed initiative that would amend the Utility Users Tax; (c) agree to pay to the City a total of \$114 million over 15 years (\$10 million in each of Fiscal Years 2010-11 and 2011-12; \$13 million in each of Fiscal Year 2012-13 through 2014-15; \$7 million in each of Fiscal Year 2015-16 through 2018-19, and \$4 million in each of Fiscal Year 2020-21 through 2024-25) in addition to its liability to pay Utility Users Tax; (d) continue to make the payments under the Measure T Settlement Agreement if a new tax measure is enacted by the voters during the term of the settlement agreement that would otherwise increase Chevron’s tax liability; and (e) affirm its Community Benefits Agreement obligations with respect to support for providing fence line air quality monitoring and collection and Greenprint transportation funding in the amount of \$2 million payable in three equal installments commencing July 1, 2010, in connection with the court invalidating the approval by the City of the Chevron Hydrogen Renewal Project. In the event that a force of nature substantially destroys the Chevron refinery, the Measure T Settlement Agreement will terminate. Upon the sale of the refinery, either the City or Chevron could elect to terminate the Measure T Settlement Agreement. Chevron has timely made all payments to date.

Utility Users Tax Receipts and Settlements. Table A-10A shows Utility Users Tax, the Measure T Settlement receipts received from Chevron, and the respective aggregate percentage of General Fund revenues (excluding transfers in) from these sources from Fiscal Year 2013-14 through Fiscal Year 2017-18. Table A-10B shows the top 10 Utility Users Taxpayers in alphabetical order Fiscal Year 2017-18.

Table A-10A
City of Richmond
Utility Users Tax Receipts and Measure T Settlement
Fiscal Years 2013-14 through 2017-18

| Fiscal Year | UUT Receipts | Measure T Settlements | Total | % Change | Percentage of General Fund Revenues[†] |
|--------------------|---------------------|------------------------------|--------------|-----------------|--|
| 2013-14 | \$35,033,705 | \$13,000,000 | \$48,033,705 | (0.8%) | 39.0% |
| 2014-15 | 35,299,957 | 13,000,000 | 48,299,957 | 0.6 | 34.6 |
| 2015-16 | 36,365,249 | 7,000,000 | 43,365,249 | (10.22) | 30.23 |
| 2016-17 | 37,966,489 | 7,000,000 | 44,966,489 | 3.69 | 29.03 |
| 2017-18 | 39,079,755 | 7,000,000 | 46,079,755 | 2.48 | 29.33 |

[†] Excludes transfers in.

Sources: *City of Richmond, Comprehensive Annual Financial Report for Fiscal Years 2013-14 through 2017-18.*

The Fiscal Year 2018-19 Mid-Year Budget Review estimates that the City will collect approximately \$46.1 million in Utility Users Tax, which represents approximately 28.5% of General Fund revenues (excluding transfers in) and includes approximately \$7.0 million paid by Chevron pursuant to the Measure T Tax Settlement Agreement.

Table A-10B
City of Richmond
Top Ten Utility Users Taxpayers
(Alphabetical Order)
Fiscal Year 2017-18

| Taxpayer | Type of Business[†] |
|--------------------------------|-------------------------------------|
| Chevron | Industrial |
| Comcast | Cable |
| Constellation new Energy | Gas |
| GTE Mobilnet of California LTD | Telecommunications |
| Marin Clean Energy | Utility |
| MetroPCS California LLC | Telecommunications |
| New Cingular Wireless | Telecommunications |
| Pacific Bell Telephone Co. | Telecommunications |
| PG&E | Utility |
| T-Mobile | Telecommunications |

[†] Revenue base information by taxpayer is confidential.

Source: *City of Richmond Finance Department.*

Sales and Use Taxes.

General. The sales tax is an excise tax imposed on retailers for the privilege of selling tangible personal property. The use tax is an excise tax imposed on a person for the storage, use or other

consumption of tangible personal property purchased from any retailer. The proceeds of sales and use taxes (collectively, “Sales Tax”) imposed within the boundaries of the City are distributed by the State to various agencies as shown below in Table A-11. The total Sales Tax rate for the City as of April 1, 2019 is 9.25% and is allocated in the table below.

**Table A-11
City of Richmond
Composition of Sales Tax Rate
(As April 1, 2019)**

| Taxing Entity | Rate |
|--|-------------|
| State ⁽¹⁾ | 7.25% |
| Regional – San Francisco Bay Area Rapid Transit District | 0.50 |
| Regional – Contra Costa County Transportation Authority | 0.50 |
| Local – City of Richmond – Measure U ⁽²⁾ | 0.50 |
| Local – City of Richmond – Measure Q ⁽³⁾ | 0.50 |
| TOTAL | 9.25% |

(1) Includes 1.00% allocated to local government for discretionary use and 0.25% allocated to county transportation funds.

(2) The authorization to collect this tax was approved by a majority of the voters in November 2004 and continues until repealed.

(3) The authorization to collect this tax was approved by a majority of the voters in November 2014 and continues until repealed.

Source: California State Board of Equalization.

Measure U. At the November 2014 General Election, a majority of the voters approved a ballot measure imposing a one-half cent increase in the sales tax to maintain and enhance essential City services, such as public safety, public health and wellness programs and street paving (“Measure U”). There is no expiration date for Measure U. Effective April 1, 2015, the Sales Tax rate includes revenues from Measure U.

Table A-12 shows Sales Tax receipts, including vehicle license fees (the “VLF”) and their respective percentage of General Fund revenues (excluding transfers in) from Fiscal Year 2013-14 through Fiscal Year 2017-18.

**Table A-12
City of Richmond
Sales Tax Receipts**

| Fiscal Year | Sales Tax | | Percentage of General Fund Revenues⁽¹⁾ |
|------------------------|------------------|-----------------|--|
| | Receipts | % Change | |
| 2013-14 ⁽²⁾ | \$29,627,711 | (0.8%) | 23.8% |
| 2014-15 | 33,131,376 | 11.8 | 23.7 |
| 2015-16 | 40,877,125 | 23.3 | 28.5 |
| 2016-17 | 41,620,189 | 1.8 | 26.9 |
| 2017-18 | 44,474,973 | 6.9 | 28.3 |

(1) Excludes operating transfers in.

(2) Fiscal Year 2013-14 receipts do not include the impact of the one-half cent increase imposed by Measure U, which took effect April 1, 2015, as described below.

Sources: City of Richmond, Comprehensive Annual Financial Report for Fiscal Years 2013-14 through Fiscal Year 2017-18.

The Fiscal Year 2018-19 Mid-Year Budget Review estimates that sales tax receipts will be approximately \$46.4 million, representing approximately 26.3% of General Fund revenues (excluding operating transfers in) and an approximately 4.3% increase compared to Fiscal Year 2017-18 actuals.

VLF Revenue from the State. The City receives revenue from the State consisting of the VLF and property tax in lieu of VLF (also known as the “VLF Backfill”). The City receives additional property tax to replace VLF revenue that were reduced when the State repealed the State general fund backfill for the reduction in the VLF. For the last five Fiscal Years, this source of revenue has represented approximately 5.0% of General Fund revenues (excluding transfers in).

Table A-13 sets forth a history of taxable sales for the City for calendar years 2013 through 2017 (the most recent annual data available).

Table A-13
City of Richmond
Taxable Sales
(\$ in thousands)⁽¹⁾

| | <u>2013</u> | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017⁽²⁾</u> |
|--|--------------------|--------------------|--------------------|--------------------|---------------------------|
| Motor Vehicle and Parts Dealers | \$208,715 | \$236,732 | \$271,604 | \$281,197 | \$307,788 |
| Home Furnishings and Appliance Stores | 18,586 | 16,028 | 15,438 | 18,159 | 19,648 |
| Building and Material and Garden | | | | | |
| Equipment and Supplies Dealers | ⁽²⁾ | 69,130 | 72,600 | 74,248 | 81,334 |
| Food and Beverage Stores | 32,878 | 35,046 | 36,257 | 38,785 | 42,687 |
| Gasoline Stations | 273,795 | 268,656 | 205,958 | 206,794 | 242,862 |
| Clothing and Clothing Accessories Stores | 34,253 | 35,587 | 34,893 | 35,618 | 33,366 |
| General Merchandise Stores | 241,928 | 248,595 | 209,727 | 207,890 | 211,241 |
| Food Services and Drinking Places | 67,246 | 72,065 | 79,752 | 81,022 | 86,982 |
| Other Retail Group | 107,051 | 49,146 | 51,351 | 51,628 | <u>52,671</u> |
| SUBTOTAL RETAIL AND FOOD STORES | <u>984,451</u> | <u>1,030,984</u> | <u>977,581</u> | <u>995,340</u> | <u>1,078,579</u> |
| All Other Outlets | 273,366 | 286,396 | 292,909 | 295,483 | <u>318,752</u> |
| TOTAL ALL OUTLETS | <u>\$1,257,817</u> | <u>\$1,317,380</u> | <u>\$1,272,490</u> | <u>\$1,290,823</u> | <u>\$1,397,331</u> |

(1) Columns may not add due to rounding.

(2) Most recent annual data available.

Source: California State Board of Equalization.

Property Taxes

County Property Tax Collection Process and Assessed Valuation. The City uses the facilities of the County for the assessment and collection of property related taxes for City purposes. The assessed valuation of property is established by the County Assessor and reported at 100% of the full cash value as of January 1, except for public utility property, which is assessed by the State Board of Equalization. City property related taxes are assessed and collected at the same time and on the same tax rolls as are county, school, and special district taxes.

The County levies and collects the *ad valorem* property taxes. Taxes arising from the 1% Proposition 13 levy are apportioned among local taxing agencies on the basis of a formula established by State law in 1979. Under this formula, the City receives a base year allocation plus an allocation on the basis of growth in assessed value (consisting of new construction, change of ownership and inflation). Taxes relating to voter-approved indebtedness and voter approved pension costs are levied by the County and allocated to the relevant taxing agency. Beginning in Fiscal Year 1990-91 (with the adoption of State

legislation), the County has deducted the pro-rata cost of collecting property taxes from the City's allocation.

The California Community Redevelopment Law authorized redevelopment agencies to receive the allocation of tax revenues resulting from increases in assessed valuations of properties within designated project areas. In effect, the other local taxing authorities realized tax revenues from such properties only on the base-year valuations, which were frozen at the time a redevelopment project area was created. The tax revenues which resulted from increases in assessed valuations flowed to the redevelopment areas. The Dissolution Act dissolved all redevelopment agencies, and designated "successor agencies" and "oversight boards" to satisfy "enforceable obligations" of those dissolved redevelopment agencies and to administer the dissolution and wind down of the dissolved redevelopment agencies. See "–Dissolution of the Richmond Community Redevelopment Agency."

All property tax revenues that would have been allocated to redevelopment agencies, including the Former Agency, are allocated to the applicable redevelopment property tax trust fund created by the county auditor-controller for the "successor agency" to pay indebtedness and other "enforceable obligations" (as defined in the Dissolution Act) and certain administrative costs. Any amounts in excess of that amount are to be considered property taxes that will be distributed to taxing agencies.

As discussed under "CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES, REVENUES AND APPROPRIATIONS–Article XIII A," pursuant to Article XIII A of the California Constitution, annual increases in property valuations by the County Assessor are limited to a maximum of 2% unless properties are improved or sold. Transferred properties and improvements are assessed at 100% of full cash value. Therefore, the County tax rolls do not reflect property values uniformly proportional to market values.

In 1978, the voters of the State passed Proposition 8, a constitutional amendment to Article XIII A that allows a temporary reduction in assessed value when real property suffers a decline in market value. A decline in assessed value occurs when the current market value of real property is less than the current assessed (taxable) factored base year value as of the lien date, January 1.

"Secured" property is real property which in the opinion of the County Assessor can serve as a lien to secure payment of taxes. "Utility" property is any property of a public utility which is assessed by the State Board of Equalization rather than the County Assessor, and which is also "secured" property.

The table below summarizes the assessed valuation of taxable property in the City for Fiscal Years 2014-15 through 2018-19. Table A-14 reflects the assessed valuation as determined by the County Assessor as of July 1 of each Fiscal Year, which value determines the property tax revenues of the City as reported for that Fiscal Year.

Table A-14
City of Richmond, California
Assessed Valuation of Taxable Property
Fiscal Years 2014-15 through 2018-19
(As of July 1)

| Fiscal Year | Local Secured⁽¹⁾ | Unsecured | Gross Value | Local Exemptions⁽²⁾ | Net Value |
|--------------------|------------------------------------|------------------|--------------------|---------------------------------------|------------------|
| 2014-15 | \$11,368,361,241 | \$1,055,849,942 | \$12,424,211,183 | \$587,349,722 | \$11,836,861,461 |
| 2015-16 | 12,487,655,982 | 1,046,592,477 | 13,534,248,459 | 641,474,908 | 12,892,773,551 |
| 2016-17 | 13,322,430,193 | 995,282,391 | 14,317,712,584 | 688,713,240 | 13,628,999,344 |
| 2017-18 | 13,911,772,327 | 1,020,027,232 | 14,931,799,559 | 760,841,171 | 14,170,958,388 |
| 2018-19 | 15,060,817,322 | 1,072,197,371 | 16,133,014,693 | 809,325,083 | 15,323,689,610 |

(1) Includes Utility Valuation.

(2) Includes homeowners' exemption under Article XIII, Section 25 of the State Constitution that reimburses local governments for revenues lost through the homeowners' exemption in Article XIII, Section 3(k) of the State Constitution and other exemptions under Article XIII, Section 3.

Sources: Contra Costa County Assessor Tax Rolls for Fiscal Years 2014-15 through 2018-19.

Teeter Plan. The City is located within a county that is following the “Teeter Plan” (defined below) with respect to property tax collection and disbursement procedures. Under this plan, a county can implement an alternate procedure for the distribution of certain property tax levies on the secured roll pursuant to Chapter 3, Part 8, Division 1 of the Revenue and Taxation Code of the State of California (comprising Section 4701 through 4717, inclusive), commonly referred to as the “Teeter Plan.”

Generally, the Teeter Plan provides for a tax distribution procedure by which secured roll taxes and assessments are distributed to taxing agencies within the county included in the Teeter Plan on the basis of the tax levy, rather than on the basis of actual tax collections. The County then receives all future delinquent tax payments, penalties and interest, and a complex tax redemption distribution system for all participating taxing agencies is avoided. While a county bears the risk of loss on delinquent taxes that go unpaid, it benefits from the penalties associated with these delinquent taxes when they are paid. In turn, the Teeter Plan provides participating local agencies with stable cash flow and the elimination of collection risk. The constitutionality of the Teeter Plan was upheld in *Corrie v. County of Contra Costa*, 110 Cal. App. 2d 210 (1952). The County was the first Teeter Plan county in the State when the Teeter Plan was enacted by the State Legislature in 1949.

The valuation of property is determined as of January 1 each year and equal installments of tax levied upon secured property become delinquent on the following December 10 and April 10. Taxes on unsecured property are due May 15 and become delinquent August 31.

The County can elect to terminate its Teeter Plan for subsequent Fiscal Years, in which case the City would receive only the taxes and assessments actually collected and delinquent amounts when and if received. The County can also elect to terminate its Teeter Plan if more than 3% of the total tax levy is delinquent. The County has never terminated its Teeter Plan and has not informed the City of any plans to terminate its Teeter Plan.

The City receives its entire secured tax levy amount each year under the Teeter Plan. A history of tax levies and delinquencies for the last five Fiscal Years is shown in Table A-15.

Table A-15
City of Richmond
Secured Tax Levies and Delinquencies
Fiscal Years 2013-14 through 2017-18

| Fiscal Year Ended June 30 | Total Current Fiscal Year Tax Levy ⁽¹⁾ | Delinquent as of June 30 | |
|------------------------------|---|--------------------------|---|
| | | Amount | Percent Current Levy Delinquent June 30 ⁽²⁾ |
| 2013-14 | \$30,723,601 | \$259,794 | 0.85% |
| 2014-15 | 33,375,853 | 255,476 | 0.77 |
| 2015-16 | 36,371,541 | 249,783 | 0.69 |
| 2016-17 | 38,439,744 | 264,287 | 0.69 |
| 2017-18 | 39,902,627 | 242,530 | 0.61 |

(1) Represents the gross levy. Includes amounts allocated to the Successor Agency to satisfy enforceable obligations (see “–Dissolution of the Richmond Community Redevelopment Agency”) and amounts owed by the Former Agency to the County Supplemental Educational Revenue Augmentation Fund (SERAF) that is payable from incremental property taxes. Repayment of the SERAF amount (\$12,202,114) is being made over 10-years through Fiscal Year 2020-21 at an interest rate equal to 2% pursuant to the terms of a structured payment plan agreement with the Department of Finance.

(2) Due to the County use of the Teeter Plan, the City receives 100% of its tax levy, with the County pursues collection of delinquent amounts and associated penalties and fines.

Source: Contra Costa County Auditor-Controller.

Property Tax Receipts. Property tax receipts collected for the City by the County are set forth in Table A-16 below. In preparing its annual budgets, the City forecasts property taxes based on each of the specific categories of receipts (secured and unsecured, current and delinquent receipts, supplemental, and State replacement funds). Prior to the Statewide dissolution of redevelopment agencies, current receipts were derived from the County Assessor’s estimate of growth in assessed valuation, adjusted for estimates in growth for redevelopment project areas. Estimates of other property tax receipts are primarily based on historical collections.

Table A-16
City of Richmond
Property Tax Receipts⁽¹⁾
Fiscal Years 2013-14 through 2017-18

| Fiscal Year | Property Tax | | Percentage of General Fund Revenues ⁽²⁾ |
|------------------------|--------------|----------|--|
| | Receipts | % Change | |
| 2013-14 ⁽³⁾ | \$28,950,340 | (10.9%) | 23.5% |
| 2014-15 ⁽⁴⁾ | 30,904,650 | 6.8 | 22.1 |
| 2015-16 | 33,232,037 | 7.5 | 23.2 |
| 2016-17 | 36,970,269 | 11.3 | 23.9 |
| 2017-18 | 38,961,021 | 5.4 | 24.8 |

(1) Excludes *ad valorem* property tax override revenues available to pay certain pension obligations of the City. See “CITY DEBT SUMMARY–Outstanding Pension Obligations.”

(2) Excludes transfers in.

(3) Fiscal Year 2013-14 property tax receipts compared to the prior Fiscal Year were approximately \$3 million lower due substantially to the removal from the roll of a parcel owned by Chevron that was assessed twice and the temporary reduction in the assessment value of the Chevron Refinery following the August 6, 2012 fire. See “–Assessment Appeals.”

(4) The majority of the 6.8% increase in Fiscal Year 2014-15 compared to the prior Fiscal Year is attributable to a one-time payment from the County for RCRA Successor Agency Surplus (Residual) Tax Increment.

Sources: City of Richmond, *Comprehensive Annual Financial Report for Fiscal Years, 2013-14 through 2017-18*.

Fiscal Year 2018-19 Mid-Year Budget Review estimates that property tax receipts will be \$42.6 million, representing an approximately 26.3% of estimated General Fund revenues (excluding transfers in) and an approximately 9.4% increase compared to Fiscal Year 2017-18 actuals.

Largest Taxpayers. Set forth in Table A-17 are the 10 largest secured taxpayers in the City for Fiscal Year 2018-19, based on net assessed valuations within the City.

Table A-17
City of Richmond
Largest Property Taxpayers
Fiscal Year 2018-19
(\$ in 000's)

| <u>Property Owner</u> | <u>Primary Land Use</u> | <u>2017-18 Assessed Valuation</u> | | <u>2018-19 Assessed Valuation</u> | |
|------------------------------------|-------------------------|-----------------------------------|----------|-----------------------------------|----------|
| | | <u>Amount</u> | <u>%</u> | <u>Amount</u> | <u>%</u> |
| Chevron USA Inc. | Industrial | \$3,458,826,102 | 24.40% | \$3,312,051,624 | 21.99% |
| Guardian KW Hilltop LLC | Residential | 195,893,231 | 1.38 | 200,481,590 | 1.33 |
| Lipt Giant Road Inc. | Industrial | 85,200,000 | 0.60 | 85,760,814 | 0.57 |
| Richmond Essex LP | Residential | 77,070,899 | 0.54 | 78,641,667 | 0.52 |
| Pacific Atlantic Terminals LLC | Industrial | – | – | 46,073,267 | 0.31 |
| Western B Northwest California LLC | Industrial | 44,676,000 | 0.32 | 45,569,520 | 0.30 |
| KM Phoenix Holdings LLC | Industrial | 44,525,532 | 0.31 | 44,705,480 | 0.30 |
| BRE Piper MF Tides CA LLC | Industrial | – | – | 44,468,801 | 0.30 |
| Dicon Fiberoptics Inc. | Industrial | 43,349,741 | 0.31 | 43,438,376 | 0.29 |
| Ford Point LLC | Industrial | 41,235,340 | 0.29 | 42,018,532 | 0.28 |
| SUBTOTAL | | 4,103,305,291 | 28.95 | 3,943,209,671 | 26.18 |
| Remaining Property Owners | | 10,072,868,571 | 71.05 | 11,117,607,651 | 73.82 |
| TOTAL | | \$14,176,173,862 | 100.00% | \$15,060,817,322 | 100.00% |

Sources: Contra Costa County Assessor 2017-18 and 2018-19 Combined Tax Rolls and SBE Non Unitary Tax Roll.

There can be no assurance any large property owner will not relocate outside of the City or file property tax appeals in the future which could significantly reduce the amount of property tax revenues available to the City. Certain of these taxpayers may own property located in one or more redevelopment areas of the City and the full amount of property taxes paid on such parcels may not contribute to the City's General Fund.

Assessment Appeals. Property tax values determined by the County Assessor may be subject to an appeal by the property owners. Assessment appeals are annually filed with the County Assessment Appeals Board (the "Appeals Board") for a hearing and resolution. Hearings on appeals generally are expected to occur within two years of the filing date, although waivers and extensions are available. The resolution of an appeal may result in a reduction to the County Assessor's original taxable value and a tax refund to the applicant/property owner.

Property tax assessment appeals were filed by Chevron for the years 2004 through 2012 challenging the assessed value of its refinery. Chevron disagreed with the determinations by the Appeals Board and filed three separate actions in Contra Costa Superior Court.

In Fiscal Year 2013-14, although assessed valuation Countywide increased approximately 3.5% (\$4.87 billion), the assessed valuation within the City decreased by approximately 14.6% (\$1.9 billion), most of which (approximately \$1.1 billion or approximately 60%) was attributable to the removal from

the roll of a parcel owned by Chevron that was assessed twice and the temporary reduction in assessed value of the Refinery facilities (described below) following a fire that occurred on August 6, 2012.

Chevron Crude Oil Distillation Unit Fire. On August 6, 2012, a fire in the crude oil distillation unit occurred at the Chevron refinery located in the City. A Community Warning System, Level 3 (Shelter in Place) order was issued by the County and rescinded approximately five hours later. Five minor injuries were reported by Chevron employees, three of which were associated with the incident. Local air quality monitors indicated that levels of potentially toxic pollutants were well below their reference exposure levels and did not pose a significant health concern, however, more than 15,000 City residents sought treatment at local medical facilities for respiratory problems and eye irritation among other symptoms.

After being closed for eight months while investigations by local, State and federal authorities and repairs were completed, Chevron reopened the crude oil distillation unit in April 2013. During the closure of the damaged crude oil distillation unit the other parts of the plant remained in operation.

On August 2, 2013 the City filed a Complaint against Chevron in Superior Court (*City of Richmond v. Chevron Corp., et al.* - Case No. MSC13-01654) seeking a broad range of damages to the City, including damage to property, air quality, environmental harm and public health. A First Amended Complaint was filed by the City on December 27, 2013. The City filed a Stipulation and Order in October 2014 requesting permission to file a Second Amended Complaint to include damages associated with losses in property tax revenue. In February 2015, the Chevron motion to strike the Second Amended Complaint was denied. Chevron filed a petition for a writ of mandate in the court of appeal, which was denied on October 9, 2015. Chevron then filed a petition for review by the Supreme Court of the State of California, which petition was denied on December 9, 2015.

On September 17, 2013, the County Board of Supervisors approved execution of a Settlement Agreement and Release (the "Stipulated Settlement") among Chevron, Chevron Corporation, the County, the County Assessor and the City, which became effective upon the approval of a Stipulated Settlement by the Appeals Board. The Appeals Board approved the Stipulated Settlement in November 2013. Pursuant to the Stipulated Settlement, the assessment appeals by Chevron for the years 2004 through 2012 are resolved, and Chevron agreed to dismiss the three pending court cases challenging the assessed value, withdraw or dismiss the pending appeals before the Appeals Board, and forgo an approximately \$8 million refund. In addition, Chevron agreed not to re-file assessment appeals for any prior Fiscal Year up to and including Fiscal Year 2013-14 and to annually meet and confer with the County regarding the value of the Refinery facilities. As agreed to by Chevron and the County Assessor in the Stipulated Settlement and ordered by the Appeals Board, the Fiscal Year 2012-13 assessed value of the refinery was determined to be \$3.28 billion, which replaced the enrolled value of \$3.87 billion (a reduction of \$591,000,000). The Stipulated Settlement does not prevent Chevron from filing future assessment appeals or litigation against the County concerning the assessed value of the Refinery in future years. The City cannot predict whether additional appeals will be filed by Chevron or any other major property taxpayer in the future, or if filed whether or to what extent such appeals will be successful. Appeals are decided by the Appeals Board in the first instance and the City has no control over the actions of such officials.

Other Taxes. Other taxes consist primarily of the documentary transfer taxes; electricity, heat and power, garbage, gas, gas pipeline, and transfer station franchise fees; and transient occupancy taxes. For the last Five Fiscal Years, these sources of revenue have ranged from approximately 5.7% to approximately 8.1% of General Fund revenues (excluding transfers in). The Fiscal Year 2018-19 Mid-

Year Budget Review estimates that the City will collect approximately \$12.3 million from these sources, representing approximately 7.6% of General Fund revenues (excluding transfers in).

See also “CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES, REVENUES AND APPROPRIATIONS—Proposition 1A of 2004” in the front of this Official Statement.

Documentary Transfer Tax. The City collects a tax (the “Documentary Transfer Tax”) on all transfers by deeds, instruments, writings or any other document by which lands, tenements, or other interests in real property are sold at a rate of \$7.00 for each \$1,000 or fractional part thereof of the consideration.

For the last five Fiscal Years, Documentary Transfer Tax revenues have ranged from approximately 2.8% to approximately 3.5% of annual General Fund Revenues (excluding transfers in).

Charges for Services. This source of revenue represents amounts charged by City departments (primarily Fire and Police) and the Department of Infrastructure Maintenance and Operations for services provided to third parties. For the last Five Fiscal Years this source of revenue has ranged from approximately 3.5% to approximately 6.5% of General Fund revenues (excluding transfers in). The Fiscal Year 2018-19 Mid-Year Budget Review estimates that the City will collect approximately \$3.8 million from this source, representing approximately 2.4% of General Fund revenues (excluding transfers in).

Licenses, Permits, and Fees. Other sources of City revenues include business license tax, fire department permits, community services program fees, and police department fees which, for the last Five Fiscal Years have ranged from approximately 1.7% to approximately 3.3% of the City’s General Fund revenues (excluding transfers in). The Fiscal Year 2018-19 Mid-Year Budget Review estimates that the City will collect approximately \$7.3 million from this source, representing approximately 4.5% of General Fund revenues (excluding transfers in).

Capital Planning

Each year, the City adopts a five-year Capital Improvement Plan (a “CIP”) containing a forecast of capital improvement needs and funds identified to meet those needs during the current Fiscal Year and the next four Fiscal Years. The CIP for Fiscal Years 2019-20 through 2023-24 identifies a total of approximately \$180.5 million in capital projects. The CIP also identifies approximately \$190.3 million of unfunded capital improvement projects, which may be undertaken if and when resources are identified. No General Fund borrowing for capital projects is expected. The CIP is available on the City’s website at www.ci.richmond.ca.us. The information contained in the CIP is not incorporated by this reference.

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City Employees; Collective Bargaining

For Fiscal Year 2018-19, the City has budgeted 733.2 permanent, full-time equivalent positions. The City has never experienced a work stoppage.

Table A-18
City of Richmond
Full-Time Equivalent Positions
Fiscal Years 2013-14 through 2017-18 and budgeted for Fiscal Year 2018-19

| Fiscal Year | Budgeted FTE Positions |
|--------------------|-----------------------------------|
| 2013-14 | 806.2 |
| 2014-15 | 757.2 |
| 2015-16 | 738.7 |
| 2016-17 | 725.2 |
| 2017-18 | 722.7 |
| 2018-19 | 733.2 |

Source: City of Richmond, Human Resources Department.

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The City’s employees are currently represented by six collective bargaining units, as follows: Fire Fighters, Fire Management, General, Management, Police Management and Police Officers. Table A-19 summarizes the employees represented by labor organizations. These six organizations cover approximately 95% of all City employees.

**Table A-19
City of Richmond
Summary of Labor Agreements**

| Employee Representation Organization⁽¹⁾ | Employee Members⁽²⁾ | Contract Term | Negotiated Changes to Future Compensation |
|---|---|------------------------------|--|
| Fire Fighters I.A.F.F., Local 188 | 77 | June 30, 2022 | Additional OPEB contributions by employees: \$400 per month effective 1/1/19 Active employee medical contribution: \$125 per month effective 1/1/18 |
| Fire Management, RFMA | 5 | June 30, 2022 | Additional OPEB contributions by employees: \$400 per month effective 1/1/19 Active employee medical contribution: \$125 per month effective 1/1/18 |
| General (Part time), S.E.I.U. Local 1021 | 149 | June 30, 2010 | In negotiation |
| General (Full time), S.E.I.U. Local 1021 | 258 | March 31, 2016 | In negotiation |
| Management, IFPTE Local 21 | 112 | June 30, 2019 ⁽³⁾ | Additional OPEB contributions by employees: \$100 per month effective 1/1/18 Active employee medical contribution: \$125 per month effective 1/1/18 |
| Police Management Association | 12 | December 31, 2021 | Additional OPEB contributions by employees: \$525 per month effective 1/1/19 |
| Police Officers Association | 143 | June 30, 2021 | Additional OPEB contributions by employees: \$250 per month effective 1/1/19 \$275 per month effective 1/1/20 \$300 per month effective 1/1/21 |
| Executive Management | 43 | June 30, 2019 ⁽³⁾ | Additional OPEB contributions by employees: \$100 per month effective 1/1/18 Active employee medical contribution: \$125 per month effective 1/1/18 |
| Total | 799 | | |

(1) As of January 1, 2017, all new hires became subject to PEPR requirements. See “–Pension Plans–Pension Reform.”

(2) Represents the number of funded positions in the Adopted Operating Budget for Fiscal Year 2018-19, which includes part-time members.

(3) In negotiation.

Source: *City of Richmond, Human Resources Department.*

Pension Plans

The City contributes to a multiple-employer defined benefit retirement plan (“PERF”) administered by the California Public Employees’ Retirement System (“CalPERS”) as well as three separate City-administered, single-employer, defined-benefit pension plans – the General Pension Plan, the Police and Firemen’s Pension Plan and the Garfield Pension Plan. **CalPERS does not manage any of the three separate City-administered pension plans.** For information regarding the three City-administered plans, see “–City Administered Pension Plans.”

GASB Accounting Standards. In 2012, GASB approved two new standards, Statement No. 67, *Financial Reporting for Pension Plans (GASB 67)* and Statement No. 68, *Accounting and Financial Reporting for Pensions (GASB 68)*, with respect to pension accounting and financial reporting standards for state and local governments. These standards call for immediate recognition of more pension expense than was previously required. GASB 67 revises existing guidance for the financial reports of most pension plans and GASB 68 revises and establishes new financial reporting requirements for most governments that provide their employees with pension benefits. In 2014, GASB issued Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date (GASB 71)* to address an issue regarding application of the transition provision of GASB 68. In 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions (GASB 75)*. A summary of these GASB Statements is set forth below.

GASB 67. GASB 67, which is effective for fiscal year beginning after June 15, 2013, replaces the requirements of GASB 25 and GASB 50 as they relate to pension plans that are administered through trusts or similar arrangements meeting certain criteria. GASB 67 enhances note disclosures and required supplementary information for both defined benefit and defined contribution pension plans. GASB 67 also requires the presentation of new information about annual money-weighted rates of return in the notes to the financial statements and in 10-year required supplementary information schedules.

GASB 68. GASB 68, which is effective for fiscal years beginning after June 15, 2014, requires immediate recognition of annual service cost and interest on the pension liability and immediate recognition of the effect on the net pension liability of changes in benefit terms. Other components of pension expense will be recognized over a closed period that is determined by the average remaining service period of the plan members (both current and former employees, including retirees). These other components include the effects on the net pension liability of (i) changes in economic and demographic assumptions used to project benefits and (ii) differences between those assumptions and actual experience. Lastly, the effects on the net pension liability of differences between expected and actual investment returns will be recognized in pension expense over a closed five-year period.

GASB 71. GASB 71 amends paragraph 137 of GASB 68 to eliminate the source of potential significant understatement of restated beginning net position and expense in the first year of implementation of GASB 68 in the accrual-basis financial statements of employers and non-employer contributing entities.

GASB 75. GASB 75, which became effective during the year ended June 2018 is intended to improve the usefulness of information for decisions made by various users of the financial reports of governments whose employees – both active employees and inactive employees – are provided with postemployment benefits other than pensions by requiring recognition of the entire net OPEB liability and a more comprehensive measure of OPEB expense. The implementation of GASB 75 required the City to make prior period adjustments. As a result, certain net positions were restated. See Note 9.E.–“Fund Balances and Net Position–Net Position Restatements” of APPENDIX B–“CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018.”

During Fiscal Year 2014-15, the City implemented GASB 68 and GASB 71. These new pension accounting standards respond to public interest about government pensions and provide new transparency about the City’s considerable pension obligations and their funding progress. As a result, Governmental Activities net position was restated by \$321.6 million and Business-Type Activities net position was restated by \$13 million changing the City’s total net position at July 1, 2014 from \$209.7 million to a \$124.9 million deficit and unrestricted net position from a \$152.1 million deficit to a \$489.7 million deficit. The majority of the restatement is due to a \$337.4 million reduction to beginning net position to record the City’s new net pension liability and related deferred outflows of resources for pension contributions made during the prior year in accordance with the new pension accounting standards.

Additionally, governmental activities net position was increased by a net \$2.8 million due to adjustments made to various receivable balances. These restatements are fully discussed in Note 10F—“Fund Balance and Net Position—*Restatement and Adjustments of Fund Balance and Net Position.*” The new net pension liability of \$209.3 million, representing an accounting measure of the City’s unfunded pension obligations, is presented as a new liability on the Statement of Net Position at June 30, 2018.

See Note 10—“Fund Balances and Net Position,” Note 11—“California Public Employees’ Retirement System Pension Plans,” and Note 12—“Other City Pension Plans” of APPENDIX B—“CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018.”

Calculations made by CalPERS and the City-administered pension plans will be modified as these new standards are implemented. The City expects that all of the pension plans will initially report weaker funded ratios as GASB 67 and GASB 68 are phased in.

Pension Reform. On January 1, 2013, the “*Public Employee Pension Reform Act of 2013*” (“PEPRA”) took effect, which implemented lower defined-benefit formulas with higher retirement ages for new employees hired on or after that date and includes provisions to increase current employee contributions. Key changes to retirement plans affecting the City include: (i) commencing January 1, 2018, permitting the employer may unilaterally require employees to pay 50% of the total annual normal cost (i.e. the cost of service accrual for the upcoming Fiscal Year for active employees, in the absence of any surplus or unfunded liability, expressed as a percentage of payroll) up to an 8% contribution rate for Miscellaneous Plan employees and an 11% or 12% contribution rate for Safety Plan employees and employers are prohibited from paying any of the required employee contribution; (ii) eliminating the ability of an employer to provide better health benefits or health benefit vesting to non-represented employees than it does for represented employees; (iii) eliminating the ability of any public employee to purchase nonqualified service or “airtime,” unless an official application was received by the system prior to January 1, 2013; (iv) requiring the combined employer and employee contributions, in any fiscal year, to cover that year’s normal cost; (v) requiring both current and future public officials and employees to forfeit pension and related benefits if they are convicted of a felony in carrying out official duties, in seeking an elected office or appointment, or in connection with obtaining salary or pension benefits, subject to certain requirements; (vi) limiting post retirement public employment by: (A) prohibiting working more than 960 hours or 120 days per year for any public employer; (B) requiring a 180-day “sit-out” period before a retiree could return to work except under certain circumstances; (C) requiring a one-year “sit-out” period for retirees who received either a golden handshake or some other employer incentive to retire; (D) prohibiting an individual receiving an industrial disability retirement from working for another public employer doing the same or substantially similar job; and (E) requiring a public retiree appointed to a full time State board or commission to suspend his or her retirement allowance and become a member of CalPERS; and (vii) requiring CalPERS (for plans it administers) to develop requirements for defining a significant increase in actuarial liability for a former employer due to excessive compensation paid by a subsequent public employer, and to develop a plan to assess the cost of that excess liability to the employer who paid the excessive compensation.

In addition to the above reforms, employees hired after December 31, 2012 are subject to: (i) a new benefit formula equal to 2% percent at 62 for Miscellaneous Plan employees with an early retirement age of 52 and a maximum benefit factor of 2.5% at 67 and for Safety Plan employees with a normal retirement age at 50 and a maximum retirement age at 57 with the defined benefit formula ranging from 1.426% at age 50 under the basic formula to 2.7% at age 57; (ii) a cap on pensionable salaries at the Social Security contribution and wage base of \$110,100 (or 120% of that amount for employees not covered by Social Security), adjusted annually based on the CPI for All Urban Consumers; (iii) rules prohibiting a retirement board from administering, and a public employer from offering, a benefit replacement plan; (iv) a requirement that: (A) all public retirement systems in the State to adhere to the

federal compensation limit when calculating retirement benefits for new members and (B) prohibit a public employer from making contributions to any qualified public retirement plan based on any portion of compensation that exceeds the limit; (iv) contributions equal to 50% of the total annual normal cost of pension benefits; (v) a requirement that compensation be defined as the normal rate of regular, recurring pay, excluding special bonuses, unplanned overtime, payouts for unused vacation or sick leave, and other special pay, provided that these requirements do not apply to the extent a system has adopted a more restrictive definition of compensation earnable; and (vi) a requirement that final compensation be defined as the highest average annual final compensation during a consecutive 36 month period, subject to the cap.

Costs for other post-employment benefits are not addressed in PEPRA. However, later retirement ages will help reduce such liabilities in the long-term.

***California Public Employees' Retirement System.** The following information concerning CalPERS and PERF has been obtained from publicly available information on the CalPERS and State Treasurer websites. The City believes such information to be reliable, however the City takes no responsibility as to the accuracy or completeness thereof and has not independently verified such information.*

CalPERS does not prepare department specific information for its members. The following information related to the City includes costs for all City departments, including those funded by the General Fund.

The City contributes to PERF, a multiple-employer, public employee, defined benefit, pension plan. PERF provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of CalPERS' annual financial report may be obtained from their executive office: Lincoln Plaza North, 400 Q Street, Sacramento, California 95814.

The staff actuaries at CalPERS prepare annually an actuarial valuation which covers a Fiscal Year ending approximately 12 months before the actuarial valuation is prepared (thus, the actuarial valuation as of June 30, 2014 (the "CalPERS 2014 Actuarial Valuation") was delivered to the City in October 2015). The actuarial valuation expresses the City's required contribution rates in percentages of payroll, which percentages the City contributes in the Fiscal Year immediately following the Fiscal Year in which the actuarial valuation is prepared (thus, the City's contribution rates derived from the CalPERS 2013 Actuarial Valuation, are effective for the City's Fiscal Year 2016-17). CalPERS rules require the City to implement the actuary's recommended rates.

Plan Descriptions. All qualified permanent and probationary employees are eligible to participate in the City's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by CalPERS, which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided. CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members

are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

Employees of the City hired on or before December 31, 2012 participate in the Miscellaneous Plan under the 2.7% at age 55 Benefit Formula or the Safety Plan under the 3.0% at age 50 (Police) or 3.0% at age 55 (Fire) Benefit Formula. PEPRA is applicable to employees new to CalPERS and hired after December 31, 2012. Employees at the City hired on or after January 1, 2013 participate under the Miscellaneous Plan 2.0% at age 62 Benefit Formula or the 2.7% at age 57 (Police and Fire) Benefit Formula.

The Plans' provisions and benefits in effect as of June 30, 2018, are summarized as follows:

| | Miscellaneous | | | | |
|---|-------------------------------------|--|-------------------------------------|-------------------------------------|--|
| | Prior to January 1, 2013 | On or after January 1, 2013 | Safety – Police | Safety – Fire | Safety – Police and Fire |
| Hire Date | Prior to January 1, 2013 | On or after January 1, 2013 | Prior to January 1, 2013 | Prior to January 1, 2013 | On or after January 1, 2013 |
| Benefit formula | 2.7% at 55 | 2.0% at 62 | 3.0% at age 50 | 3.0% at age 55 | 2.7% at age 57 |
| Benefit vesting schedule | 5 years service | 5 years service | 5 years service | 5 years service | 5 years service |
| Benefit payments | Monthly for life | Monthly for life | monthly for life | monthly for life | monthly for life |
| Retirement age | 50 – 55 | 52 – 55 | 50 | 50 – 55 | 50 – 57 |
| Monthly benefits, as a % of eligible compensation | 2.0% to 2.7% | 1.0% to 2.5% | 3.00% | 2.4% to 3.0% | 2.0% to 2.7% |
| Required employee contribution rates | 8.00% | 6.75% | 9.00% | 9.00% [†] | 11.25% |
| Required employer contribution rates | 12.242% | 12.242% | 19.813% | 19.813% [†] | 19.813% |
| Required UAL contribution | \$6,121,476 | | \$7,884,396 | | |

[†] Effective July 1, 2015, Safety (Police and Fire) employees hired prior to January 1, 2013 pay 3% of the employer's required contribution. Therefore, the required employer contribution rate is 16.813% and required employee contribution rate is 12%.

Beginning in Fiscal Year 2015-16, CalPERS collects employer contributions for each Plan as a percentage of payroll for the normal portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability (UAL). The dollar amounts are billed on a monthly basis. The City's required contributions for the unfunded liability in the Miscellaneous and Safety Plans were \$6,121,476 and \$7,884, 396, respectively, as noted in the table above.

Employees Covered. As of the June 30, 2016 actuarial valuation date and the June 30, 2017 measurement date, the following employees were covered by the benefit terms for each Plan:

| | Miscellaneous | | Safety | |
|--|----------------------|----------------------|----------------------|----------------------|
| | June 30, 2016 | June 30, 2017 | June 30, 2016 | June 30, 2017 |
| Inactive employees or beneficiaries currently receiving benefits | 894 | 915 | 490 | 502 |
| Inactive employees entitled to but not yet receiving benefits | 511 | 509 | 74 | 76 |
| Active employees | 469 | 454 | 258 | 248 |
| TOTAL | 1,874 | 1,878 | 822 | 826 |

As of June 30, 2018, the City had 451 active employees in the Miscellaneous Plan and 258 active employees in the Safety Plan.

Contributions. The California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined annually by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For Fiscal Year 2017-18, the actuarially determined contributions for the Miscellaneous Plan was \$10,436,250 and for the Safety Plan was \$14,013,858.

Net Pension Liability. The City's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability for each Plan is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled to June 30, 2017 using standard update procedures.

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Actuarial Assumptions. For the measurement period ended June 30, 2017, the total pension liabilities were determined by rolling forward the June 30, 2016 total pension liability. The June 30, 2017 total pension liabilities were based on the following actuarial methods and assumptions:

| | <u>Miscellaneous⁽¹⁾</u> | <u>Safety⁽¹⁾</u> |
|----------------------------------|---|---|
| Valuation Date | June 30, 2016 | June 30, 2016 |
| Measurement Date | June 30, 2017 | June 30, 2017 |
| Actuarial Cost Method | Entry-Age Normal Cost Method | Entry-Age Normal Cost Method |
| Actuarial Assumptions: | | |
| Discount Rate | 7.15% | 7.15% |
| Inflation | 2.75% | 2.75% |
| Payroll Growth | 3.0% | 3.0% |
| Projected Salary Increase | 3.2% - 12.2% ⁽²⁾ | 3.4% - 20.0% ⁽²⁾ |
| Investment Rate of Return | 7.50% ⁽³⁾ | 7.50% ⁽³⁾ |
| Mortality | Derived using CalPERS Membership Data for all Funds ⁽⁴⁾ | Derived using CalPERS Membership Data for all Funds ⁽⁴⁾ |
| Post Retirement Benefit Increase | Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter | Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter |

(1) Actuarial assumptions are the same for all benefit tiers.

(2) Depending on age, service and type of employment.

(3) Net of pension plan investment expenses, including inflation.

(4) The mortality table used was developed based on CalPERS' specific data. The table includes five years of mortality improvements using Society of Actuaries Scale AA. For more details on this table, please refer to the CalPERS 2014 experience study report available on CalPERS website.

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report can be found on the CalPERS website under Forms and Publications.

Discount Rate. The discount rate used to measure the total pension liability was 7.15% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15% is applied to all plans in the Public Employees Retirement Fund ("PERF"). The stress test results are presented in a detailed report that can be obtained from the CalPERS website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

For additional information regarding the CalPERS plans see APPENDIX B—"CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018—Note 10—"California Public Employees' Retirement System Pension Plans."

Changes in Net Pension Liability. The changes in the Net Pension Liability for the Miscellaneous and the Safety Plan as of June 30, 2016 measurement date are set forth in Table A-20A and A-20B, respectively.

Table A-20A
City of Richmond
Changes in the Net Pension Liability
Miscellaneous Plan
(CalPERS)

| | Increase (Decrease) | | |
|---|-------------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Balance at June 30, 2016 Measurement Date | \$446,234,376 | \$326,226,506 | \$120,007,870 |
| Changes in the year: | | | |
| Service cost | 8,053,459 | – | 8,053,459 |
| Interest on the total pension liability | 32,804,753 | – | 32,804,753 |
| Differences between actual and expected experience | (4,464,966) | – | (4,464,966) |
| Changes in assumptions | 25,548,824 | – | 25,548,824 |
| Changes in benefit terms | – | – | – |
| Plan to plan resource movement | – | (50,018) | 50,018 |
| Contribution – employer | – | 8,860,295 | (8,860,295) |
| Contribution – employees | – | 2,996,354 | (2,996,354) |
| Net investment income | – | 35,805,938 | (35,805,938) |
| Administrative expenses | – | (481,651) | 481,651 |
| Benefit payments, including refunds of employee contributions | (25,074,448) | (25,074,448) | – |
| Net Changes | 36,867,622 | 22,056,470 | 14,811,152 |
| Balance at June 30, 2017 Measurement Date | \$483,101,998 | \$348,282,976 | \$134,819,022 |

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

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Table A-20B
City of Richmond
Changes in the Net Pension Liability
Safety Plan
(CalPERS)

| | Increase (Decrease) | | |
|---|-------------------------------|-----------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Balance at June 30, 2016 Measurement Date | \$580,176,320 | \$411,354,659 | \$168,821,661 |
| Changes in the year: | | | |
| Service cost | 11,650,927 | – | 11,650,927 |
| Interest on the total pension liability | 43,264,626 | – | 43,264,626 |
| Differences between actual and expected experience | 797,969 | – | 797,969 |
| Changes in assumptions | 35,109,898 | – | 35,109,898 |
| Changes in benefit terms | – | – | – |
| Plan to plan resource movement | – | 50,018 | (50,018) |
| Contribution – employer | – | 12,669,049 | (12,669,049) |
| Contribution – employees | – | 4,471,008 | (4,471,008) |
| Net investment income | – | 45,166,243 | (45,166,243) |
| Administrative expenses | – | (607,337) | 607,337 |
| Benefit payments, including refunds of employee contributions | (33,620,000) | (33,620,000) | – |
| Net Changes | <u>57,203,420</u> | <u>28,158,981</u> | <u>29,044,439</u> |
| Balance at June 30, 2017 Measurement Date | <u>\$637,379,740</u> | <u>\$439,513,640</u> | <u>\$197,866,100</u> |
| Totals – Miscellaneous and Safety Plans | <u>\$1,120,481,738</u> | <u>\$787,796,616</u> | <u>\$332,685,122</u> |

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the City for each Plan, calculated using the discount rate for each Plan, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one-percentage point lower or one-percentage point higher than the current rate:

| | Miscellaneous | Safety |
|-----------------------|---------------|---------------|
| 1% Decrease | 6.15% | 6.15% |
| Net Pension Liability | \$195,707,528 | \$282,296,768 |
| Current Discount Rate | 7.15% | 7.15% |
| Net Pension Liability | \$134,819,022 | \$197,866,100 |
| 1% Increase | 8.15% | 8.15% |
| Net Pension Liability | \$84,290,283 | \$128,531,169 |

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

Subsequent Change in Discount Rate. In December 2016, the CalPERS Board of Directors voted to lower the discount rate used in its actuarial valuations from 7.5% to 7.0% over three fiscal years, beginning in Fiscal Year 2017-18. The change in the discount rate will affect the contribution rates for employers beginning in Fiscal Year 2018-19 and result in increases to employers' normal costs and unfunded actuarial liabilities.

City Administered Pension Plans. The City administered three single-employer defined benefit pension plans which are funded entirely by City contributions: the Police and Firemen's Pension Plan, the Garfield Pension Plan, and the General Pension Plan (collectively, the "City Plans"). For additional information regarding the City Administered Pension Plans, including investment policies, net pension liability, expenses and financial statements is presented in APPENDIX B—"CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018—Note 11—Other City Pension Plans."

These City Plans provide retirement, disability, and death benefits based on the employer's years of service, age and final compensation. Benefit provisions for the City Plans are established by City Ordinance. No separate financial statements are issued for these City Plans.

Pension Tax Override Revenues. The City has levied and continues to levy an *ad valorem* property tax, at the rate of 0.14% of the assessed value of all taxable property within the City (of which the net to the City following deduction of County costs is approximately 0.12%), which is available solely to pay for the obligations of retirees and their eligible dependents who are part of the Police and Firemen's Pension Plan, the Garfield Plan, the General Pension Plan, as well as other pre-1978 benefits approved for general, safety, and miscellaneous employees enrolled in CalPERS (the "Pension Tax Override"). The Pension Tax Override was approved by the voters of the City prior to July 1, 1978. Pension Tax Override revenues, as received, are required to be deposited in the Secured Pension Override Special Revenue Fund. The Pension Tax Override revenues are not General Fund revenues of the City. A summary of Pension Tax Override revenues received in Fiscal Year 2017-18, the pension obligations paid, and the surplus, if any, remaining for payment of certain other pension obligations is presented in the table below.

Fiscal Year 2017-18 Pension Tax Override Revenues

| | |
|---|-----------------------|
| Total Pension Tax Override Received | \$20,498,647.86 |
| Less: Series 2005 Bonds Intercept (Pension Tax Override Portion Only) | (9,823,197.82) |
| Less: Series 1999A Bonds Debt Service | (2,075,043.00) |
| Less: Legacy Plan Pension Costs ⁽¹⁾ | <u>(1,343,849.00)</u> |
| Surplus Transferred to General Fund to pay Pension Costs ⁽²⁾ | <u>\$7,256,558.04</u> |

(1) Represents the annual required contributions for the Police and Firemen's, the Garfield, and the General Pension Plans. "FINANCIAL OPERATIONS—Pension Plans."

(2) Surplus amounts are applied to pay other pension obligations of the City approved by the voter prior to July 1, 1978. Any deficit is payable from the General Fund.

Source: City of Richmond, Finance Department.

See also "CITY DEBT SUMMARY—Outstanding Pension Obligations."

Police and Firemen's Pension Plan. The Police and Firemen's Pension Plan is a defined benefit pension plan covering the 98 police and fire personnel employed by the City prior to October 1964. The Police and Firemen's Pension Plan is closed to new members, and substantially all of its current members are retired. Funding for the Police and Firemen's Pension Plan is provided from the Pension Reserve Trust Fund. Employees eligible under the Police and Firemen's Pension Plan were vested after five years of service, and members were allowed normal retirement benefits after 25 or more continuous years of

service. The City is required under its charter to contribute the remaining amounts necessary to fund the Police and Firemen’s Pension Plan using the Entry Age Normal Cost actuarial cost method as specified by ordinance.

The City pays the benefits under the Police and Firemen’s Pension Plan from the Pension Tax Override revenues. See “–Pension Tax Override Revenues.”

For Fiscal Year 2017-18, the annual money-weighted rate of return on Police and Firemen’s Pension Plan assets, net of investment expenses, was 4.9%.

Actuarial Assumptions. The total pension liability for the City Plans as of June 30, 2018 was determined based on June 30, 2017 actuarial valuations rolled forward to June 30, 2018 using standard update procedures. The following actuarial assumptions applied to all periods included in the measurement:

| | <u>Police and Firemen’s Plan</u> |
|--|----------------------------------|
| Discount rate, net of investment expense | 5.75% |
| Expected return on plan assets | 5.75% |
| Inflation rate | 2.75% |
| Cost-of-living increases | 3% per year |
| Actuarial cost method | Entry age normal |
| Salary increases | N/A |

The changes in net pension liability for the Police and Firemen’s Pension Plan for the Fiscal Years 2017-18 is presented below:

Table A-20C
City of Richmond
Changes in the Net Pension Liability
Police and Firemen’s Pension Plan

| | <u>Increase (Decrease)</u> | | |
|--|--------------------------------|------------------------------------|---------------------------------------|
| | <u>Total Pension Liability</u> | <u>Plan Fiduciary Net Position</u> | <u>Net Pension Liability/ (Asset)</u> |
| Balance at June 30, 2017 | \$19,271,774 | \$12,394,593 | \$6,887,181 |
| Changes in the year: | | | |
| Service cost | – | – | – |
| Interest on the total pension liability | 1,031,755 | – | 1,031,755 |
| Differences between actual and expected experience | – | – | – |
| Changes in assumptions | – | – | – |
| Changes in benefit terms | – | – | – |
| Contribution – employer | – | 1,270,466 | (1,270,466) |
| Contribution employees | – | – | – |
| Net investment income | – | 589,028 | (589,028) |
| Administrative expenses | – | – | – |
| Benefit payments, including refunds of employee contributions | (2,656,508) | (2,656,508) | – |
| Net Changes | <u>(1,624,753)</u> | <u>(797,014)</u> | <u>(827,739)</u> |
| Balance at June 30, 2018 | <u>\$17,647,021</u> | <u>\$11,587,579</u> | <u>\$6,059,442</u> |
| Plan fiduciary net position as a position of the total Pension liability | – | – | 65.7% |

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

Garfield Pension Plan. Pursuant to a contractual agreement, the City maintains the Garfield Pension Plan to fund defined retirement and other benefits due to a retired Chief of Police of the City. Retirement, other benefits, and any continuation benefits to his surviving spouse receive the same cost-of-living increases as Safety Plan employees covered by CalPERS (i.e. cost of living increases of 2% per year, subject to CPI increase constraints, and purchasing power protection through the CalPERS Purchasing Power Protection Allowance). Mr. Garfield’s surviving spouse receives 50% of the retiree’s pension. The benefits are paid from the assets of the Garfield Pension Plan and from related investment earnings. In Fiscal Year 2016-17, the City contributed \$174,186 to the Garfield Pension Plan. The beneficiary of the Garfield Pension Plan is not covered under the Police and Fireman’s Pension Plan, the General Pension Plan, or CalPERS.

The City currently pays the benefits under the Garfield Pension Plan from Pension Tax Override Revenues. See “–Pension Tax Override Revenues.”

Actuarial Assumptions. The total pension liability for the City Plans as of June 30, 2018 was determined based on June 30, 2017 actuarial valuations rolled forward to June 30, 2018 using standard update procedures. The following actuarial assumptions applied to all periods included in the measurement:

| | <u>Garfield Pension Plan</u> |
|--|------------------------------|
| Discount rate, net of investment expense | 3.00% |
| Expected return on plan assets | 3.00% |
| Inflation rate | 2.75% |
| Cost-of-living increases | 2.75% per year |
| Actuarial cost method | Entry age normal |
| Salary increases | N/A |

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The changes in net pension liability for the Garfield Pension Plan for the Fiscal Years 2017-18 is presented below:

Table A-20D
City of Richmond
Changes in the Net Pension Liability
Garfield Pension Plan

| | Increase (Decrease) | | |
|--|-------------------------------|-----------------------------------|--------------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/ (Asset) |
| Balance at June 30, 2017 | \$691,642 | \$297,317 | \$394,325 |
| Changes in the year: | | | |
| Service cost | — | — | — |
| Interest on the total pension liability | 19,334 | — | 19,334 |
| Differences between actual and expected experience | — | — | — |
| Changes in assumptions | — | — | — |
| Changes in benefit terms | — | — | — |
| Contribution – employer | — | 102,140 | (102,140) |
| Contribution employees | — | — | — |
| Net investment income | — | 2,627 | (2,627) |
| Administrative expenses | — | — | — |
| Benefit payments, including refunds of employee contributions | (94,323) | (94,323) | — |
| Net Changes | <u>(74,989)</u> | <u>10,444</u> | <u>(85,433)</u> |
| Balance at June 30, 2018 | <u>\$616,653</u> | <u>\$307,761</u> | <u>\$308,892</u> |
| Plan fiduciary net position as a position of the total Pension liability | — | — | 49.9% |
| Totals – Other City Pension Plans | <u>\$20,730,622</u> | <u>\$12,637,073</u> | <u>\$8,093,549</u> |

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

General Pension Plan. The General Pension Plan, a defined benefit pension plan, funds retirement and other benefits payable to 12 former City employees (or their beneficiaries) who are not covered by CalPERS. The General Pension Plan is closed to new membership, and all of its current members are retired. Benefits are funded from the assets of the General Pension Plan and from related investment earnings. The City is required under its charter to contribute the remaining amounts necessary to fund the General Pension Plan using the Entry Age Normal Cost actuarial cost method as specified by Ordinance.

The General Pension Plan is closed to new members. Retirement benefits for Plan members are calculated as one-half of the average annual salary attached to the position held by the retiree during the three years prior to the date of retirement. Surviving spouses receive 100% of the retiree’s pension. Benefit terms provide for annual cost-of-living adjustments to each member’s retirement allowance subsequent to the member’s retirement date. The annual adjustments are an automatic increase of 2% per years. City Council may grant additional increases of up to 3% per year to bring the total increase in a given year to 5%. For Fiscal Year 2017-18, the annual money-weighted rate of return on General Pension Plan investments, net of investment expenses, was 1.0%.

The City currently pays the benefits under the General Pension Plan from Pension Tax Override Revenues. See “–Pension Tax Override Revenues.”

Actuarial Assumptions. The total pension liability for the City Plans as of June 30, 2018 was determined based on June 30, 2017 actuarial valuations rolled forward to June 30, 2018 using standard update procedures. The following actuarial assumptions applied to all periods included in the measurement:

| | <u>General Pension Plan</u> |
|---|-----------------------------|
| Discount rate, net of investment expenses | 3.18% |
| Expected return on plan assets | 3.00% |
| Inflation rate | 2.75% |
| Cost-of-living increases | 5% per year |
| Actuarial cost method | Entry age normal |
| Salary increases | N/A |

The changes in net pension liability for the General Pension Plan for the Fiscal Years 2017-18 is presented below:

Table A-20E
City of Richmond
Changes in the Net Pension Liability
General Pension Plan

| | <u>Increase (Decrease)</u> | | |
|--|----------------------------|---------------------|--------------------|
| | <u>Total Pension</u> | <u>Plan</u> | <u>Net Pension</u> |
| | <u>Liability</u> | <u>Fiduciary</u> | <u>Liability/</u> |
| | | <u>Net Position</u> | <u>(Asset)</u> |
| Balance at June 30, 2017 | \$2,932,456 | \$449,871 | \$2,482,585 |
| Changes in the year: | | | |
| Service cost | | | |
| Interest on the total pension liability | 80,100 | | 80,100 |
| Differences between actual and expected experience | | | |
| Changes in assumptions | (20,669) | | (20,669) |
| Changes in benefit terms | | | |
| Contribution – employer | | 814,594 | (814,594) |
| Contribution employees | | | |
| Net investment income | | 2,207 | (2,207) |
| Administrative expenses | | | |
| Benefit payments, including refunds of employee contributions | (524,939) | (524,939) | |
| Net Changes | <u>(465,508)</u> | <u>291,862</u> | <u>(757,370)</u> |
| Balance at June 30, 2018 | <u>\$2,466,948</u> | <u>\$741,733</u> | <u>\$1,725,215</u> |
| Plan fiduciary net position as a position of the total Pension liability | | | 30.1% |

Source: City of Richmond, Comprehensive Annual Financial Report for the Year Ended June 30, 2018.

Actuarially Determined Contributions. As of June 30, 2017, actuarial valuations used to calculate the actuarially determined contributions for each Plan were determined using the entry-age normal cost method and the assumptions in Note 11B in APPENDIX B–“CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018.”

For the General Pension Plan, the City’s contribution policy is to annually contribute an amount equal to (i) amortization of the unfunded liability as a level-dollar over a 6-year closed period as of July 1, 2013, plus (ii) future gains and losses amortized over the same period, but not less than five years. Over the past five years, the City has contributed an average of 75% of the Actuarially Determined Contribution.

For the Police and Firemen’s Pension Plan, the City’s contribution policy is to annually contribute an amount equal to (i) amortization of the unfunded liability as a level-dollar over a 10-year closed period as of July 1, 2013, plus (ii) future gains and losses amortized over the same period, but not less than five years. Over the past five years, the City contributed an average 98% of the Actuarially Determined Contribution.

For the Garfield Pension Plan, the City’s contribution policy is to annually contribute an amount equal to (i) amortization of the unfunded liability as a level-dollar over a 7-year closed period as of July 1, 2013, plus (ii) future gains and losses amortized over the same period, but not less than five years. Over the past five years, the City has contributed an average of 116% of the Actuarially Determined Contribution.

The Actually Determined Contribution and the actual contributions for each City Plan for the year ended June 30, 2018 are presented below:

| | Actuarially Determined Contribution | Amount Contributed | Percent Contributed |
|-----------------------------------|--|-------------------------------|--------------------------------|
| General Pension Plan | \$947,219 | \$814,594 | 86% |
| Police and Firemen’s Pension Plan | 1,389,612 | 1,270,466 | 91 |
| Garfield Pension Plan | 86,103 | 102,140 | 119 |

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the City for each of the City Plans, calculated using the discount rate as well as what the City’s net pension liability would be if it were calculated using a discount rate that is one-percentage point lower or one-percentage point higher than the current rate:

| | General Pension Plan | Police and Firemen’s Plan | Garfield Pension Plan |
|-----------------------|-----------------------------|--------------------------------------|------------------------------|
| 1% Decrease | 2.18% | 4.75% | 2.00% |
| Net Pension Liability | \$1,844,294 | \$6,999,286 | \$338,457 |
| Current Discount Rate | 3.18% | 5.75% | 3.00% |
| Net Pension Liability | \$1,725,215 | \$6,059,442 | \$308,892 |
| 1% Increase | 4.18% | 6.75% | 4.005 |
| Net Pension Liability | \$1,616,057 | \$5,207,932 | \$281,692 |

Other Post-Employment Benefits

In addition to the retirement and pension benefits described above, the City provides post-employment medical and dental benefits (“OPEB Obligations”). In order to qualify for these benefits an employee must retire from the City and maintain enrollment in one of the City’s eligible health plans. The City pays a portion of the CalPERS premiums for retirees and their dependents that vary by employment classification. In addition, certain eligibility rules and contribution requirements apply for future retirees, followed by current retirees as specified in City ordinances. For information regarding the eligibility rules and contribution requirements for each bargaining unit, see APPENDIX B–“CITY OF

RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018–Note 12–Other Postemployment Benefits.”

The City membership in this plan varies based on the employee bargaining group. As of the June 30, 2017 valuation date, membership in this plan consisted of 1,278 members (627 active employees electing coverage, 44 active employees waiving coverage, and 607 retiree and beneficiaries receiving benefits).

Funding Policy and Actuarial Assumptions. During Fiscal Year 2007-08, the City joined the Public Agencies Post-Retirement Health Care Plan, an agent multiple employer trust administered by Public Agency Retirement Services (“PARS”). The balance in the City’s PARS trust account as of June 30, 2018 was \$17,422,879. PARS issues a publicly available financial report that includes financial statements and required supplementary information. A copy of the PARS financial report may be obtained from the Public Agency Retirement Services, 4350 Von Karman Avenue, Suite 100, Newport Beach, California 92660.

The City’s policy is to partially prefund these benefits by accumulating assets with PARS discussed above along with making pay-as-you-go payments pursuant to Resolution No. 52-06 dated as of June 27, 2006. In July 2016, the City adopted an additional funding policy to place into the PARS trust half of any one-time revenues and half of any year-end surplus in excess of the City’s minimum reserve policy in an effort to pay down the unfunded liability. In accordance with the policy, the City transferred \$3.175 million to the PARS trust during Fiscal Year 2017-18 along with an additional contribution of \$4,328,063.

Actuarial Assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2017 rolled forward to June 30, 2018 using standard update procedures. The valuation used the following actuarial assumptions applied to all periods included in the measurement, unless otherwise specified:

| | <u>Actuarial Assumptions</u> |
|--|--|
| Valuation Date | June 30, 2017 |
| Measurement Date | June 30, 2018 |
| Actuarial Cost Method | Entry Age Normal Cost, level percent of pay |
| Actuarial Assumptions: | |
| Discount Rate | 4.12% |
| Inflation | 2.75% |
| CPI Medical Care | 4.00% |
| Payroll Growth | 3.00% |
| Investment Rate of Return | 6.85% |
| Index Rate for 20 year, tax exempt municipal bonds | 3.62% |
| Mortality | Based on assumptions for Public Agency Miscellaneous, Police and Fire members published in the December 2017 CalPERS Experience Study |
| Healthcare Cost Trend Rates: | 6.90% for 2018, 6.30% for 2019, 5.80% for 2020, 5.20% for 2021-2054, transition to ultimate rate of 4.40% in 2074 and further years |
| Health – NO Medicare Eligible | 5.60% for 2018, 5.40% for 2019, 5.30% for 2020, 5.20% for 2021-2054, transition to ultimate rate of \$.40% in 2074 and further years |
| Dental | To increase 4.00% annually |
| Vision | To increase 3.00% annually |

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Changes in Net OPEB Liability. The changes in the net OPEB liability follows:

| | Increase (Decrease) | | |
|--|---|--|--|
| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability/ (Asset) (a) – (b) |
| Balance at June 30, 2017 | \$191,472,282 | \$9,336,893 | \$182,135,389 |
| Changes Recognized for the Measurement Period: | | | |
| Service Cost | 6,730,397 | – | 6,730,397 |
| Interest on the total OPEB liability | 7,927,217 | – | 7,927,217 |
| Changes in benefit terms | – | – | 0 |
| Differences between expected and actual experience | (2,816,969) | – | (2,816,969) |
| Changes of assumptions | 8,715,168 | – | 8,715,168 |
| Contributions from the employer | – | 13,599,120 | (13,599,120) |
| Contributions from the employee | – | 765,475 | (765,475) |
| Net investment income | – | 632,089 | (632,089) |
| Administrative expenses | – | (49,169) | 49,169 |
| Benefit payments [†] | (6,861,529) | (6,861,529) | 0 |
| Net changes | <u>13,694,284</u> | <u>8,085,986</u> | <u>5,608,298</u> |
| Balance at June 30, 2018 (Measurement Date) | <u>\$205,166,566</u> | <u>\$17,422,879</u> | <u>\$187,743,687</u> |

[†] Benefit payments are comprised of \$3,947,832 direct subsidy payments to retirees and \$2,913,697 estimated implicit subsidy costs incurred during the measurement period ending June 30, 2018.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates. The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using the discount rate that is one-percentage point lower or one percentage point higher than the current discount rate:

| Net OPEB Liability/(Asset) | | |
|-----------------------------------|--------------------------|------------------------------|
| Discount Rate – 1% (3.12%) | Discount Rate (4.12%) | Discount Rate +1% (5.12%) |
| \$218,312,924 | \$187,743,687 | \$162,834,832 |

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

| Net OPEB Liability/(Asset) Healthcare Cost Trend | | |
|---|--|---------------|
| 1% Decrease | Current Trend Rates Various - see assumptions above | 1% Increase |
| \$165,359,439 | \$187,743,687 | \$215,505,846 |

Contributions. The California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined annually by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; general liability; errors and omissions; injuries to employees; natural disasters; and inverse condemnation. In April 2009, the City joined the California State Association of Counties Excess Insurance Authority (the "CSAC-EIA") for worker's compensation insurance. In July 2009, the City joined the California Joint Powers Risk Management Authority ("CJPRMA") for general liability and employment practices coverage. The City has chosen to establish a risk financing internal service funds where assets are accumulated for claim settlements associated with the above risks of loss up to certain limits.

Excess coverage for the risk categories excluding inverse condemnation is provided by policies with various commercial insurance carriers. The City is insured with various commercial carriers for risks including: cyber liability; difference in conditions – earthquake (provides supplemental insurance coverage for perils (earthquake) excluded from standard commercial property insurance policies) and earthquake sprinkler leakage; excess workers' compensation; general liability, general liability – special events program; pollution liability; Port liability; property, boiler and machinery; and public employee dishonesty. Information regarding current insurance coverage can be obtained by contacting the City.

See also APPENDIX B—"CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018—Note 14—Risk Management—Liability for Self-Insured Claims."

CJPRMA. The CJPRMA provides coverage against liability (\$500,000 deductible with a coverage limit of \$40 million) and employment practices (\$500,000 deductible with a coverage limit of \$10 million) under the terms of a joint-powers agreement with the City.

Once the City's self-insured retention for general liability claims is met, CJPRMA becomes responsible for reimbursements of payments for future expenses related to the claim. The City paid contributions in the amount of \$932,564 for the year ended June 30, 2018. Actual surpluses are allocated to members based on an actuarial study and losses are allocated on the basis of each member's share of cash contributions.

Audited financial statements for the CJPRMA are available from CJPRMA, 3201 Doolan Road, Suite 285, Livermore, California 94551.

CSAC EIA. CSAC EIA is a public entity risk pool of cities and counties within Northern California. The CSAC EIA provides workers' compensation coverage up to the California statutory limit, and the City retains a self-insured retention of \$750,000. Loss contingency reserves established by the CSAC EIA are funded by contributions from member agencies. The City pays an annual contribution to the CSAC EIA, which includes its pro-rata share of excess insurance premiums, charges for pooled risk, claims adjusting and legal costs, and administrative and other costs to operate the risk pool. The City paid contributions in the amount of \$342,738 for the year ended June 30, 2018. CSAC EIA provides insurance through the pool up to \$10,000, beyond which group purchased commercial excess insurance is

obtained. CSAC EIA has never made an additional assessment and is currently fully funded. No provision has been made on the financial statements of the City for liabilities related to possible additional assessments.

Audited financial statements for CSAC EIA are available from CSAC EIA, 75 Iron Point Circle, Suite 200, Folsom, California 95630.

CITY DEBT SUMMARY

General Obligation Bond Debt

The City has no outstanding general obligation bonds.

The City does not currently anticipate issuing any general obligation bonds in the next five Fiscal Years.

Tax and Revenue Anticipation Notes

The City has no outstanding notes and has not issued any notes since Fiscal Year 2014-15.

The City does not expect to issue notes for Fiscal Year 2019-20.

Outstanding General Fund and Lease Obligation Debt

The City may enter into long-term lease obligations such as certificates of participation or lease revenue bonds without first obtaining voter approval. The City has entered into various lease arrangements under which the City must make annual lease payments for its use and occupancy of public buildings or acquisition of equipment necessary for City operations.

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Table A-21 summarizes the outstanding obligations payable from or backed by the General Fund of the City as of June 30, 2019. The City has never failed to pay principal of or interest on any debt or lease obligation when due nor made any draws on debt service reserves.

Table A-21
City of Richmond
Outstanding General Fund Obligations
As of June 30, 2019

| Issuer/Issue | Date Issued | Projects | Amount Issued | Amount Outstanding | Final Maturity | % Payable from the General Fund |
|--|-------------|----------------------------|----------------------|----------------------|----------------|---------------------------------|
| Payable from General Fund | | | | | | |
| City of Richmond Capital Leases and Loans | Various | Various | \$11,190,175 | \$7,719,847 | Various | 100% |
| Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds Series 2009 | 2009 | Civic Center Bonds | 89,795,000 | 79,505,000 | 2037 | 83 ⁽¹⁾ |
| Richmond Joint Powers Financing Authority Lease Revenue Bonds Series 2016 | 2016 | Swap Termination | 28,390,000 | 28,390,000 | 2037 | 83 ⁽¹⁾ |
| Backed by General Fund | | | | | | |
| City of Richmond Taxable Pension Funding Bonds, Series 2005B-1 | 2005 | Pension costs | 47,061,930 | 46,025,000 | 2023 | 14 ⁽²⁾ |
| City of Richmond Taxable Pension Funding Bonds, Series 2005B-2 | 2005 | Pension costs | 41,403,173 | 41,403,173 | 2034 | 14 ⁽²⁾ |
| Richmond Joint Powers Financing Authority Lease Revenue Bonds Series 2009A | 2009 | Port and Rail Improvements | 26,830,000 | 26,830,000 | 2024 | 0 ⁽³⁾ |
| Richmond Joint Powers Financing Authority Lease Revenue Bonds Series 2009B | 2009 | Port and Rail Improvements | 20,820,000 | 3,600,000 | 2019 | 0 ⁽³⁾ |
| | | | <u>\$265,490,278</u> | <u>\$233,473,020</u> | | |

(1) The remaining 17% is allocated to and payable by six separate departments of the City.

(2) Represents the minimum percentage of debt service payable from the General Fund, the remaining 86% is payable from Pension Tax Override revenues. See “FINANCIAL OPERATIONS—Pension Plans—City Administered Pension Plans—Pension Tax Override Revenues.” These bonds were issued as convertible capital appreciation bonds, and no interest is payable until the respective adjusted maturity value is reached on the respective full accretion date. The adjusted maturity value for the Series 2005B-1 Bonds was \$75,230,475.75 on the August 1, 2013 full accretion date. The adjusted maturity value for the Series 2005B-2 Bonds will be \$127,990,253.80 on the August 1, 2023 full accretion date. See also Note 7—“Long-Term Debt Obligations” in APPENDIX B—“CITY OF RICHMOND CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018.”

(3) These bonds are payable primarily from Port revenues.

Source: City of Richmond, Department of Finance.

Outstanding Pension Obligations

In addition to the obligations summarized in Table A-21, the City has outstanding City of Richmond Taxable Limited Obligation Pension Bonds, 1999 Series A (the “Series 1999A Bonds”) secured solely by the Pension Tax Override revenues. The Series 1999A Bonds were issued in the aggregate principal amount of \$36,280,000 of which \$5,115,000 will be outstanding as of June 30, 2019. The City’s Taxable Pension Funding Bonds, Series 2005B-1 and Series 2005B-2 (together, the “Series 2005 Bonds”) summarized in Table A-21 were issued in the original aggregate principal amount of \$114,995,132.50, of which \$87,428,173 principal amount remains outstanding (excluding accreted value on the Series 2005B-2 Bonds) and are payable from available Pension Tax Override revenues, following payment of the Series 1999A Bonds and from the General Fund. To the extent no Pension Tax Override revenues are available for the Series 2005 Bonds, they would be payable entirely from the City’s General Fund. A minimum of 14% of debt service on the Series 2005 Bonds is payable from the City’s General Fund regardless of the availability of Pension Tax Override revenues. For a description of the Pension Tax Override revenues, see “FINANCIAL OPERATIONS–Pension Plans–*City Administered Pension Plans–Pension Tax Override Revenues.*”

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Interest Rate Swap Agreements

Table A-22 summarizes the City’s swap agreements as of May 1, 2019 and prior to the issuance of City of Richmond Wastewater Revenue Refunding Bonds, Series 2019 (the “Series 2019 Wastewater Bonds”) on June 26, 2019. For a summary of the Swap Policy adopted by the City, see “FINANCIAL OPERATIONS–Financial Policies and Practices–*Financial Policies*–Swap Policy.”

Table A-22
Summary of City Interest Rate Swap Agreements^{(1)†}

| Associated Bonds/ Payment Source | Effective Date/ Expiration Date | Initial/ Current Notional Amount | Counterparty/ Guarantor | Counterparty/ Guarantor Credit Ratings (Moody’s/ S&P/Fitch) | Rates | Index | Market Rate/ Market Termination Value to City⁽²⁾ |
|---|--|---|------------------------------------|--|-----------------------------------|----------------------|--|
| General Fund: | | | | | | | |
| City of Richmond Taxable Pension Funding Bonds Series 2005B-1 ⁽³⁾ | 08/01/2013/ 08/01/2023 | \$75,230,476/ 46,032,113 | Royal Bank of Canada | Aa2/AA-/AA | Pay: 5.5795% Receive: 100.000% | Fixed 1 mo. LIBOR | 2.278%/ (3,225,400) |
| City of Richmond Taxable Pension Funding Bonds Series 2005B-2 ⁽³⁾⁽⁴⁾ | 08/01/2023/ 08/01/2024 | \$127,990,254/ 127,990,254 | Royal Bank of Canada | Aa2/AA-/AA | Pay: 5.665% Receive: 100.000% | Fixed 1 mo. LIBOR | 2.586%/ (22,668,300) |
| City of Richmond Variable Rate Wastewater Revenue Refunding Bonds, Series 2008A ⁽⁵⁾ | 11/23/2009/ 08/01/2037 | \$32,260,000/ 32,260,000 | Royal Bank of Canada | Aa2/AA-/AA | Pay: 3.897% Receive: 63.420% | Fixed 1 mo. LIBOR | 1.737%/ (7,225,500) |
| Richmond Community Redevelopment Subordinate Tax Allocation Refunding Bonds (Merged Project Areas) 2010 Series A | 07/12/2007/ 09/01/2036 | \$65,400,000/ 45,425,000 | Royal Bank of Canada | Aa2/AA-/AA | Pay: 100.000% Receive: 68.000% | SIFMA 1 mo. LIBOR | <u>(3,540,700)</u> |
| TOTAL | | \$300,880,730/ \$251,707,367 | | | | | (36,659,900) |

† As of May 1, 2019.

(1) In addition to the swap agreements summarized below, the RCRA Successor Agency entered into a swap agreement with Royal Bank of Canada related to the Richmond Community Redevelopment Subordinate Tax Allocation Refunding Bonds (Merged Project Areas) 2010, in the initial notional amount of \$65,400,000. Pursuant to this swap agreement, which became effective on July 12, 2007, the RCRA Successor Agency pays 100% of SIFMA and receives 68.00% of the One Month LIBOR, and has an expiration date of September 1, 2036.

(2) All values are shown at mid-market from the perspective of the City.

(3) A pro-rata obligation of all City agencies and the General Fund.

(4) This interest rate swap is subject to mandatory cash settlement on August 1, 2023.

(5) An obligation of the Wastewater Enterprise Fund. These bonds were refunded and the associated swap agreement was terminated on June 26, 2019.

Source: *The Majors Group*.

City Overlapping and Bonded Debt

The estimated direct and overlapping bonded debt of the City as of May 1, 2019, is shown in Table A-23 below. The information in Table A-23 has been provided by California Municipal Statistics, Inc. The City has not independently verified the information in Table A-23 and does not guarantee its accuracy.

**Table A-23
City of Richmond
Statement of Direct and Overlapping Debt
as of May 1, 2019**

2018-19 Assessed Valuation: \$15,328,234,094

| <u>OVERLAPPING TAX AND ASSESSMENT DEBT:</u> | <u>% Applicable</u> | <u>Debt 5/1/19</u> |
|---|---------------------|------------------------------|
| Bay Area Rapid Transit District | 2.040% | \$ 16,517,064 |
| Contra Costa Community College District | 7.501 | 29,783,846 |
| West Contra Costa Unified School District | 47.843 | 537,997,696 |
| West Contra Costa Healthcare District Parcel Tax Obligations | 44.676 | 23,614,393 |
| East Bay Regional Park District | 3.230 | 5,772,333 |
| City of Richmond Community Facilities District No. 1998-1 | 100. | 2,360,000 |
| City of Richmond 1915 Act Bonds | 100. | 7,730,000 |
| California Statewide Community Development Authority 1915 Act Bonds | 100. | <u>1,624,357</u> |
| TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT | | \$625,399,689 |
| <u>DIRECT AND OVERLAPPING GENERAL FUND DEBT:</u> | | |
| Contra Costa County General Fund Obligations | 7.475% | \$ 21,810,353 |
| Contra Costa County Pension Obligation Bonds | 7.475 | 11,652,030 |
| Alameda-Contra Costa Transit District Certificates of Participation | 6.184 | 708,996 |
| Contra Costa Community College District Certificates of Participation | 7.501 | 24,753 |
| West Contra Costa Unified School District Certificates of Participation | 47.843 | 4,389,595 |
| City of Richmond General Fund Obligations | 100. | 138,325,000 (1) |
| City of Richmond Pension Obligation Bonds | 100. | <u>75,314,501</u> |
| TOTAL GROSS DIRECT AND OVERLAPPING GENERAL FUND DEBT | | \$252,225,228 |
| Less: Contra Costa County general fund obligations supported by revenue funds | | 8,550,983 |
| City of Richmond obligations supported by port revenues | | <u>30,430,000</u> |
| TOTAL NET DIRECT AND OVERLAPPING GENERAL FUND DEBT | | \$213,244,245 |
| <u>OVERLAPPING TAX INCREMENT DEBT (Successor Agency):</u> | | |
| | 100. % | \$66,388,996 |
| GROSS COMBINED TOTAL DEBT | | \$944,013,913 (2) |
| NET COMBINED TOTAL DEBT | | \$905,032,930 |

(1) Excludes issue to be sold.

(2) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

Ratios to 2018-19 Assessed Valuation:

| | |
|---|--------------|
| Total Overlapping Tax and Assessment Debt | 4.08% |
| Gross Total Direct Debt (\$213,639,501)..... | 1.39% |
| Net Total Direct Debt (\$183,209,501)..... | 1.20% |
| Gross Combined Total Debt..... | 6.16% |
| Net Combined Total Debt | 5.90% |

Ratios to Redevelopment Successor Agency Incremental Valuation (\$2,892,822,638):

| | |
|---|-------|
| Total Overlapping Tax Increment Debt..... | 2.29% |
|---|-------|

Source: California Municipal Statistics, Inc.

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APPENDIX B

**CITY OF RICHMOND CALIFORNIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018**

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Richmond California
Comprehensive Annual Financial Report
For The Year Ended June 30, 2018



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City of Richmond
California

Comprehensive Annual Financial Report



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Fiscal Year Ended June 30, 2018

Prepared by the Finance Department

Belinda Warner
Finance Director/Treasurer

**CITY OF RICHMOND
COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FISCAL YEAR ENDED JUNE 30, 2018

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**CITY OF RICHMOND
COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FISCAL YEAR ENDED JUNE 30, 2018

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COMPREHENSIVE ANNUAL FINANCIAL REPORT**

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**CITY OF RICHMOND
COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FISCAL YEAR ENDED JUNE 30, 2018

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FINANCE DEPARTMENT



450 CIVIC CENTER PLAZA
RICHMOND, CA 94804
(510) 620-6740

May 17, 2019

Citizens of the City of Richmond
The Honorable Mayor and
Members of the City Council

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Richmond, California (City). The Finance Department has prepared this report to present the financial position and the results of the City's operations for the fiscal year ended June 30, 2018, and the cash flows of its proprietary fund types for the year then ended. The basic financial statements and supporting schedules have been prepared in compliance with Article IV, Section 1(b)3 of the City Charter, with California Government Code Sections 25250 and 25253, and in accordance with generally accepted accounting principles (GAAP) for local governments as established by the Governmental Accounting Standards Board (GASB).

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft or misuse, and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The City Council is required to adopt an initial budget for the fiscal year to be effective July 1, for the ensuing fiscal year. Budgeted expenditures are adopted through the passage of a resolution. This resolution constitutes the maximum authorized expenditures for the fiscal year and cannot legally be exceeded except by subsequent amendments of the budget by City Council. Expenditures are controlled at the fund level for all budgeted departments within the City. This is the level at which expenditures may not legally exceed appropriations.

The City's financial statements have been audited by an independent auditing firm of licensed certified public accountants. The objective of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2018, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was reasonable basis for rendering an unmodified opinion on the City's financial statements for the fiscal year ended June 30, 2018, but with a disclaimer of opinion for business-type activities as it relates to the Richmond Housing Authority Enterprise Fund and the aggregate discretely presented component units, as the financial statements of the Richmond Housing Authority and RHA Properties, RHA Housing Corporation and RHA RAD LLC have not been audited for the year ended June 30, 2018. The Independent Auditors' Report is presented as the first component of the Financial Section of this report.

Accounting standards require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

The Reporting Entity and Its Services

The City has defined its reporting entity in accordance with generally accepted accounting principles that provide guidance for determining which governmental activities, organizations and functions should be included in the reporting entity. This CAFR presents information on the activities of the City and its component units.

As required by GAAP, these basic financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the City's operations and data from these units are combined with data of the City. Discretely presented component units, on the other hand, are reported in a separate column in the basic financial statements to emphasize their legal separateness from the City. Each blended component unit has a June 30 year-end. The City's three discretely presented component units are RHA Properties, RHA Housing Corporation and RHA RAD LLC. Please see note 1 for a detailed discussion of the financial reporting entity.

The City's component units and assessment districts are as follows: the Richmond Housing Authority, the Richmond Joint Powers Financing Authority, the Richmond Neighborhood Stabilization Corporation, the Richmond Surplus Property Authority and Harbor Navigation, Country Club Vista and Atlas Interchange Special Assessment Districts. The City also has one inactive component unit, Richmond Parking Authority.

Profile of the Government

The City of Richmond was chartered as a city in 1909, and is located 16 miles northeast of San Francisco, directly across San Francisco Bay. Richmond is on a peninsula separating San Francisco Bay (on the south) and San Pablo Bay (to the north), spanning 32 total miles of shoreline. The City's total area is 56.1 square miles, 33.8 of which is land area and 22.3 water area. Richmond is situated near major metropolitan cities and major new growth areas. San Francisco is within 35 minutes from Richmond by freeway; Oakland is 20 minutes; San Jose is approximately one hour's drive to the south and Sacramento, the state capitol, is approximately 90 minutes to the east. Central Marin County is 15 minutes from Richmond directly across the Richmond-San Rafael Bridge. Freeways provide direct access from Richmond to major new growth areas along Interstate 80 north and east to Vallejo, Fairfield and Sacramento; along Interstate 680 in central Contra Costa County; and south along Interstate 880 to the San Jose area.

Richmond's population is 111,785. The population within a 30-mile radius of Richmond is over 3.7 million, and within a 70-mile radius is approximately 7.8 million. Richmond is located on the western shore of Contra Costa County, and is the largest city in the "West County" region consisting of five cities: Richmond, El Cerrito, San Pablo, Hercules and Pinole.

The City of Richmond provides a full range of municipal services, including police and fire protection, construction and maintenance of highways, streets and infrastructure, library services, storm water and municipal sewer systems, wastewater treatment facility and the administration of recreational activities and cultural events. The City also operates the Richmond Memorial Convention Center and the Port of Richmond.

The City Council is the governing body of the City and has six members elected at-large to alternating 4-year terms. The Mayor is elected at large and is a seventh member of the City Council. The City of Richmond is a Council-Manager form of government. The City Manager, appointed by the Mayor and Council, has administrative authority to manage administrative and fiscal operations of the City. In addition to the City Manager, the City Attorney, City Clerk and Investigative Appeals Officer are appointed by the Mayor and Council.

The mission of the City of Richmond is:

The City of Richmond provides services that enhance economic vitality, the environment and the quality of life of our community.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

Local economy

The economy of the City of Richmond includes heavy and light manufacturing, distribution facilities, service industry, high-tech, bio-tech and medical technologies, retail centers and a multi-terminal shipping port on San Francisco Bay. Richmond also serves as a government center for western Contra Costa County. The Richmond economy is experiencing growth in light industrial and high technology companies, as well as retail. At the same time, the Port of Richmond has found success in the importation of automobiles.

A number of prime factors appear to be attracting new high-tech firms to Richmond:

- The ongoing development and leasing of light industrial/business park property at Hilltop and along the I-580 freeway along Richmond's South Shoreline evidence that an active market for this kind of space exists in the Richmond area;
- Availability of fairly extensive vacant or under-utilized land areas zoned for industrial use;
- Relatively lower land costs than most of the Bay Area;
- Richmond's central location in western Contra Costa County; within a short distance of San Francisco, Oakland, other East Bay cities and Marin County, and a relatively easy commute to and from the State's capitol, Sacramento;
- Proximity to the University of California, Berkeley, one of the major scientific universities and library systems in the world;
- Good access and transportation (Richmond has two Interstate freeways as well as good rail and water transportation facilities, including Southern Pacific and Santa Fe Railroads, Santa Fe western terminal and the Port of Richmond and the Richmond Transit Village featuring an inter-modal station providing easy access to Bay Area Rapid Transit (BART, Amtrak and buses); and

Small business firms, with 20 or fewer employees, comprise a very high percentage of Richmond businesses. The City played a major role in building capacity to service this group by establishing the West Contra Costa Business Development Center, which is located in Richmond's historical Downtown. The Center supports the Richmond Main Street Initiative, provides small business loans through a revolving loan fund and a façade improvement program.

Public policy decisions have been made that will improve the quality and quantity of the technical workforce ready to meet the challenges of the technological labor market. The Richmond area policy makers are working as a team to accomplish the common goal of retaining components of the current economic base and creating an economic environment that will attract and retain new businesses in growth industries. Some of the special programs and projects that have been created to accomplish this goal are as follows:

Richmond Enterprise Zone: This City of Richmond program offers businesses within its boundaries the opportunity to reduce their state business income taxes through a variety of tax credits. Most commercial and industrial areas of the City are within the Enterprise Zone. Incentives include: a Hiring Tax Credit, Sales and Use Tax Credit, Business Expense Deduction for Real Property, Net Operating Loss Carry-over, Net Interest Deduction for Lenders and Employer Tax Credit for hiring Low-Income Employees.

Workforce Investment Board: The Richmond Workforce Investment Board (WIB) is the official oversight and policy-making body for federally-funded employer services and employment and training programs in Richmond. The mission of the Richmond WIB is to oversee the articulation and implementation of comprehensive workforce development strategies, policies and performance outcomes of the City of Richmond's integrated service delivery system.

Significant Events and Accomplishments

The City of Richmond is committed to providing excellent municipal services to its diverse residents and visitors. Highlights of the City's activities and accomplishments for the fiscal year ended June 30, 2018 include the following:

Community Services

- Over 35,000 people participated in recreation, aquatics, sports and wellness programs.

Information Technology

- Completed implementation of Tyler transparency module which brings data from MUNIS (our financial software) into a central repository that can be easily accessed and understood by any level of user.

Office of Neighborhood Safety (ONS)

- ONS completed its 5th 18-month Operation Peacemaker Fellowship Cohort with 22 Fellows.

Planning and Building Services

- Secured funding for park improvements, Bay Trail improvements and complete street improvements.

Public Safety

- The Richmond Police Department completed its Fourth Cohort of "The Community Safety Academy (CSA)." The CSA teaches methods of practice civilians can use to make criminal victimization less likely, while also providing residents with a behind the scenes look at police operations. The program is eight weeks long.
- Fire implemented new emergency and informational communication methods with community (Nixle, Next Door and Twitter).

Strategic Support

- Received the Distinguished Budget Presentation Award for fiscal year 2017-18 from the Government Finance Officers Association (GFOA).
- Received the California Society of Municipal Finance Officers (CSMFO) Operating Budget Excellence Award and Capital Budgeting Excellence Award the fiscal year 2017-18.

Long-Term Financial Plan

- Adhered to the Debt Policy which reflects general debt service cannot exceed 10% of General Fund Revenue.
- Increased Cash Reserve Policy from 7% to 15%

ACKNOWLEDGEMENTS

The preparation of this CAFR represents the culmination of a concerted team effort by the entire staff of the Finance Department. They should be commended for their professionalism, dedication, efficiency, and their personal commitment and determination demonstrated through long days of focused attention to produce this exemplary document.

In addition, staff in all City departments should be recognized for responding so positively to the requests for detailed information that accompanies each annual audit. The role of Maze & Associates, Certified Public Accountants, should also be acknowledged as a significant contribution to a fine product.

Finally, we wish to express our sincere appreciation to the Mayor and City Council for providing policy direction and a firm foundation of support for the pursuit of excellence in all realms of professional endeavors.

Respectfully submitted,



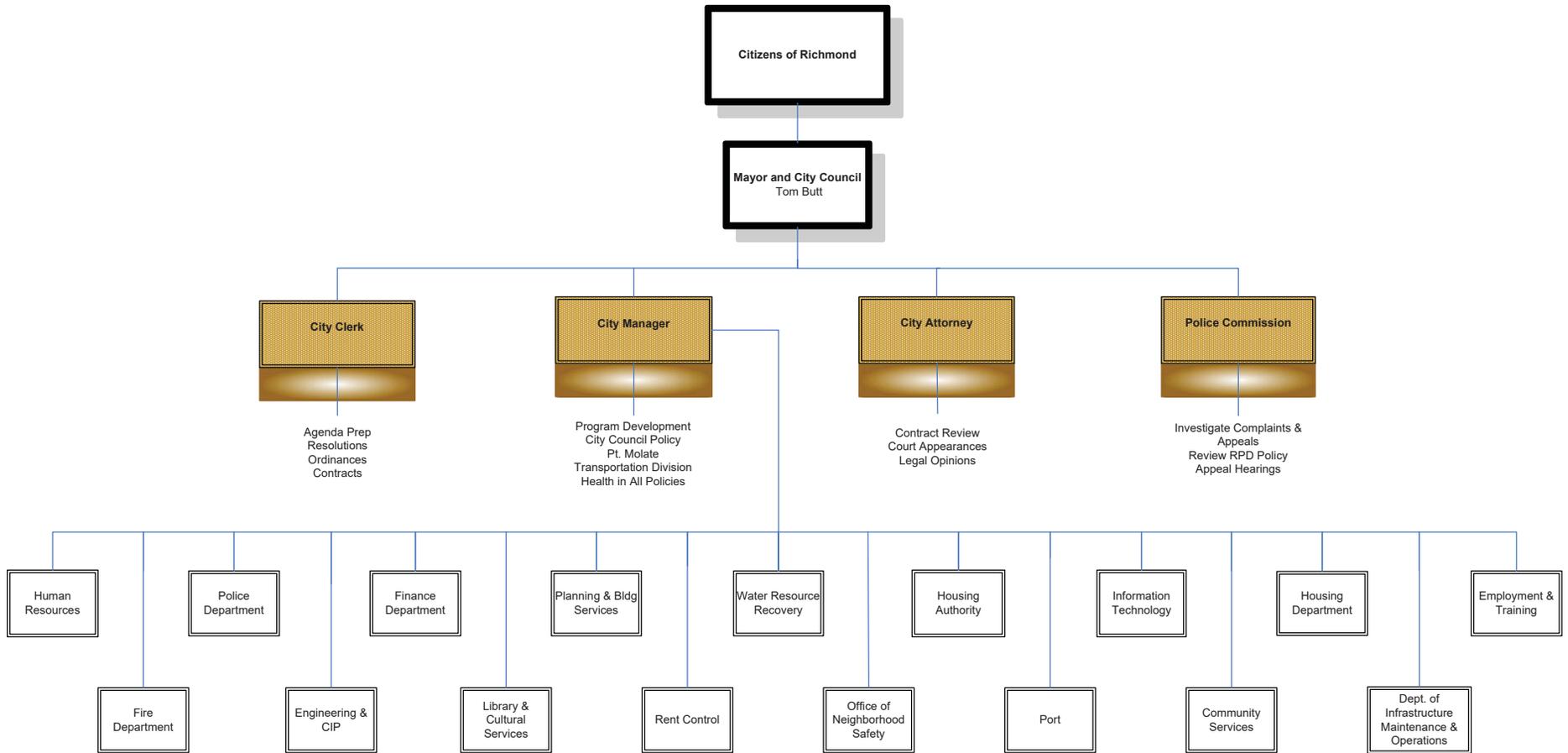
Belinda Warner
Finance Director/Treasurer

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City of Richmond FY2017-18 Organizational Chart

iii



CITY OFFICIALS

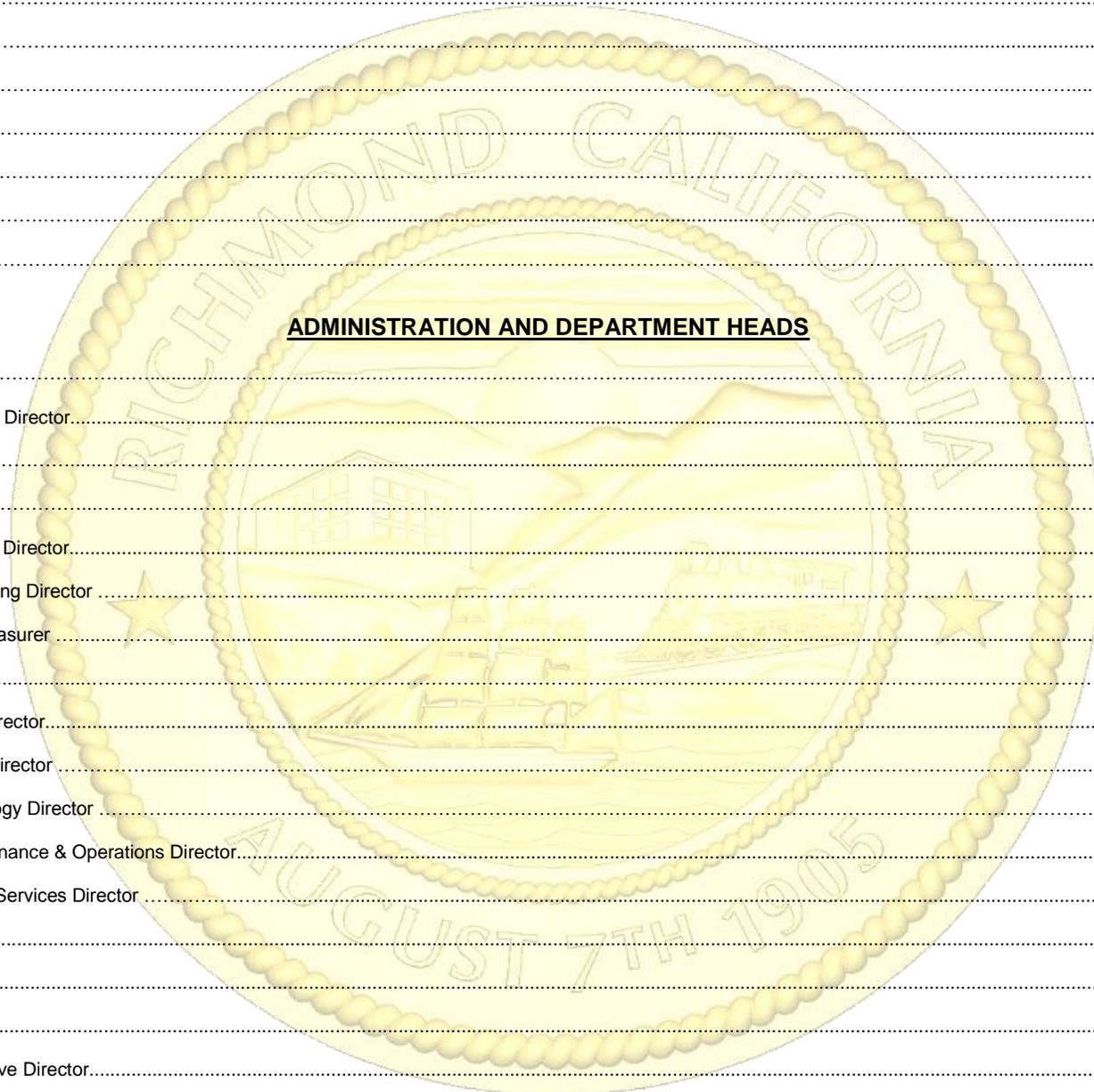
JUNE 26, 2018

CITY COUNCIL

| | |
|---------------------|------------------|
| Mayor | Tom Butt |
| Vice Mayor | Melvin Willis |
| Councilmember | Jovanka Beckles |
| Councilmember | Ben Choi |
| Councilmember | Eduardo Martinez |
| Councilmember | Jael Myrick |
| Councilmember | Ada Recinos |

ADMINISTRATION AND DEPARTMENT HEADS

| | |
|---|------------------|
| City Manager | Bill Lindsay |
| Capital Improvement Director..... | Yader Bermudez |
| City Attorney | Bruce Goodmiller |
| City Clerk | Pamela Christian |
| Community Services Director..... | Rochelle Monk |
| Employment & Training Director | Sal Vaca |
| Finance Director/Treasurer | Belinda Warner |
| Fire Chief..... | Adrian Sheppard |
| Housing Authority Director..... | Vacant |
| Human Resources Director | Lisa Stephenson |
| Information Technology Director | Sue Hartman |
| Infrastructure Maintenance & Operations Director..... | Tim Higare |
| Library and Cultural Services Director | Katy Curl |
| Planning Director..... | Richard Mitchell |
| Police Chief..... | Allwyn Brown |
| Port Director..... | Jim Matzorkis |
| Rent Control Executive Director..... | Nicolas Traylor |
| Water Resource Recovery Manager..... | Ryan Smith |





INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council
City of Richmond, California

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Richmond, California, as of and for the year ended June 30, 2018, and the related notes to the financial statements. We were engaged to audit the financial statements of the aggregate discretely presented component units. These financial statements collectively comprise the City's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. Because of the matter described in the "Basis for Disclaimer of Opinion" paragraph, however, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the business-type activities, Richmond Housing Authority Enterprise Fund and the aggregate discretely presented component units.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Except for the matter described in the "Basis for Disclaimer of Opinion on the Business-Type Activities, Richmond Housing Authority Enterprise Fund and the Aggregate Discretely Presented Component Units" paragraph, we believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Summary of Opinions

| Opinion Unit | Type of Opinion |
|---|-----------------|
| Governmental Activities | Unmodified |
| Business-Type Activities | Disclaimer |
| Aggregate Discretely Presented Component Units | Disclaimer |
| General Fund | Unmodified |
| Community Development and Loan Programs Special Revenue | Unmodified |
| Major Enterprise Funds: | |
| Richmond Housing Authority | Disclaimer |
| Port of Richmond | Unmodified |
| Municipal Sewer | Unmodified |
| Aggregate Remaining Fund Information | Unmodified |

Basis for Disclaimer of Opinion on the Business-Type Activities, Richmond Housing Authority Enterprise Fund and the Aggregate Discretely Presented Component Units

The financial statements of the Richmond Housing Authority and RHA Properties, RHA Housing Corporation and RHA RAD LLC have not been audited for the year ended June 30, 2018. The Richmond Housing Authority’s financial activities are included in the City’s basic financial statements as a major enterprise fund and represent 14.65%, 30.92% and 40.67% of the assets, net position, and revenues, respectively, of the City’s business-type activities. The financial activities of RHA Properties, RHA Housing Corporation and RHA RAD LLC are included in the City’s financial activities as discretely presented component units and represent the City’s only discretely presented component units.

Disclaimer of Opinion

Because of the significance of the matter described in the “Basis for Disclaimer of Opinion on the Business-Type Activities, Richmond Housing Authority Enterprise Fund and the Aggregate Discretely Presented Component Units” paragraph, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements of the Business-Type Activities, Richmond Housing Authority Enterprise Fund and the Aggregate Discretely Presented Component Units of the City. Accordingly, we do not express an opinion on these financial statements.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the General Fund, the Community Development and Loan Programs Special Revenue Fund, the Port of Richmond Enterprise Fund, the Municipal Sewer Enterprise Fund, and the aggregate remaining fund information of the City as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

General Fund Cash and Fund Balance and Other Funds Cash Balances

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, which contemplate continuation of the City as a going concern. However, as of June 30, 2018, the General Fund’s unrestricted cash balance represented approximately thirty-five days of General Fund expenditures, unassigned fund balance represents available fund balance and equates to approximately forty days of General Fund expenditures. In addition, the Richmond Housing Authority Enterprise Fund, Port of Richmond Enterprise Fund, other Non-Major Enterprise Funds and Non-Major Governmental Funds had borrowed \$32.9 million from the General Fund and other funds. As a result of the interfund borrowing, City-wide, the City has a total of only \$36.6 million of unrestricted cash as of June 30, 2018. If deficit spending continues in the funds that continue to borrow from the General Fund and other funds, it reduces the likelihood that the City will be able to continue as a going concern.

The emphasis of this matter does not constitute a modification to our opinions.

Change in Accounting Principles

Management adopted the provisions of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which became effective during the year ended June 30, 2018 and required a prior period adjustment to the financial statements and required the restatement of net position as discussed in Note 9E.

The emphasis of this matter does not constitute a modification to our opinions.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management’s Discussion and Analysis and other Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City’s basic financial statements. The Introductory Section, Supplemental Information, and Statistical Section as listed in the Table of Contents are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The Supplemental Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplemental Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 17, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Pleasant Hill, California
May 17, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS
Fiscal Year Ended June 30, 2018

This narrative overview and analysis of the City of Richmond's (the "City") Basic Financial Statements for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the accompanying transmittal letter, basic financial statements and notes to the financial statements.

FINANCIAL HIGHLIGHTS

- The City's total net position decreased by \$2.1 million during the fiscal year attributed to a \$4.7 million decrease in governmental and \$2.6 million increase in business-type activities, after restatement.
- The liabilities and deferred inflows of the governmental activities of the City exceeded its assets and deferred outflows at the close of the most recent fiscal year by \$316.3 million (net deficit). Alternatively, the assets and deferred outflows of the business-type activities of the City exceeded its liabilities and deferred inflows by \$49.8 million.
- At June 30, 2018, the City's unrestricted net deficit (governmental and business-type activities) totaled \$652.9 million, a \$120 million or 24% decrease from prior year after the GASB 75 restatement. The unrestricted net deficits represent the net unfunded liabilities of the government. Over time, increases and decreases in this account will allow the reader to determine if the City's condition is improving or deteriorating. Restricted net position for governmental and business-type activities increased by a net \$10.6 million to \$96.9 million.
- The City's financial statements include a disclaimer of opinion on the financial statements of the Richmond Housing Authority Enterprise Fund ("RHA"), a blended component unit included in the City's business-type activities, and three discretely presented component units, RHA Properties, RHA Housing Corporation and RHA RAD LLC. As of June 30, 2018, the net position of RHA is \$15.4 million or 31% of the City's business-type activities. Additional information about the disclaimer of opinion can be found in the Independent Auditor's Report.
- The City's General Fund contingency reserve policy increased to the minimum 15% of the General Fund's next year's budgeted appropriations or \$23.3 million and the balance was \$17.5 million at June 30, 2018.
- The Net Pension Liability of \$340.8 million, representing an accounting measure of the City's unfunded pension obligation, increased by \$42.2 million from \$298.6 million. The City reports \$187.7 million in the Other Post-Employment Benefit (OPEB) liability for this fiscal year which is an increase of \$132.2 million from the \$55.5 million obligation reported in the prior year. The increase represents the current year implementation of the GASB Statement No. 75. During fiscal 2018, the City issued \$33.5 million of Wastewater revenue bonds, series 2017A to refund the 2006A bond.
- The City's General Fund revenue and other financing sources (uses) exceeded expenditures by \$214 thousand in fiscal year 2018. This is primarily attributable to tax and service fee revenues in excess of expectations for the year.

- Prior to the restatement, the City's total government-wide net position decreased by \$127 million in fiscal year 2018, a 48% percent decrease, primarily due to the implementation of GASB 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

OVERVIEW OF FINANCIAL STATEMENTS

The City's basic financial statements are comprised of government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and grants, governmental activities, and business-type activities, which are intended to recover all or a significant portion of their costs through user fees and charges. The City's activities include five blended component units which consist of the Richmond Housing Authority, Richmond Joint Powers Financing Authority, Richmond Neighborhood Stabilization Corporation, Richmond Surplus Property Authority and Richmond Parking Authority. Although legally separate, the City is financially accountable for the activities of these entities which are therefore shown as blended as part of the primary government.

RHA Properties, RHA Housing Corporation and RHA RAD LLC are discretely presented component units of the City that are legally separate reporting entities but are important because the City is financially accountable for them.

The government-wide financial statements can be found on pages 20-23 of the financial report.

Fund Financial Statements

Fund Financial statements are designed to report information about the groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – Governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City has 20 governmental funds, of which two are considered major funds for presentation purposes. Each major fund is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. The City's two major funds are the General Fund and the Community Development and Loan Programs Special Revenue Fund. The basic governmental fund financial statements can be found on pages 26-29 of the financial report. Data from the other eighteen governmental funds are combined into a single, aggregated presentation and separately on pages 174-187 of the financial report.

Proprietary Funds – Proprietary funds of the City are two types: (1) enterprise funds; and (2) internal service funds. The City maintains six enterprise funds that provide the same type of information as the government-wide financial statements, only in more detail. The City maintains four internal service funds to account for its vehicle operations, risk management program, police telecommunications and compensated absences. The proprietary fund financial statements can be found on pages 32-34.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of third parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The fiduciary funds for the City consist of Pension Trust Funds, OPEB Plan Trust Fund, Pt. Molate Private-Purpose Trust Fund, Successor Agency to the Richmond Community Redevelopment Agency Private-Purpose Trust Fund and Agency Funds. The fiduciary funds financial statements for these funds can be found on pages 36-37.

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 39 through 153 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Government-wide Net Position

This Comparative financial information includes the long-term and short-term information about the City's overall financial condition. Below to provide the reader with highlights of changes from the prior year.

| | Governmental Activities | | Business-type Activities | Totals | | |
|--|----------------------------|--------------|-----------------------------|-----------|--------------|--------------|
| | FY2018 | FY2017* | | FY2018 | FY2017* | |
| | | | | | | |
| Assets: | | | | | | |
| Current assets | \$ 172,445 | \$ 155,165 | \$ 44,774 | \$ 23,855 | \$ 217,219 | \$ 179,020 |
| Capital assets | 308,629 | 312,291 | 184,818 | 176,254 | 493,447 | 488,545 |
| Total Assets | 481,074 | 467,456 | 229,592 | 200,109 | 710,666 | 667,565 |
| Deferred Outflows of Resources: | | | | | | |
| Deferred outflows related to pensions | 74,812 | 63,388 | 2,725 | 2,993 | 77,537 | 66,381 |
| Deferred outflows related to OPEB | 6,699 | | 354 | | 7,053 | |
| Deferred charge on refunding | | | 3,928 | 5,094 | 3,928 | 5,094 |
| Total Deferred Outflows of Resources | 81,511 | 63,388 | 7,007 | 8,087 | 88,518 | 71,475 |
| Liabilities: | | | | | | |
| Current liabilities | 74,337 | 81,909 | 21,138 | 20,917 | 95,475 | 102,826 |
| Long-term liabilities | 798,370 | 635,657 | 165,292 | 130,550 | 963,662 | 766,207 |
| Total Liabilities | 872,707 | 717,566 | 186,430 | 151,467 | 1,059,137 | 869,033 |
| Deferred Inflows of Resources: | | | | | | |
| Deferred inflows related to pensions | 4,077 | 7,451 | 236 | 384 | 4,313 | 7,835 |
| Deferred inflows related OPEB | 2,152 | | 114 | | 2,266 | - |
| Total Deferred Inflows of Resources | 6,229 | 7,451 | 350 | 384 | 6,579 | 7,835 |
| Net Position: | | | | | | |
| Net investment in capital assets | 221,336 | 233,619 | 68,213 | 71,000 | 289,549 | 304,619 |
| Restricted | 87,380 | 76,810 | 9,514 | 9,441 | 96,894 | 86,251 |
| Unrestricted | (625,067) | (504,602) | (27,908) | (24,096) | (652,975) | (528,698) |
| Total Net Position (Deficit) | \$ (316,351) | \$ (194,173) | \$ 49,819 | \$ 56,345 | \$ (266,532) | \$ (137,828) |

*Not restated for the implementation of GASB 75.

Government-wide Activities

The following table indicates the changes in net position for governmental and business-type activities:

| | Governmental Activities | | Business-type Activities | | Totals | |
|---|----------------------------|--------------|-----------------------------|-----------|--------------|--------------|
| | FY2018 | FY2017* | FY2018 | FY2017* | FY2018 | FY2017* |
| Revenues: | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 36,688 | \$ 31,140 | \$ 38,656 | \$ 37,890 | \$ 75,344 | \$ 69,030 |
| Operating grants/contributions | 20,557 | 16,083 | 26,099 | 22,637 | 46,656 | 38,720 |
| Capital grants/contributions | 10,471 | 14,009 | 1,155 | 970 | 11,626 | 14,979 |
| General revenues: | | | | | | |
| Property taxes-current collections | 59,442 | 56,589 | | | 59,442 | 56,589 |
| Sales taxes | 44,475 | 41,620 | | | 44,475 | 41,620 |
| Utility user taxes | 46,080 | 44,966 | | | 46,080 | 44,966 |
| Documentary transfer taxes | 6,486 | 7,453 | | | 6,486 | 7,453 |
| Other taxes | 6,145 | 5,329 | | | 6,145 | 5,329 |
| Unrestricted Intergovernmental | 59 | 49 | | | 59 | 49 |
| Use of money and property | 7,001 | 12,230 | 3,431 | 3,549 | 10,432 | 15,779 |
| Pension stabilization revenue | | 886 | | | - | 886 |
| Gain on sale of capital assets | 39 | 65 | | | 39 | 65 |
| Other | 4,196 | 5,139 | | | 4,196 | 5,139 |
| Total revenues | 241,639 | 235,558 | 69,341 | 65,046 | 310,980 | 300,604 |
| Expenses: | | | | | | |
| General government | 45,716 | 34,851 | | | 45,716 | 34,851 |
| Public safety | 114,932 | 104,919 | | | 114,932 | 104,919 |
| Public works | 48,617 | 41,558 | | | 48,617 | 41,558 |
| Community development | 4,589 | 3,290 | | | 4,589 | 3,290 |
| Cultural & recreation | 14,281 | 10,997 | | | 14,281 | 10,997 |
| Housing & redevelopment | 3,442 | 7,449 | | | 3,442 | 7,449 |
| Interest and fiscal charges | 16,128 | 16,388 | | | 16,128 | 16,388 |
| Richmond Housing Authority | | | 30,979 | 26,242 | 30,979 | 26,242 |
| Port of Richmond | | | 10,258 | 10,102 | 10,258 | 10,102 |
| Richmond Marina | | | 327 | 231 | 327 | 231 |
| Municipal Sewer | | | 21,696 | 17,721 | 21,696 | 17,721 |
| Storm Sewer | | | 1,662 | 2,321 | 1,662 | 2,321 |
| Cable TV | | | 1,697 | 1,028 | 1,697 | 1,028 |
| Total expenses | 247,705 | 219,452 | 66,619 | 57,645 | 314,324 | 277,097 |
| Excess (Deficiency) of Revenues | | | | | | |
| Over (Under) Expenses | (6,066) | 16,106 | 2,722 | 7,401 | (3,344) | 23,507 |
| Transfers | 87 | | (87) | | | |
| Special items | 1,208 | | | | 1,208 | |
| Changes in Net Position | (4,771) | 16,106 | 2,635 | 7,314 | (2,136) | 23,507 |
| Net position (deficit) at beginning of year (July 1, 2017 restated) | (311,580) | (210,366) | 47,184 | 49,031 | (264,396) | (161,335) |
| Net position (deficit) at end of year | \$ (316,351) | \$ (194,173) | \$ 49,819 | \$ 56,345 | \$ (266,532) | \$ (137,828) |

* Not restated for the implementation of GASB 75.

Governmental Activities

Governmental activities decreased the City’s net position by \$4.7 after the restatement for the implementation of GASB 75. Total expenses of \$247.7 million exceeded revenue of \$242.6 million by \$5.1 million. Revenues increased \$7 million or 3% primarily due to increases in property taxes associated with an increase in assessed valuations, utility users taxes, documentary transfer taxes, sales taxes, business license fees and various grants. Expenses increased \$28 million or 13% from prior year primarily due to decreases in public safety, public works, community development and long-term debt expenses that outweighed the increases in general government and housing and redevelopment expenses.

The decrease in the net position is primarily due to reporting of net unfunded liability of the City’s pension and Other Postemployment Benefits (OPEB) plans in the basic financial statements.

Business Type Activities

Business-type activities increased the City’s net position by \$2.6 million. Key factors contributing to the decrease in business-type activities are as follows:

- The Municipal Sewer fund reported operating income of approximately \$8.1 million, there were \$3.9 million of non-operating expenses the majority of which represented interest and swap expenses incurred on various Wastewater Debt issues, offset by \$798 thousand in federal subsidies received to reduce interest costs associated with Richmond Wastewater Revenue Bonds, Series 2010B, resulting in a \$4.8 million change in net position.
- The Richmond Housing Authority’s (“RHA”) net position decreased by \$2.8 million. RHA’s operating loss of \$29.2 million increased \$6.1 million, or 26.2% from prior year due to an approximate \$5.5 million increase in Housing Assistance and restated beginning balance.
- Other Enterprise funds had a combined \$526 thousand increase in net position. The majority of the increase, \$304 thousand, is attributed to the decrease in in salaries and benefits under the Port of Richmond.

Net Program (Expenses) Revenues

Comparisons of the cost of services by function for the City’s government-wide activities are shown in the preceding tables, along with the revenues used to cover the net expenses.

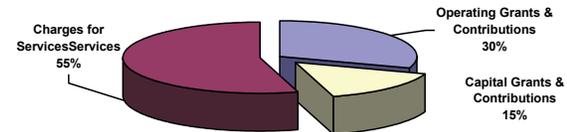
The following table details the net program costs for each of the governmental activities functions:

| Functions | Expenses and Program Revenues | | Net (Expenses) Revenues |
|----------------------------|-------------------------------|----------------------|-------------------------|
| | Expenses | Revenues | |
| General government | \$ 45,715,329 | \$ 17,740,519 | \$ (27,974,810) |
| Public safety | 114,932,219 | 10,015,021 | (104,917,198) |
| Public works | 48,617,290 | 20,404,606 | (28,212,684) |
| Community development | 4,589,328 | 14,219,090 | 9,629,762 |
| Cultural and recreational | 14,280,985 | 2,381,728 | (11,899,257) |
| Housing and redevelopment | 3,442,239 | 2,955,392 | (486,847) |
| Interest on long-term debt | 16,127,479 | - | (16,127,479) |
| Total | \$ 247,704,869 | \$ 67,716,356 | \$ (179,988,513) |

Total governmental activities expenses of \$247.7 million were offset by \$67.7 million in program revenues in fiscal year 2018. These expenses do not include capital outlays, which are reflected in the City’s capital assets. Program revenues are derived directly from the program itself or from parties outside the reporting government’s taxpayers or citizenry. They reduce the net cost of the function to be financed from the government’s general revenues. During the fiscal year, the net costs funded by the City’s general revenues were \$179.9 million.

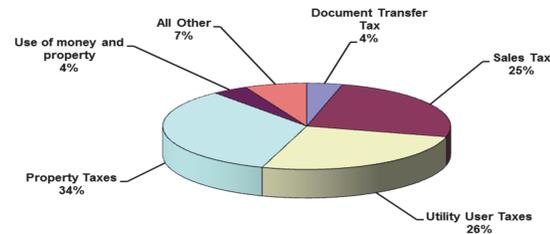
As reflected in the pie chart below, 55% of the governmental program revenues came from Charges for Services, which includes licenses and permits and fees, fines, forfeitures and penalties, and several other revenues. The remaining 45% percent of governmental program revenues come from Operating Grants and Capital Grants Contributions which include restricted revenues such as Gas Tax, Transportation and Sales Tax, and Federal/State Grants.

Program Revenues by Source
Governmental Activities



General revenues are all other revenues not categorized as program revenues and include property taxes, sales taxes, utility users’ tax, documentary transfer taxes, investment earnings, grants and contributions not related to specific programs and other miscellaneous general revenues. Total general revenues from governmental activities were \$174.0 million in fiscal year 2018. The three largest components of general revenues received were Property Taxes-current collections of \$59.4 million, Utility User Taxes of \$46 million and Sales Taxes of \$44.4 million. The following graph shows the City’s general revenues by source.

General Revenues by Source
Governmental Activities

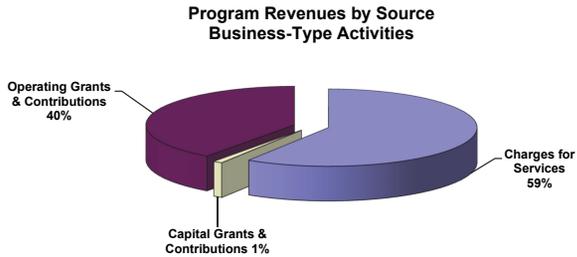


The following table details net program costs for business-type activities:

| Expenses and Program Revenues Business-type Activities | | | |
|---|---------------|------------------|-------------------------|
| Business-type Activities | Expenses | Program Revenues | Net (Expenses) Revenues |
| Richmond Housing Authority | \$ 30,978,813 | \$ 28,197,546 | \$ (2,781,267) |
| Port of Richmond | 10,257,553 | 10,580,246 | 322,693 |
| Richmond Marina | 327,442 | 537,438 | 209,996 |
| Municipal Sewer | 21,696,370 | 23,244,632 | 1,548,262 |
| Storm Sewer | 1,661,808 | 2,068,110 | 406,302 |
| Cable TV | 1,697,155 | 1,281,952 | (415,203) |
| Total | \$ 66,619,141 | \$ 65,909,924 | \$ (709,217) |

Business-type activities expenses exceeded revenues by \$709 thousand, as the Richmond Housing Authority and Cable TV were not able to generate enough user fees sufficient to cover operating costs by \$3.2 million.

As reflected in the pie chart below, 59% of the business-type program revenues came from Charges for Services and the remaining 41% were derived from Operating and Capital Grants.



FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financial capacity.

At the end of the fiscal year, the City's governmental funds reported total fund balances of \$90.8 million, an increase of \$10.8 million, or 13% from prior year. Financial highlights for the City's major funds are discussed below:

General Fund The General Fund is the primary operating fund of the City. It is used to report the financial results of the daily operations of the City. The major revenue sources are utility users' tax, sales tax and property taxes. The major expenditures are salaries and administrative expenses. The City's general fund revenues and expenditures grew by \$2.2 million or 1% and \$5.5 million or 4%, respectively. The increase in revenues is primarily due to the continuing growth in the City's assessed valuation of properties within the City as well as increases various taxes. The increase in expenditures is primary due to a contribution of \$3.2 million to the City's OPEB Trust, in accordance to the City's OPEB funding policy.

At the end of the current fiscal year, the total fund balance increased by \$214 thousand from the prior year to \$35.6 million. General Fund reported an unassigned fund balance of \$17.6 million, a decrease of \$2.1 million from prior year, of which \$17.5 million represents the amount the City has set aside for contingency.

Community Development and Loan Programs This fund was established to account for the receipt of Community Development Block Grant, HOME Investment Partnership Program and Neighborhood Stabilization Program grant monies and the use of the grants. In conjunction with the dissolution of the Redevelopment Agency, this fund also accounts for the low and moderate income housing activities of the City as Housing Successor to the former Redevelopment Agency's low and moderate income housing activities. As of June 30, 2018, fund balance is \$25 million which represents a \$702 thousand increase from prior year.

Proprietary Funds:

The City's proprietary funds are enterprise and internal service funds. Proprietary funds provide the same type of information found in the government-wide financial statements but in more detail.

The City's major enterprise funds are the Richmond Housing Authority, Port of Richmond, and Municipal Sewer.

Richmond Housing Authority The Richmond Housing Authority ("RHA") was established to administer funds provided by the Department of Housing and Urban Development (HUD) to assist low-income families in obtaining decent, safe and sanitary housing. RHA'S net position declined \$2.8 million to \$15.4 million at June 30, 2018. Of the \$15.4 million, \$17.5 million is invested in capital assets, net of related debt and \$2.1 million is unrestricted negative.

The Port of Richmond The Port of Richmond ("Port") is a public enterprise established by the City and is administered as a department of the City. Operations include the marine terminal facilities and commercial property rentals. The Port's net position increased by \$375 thousand to \$6.5 million. The increase is partially attributed to the reduction of dredging and oil spill maintenance expenses.

Municipal Sewer Fund This fund is used to account for a variety of sewer service-related revenues and expenses. Municipal Sewer's net position increased \$4.8 million to \$31.3 million at June 30, 2018.

GENERAL FUND BUDGETARY HIGHLIGHTS

The adopted budget, excluding transfers, bond premium and proceeds from sale of property, reflected \$154.1 million in estimated revenues and \$154.7 million in appropriations.

Budget adjustments reflect extensive analysis and updates arising from the Mid-Year Revenue and Expenditure Review, and Council approved amendments that occurred during the fiscal year.

The final amended budget included a \$1.2 million increase in estimated revenue and a \$642 thousand increase in appropriations. Actual revenues of \$157.1 million were \$1.8 million more than adjusted operating revenue budget, a variance of 1.1%. Key elements of the variances in revenues are discussed as follows:

Property Taxes totaled \$39.0 million which is \$600 thousand more than expected. The increase stems from increases in Residual Redevelopment Property Tax (RRPTF) after Recognized Obligation Payments Schedule (ROPS) or, in other words, more than expected Successor Agency Residual and Pass-through revenue.

Utility Users Tax (UUT) totaled \$46.0 million which was \$548 thousand less than expected. The bulk of the decrease was in gas and electricity UUT and prepaid wireless UUT which is collected by the State.

Sales Taxes totaled \$44.5 million which was \$1.6 million more than budgeted. This corresponded to increases in the regular Sales Tax and proportional increases in both half cent Sales Tax measures. More directly, we experienced Sales Tax growth for most sectors in the City including the business to business category and increased collections from internet sales.

Licenses, Permits and Fees totaled \$3.8 million which was \$1 million less than budgeted. The bulk of the decrease stemmed from the collection of Business License Tax. The previous year saw a significant increase due to the collective efforts from the Business License Division, Code Enforcement, Rent Control and MuniServices. It led to payments from new customers that included, in many cases, past due amounts up to three years back. The majority of the new businesses were residential rental properties. The subsequent year, these businesses just paid the yearly flat rate. The budget did not reflect this expected decrease.

The final adjusted appropriations were \$155.3 million, an increase of \$642 thousand from the original adopted budget appropriation of \$154.7 million. The adopted budget appropriation was increased mainly due to mid-year adjustments. This included payments to the Department of Toxic Substances Control (DTSC) for various sites; and transfers to non-general funds to cover annual required contributions to pension plans, a rental lease, and critical capital improvement repairs.

An additional \$1.6 million was allocated to the compensated absences fund to clear the negative cash position. Actual operating expenditures of \$156.8 million were \$1.4 million more than final budget appropriations. The overage was primarily due to the transfer of \$3.2 million to the OPEB trust to comply with the City's OPEB policy.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018 amounted to \$493.4 million, net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, machinery and equipment, infrastructure and construction in progress is illustrated below:

Capital Assets by Type

| | Governmental activities | | Business-type activities | | Total | |
|-----------------------------|-------------------------|-----------------------|--------------------------|-----------------------|-----------------------|-----------------------|
| | 2018 | 2017 | 2018 | 2017 | 2018 | 2017 |
| Land | \$ 29,424,667 | \$ 29,403,573 | \$ 7,195,986 | \$ 7,195,986 | \$ 36,620,653 | \$ 36,599,559 |
| Construction in Progress | 17,034,198 | 68,938,598 | 28,401,520 | 32,139,210 | 45,435,718 | 101,077,808 |
| Building and improvements | 115,156,850 | 117,248,923 | 26,903,695 | 29,316,426 | 142,060,545 | 146,565,349 |
| Machinery and equipment | 8,804,933 | 9,567,529 | 3,531,105 | 4,304,447 | 12,336,038 | 13,871,976 |
| Infrastructure | 138,209,556 | 87,132,729 | 118,785,856 | 103,297,903 | 256,995,412 | 190,430,632 |
| Total Capital assets | \$ 308,630,204 | \$ 312,291,352 | \$ 184,818,162 | \$ 176,253,972 | \$ 493,448,366 | \$ 488,545,324 |

The City's infrastructure assets are recorded at historical cost in the government-wide financial statements.

The most significant additions to capital assets were construction in progress primarily consisting of \$16.4 million of Wastewater Treatment plant improvements included in the City's business-type activities.

Additional information about the City's capital assets can be found in Note 6 on pages 66 through 68 in the financial statements.

Debt Administration:

Long Term Debt – The City's total debt outstanding at June 30, 2018 increased \$23.2 million from \$397.5 million to \$420.7 million. The \$23.2 million increase is due to the City issuing \$33.5 of Wastewater Revenue Bonds, offset by current year retirements.

**Outstanding Debt
June 30**

| | Governmental Activities | | Business-type Activities | | Total | |
|--------------------------|-------------------------|----------------|--------------------------|----------------|----------------|----------------|
| | 2018 | 2017 | 2018 | 2017 | 2018 | 2017 |
| Revenue bonds | | | \$ 111,698,772 | \$ 82,313,447 | \$ 111,698,772 | \$ 82,313,447 |
| Lease revenue bonds | \$ 111,241,920 | \$ 113,275,266 | 33,587,707 | 36,588,791 | 144,829,627 | 149,864,057 |
| Pension obligation bonds | 150,445,289 | 153,058,033 | | | 150,445,289 | 153,058,033 |
| Total bonds payable | 261,687,209 | 266,333,299 | 145,286,479 | 118,902,238 | 406,973,688 | 385,235,537 |
| Loans payable | 1,844,775 | 1,993,820 | 3,316,308 | 3,401,553 | 5,161,083 | 5,395,373 |
| Capital leases | 8,650,840 | 6,872,843 | | - | 8,650,840 | 6,872,843 |
| Total outstanding debt | \$ 272,182,824 | \$ 275,199,962 | \$ 148,602,787 | \$ 122,303,791 | \$ 420,785,611 | \$ 397,503,753 |

The City does not have any general obligation bonds as of June 30, 2018.

The City's issuer credit rating from S&P was BBB+ as of June 30, 2017. On December 4, 2017, the City received an updated issuer credit rating from S&P upgrading the previous BBB+ issuer credit rating to an A- issuer credit rating.

For more detailed information on the City's long-term debt see Note 7 on pages 69-93.

Economic Factors, Next Year's Budget and Inflation Rates

The City's economic base continues to grow after years of recession. Property values assessed by the County as of January 1, 2018 have increased by 8.13% over the prior year. Additionally, Residual Redevelopment Property Tax (RPTF) after Recognized Obligation Payments Schedule (ROPS) payments have gone from \$600 thousand in FY2015-16 to \$2.5 million in FY2016-17, and finally to over \$4 million in FY2017-18. Sales Tax is expected to increase by 4.3% in FY2018-19 as compared to the previous year. As of June 30, 2017, unemployment in Richmond stands at 4.8%, improved from 5.4% a year ago.

The City of Richmond is in contact with Terminal One Development, LLC to sell an approximately 10-acre site for development purposes at a price of \$10 million. The developer has paid the City \$500,000 in a non-refundable deposit, with the balance of \$9.5 million due following granting of all entitlements and close of escrow. Following City Council certification of the environmental impact report (EIR) for the project in July 2016, a lawsuit was filed that challenged certification of the EIR. A settlement was reached by all parties to this lawsuit in November 2016 which allows the project entitlement process to proceed. Close of escrow on the real estate sale by the City to Terminal One Development, LLC, including the transfer of the \$9.5 million balance due from the developer to the City, is anticipated by June 30, 2019.

The City continues to closely monitor revenue and expenditures through monthly variance reports to assure adherence to budget controls. Simultaneously, position control is strictly enforced, ensuring that any employee hired is moving into a funded position. The City continues to work with Public Financial Management Group (PFM) through the National Resource Network on budget and financial planning. For the upcoming fiscal year, PFM will be working with the City to align the budget forecast with City Council priorities, review the City's organizational structure, and provide recommended actions for fiscal sustainability. This will include planning and addressing pension and Other Post-Employment Benefits (OPEB) funding. Additionally, the City continues to analyze the structural integrity of all funds and identify additional cost reductions and efficiencies.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all of its citizens, taxpayers, customers, investors and creditors. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Richmond, Finance Department, 450 Civic Center Plaza, Richmond, CA 94804. Alternatively, you may send your inquiries via e-mail to Finance@ci.richmond.ca.us.

**CITY OF RICHMOND
JUNE 30, 2018**

**STATEMENT OF NET POSITION AND
STATEMENT OF ACTIVITIES**

The purpose of the Statement of Net Position and the Statement of Activities is to summarize the entire City's financial activities and financial position.

The Statement of Net Position reports the difference between the City's total assets and deferred outflows of resources and the City's total liabilities and deferred inflows of resources, including all the City's capital assets and all its long-term debt. The Statement of Net Position focuses the reader on the composition of the City's net position, by subtracting total liabilities and deferred inflows of resources from total assets and deferred outflows of resources and summarizes the financial position of all the City's Governmental Activities in a single column, and the financial position of all the City's Business-Type Activities in a single column; these columns are followed by a Total column that presents the financial position of the entire City.

The City's Governmental Activities include the activities of its General Fund, along with all its Special Revenue, Capital Projects and Debt Service Funds. Since the City's Internal Service Funds primarily service these Funds, their activities are consolidated with Governmental Activities, after eliminating inter-fund transactions and balances. The City's Business Type Activities include all its Enterprise Fund activities and any portion of the Internal Service Fund balances that service Enterprise Funds. Fiduciary activity is excluded.

The Statement of Activities reports increases and decreases in the City's net position. It is also prepared on the full accrual basis, which means it includes all the City's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, deferred outflows/inflows of resources, available revenues and measurable expenditures.

Both these Statements include the financial activities of the City, Richmond Joint Powers Finance Authority, City of Richmond Housing Authority, Richmond Neighborhood Stabilization Corporation and Richmond Surplus Property Authority, which are legally separate but are component units of the City because they are controlled by the City, which is financially accountable for the activities of these entities. The balances and the activities of the discretely presented component units of the RHA Properties, RHA Housing Corporation and RHA RAD LLC are included in these Statements as separate columns.

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CITY OF RICHMOND
STATEMENT OF NET POSITION
JUNE 30, 2018

| | Primary Government | | | Component Units | | |
|--|----------------------------|-----------------------------|------------------------|-------------------|-------------------------------|---------------------|
| | Governmental Activities | Business-Type Activities | Total | RHA Properties | RHA Housing Corporation | RHA RAD LLC |
| ASSETS | | | | | | |
| Cash and investments (Note 3) | \$64,436,288 | \$24,295,934 | \$88,732,222 | | \$1,239 | |
| Restricted cash and investments (Note 3) | 14,202,232 | 28,070,292 | 42,272,524 | | | |
| Receivables: | | | | | | |
| Accounts, net | 13,395,605 | 6,640,784 | 20,036,389 | | | |
| Interest | 177,303 | 47,010 | 224,313 | | | |
| Grants | 6,563,543 | 686,284 | 7,249,827 | | | |
| Due from developer (Note 16E) | | 11,221,743 | 11,221,743 | | | |
| Loans (Notes 5 and 16J) | 46,762,555 | | 46,762,555 | | | |
| Internal balances (Note 4D) | 26,206,756 | (26,206,756) | | | | \$14,510,000 |
| Property held for resale (Note 2I) | 78,016 | | 78,016 | | | |
| Prepays, supplies, and other assets (Note 2C) | 622,329 | 18,609 | 640,938 | | | |
| Capital assets (Note 6): | | | | | | |
| Nondepreciable | 46,458,865 | 35,597,506 | 82,056,371 | | | |
| Depreciable, net | 262,171,339 | 149,220,656 | 411,391,995 | | | |
| Total Assets | <u>481,074,831</u> | <u>229,592,062</u> | <u>710,666,893</u> | | <u>1,239</u> | <u>14,510,000</u> |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | | |
| Deferred outflows related to pensions (Notes 10 and 11) | 74,812,578 | 2,725,036 | 77,537,614 | | | |
| Deferred outflows related to OPEB (Note 12) | 6,699,027 | 354,808 | 7,053,835 | | | |
| Deferred charge on refunding (Note 2H) | — | 3,928,020 | 3,928,020 | | | |
| Total Deferred Outflows of Resources | <u>81,511,605</u> | <u>7,007,864</u> | <u>88,519,469</u> | | | |
| LIABILITIES | | | | | | |
| Accounts payable and accrued liabilities | 7,460,870 | 4,009,620 | 11,470,490 | | 34,138 | |
| Interest payable | 3,054,646 | 3,448,737 | 6,503,383 | | | |
| Refundable deposits | 1,140,519 | 344,775 | 1,485,294 | | | |
| Unearned revenue (Note 8) | 8,468,834 | 640,029 | 9,108,863 | | | |
| Derivative instrument at fair value - liability (Note 7) | 22,939,800 | 6,744,600 | 29,684,400 | | | |
| Compensated absences (Note 2D): | | | | | | |
| Due within one year | 7,409,289 | 156,307 | 7,565,596 | | | |
| Due in more than one year | 5,987,720 | 316,759 | 6,304,479 | | | |
| Claims liabilities (Note 14): | | | | | | |
| Due within one year | 11,120,445 | | 11,120,445 | | | |
| Due in more than one year | 26,587,129 | | 26,587,129 | | | |
| Long-term debt (Note 7): | | | | | | |
| Due within one year | 12,742,999 | 5,794,081 | 18,537,080 | | | |
| Due in more than one year | 259,439,825 | 142,808,706 | 402,248,531 | | | |
| Net pension liability (Notes 10 and 11): | | | | | | |
| Due in more than one year | 328,055,449 | 12,723,222 | 340,778,671 | | | |
| Net OPEB liability (Note 12): | | | | | | |
| Due in more than one year | 178,300,179 | 9,443,508 | 187,743,687 | | | |
| Total Liabilities | <u>872,707,704</u> | <u>186,430,344</u> | <u>1,059,138,048</u> | | <u>34,138</u> | |
| DEFERRED INFLOWS OF RESOURCES | | | | | | |
| Deferred inflows related to pensions (Notes 10 and 11) | 4,077,558 | 236,375 | 4,313,933 | | | |
| Deferred inflows related to OPEB (Note 12) | 2,151,737 | 113,966 | 2,265,703 | | | |
| Total Deferred Inflows of Resources | <u>6,229,295</u> | <u>350,341</u> | <u>6,579,636</u> | | | |
| NET POSITION (Note 9) | | | | | | |
| Net investment in capital assets | 221,336,363 | 68,213,687 | 289,550,050 | | | |
| Restricted for: | | | | | | |
| Capital projects | 16,313,017 | | 16,313,017 | | | |
| Debt service | 9,844,344 | 9,514,522 | 19,358,866 | | | |
| Housing and redevelopment | 46,880,701 | | 46,880,701 | | | |
| Community development projects | 14,342,301 | | 14,342,301 | | | |
| Total Restricted Net Position | <u>87,380,363</u> | <u>9,514,522</u> | <u>96,894,885</u> | | | |
| Unrestricted (Deficit) | <u>(625,067,289)</u> | <u>(27,908,968)</u> | <u>(652,976,257)</u> | | <u>(32,899)</u> | <u>14,510,000</u> |
| Total Net Position (Deficit) | <u>(\$316,350,563)</u> | <u>(\$49,819,241)</u> | <u>(\$266,531,322)</u> | | <u>(\$32,899)</u> | <u>\$14,510,000</u> |

See accompanying notes to financial statements

CITY OF RICHMOND
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2018

| Functions/Programs | Program Revenues | | | | Net (Expense) Revenue and Changes in Net Position | | | | | | | |
|---|------------------|----------------------|------------------------------------|----------------------------------|---|--------------------------|-----------------|-----------------|-------------------------|-------------|--------------|--|
| | Expenses | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Primary Government | | | Component Units | | | | |
| | | | | | Governmental Activities | Business-type Activities | Total | RHA Properties | RHA Housing Corporation | RHA RAD LLC | | |
| Primary Government: | | | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | | | |
| General government | \$45,715,329 | \$16,838,782 | \$704,145 | \$197,592 | (\$27,974,810) | | (\$27,974,810) | | | | | |
| Public safety | 114,932,219 | 8,147,458 | 1,721,872 | 145,691 | (104,917,198) | | (104,917,198) | | | | | |
| Public works | 48,617,290 | 6,529,172 | 4,217,994 | 9,657,440 | (28,212,684) | | (28,212,684) | | | | | |
| Community development | 4,589,328 | 1,748,222 | 12,470,868 | | 9,629,762 | | 9,629,762 | | | | | |
| Cultural and recreational | 14,280,985 | 1,545,399 | 836,329 | | (11,899,257) | | (11,899,257) | | | | | |
| Housing and redevelopment | 3,442,239 | 1,878,958 | 605,781 | 470,653 | (486,847) | | (486,847) | | | | | |
| Interest on long-term debt | 16,127,479 | | | | (16,127,479) | | (16,127,479) | | | | | |
| Total Governmental Activities | 247,704,869 | 36,687,991 | 20,556,989 | 10,471,376 | (179,988,513) | | (179,988,513) | | | | | |
| Business-type Activities: | | | | | | | | | | | | |
| Richmond Housing Authority | 30,978,813 | 1,740,399 | 26,098,804 | 358,343 | | (\$2,781,267) | (2,781,267) | | | | | |
| Port of Richmond | 10,257,553 | 10,580,246 | | | | 322,693 | 322,693 | | | | | |
| Richmond Marina | 327,442 | 537,438 | | | | 209,996 | 209,996 | | | | | |
| Municipal Sewer | 21,696,370 | 22,447,439 | | 797,193 | | 1,548,262 | 1,548,262 | | | | | |
| Storm Sewer | 1,661,808 | 2,068,110 | | | | 406,302 | 406,302 | | | | | |
| Cable TV | 1,697,155 | 1,281,952 | | | | (415,203) | (415,203) | | | | | |
| Total Business-type Activities | 66,619,141 | 38,655,584 | 26,098,804 | 1,155,536 | | (709,217) | (709,217) | | | | | |
| Total Primary Government | \$314,324,010 | \$75,343,575 | \$46,655,793 | \$11,626,912 | (179,988,513) | (709,217) | (180,697,730) | | | | | |
| Component Units: | | | | | | | | | | | | |
| RHA Properties | | | | | | | | | | | | |
| RHA Housing Corporation | | | | | | | | | | | | |
| RHA RAD LLC | | | | | | | | | | | | |
| General revenues: | | | | | | | | | | | | |
| Taxes: | | | | | | | | | | | | |
| Property taxes-current collections | | | | | 59,441,796 | | 59,441,796 | | | | | |
| Sales taxes | | | | | 44,474,973 | | 44,474,973 | | | | | |
| Utility user taxes | | | | | 46,079,755 | | 46,079,755 | | | | | |
| Documentary transfer taxes | | | | | 6,486,347 | | 6,486,347 | | | | | |
| Other taxes | | | | | 6,144,968 | | 6,144,968 | | | | | |
| Unrestricted intergovernmental | | | | | 58,842 | | 58,842 | | | | | |
| Use of money and property | | | | | 7,000,785 | 3,431,293 | 10,432,078 | | | | | |
| Gain from sale of capital assets | | | | | 39,226 | | 39,226 | | | | | |
| Other | | | | | 4,195,794 | | 4,195,794 | | | | | |
| Transfers, net (Note 4) | | | | | 86,778 | (86,778) | | | | | | |
| Special Item (Note 5): | | | | | | | | | | | | |
| Transfer of loans to housing successor | | | | | 1,208,259 | | 1,208,259 | | | | | |
| Total general revenues, transfers and special item | | | | | 175,217,523 | 3,344,515 | 178,562,038 | | | | | |
| Change in Net Position | | | | | (4,770,990) | 2,635,298 | (2,135,692) | | | | | |
| Net Position (Deficit)-Beginning, As Restated (Note 9E) | | | | | (311,579,573) | 47,183,943 | (264,395,630) | | (\$32,899) | | \$14,510,000 | |
| Net Position (Deficit)-Ending | | | | | (\$316,350,563) | \$49,819,241 | (\$266,531,322) | | (\$32,899) | | \$14,510,000 | |

See accompanying notes to financial statements

**CITY OF RICHMOND
JUNE 30, 2018**

FUND FINANCIAL STATEMENTS

Major funds are defined generally as having significant activities or balances in the current year.

The funds described below were determined to be Major Funds by the City in fiscal 2018. Individual non-major funds may be found in the Supplemental section.

MAJOR GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund is used for all the general revenues of the City not specifically levied or collected for other City funds and the related expenditures. The General Fund accounts for all financial resources of a governmental unit which are not accounted for in another fund.

COMMUNITY DEVELOPMENT AND LOAN PROGRAMS FUND

The Community Development and Loan Programs Special Revenue Fund accounts for the receipt of Community Development Block Grant, HOME Investment Partnership Program, and Neighborhood Stabilization Program grant monies and the use of the grants. The Fund also accounts for the low and moderate income housing activities of the City as Housing Successor to the former Redevelopment Agency. Related to the grant disallowed costs discussed in Notes 5 and 16D, the City purchased certain loans that had previously been funded with Community Development Block Grant and HOME funds. The grants and loan programs are to be used to provide, within the City of Richmond, new affordable housing, improve existing housing conditions, assist homeless and disabled with housing, and to expand economic opportunities in business, and employment for low and moderate income residents.

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CITY OF RICHMOND
GOVERNMENTAL FUNDS
BALANCE SHEET
JUNE 30, 2018

| | General | Community Development and Loan Programs | Other Governmental Funds | Total Governmental Funds |
|---|---------------------|--|--------------------------------|--------------------------------|
| ASSETS | | | | |
| Cash and investments (Note 3) | \$15,413,405 | | \$26,915,335 | \$42,328,740 |
| Restricted cash and investments (Note 3) | | \$1,865,324 | 11,106,177 | 12,971,501 |
| Receivables: | | | | |
| Accounts, net | 10,233,844 | 25,331 | 2,986,445 | 13,245,620 |
| Interest | 43,082 | 5,645 | 51,828 | 100,555 |
| Grants | 25,500 | 333,941 | 6,204,102 | 6,563,543 |
| Loans (Note 5) | 1,212,042 | 44,621,500 | 779,013 | 46,612,555 |
| Property held for resale (Note 2I) | | 78,016 | | 78,016 |
| Advances to other funds (Note 4B) | 16,133,282 | 174,067 | | 16,307,349 |
| Prepays, supplies and other assets | 622,329 | | | 622,329 |
| Total Assets | \$43,683,484 | \$47,103,824 | \$48,042,900 | \$138,830,208 |
| LIABILITIES | | | | |
| Accounts payable and accrued liabilities | \$2,834,949 | \$837,608 | \$3,500,889 | \$7,173,446 |
| Refundable deposits | 585,645 | | 554,874 | 1,140,519 |
| Due to other funds (Note 4A) | | 340,111 | 6,588,191 | 6,928,302 |
| Unearned revenue (Note 8) | 4,073,857 | | 3,611,157 | 7,685,014 |
| Total Liabilities | 7,494,451 | 1,177,719 | 14,255,111 | 22,927,281 |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Unavailable revenue (Note 8) | 558,110 | 20,861,912 | 3,622,504 | 25,042,526 |
| FUND BALANCES (Note 9) | | | | |
| Nonspendable | 17,967,653 | | | 17,967,653 |
| Restricted | | 25,064,193 | 39,061,160 | 64,125,353 |
| Assigned | 72,506 | | 43,906 | 116,412 |
| Unassigned | 17,590,764 | | (8,939,781) | 8,650,983 |
| Total Fund Balances | 35,630,923 | 25,064,193 | 30,165,285 | 90,860,401 |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | \$43,683,484 | \$47,103,824 | \$48,042,900 | \$138,830,208 |

See accompanying notes to financial statements

CITY OF RICHMOND
Reconciliation of the
GOVERNMENTAL FUNDS -- BALANCE SHEET
with the
STATEMENT OF NET POSITION
JUNE 30, 2018

Total fund balances reported on the governmental funds balance sheet \$90,860,401

Amounts reported for Governmental Activities in the Statement of Net Position are different from those reported in the Governmental Funds above because of the following:

CAPITAL ASSETS

Capital assets used in Governmental Activities are not current assets or financial resources and therefore are not reported in the Governmental Funds. 308,630,204

ALLOCATION OF INTERNAL SERVICE FUND NET POSITION

Internal service funds are not governmental funds. However, they are used by management to charge the costs of certain activities, such as insurance and central services and maintenance to individual governmental funds. The net current position of the Internal Service Funds are therefore included in Governmental Activities in the following line items in the Statement of Net Position.

| | |
|--|--------------|
| Cash and investments | 22,107,548 |
| Restricted cash and investments | 1,230,731 |
| Accounts receivable | 149,985 |
| Interest receivable | 76,748 |
| Loans receivable | 150,000 |
| Due from other funds | 14,467,306 |
| Advances to other funds | 2,360,403 |
| Accounts payable, accrued liabilities and interest payable | (299,989) |
| Compensated absences | (232,076) |
| Unearned revenue | (783,820) |
| Claims payable | (37,707,574) |

ACCRUAL OF NON-CURRENT REVENUES AND EXPENSES

Revenues which are unavailable on the Fund Balance Sheets because they are not available currently are taken into revenue in the Statement of Activities. 25,042,526

LONG TERM ASSETS AND LIABILITIES

The assets and liabilities below are not due and payable in the current period and therefore are not reported in the Funds:

| | |
|---|---------------|
| Interest payable | (3,042,081) |
| Long-term debt | (272,182,824) |
| Derivative instrument at fair value - liability | (22,939,800) |
| Net pension liability and deferred outflows/inflows related to pensions | (257,320,429) |
| Net OPEB liability and deferred outflows/inflows related to OPEB | (173,752,889) |
| Governmental activities portion of compensated absences | (13,164,933) |

NET POSITION OF GOVERNMENTAL ACTIVITIES

(\$316,350,563)

See accompanying notes to financial statements

CITY OF RICHMOND
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2018

| | General | Community Development and Loan Programs | Other Governmental Funds | Total Governmental Funds |
|--|---------------------|--|--------------------------------|--------------------------------|
| REVENUES | | | | |
| Property taxes | \$38,961,021 | | \$22,002,168 | \$60,963,189 |
| Sales taxes | 44,474,973 | | | 44,474,973 |
| Utility user taxes | 46,079,755 | | | 46,079,755 |
| Other taxes | 12,413,127 | | | 12,413,127 |
| Licenses, permits and fees | 3,802,576 | \$1,697,222 | 16,053,085 | 21,552,883 |
| Fines, forfeitures and penalties | 981,984 | | 19,943 | 1,001,927 |
| Use of money and property | 189,599 | 282,805 | 274,121 | 746,525 |
| Intergovernmental | 1,102,944 | 341,491 | 18,693,158 | 20,137,593 |
| Private grants | | | 9,000,000 | 9,000,000 |
| Charges for services | 7,823,287 | | 9,221,914 | 17,045,201 |
| Pension stabilization revenue | | | | |
| Rent | 849,640 | | 3,300 | 852,940 |
| Other | 414,525 | 2,062,661 | 1,941,593 | 4,418,779 |
| Total Revenues | 157,093,431 | 4,384,179 | 77,209,282 | 238,686,892 |
| EXPENDITURES | | | | |
| Current: | | | | |
| General government | 28,402,147 | | 15,607,109 | 44,009,256 |
| Public safety | 93,646,193 | | 2,899,842 | 96,546,035 |
| Public works | 22,805,801 | | 12,210,694 | 35,016,495 |
| Community development | | 3,604,538 | 4,453,100 | 8,057,638 |
| Cultural and recreational | 10,734,162 | | 613,274 | 11,347,436 |
| Housing and redevelopment | | 764,390 | 1,178,247 | 1,942,637 |
| Capital outlay | 127,246 | 265,715 | 9,607,634 | 10,000,595 |
| Debt service: | | | | |
| Principal | 814,494 | | 10,218,439 | 11,032,933 |
| Interest and fiscal charges | 256,830 | | 10,528,512 | 10,785,342 |
| Total Expenditures | 156,786,873 | 4,634,643 | 67,316,851 | 228,738,367 |
| EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES | 306,558 | (250,464) | 9,892,431 | 9,948,525 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Proceeds from sale of property | 39,226 | | | 39,226 |
| Transfers in (Note 4C) | 6,035,115 | | 8,437,049 | 14,472,164 |
| Transfers (out) (Note 4C) | (6,166,866) | (255,762) | (8,446,278) | (14,868,906) |
| Total Other Financing Sources (Uses) | (92,525) | (255,762) | (9,229) | (357,516) |
| NET CHANGE IN FUND BALANCES BEFORE SPECIAL ITEM | 214,033 | (506,226) | 9,883,202 | 9,591,009 |
| SPECIAL ITEM (Note 5): | | | | |
| Transfer of loans to housing successor | | 1,208,259 | | 1,208,259 |
| Total Special Item | | 1,208,259 | | 1,208,259 |
| NET CHANGE IN FUND BALANCES | 214,033 | 702,033 | 9,883,202 | 10,799,268 |
| BEGINNING FUND BALANCES | 35,416,890 | 24,362,160 | 20,282,083 | 80,061,133 |
| ENDING FUND BALANCES | \$35,630,923 | \$25,064,193 | \$30,165,285 | \$90,860,401 |

See accompanying notes to financial statements

CITY OF RICHMOND
Reconciliation of the
NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS
with the
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2018

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$10,799,268

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

CAPITAL ASSETS TRANSACTIONS

Governmental Funds include capital outlays in departmental expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense. The capital outlay expenditures are therefore added back to fund balance 11,546,818
 Depreciation expense is deducted from the fund balance
 (Depreciation expense is net of internal service fund depreciation of \$1,156,716 which has already been allocated to serviced funds) (16,563,989)
 Retirements of capital assets are deducted from the fund balance
 (Retirements are net of internal service fund retirements of \$5,372 which has already been allocated to serviced funds) (322,371)
 Capital contributions from developers and the Successor Agency are added to fund balance 135,765

LONG TERM DEBT PROCEEDS AND PAYMENTS

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but in the Statement of Net Position the repayment reduces long-term liabilities.
 Repayment of debt principal is added back to fund balance 11,032,933
 Capital appreciation bonds accretion is deducted from fund balance (5,560,256)
 Amortization of bond premium is added back to fund balance 63,346

ACCRUAL OF NON-CURRENT ITEMS

The amounts below included in the Statement of Activities do not provide or (require) the use of current financial resources and therefore are not reported as revenue or expenditures in governmental funds (net change):
 Interest payable 171,060
 Unavailable revenue 3,618,590
 Derivative instrument at fair value - liability 5,999,900
 Compensated absences (755,150)
 Net pension liability and deferred outflows/inflows related to pensions (28,196,716)
 Net OPEB liability and deferred outflows/inflows related to OPEB (769,888)

ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY

Internal Service Funds are used by management to charge the costs of certain activities, such as equipment acquisition, maintenance, and insurance to individual funds. The portion of the net revenue (expense) of these Internal Service Funds arising out of their transactions with governmental funds is reported with governmental activities, because they service those activities.

Change in Net Position - All Internal Service Funds 4,029,700
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES **(\$4,770,990)**

See accompanying notes to financial statements

**CITY OF RICHMOND
JUNE 30, 2018**

MAJOR PROPRIETARY FUNDS

Proprietary funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services be financed primarily through user charges.

The concept of major funds extends to Proprietary Funds. The City has identified the funds below as major proprietary funds in fiscal 2018.

Generally accepted accounting principles do not provide for the disclosure of budget vs. actual comparisons regarding proprietary funds that are major funds.

RICHMOND HOUSING AUTHORITY

This fund accounts for all funds provided by the Department of Housing and Urban Development (HUD) to assist low income families in obtaining decent, safe and sanitary housing.

PORT OF RICHMOND

This fund accounts for all financial transactions relating to the City-owned marine terminal facilities and commercial property rentals.

MUNICIPAL SEWER

This fund accounts for all financial transactions relating to the City's Wastewater Collection and Treatment. Services are on a user charge basis to residents and business owners located in Richmond.

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CITY OF RICHMOND
 PROPRIETARY FUNDS
 STATEMENT OF NET POSITION
 JUNE 30, 2018

| | Business-type Activities-Enterprise Funds | | | | Governmental Activities- Internal Service Funds |
|---|---|---------------------|--------------------|------------------------------|--|
| | Richmond Housing Authority | Port of Richmond | Municipal Sewer | Other Enterprise Funds | |
| ASSETS | | | | | |
| Current assets: | | | | | |
| Cash and investments (Note 3) | \$3,174,894 | | \$17,388,492 | \$3,732,548 | \$24,295,934 |
| Restricted cash and investments (Note 3) | 102,576 | \$9,514,522 | 18,369,421 | 83,773 | 28,070,292 |
| Receivables: | | | | | |
| Accounts, net | 301,641 | 5,414,796 | 495,918 | 428,429 | 6,640,784 |
| Interest | | | 38,921 | 8,089 | 47,010 |
| Grants | 686,284 | | | | 686,284 |
| Notes (Note 5) | | | | | 150,000 |
| Prepays | 18,609 | | | | 18,609 |
| Due from other funds (Note 4A) | | | | | 14,467,306 |
| Total current assets | 4,284,004 | 14,929,318 | 36,292,752 | 4,252,839 | 59,758,913 |
| Noncurrent assets: | | | | | |
| Receivables: | | | | | |
| Due from developer | 11,221,743 | | | | 11,221,743 |
| Capital assets (Note 6): | | | | | |
| Nondepreciable | 2,361,628 | 4,937,160 | 28,274,241 | 24,477 | 35,597,506 |
| Depreciable, net | 15,776,327 | 42,175,948 | 88,790,972 | 2,477,409 | 149,230,656 |
| Advances to other funds (Note 4B) | | | 901,396 | 167,451 | 1,068,847 |
| Total noncurrent assets | 29,359,698 | 47,113,108 | 117,966,609 | 2,669,337 | 197,108,752 |
| Total Assets | 33,643,702 | 62,042,426 | 154,259,361 | 6,922,176 | 256,867,665 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Deferred outflows related to pensions (Note 10) | 993,187 | 422,955 | 693,821 | 615,073 | 2,725,036 |
| Deferred outflows related to OPEB (Note 12) | 177,757 | 40,207 | 70,538 | 66,306 | 354,808 |
| Deferred charge on refunding (Note 2H) | | | 3,928,020 | | 3,928,020 |
| Total Deferred outflows of resources | 1,170,944 | 463,162 | 4,692,379 | 681,379 | 7,007,864 |
| LIABILITIES | | | | | |
| Current liabilities: | | | | | |
| Accounts payable and accrued liabilities | 1,814,244 | 355,125 | 1,663,065 | 177,186 | 4,009,620 |
| Interest payable | | 1,128,825 | 2,211,989 | 107,923 | 3,448,737 |
| Due to other funds (Note 4A) | 3,657,170 | 2,919,904 | | 961,930 | 7,539,004 |
| Refundable deposits | 96,752 | 163,050 | | 84,973 | 344,775 |
| Compensated absences (Note 2D) | 10,299 | 31,512 | 60,325 | 54,171 | 156,307 |
| Claims payable (Note 14) | | 3,320,000 | 2,385,000 | 89,081 | 5,794,081 |
| Current portion of long-term debt (Note 7B) | | | | | 224,192 |
| Total current liabilities | 5,578,465 | 7,918,416 | 6,320,379 | 1,475,264 | 21,292,524 |
| Noncurrent liabilities: | | | | | |
| Advances from other funds (Note 4B) | 3,458,884 | 13,917,312 | | 2,360,403 | 19,736,599 |
| Compensated absences (Note 2D) | 92,693 | 204,605 | 19,461 | | 316,759 |
| Unearned revenue (Note 8) | 70,191 | 533,558 | 36,280 | | 640,029 |
| Claims payable (Note 14) | | | | | 26,587,129 |
| Derivative instrument at fair value - liability (Note 7B) | | | 6,744,600 | | 6,744,600 |
| Long-term debt, net (Note 7B) | 700,000 | 30,267,707 | 109,313,772 | 2,527,227 | 142,808,706 |
| Net pension liability (Note 10) | 4,637,201 | 1,974,780 | 3,239,458 | 2,871,783 | 12,723,222 |
| Net OPEB liability (Note 12) | 4,731,141 | 1,070,139 | 1,877,437 | 1,764,791 | 9,443,508 |
| Total noncurrent liabilities | 13,690,110 | 47,968,101 | 121,231,008 | 9,524,204 | 192,413,423 |
| Total Liabilities | 19,268,575 | 55,886,517 | 127,551,387 | 10,999,468 | 212,705,947 |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Deferred inflows related to pensions (Note 10) | 86,150 | 36,688 | 60,184 | 53,253 | 236,375 |
| Deferred inflows related to OPEB (Note 12) | 57,096 | 12,915 | 22,657 | 21,298 | 113,966 |
| Total Deferred inflows of resources | 143,246 | 49,603 | 82,841 | 74,551 | 350,341 |
| NET POSITION (Note 9) | | | | | |
| Net investment in capital assets | 17,540,531 | 23,039,923 | 27,663,882 | (30,649) | 68,213,687 |
| Restricted for debt service | | 9,514,522 | | | 9,514,522 |
| Unrestricted | (2,137,706) | (25,984,977) | 3,653,630 | (3,439,915) | (27,908,968) |
| Total Net Position | \$15,402,825 | \$6,569,468 | \$31,317,512 | (\$3,470,564) | \$49,819,241 |

See accompanying notes to financial statements

CITY OF RICHMOND
 PROPRIETARY FUNDS
 STATEMENT OF REVENUES, EXPENSES
 AND CHANGES IN FUND NET POSITION
 FOR THE YEAR ENDED JUNE 30, 2018

| | Business-type Activities-Enterprise Funds | | | | Governmental Activities- Internal Service Funds |
|--|---|---------------------|--------------------|------------------------------|--|
| | Richmond Housing Authority | Port of Richmond | Municipal Sewer | Other Enterprise Funds | |
| OPERATING REVENUES | | | | | |
| Rental | \$678,559 | | | | \$678,559 |
| Service charges | 733,085 | \$2,852,569 | \$22,447,439 | \$3,345,780 | 29,378,873 |
| Lease income | | 7,691,234 | | 541,720 | 8,232,954 |
| Other | 328,755 | 36,443 | | | 365,198 |
| Total Operating Revenues | 1,740,399 | 10,580,246 | 22,447,439 | 3,887,500 | 38,655,584 |
| OPERATING EXPENSES | | | | | |
| Salaries and benefits | 1,117,620 | 591,094 | 1,578,452 | 1,554,764 | 4,841,930 |
| General and administrative | 2,499,118 | 1,994,000 | 10,225,609 | 1,704,064 | 16,422,791 |
| Maintenance | 1,768,899 | 1,559,527 | 52,197 | 99,419 | 3,480,021 |
| Depreciation | 1,637,570 | 3,775,336 | 2,301,596 | 136,519 | 7,851,021 |
| Housing assistance | 23,955,606 | | | | 23,955,606 |
| Claims losses | | | | | 12,509,419 |
| Other | | 8,347 | 212,347 | 94 | 220,788 |
| Total Operating Expenses | 30,978,813 | 7,928,304 | 14,370,201 | 3,494,860 | 56,772,178 |
| Operating Income (Loss) | (29,238,414) | 2,651,942 | 8,077,238 | 392,640 | (18,116,594) |
| NONOPERATING REVENUES (EXPENSES) | | | | | |
| Loss on retirement of capital assets | | | | | (5,372) |
| Interest income | 91 | 52,987 | 3,341,707 | 36,508 | 3,431,293 |
| Grants | 26,098,804 | | | | 26,098,804 |
| Interest (expense) | | (2,329,249) | (7,326,169) | (191,545) | (9,846,963) |
| Total Nonoperating Revenues (Expenses) | 26,098,895 | (2,276,262) | (3,984,462) | (155,037) | 19,683,134 |
| Income (Loss) Before Contributions and Transfers | (3,139,519) | 375,680 | 4,092,776 | 237,603 | 1,566,540 |
| Capital contributions/grants | 358,343 | | 797,193 | | 1,155,536 |
| Transfers in (Note 4C) | | | | (86,778) | 86,778 |
| Transfers out (Note 4C) | | | | | (86,778) |
| Total Contributions and Transfers | 358,343 | | 797,193 | (86,778) | 1,068,758 |
| Change in net position | (2,781,176) | 375,680 | 4,889,969 | 150,825 | 2,635,298 |
| BEGINNING NET POSITION (DEFICIT), AS RESTATED (NOTE 9E) | 18,184,001 | 6,193,788 | 26,427,543 | (3,621,389) | 47,183,943 |
| ENDING NET POSITION (DEFICIT) | \$15,402,825 | \$6,569,468 | \$31,317,512 | (\$3,470,564) | \$49,819,241 |

See accompanying notes to financial statements

CITY OF RICHMOND
 PROPRIETARY FUNDS
 STATEMENT OF CASH FLOWS
 FOR THE YEAR ENDED JUNE 30, 2018

| | Business-type Activities-Enterprise Funds | | | | Totals | Governmental Activities- Internal Service Funds |
|---|---|---------------------|--------------------|------------------------------|----------------|--|
| | Richmond Housing Authority | Port of Richmond | Municipal Sewer | Other Enterprise Funds | | |
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | | |
| Receipts from customers | \$2,031,370 | \$9,365,687 | \$22,012,840 | \$3,870,650 | \$37,480,547 | \$27,307,555 |
| Payments to suppliers | (26,578,727) | (3,519,374) | (10,660,551) | (1,917,989) | (42,676,641) | (5,365,121) |
| Payments to employees | (1,917,018) | (877,554) | (1,371,444) | (1,181,602) | (5,347,618) | (7,616,360) |
| Insurance premiums and claims paid | | | | | | (11,330,259) |
| Cash Flows from Operating Activities | (26,464,375) | 5,168,759 | 9,980,845 | 771,059 | (10,543,712) | 2,995,815 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | | |
| Interfund receipts | 2,569,709 | 276,738 | | (380,672) | 2,846,447 | 3,343,754 |
| Interfund payments | | | | | (380,672) | |
| Receipts from other governments | 26,203,110 | | | | 26,203,110 | |
| Transfers out | | | | (86,778) | (86,778) | |
| Transfers in | | | | | | 483,520 |
| Cash Flows from Noncapital Financing Activities | 28,772,819 | 276,738 | | (467,450) | 28,582,107 | 3,827,274 |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | | |
| Receipts from other governments | | | 797,193 | | 797,193 | |
| Grant receipts | 358,343 | 33,558 | | | 391,901 | 2,034,921 |
| Acquisition of capital assets | | 2 | (16,390,736) | (24,477) | (16,415,211) | (2,704,717) |
| Issuance of long-term debt | | | 33,530,000 | | 33,530,000 | 2,687,645 |
| Premium on bonds | | | 5,905,634 | | 5,905,634 | |
| Cost of issuance | | | (579,579) | | (579,579) | |
| Payment to bond escrow agent | | | (7,120,000) | | (7,120,000) | |
| Principal payments on capital debt | | (3,065,000) | (2,400,000) | (85,245) | (5,550,245) | (168,760) |
| Interest paid | | (2,393,977) | (5,599,008) | (195,061) | (8,188,046) | (3,805) |
| Cash Flows from Capital and Related Financing Activities | 358,343 | (5,425,417) | 8,143,504 | (304,783) | 2,771,647 | 1,845,284 |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | | |
| Interest | 91 | 52,987 | 1,283,994 | 32,498 | 1,369,570 | 359,885 |
| Cash Flows from Investing Activities | 91 | 52,987 | 1,283,994 | 32,498 | 1,369,570 | 359,885 |
| Net Cash Flows | 2,666,878 | 73,067 | 19,408,343 | 31,324 | 22,179,612 | 9,028,258 |
| Cash and investments at beginning of period | 610,592 | 9,441,455 | 16,349,570 | 3,784,997 | 30,186,614 | 14,310,021 |
| Cash and investments at end of period | \$3,277,470 | \$9,514,522 | \$35,757,913 | \$3,816,321 | \$52,366,226 | \$23,338,279 |
| Reconciliation of Operating Income (Loss) to Cash Flows from Operating Activities: | | | | | | |
| Operating income (loss) | (\$29,238,414) | \$2,651,942 | \$8,077,238 | \$392,640 | (\$18,116,594) | \$1,131,687 |
| Adjustments to reconcile operating income to cash flows from operating activities: | | | | | | |
| Depreciation | 1,637,570 | 3,775,336 | 2,301,596 | 136,519 | 7,851,021 | 1,156,716 |
| Change in assets and liabilities: | | | | | | |
| Receivables, net | 226,604 | (1,059,059) | (434,599) | (16,850) | (1,283,904) | 309,849 |
| Prepays and other assets | 61 | | | 608 | 669 | 5,300 |
| Accounts payable and accrued liabilities and other accrued expenses | 1,644,835 | 42,500 | (170,398) | (115,020) | 1,401,917 | (74,321) |
| Refundable deposits | (5,824) | 44,500 | | | 38,676 | |
| Unearned revenue | 70,191 | | | | 70,191 | (599,181) |
| Compensated absences payable | (19,241) | 11,164 | 24,223 | (658) | 15,488 | 4,676 |
| Claims payable | | | | | | 1,179,160 |
| Net pension liability and deferred outflows/inflows of resources | (800,825) | (302,299) | 174,583 | 366,110 | (562,431) | (127,094) |
| Net pension OPEB and deferred outflows/inflows of resources | 20,668 | 4,675 | 8,202 | 7,710 | 41,255 | 9,023 |
| Cash Flows from Operating Activities | (\$26,464,375) | \$5,168,759 | \$9,980,845 | \$771,059 | (\$10,543,712) | \$2,995,815 |
| Non-cash transactions: | | | | | | |
| Change in fair value of investment derivative | | | \$2,036,200 | | \$2,036,200 | |
| Amortization of deferred charge on refunding | | | (1,166,116) | | (1,166,116) | |
| Retirement of capital assets | | | | | | (\$5,372) |

See accompanying notes to financial statements

CITY OF RICHMOND
 JUNE 30, 2018

FIDUCIARY FUNDS

Fiduciary funds are presented separately from the Government-wide and Fund financial statements.

Trust funds are used to account for assets held by the City as a trustee agent for individuals, private organizations, or other governments.

Agency funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments.

The financial activities of Trust and Agency funds are excluded from the City-wide financial statements, but are presented in separate Fiduciary Fund financial statements.

CITY OF RICHMOND
FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET POSITION
JUNE 30, 2018

| | Pension and OPEB Trust Funds | Private-Purpose Trust Funds | Agency Funds |
|---|---------------------------------------|--------------------------------|---------------------|
| ASSETS | | | |
| Cash and investments (Note 3) | | \$15,051,204 | \$6,871,739 |
| Restricted cash and investments (Note 3) | | 24,966,566 | 1,212,099 |
| Investment in reassessment bonds (Note 3) | | | 9,335,607 |
| Pension and OPEB plan cash and investments (Notes 11C and 12B): | | | |
| City of Richmond Investment Pool | \$1,526,074 | | |
| Local Agency Investment Fund | 176,245 | | |
| Mutual fund investments | 28,355,159 | | |
| Accounts receivable | | 177,409 | 431,012 |
| Interest receivable | 2,474 | | 11,810 |
| Grants receivable | | 2,177,084 | |
| Loans receivable (Note 17B) | | 1,574,000 | |
| Prepays and other assets | | 6,366,928 | |
| Capital assets (Note 17C): | | | |
| Nondepreciable | | 4,313,167 | |
| | <u>30,059,952</u> | <u>54,626,358</u> | <u>\$17,862,267</u> |
| LIABILITIES | | | |
| Accounts payable and accrued liabilities | | 916,416 | \$1,631,405 |
| Refundable deposits payable | | | 1,296,921 |
| Interest payable | | 1,203,574 | |
| Derivative instrument at fair value - liability (Note 17D) | | 4,033,000 | |
| Long-term debt (Note 17D): | | | |
| Due within one year | | 8,227,087 | |
| Due in more than one year | | 86,377,962 | |
| Due to assessment district bondholders | | | 14,933,941 |
| | | <u>100,758,039</u> | <u>\$17,862,267</u> |
| NET POSITION | | | |
| Restricted for employees' pension and OPEB benefits | <u>\$30,059,952</u> | | |
| Held in trust for other governments | | <u>(\$46,131,681)</u> | |

See accompanying notes to financial statements

CITY OF RICHMOND
FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED JUNE 30, 2018

| | Pension and OPEB Trust Funds | Private-Purpose Trust Funds |
|--|---------------------------------------|--------------------------------|
| ADDITIONS | | |
| Property taxes | | \$12,255,069 |
| Contributions from the City | \$15,786,320 | |
| Contributions from employees | 765,475 | |
| Net investment income: | 632,089 | |
| Net increase (decrease) in the fair value of investments | 400,813 | |
| Interest income | 258,861 | 1,157,803 |
| Investment management fees | (65,812) | |
| Intergovernmental revenue | | 4,898,936 |
| Proceeds from sale of property | | 1,614,529 |
| Miscellaneous revenue | | 398,321 |
| | <u>17,777,746</u> | <u>20,324,658</u> |
| DEDUCTIONS | | |
| Community development | | 4,835,285 |
| Pension and OPEB benefits | 10,137,299 | |
| Payments in accordance with trust agreements | | 444,739 |
| Interest and fiscal charges | | 4,993,687 |
| Other | 49,169 | |
| | <u>10,186,468</u> | <u>10,273,711</u> |
| Total Deductions | | |
| Change in net position | 7,591,278 | 10,050,947 |
| NET POSITION (DEFICIT), BEGINNING OF YEAR | <u>22,468,674</u> | <u>(56,182,628)</u> |
| NET POSITION (DEFICIT), END OF YEAR | <u>\$30,059,952</u> | <u>(\$46,131,681)</u> |

See accompanying notes to financial statements

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 1 – ORGANIZATION AND DEFINITION OF REPORTING ENTITY

The City was incorporated in 1905 under the laws of the State of California and adopted its charter in 1909. The City operates under a Council-Manager form of government and provides the following services to its citizens as authorized by its charter: police and fire protection, planning and community development, streets and roads, parks and recreation, sewage treatment, drainage and capital projects. In addition, the City has a port, marina, municipal and storm sewer enterprises, a housing authority, a joint powers financing authority, and a parking authority which is inactive.

The accompanying basic financial statements present the financial activity of the City, which is the primary government presented, along with the financial activities of its component units, which are entities for which the City is financially accountable. Although they are separate legal entities, *blended* component units are in substance part of the City's operations and are reported as an integral part of the City's financial statements. The discretely presented component unit, on the other hand, is reported in a separate column in the basic financial statements to emphasize it is legally separate from the government.

A. PRIMARY GOVERNMENT

The financial statements of the primary government of the City include the activities of the City as well as the Richmond Housing Authority, the Richmond Joint Powers Financing Authority, the Richmond Neighborhood Stabilization Corporation, the Richmond Parking Authority and the Richmond Surplus Property Authority all of which are controlled by and dependent on the City. While these are separate legal entities, their financial activities are integral to those of the City. Their financial activities have been aggregated and merged (termed "blended") with those of the primary government of the City in the accompanying financial statements.

Blended Component Units:

Richmond Housing Authority (Housing Authority) - Formed in 1941 as a separate legal entity under the provisions of the Housing Act of 1937, the Housing Authority was established to use funds provided by the Department of Housing and Urban Development (HUD) to rehabilitate local deteriorated housing and to subsidize low-income families in obtaining decent, safe, and sanitary housing needs.

Although the Housing Authority is a separate legal entity, it is an integral part of the City. The City exercises significant financial and management control over the Housing Authority and members of City Council serve as the governing board of the Housing Authority. The financial statements of the Housing Authority are included in the City's basic financial statements as an enterprise fund. Separate financial statements for the Housing Authority may be obtained by contacting the Richmond Housing Authority, 330 24th Street, Richmond, California 94804.

Richmond Joint Powers Financing Authority (JPFA) - A joint exercise of powers authority formed on December 1, 1989, by and between the City and the former Redevelopment Agency, the JPFA was created to assist the City, the Redevelopment Agency, and other local public agencies in financing and refinancing capital improvements and working capital pursuant to the Marks-Roos Local Bond Pooling Act of 1985. The JPFA is authorized to purchase obligations of the City, Redevelopment Agency, and other local public agencies.

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CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 1 – ORGANIZATION AND DEFINITION OF REPORTING ENTITY (Continued)

Although the JPFA is a separate legal entity, it is an integral part of the City. The City exercises significant financial and management control over the JPFA and the members of the City Council serve as the Board of Directors. The operations of the JPFA are included in the City's basic financial statements as a debt service fund. Separate financial statements for the JPFA may be obtained by contacting the Office of Finance, City of Richmond, 450 Civic Center Plaza, Richmond, California 94804.

Richmond Neighborhood Stabilization Corporation (RNSC) – A California nonprofit public benefit Corporation formed in July 2009 by the City and the former Redevelopment Agency under the laws of the State of California. The Corporation was organized for the purpose of administering and operating the City's Neighborhood Stabilization Program (NSP), which includes purchasing, developing, financing, rehabilitating, land banking and/or demolishing blighted properties and foreclosed or abandoned properties utilizing the NSP funds or other public and private funding sources, and assisting the City and the Agency in providing affordable home ownership opportunities for households of low and moderate income by facilitating the financing necessary for the sale and resale of deed-restricted affordable ownership units to low and moderate income households at affordable costs, and other similar functions.

The Corporation is governed by a board of directors consisting of the City Manager, the Finance Director, and five other City and Housing Authority Directors. Although the RNSC is a separate legal entity, it is an integral part of the City. The City exercises significant financial and management control over the RNSC and members of the Board of Directors are appointed by City Council and City management has operational responsibility for the RNSC. The operations of the RNSC are included in the City's basic financial statements as a special revenue fund. Separate financial statements for the RNSC may be obtained by contacting the Office of Finance, City of Richmond, 450 Civic Center Plaza, Richmond, California 94804.

Richmond Surplus Property Authority – Formed to become the owner of certain property declared surplus by the U.S. Government, the Authority is a separate legal entity but it is an integral part of the City. The City exercises significant financial and management control over the Authority and members of the City Council serve as the governing board of the Authority. The Authority was reactivated in fiscal year 2011 to facilitate certain Port of Richmond transactions. The financial activities of the Authority are included in the Port of Richmond Enterprise Fund. Separate financial statements are not issued for the Authority.

Richmond Parking Authority (Parking Authority) - Formed in 1975 pursuant to the provisions of California statutes for the purpose of financing the construction of off-street parking facilities. Although the Parking Authority is a separate legal entity, it is an integral part of the City. The City exercises significant financial and management control over the Parking Authority and members of the City Council serve as the governing board of the Parking Authority. The Parking Authority is inactive.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 1 – ORGANIZATION AND DEFINITION OF REPORTING ENTITY (Continued)

B. DISCRETELY PRESENTED COMPONENT UNITS

RHA Properties – A joint powers agreement between the City and the Housing Authority formed in 2004 for the purpose of owning and managing the operations of an affordable housing residential complex known as The Hilltop at Westridge Apartments in the City, dedicated to the needs of elderly persons. The City and the Housing Authority funded the acquisition of this complex through the issuance of debt. The City and Housing Authority exercise significant financial and management control over RHA Properties and appoint members of the Board of Directors, however RHA Properties manages its own programs separate from the City or the Housing Authority. Therefore, the financial activities of RHA Properties are discretely presented in the RHA Properties Component Unit column of the Statement of Net Position and the Statement of Activities.

RHA Housing Corporation– RHA Housing Corporation was incorporated and registered on January 26, 2004 as a California nonprofit public benefit corporation to benefit and support the RHA with respect to the Easter Hill development. RHA Housing Corporation entered into RAD Conversion redevelopment activities and it acts as the sole and managing member of RHA RAD LLC. The Corporation's fiscal year ends on December 31, 2018. The City and Housing Authority exercise significant financial and management control over RHA Housing Corporation and appoint members of the Board of Directors, however RHA Housing Corporation manages its own programs separate from the City or the Housing Authority. Therefore, the financial activities of RHA Housing Corporation are discretely presented in the RHA Housing Corporation Component Unit column of the Statement of Net Position and the Statement of Activities. Separate financial statements for RHA Housing Corporation may be obtained by contacting the Richmond Housing Authority, 330 24th Street, Richmond, California 94804.

RHA RAD LLC - A California limited liability company was formed on July 11, 2013 by RHA Housing Corporation, the sole and managing member. The Company is operated exclusively to further the tax exempt charitable purposes of the sole and managing member to provide affordable housing for low-income persons where no adequate housing exists for such persons, and to own and operate housing for the benefit of low-income persons who are in need of affordable, decent, safe and sanitary housing and related services, where an inadequate supply of housing exists for such persons. The City and Housing Authority exercise significant financial and management control over RHA RAD LLC and RHA Housing Corporation is the sole member of RHA RAD LLC, however RHA RAD LLC manages its own programs separate from the City or the Housing Authority. Therefore, the financial activities of RHA RAD LLC are discretely presented in the RHA RAD LLC Component Unit column of the Statement of Net Position and the Statement of Activities. Separate financial statements for RHA RAD LLC may be obtained by contacting the Richmond Housing Authority, 330 24th Street, Richmond, California 94804.

In order for the Authority to proceed in its participation into the RAD Program as discussed in Note 16J, RHA RAD LLC shall act as the managing general partner of RHA RAD Housing Partnership LP.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Richmond have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Boards (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The City's significant accounting policies are described below.

A. Basis of Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues, and expenditures or expenses. City resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Government-Wide Financial Statements - The Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the City accompanied by a total column. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. Fiduciary activities of the City are not included in these statements; they are presented separately.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The Government-wide financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets, deferred outflows/inflows of resources and liabilities, including capital assets as well as infrastructure assets and long-term liabilities, are included in the Statement of Net Position. The Statement of Activities presents all the City's revenues, expenses and other changes in Net Position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total column. In the Statement of Activities, internal service fund transactions have been eliminated. However, transactions between governmental and business-type activities have not been eliminated.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental Fund Financial Statements - Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and in the aggregate for all non-major funds. An accompanying schedule is presented to reconcile and explain the differences in net position as presented in these statements to the net position presented in the Government-Wide financial statements.

All governmental funds are accounted for on the "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheets. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received such as business licenses and fines and penalties in cash, except that revenues subject to accrual (generally ninety days after the fiscal year-end) are recognized when due. The primary revenue sources which have been treated as susceptible to accrual by the City are property taxes, sales taxes, transient occupancy taxes, franchise taxes, certain other intergovernmental revenues, and earnings on investments. Expenditures are recorded in the accounting period in which the related fund liability is incurred also generally sixty days after the fiscal year end.

Reconciliations of the Fund Financial Statements to the Government-Wide Financial Statements are provided to explain the differences between the two approaches.

Proprietary Fund Financial Statements - Proprietary Fund Financial Statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows for each major proprietary fund and in the aggregate for all non-major funds. A column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the Government-Wide Financial Statements.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets, liabilities and deferred outflows/inflows of resources (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total net position.

Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of when cash changes hands.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fiduciary Fund Financial Statements and Statement of Changes in Net Position - Fiduciary Fund Financial Statements include a Statement of Fiduciary Net Position, and a Statement of Changes in Fiduciary Net Position. The City's Fiduciary funds represent Pension and OPEB Trust funds, Private-Purpose Trust funds and Agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Pension Trust funds and Private-Purpose Trust funds are accounted for on an economic resources measurement focus under the accrual basis of accounting.

B. Major Funds

Major funds are defined as funds that have either assets, liabilities, revenues or expenditures/expenses equal to ten percent of their fund-type total and five percent of the grand total. The General Fund is always a major fund. The City may also select other funds it believes should be presented as major funds.

The City reported the following major governmental funds in the accompanying financial statements:

General Fund – The General Fund is used for all the general revenues of the City not specifically levied or collected for other City funds and the related expenditures. The General Fund accounts for all financial resources of a governmental unit which are not accounted for in another fund.

Community Development and Loan Programs Special Revenue Fund – The Community Development and Loan Programs Special Revenue Fund accounts for the receipt of Community Development Block Grant, HOME Investment Partnership Program, and Neighborhood Stabilization Program grant monies and the use of the grants. The Fund also accounts for the low and moderate income housing activities of the City as Housing Successor to the former Redevelopment Agency. Related to the grant disallowed costs discussed in Notes 5 and 16D, the City purchased certain loans that had previously been funded with Community Development Block Grant and HOME funds. The grants and loan programs are to be used to provide, within the City of Richmond, new affordable housing, improve existing housing conditions, assist homeless and disabled with housing, and to expand economic opportunities in business, and employment for low and moderate income residents.

The City reported the following major enterprise funds in the accompanying financial statements:

Richmond Housing Authority – This fund accounts for all funds provided by the Department of Housing and Urban Development (HUD) to assist low income families in obtaining decent, safe and sanitary housing.

Port of Richmond – This fund accounts for all financial transactions relating to the City-owned marine terminal facilities and commercial property rentals.

Municipal Sewer – This fund accounts for all financial transactions relating to the City's Wastewater Collection and Treatment. Services are on a user charge basis to residents and business owners located in Richmond.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City also reports the following fund types:

Internal Service Funds. The funds account for insurance reserves, equipment services and replacement and police telecommunications, all of which are provided to other departments on a cost-reimbursement basis.

Trust Funds. The Pension and OPEB Trust Funds account for assets held by the City as an Agent for various functions. The General Pension, Police and Fireman's and Garfield Pension Funds account for the accumulation of resources to be used for retiree pension payments at appropriate amounts and times in the future. The Pt. Molate Private-Purpose Trust Fund is used to account for assets held by the City as an agent for the U.S. Navy and a private developer for the cleanup of Point Molate as discussed in Note 16G. The Successor Agency to the Richmond Community Redevelopment Agency Private-Purpose Trust Fund was established as of February 1, 2012 to account for the activities of the Successor Agency to the former Richmond Community Redevelopment Agency as discussed in Note 17. The financial activities of the Trust Funds are excluded from the Government-wide financial statements, but are presented in the separate Fiduciary Fund financial statements.

Agency Funds. These funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments, including special assessment districts within the City and non-public organizations. The financial activities of these funds are excluded from the government-wide financial statement, but are presented in separate Fiduciary Fund financial statements.

C. Prepaids and Supplies

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed, rather than when purchased. Prepaid items in governmental funds are equally offset by nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

Supplies are valued at cost using the weighted average method. Supplies of the governmental funds consist of expendable supplies held for consumption. The cost is recorded as an expenditure in the governmental funds at the time individual inventory items are consumed rather than when purchased. Reported governmental fund inventories are equally offset by nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Compensated Absences

Compensated absences comprise unused vacation and certain other compensated time off, which are accrued and charged to expense as earned. Governmental funds include only amounts that have matured, while their long-term liabilities are recorded in the Statement of Net Position.

Changes in compensated absence liabilities for the fiscal year were as follows:

| | Governmental Activities | Business-Type Activities | Total |
|-------------------|----------------------------|-----------------------------|---------------------|
| Beginning Balance | \$12,637,183 | \$457,578 | \$13,094,761 |
| Additions | 7,979,960 | 274,238 | 8,254,198 |
| Payments | <u>(7,220,134)</u> | <u>(258,750)</u> | <u>(7,478,884)</u> |
| Ending Balance | <u>\$13,397,009</u> | <u>\$473,066</u> | <u>\$13,870,075</u> |
| Current Portion | <u>\$7,409,289</u> | <u>\$156,307</u> | <u>\$7,565,596</u> |

The long-term portion of governmental activities compensated absences is liquidated primarily by the General Fund. Compensated absences for business-type activities are liquidated by the fund that has recorded the liability.

E. Property Tax Levy, Collection and Maximum Rates

The State of California's Constitution limits the combined maximum property tax rate on any given property to one percent of its assessed value except for voter approved incremental property taxes. Assessed value equals purchase price and may be adjusted by no more than two percent per year unless the property is modified, sold, or transferred. The State Legislature distributes property tax receipts from among the counties, cities, school districts, and other districts.

Contra Costa County assesses properties and bills for and collects property taxes as follows:

| | Secured | Unsecured |
|----------------------|---|-----------|
| Valuation/lien dates | January 1 | March 1 |
| Levied dates | July 1 | July 1 |
| Due dates | 50% on November 1 50% on February 1 | July 1 |
| Delinquent as of | December 10 (for November) April 10 (for February) | August 31 |

The term "unsecured" refers to taxes on personal property other than land and buildings. These taxes are secured by liens on the property being taxed. Property taxes levied are recorded as revenue in the fiscal year of levy.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Expenditures in Excess of Appropriations

The following funds incurred departmental expenditures in excess of appropriations.

| Fund/Department | Excess of Expenditures Over Appropriations |
|--|---|
| General Fund | |
| General government | \$2,229,716 |
| Debt service - interest and fiscal charges | 184 |
| Community Development and Loan Programs Special Revenue Fund | |
| Community development | 2,138,527 (A) |
| State Gas Tax Special Revenue Fund | |
| Capital outlay | 22,143 |
| Landscaping and Lighting Special Revenue Fund | |
| Debt service - principal | 4,582 |
| Cost Recovery Special Revenue Fund | |
| Public safety | 384,253 |
| Public works | 151,726 |
| Civic Center Debt Service Fund | |
| Debt service - interest and fiscal charges | 2,049 |

(A) Expenditures in the Community Development and Loan Program Special Revenue Fund exceeded budget primarily due to the disbursement of the RHA RAD loan discussed in Note 5 due to an oversight during the budget process. The fund had sufficient resources to finance these expenditures.

G. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position or balance sheet report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The first item that qualifies for reporting in this category is the deferred charge on refunding reported in the statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The City also has deferred outflows of resources related to pensions and OPEB as discussed in Notes 10, 11 and 12.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to liabilities, the statement of net position or balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The first item which qualifies for reporting in this category arises only under a modified accrual basis of accounting. Accordingly, the item, unavailable revenue, is only reported in the governmental funds balance sheet. The governmental funds report unavailable revenues from three sources: loans receivable, grants receivable and interest on interfund advances. See Note 8 for further discussion. The City also has deferred inflows of resources related to pensions and OPEB as discussed in Notes 10, 11 and 12. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

H. Bond Issuance Costs, Original Issue Discounts and Premiums and Deferred Charge on Refunding

For proprietary fund types, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Any differences between proprietary refunded debt and the debt issued to refund it, called a deferred charge on refunding, is amortized over the remaining life of either the refunded debt or the refunding debt, whichever is shorter. The deferred charge on refunding is reported as a deferred inflow or outflow of resources, as applicable. Bond issuance costs, other than prepaid insurance, are expensed in the year incurred.

I. Property Held for Resale

Property held for resale is accounted for at the lower of cost or net realizable value or agreed upon sales price if a disposition agreement has been made with a developer.

The City received five properties for resale in fiscal year 2013 with a book value of \$573,822 from the acceptance of a deed in lieu of foreclosure on the property related to developer defaults on prior loans under the Richmond Neighborhood Stabilization loan program discussed in Note 5. These properties were rehabilitated during fiscal years 2014 and 2015 increasing the carrying value by a total of \$749,716 and \$39,303, respectively. In fiscal year 2014, the City received an additional four properties with a carrying value of \$648,238. Six properties were sold in fiscal year 2016, the remaining two properties held for resale had a book value of \$671,255 as of June 30, 2017. In fiscal year 2018, one property was sold during the year, and the carrying value of the one remaining property held for resale was \$78,016 as of June 30, 2018.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

K. OPEB Liabilities, OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's OPEB Plan and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the PARS Trust. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

L. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 3 – CASH AND INVESTMENTS

A. Investments and Cash Deposits

The City maintains a cash and investment pool of cash balances and authorized investments of all funds except for funds required to be held by fiscal agents under the provisions of bond indentures, which the City Treasurer invests to enhance interest earnings. The pooled interest earned is allocated to the funds based on average month-end cash and investment balances in these funds.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 3 – CASH AND INVESTMENTS (Continued)

The City and its fiscal agents invest in individual investments and in investment pools. Individual investments are evidenced by specific identifiable pieces of paper called *securities instruments*, or by an electronic entry registering the owner in the records of the institution issuing the security, called the *book entry* system. Individual investments are generally made by the City's fiscal agents as required under its debt issues. In order to maximize security, the City employs the Trust Department of a bank as the custodian of all City managed investments, regardless of their form.

All investments are stated at fair value. Market value is used as fair value for all securities.

The California Government Code requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name. The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits. The City may waive collateral requirements for cash deposits which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation. The City, however, has not waived the collateralization requirements.

B. Cash, Cash Equivalents and Investments

For purposes of reporting cash flows, the City considers each fund's share in the cash and investments pool and restricted cash and investments to be cash and cash equivalents.

C. Classification

Cash and investments are classified in the financial statements as shown below at June 30, 2018:

| | |
|--|----------------------|
| Cash and investments | \$88,732,222 |
| Restricted cash and investments | 42,272,524 |
| Total Primary Government cash and investments | 131,004,746 |
| | |
| Cash and investments | 1,239 |
| Total Discrete Component Unit cash and investments | 1,239 |
| | |
| Cash and investments in Fiduciary Funds (Separate Statement) | |
| Cash and investments | 21,922,943 |
| Restricted cash and investments | 26,178,665 |
| Investments in reassessment bonds | 9,335,607 |
| Total Fiduciary Funds cash and investments | 57,437,215 |
| Total cash and investments | \$188,443,200 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 3 – CASH AND INVESTMENTS (Continued)

D. Investments Authorized by the California Government Code and the City's Investment Policy

Under the provisions of the City's Investment Policy, and in accordance with California Government Code, the following investments are authorized:

| Authorized Investment Type | Maximum Maturity | Minimum Credit Quality | Maximum Percentage of Portfolio | Maximum Investment In One Issuer |
|--|------------------|------------------------|---------------------------------|----------------------------------|
| U.S. Treasury Bills, Bonds and Notes | 5 years | A | None | None |
| Obligations issued by United States Government Federally Sponsored Agencies | 5 years | | 90% | None |
| Treasury bonds and notes issued by the State of California or any local agency with California | 5 years | A | None | None |
| Commercial Paper | 270 days | Top rating category | 10% (A) | 10% |
| Negotiable Certificates of Deposit | 5 years | A | 20% | None |
| Medium Term Corporate Notes | 5 years | A | 30% | None |
| Money Market Mutual Funds | N/A | Top rating category | 15% | None |
| California Local Agency Investment Fund (LAIF) | N/A | | None | \$65 Mil/ acct |
| Investment Trust of California (CalTrust) | N/A | | None | None |

(A): City may invest an additional 15% or a total of 25% of City surplus money, only if dollar-weighted average maturity of the entire amount does not exceed 31 days.

Prohibited Investments

Under the City's Investment Policy, the City imposed restrictions on investments. The City cannot invest in any funds in inverse floaters, range notes, or interest only Separate Trading of Registered Interest and Principal of Securities (STRIPS) that are derived from a pool of mortgages, or in any security that could result in zero interest accrual if held to maturity (other than money market mutual funds).

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 3 – CASH AND INVESTMENTS (Continued)

E. Investments Authorized by the California Government Code and the Housing Authority's Investment Policy

The California Government Code allows the Authority to invest in the following; provided approved percentages and maturities are not exceeded. The table below also identifies certain provisions of the California Government Code:

| Authorized Investment Type | Maximum Maturity | Maximum Specified Percentage of Portfolio | Minimum Credit Quality |
|---|------------------|---|------------------------|
| Local Agency Bonds | 5 years | None | None |
| U.S. Treasury obligations | 5 years | None | None |
| State of California obligations | 5 years | None | None |
| CA Local Agency obligations | 5 years | None | None |
| U.S. Agencies | 5 years | None | None |
| Banker's Acceptances | 180 days | 40% | A1/P1 |
| Commercial Paper - select agencies | 270 days | 40% | A1/P1 |
| Commercial Paper - other agencies | 270 days | 25% | None |
| Negotiable Certificates of Deposit | 5 years | 30% | None |
| Repurchase Agreements | 1 year | None | None |
| Reverse Repurchase Agreements and Securities Lending Agreements | 92 days | 20% | None |
| Medium Term Corporate Notes | 5 years | 30% | A |
| Mutual Funds | N/A | 20% | Multiple |
| Money Market Mutual Funds | N/A | 20% | Multiple |
| Collateralized Bank Deposits | 5 years | None | None |
| Mortgage Pass-Through Securities | 5 years | 20% | AA |
| Time Deposits | 5 years | None | None |
| County Pooled Investment Funds | N/A | None | None |
| California Local Agency Investment Fund | N/A | None | None |

There are no restrictions on the maximum amount invested in each security type or maximum that can be invested in any one issuer.

The Authority does not have reverse repurchase agreements.

F. Investments Authorized by Debt Issues and Lease Agreements

Under the terms of the City's and Agency's and debt issues and lease agreements, the City and Agency are subject to various restrictions in the type, maturity and credit ratings of investments of the unspent proceeds of these issues. These restrictions are generally no more restrictive than those listed above regarding investment of the City's and Agency's funds. In addition, some bond indentures authorize investments in guaranteed investment contracts and investment agreements with maturity dates that coincide with the applicable debt maturities. At June 30, 2018, the City and Agency were in compliance with the terms of all these restrictions.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 3 – CASH AND INVESTMENTS (Continued)

G. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Normally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity or earliest call date:

| | Remaining Maturity (in Months) | | | | Total |
|--|--------------------------------|--------------------|--------------------|---------------------|----------------------|
| | 12 months or Less | 13 to 24 Months | 25 to 60 Months | More than 60 months | |
| Primary Government: | | | | | |
| Federal Agency Securities | \$2,994,510 | | | | \$2,994,510 |
| California Local Agency Investment Fund | 56,968,398 | | | | 56,968,398 |
| CalTrust Short Term Fund | 24,642,068 | | | | 24,642,068 |
| CalTrust Medium Term Fund | 83,773 | | | | 83,773 |
| Held by Trustee: | | | | | |
| Money Market Mutual Funds (U.S. Securities) | 60,710,585 | | | | 60,710,585 |
| Investment Agreement | | | | \$1,039,778 | 1,039,778 |
| Guaranteed Investment Contracts | | | \$564,000 | 625,001 | 1,189,001 |
| Reassessment Bonds | 1,125,000 | \$1,355,000 | 1,480,000 | 5,375,607 | 9,335,607 |
| Total Investments | \$146,524,334 | \$1,355,000 | \$2,044,000 | \$7,040,386 | 156,963,720 |
| Cash in Banks and on hand - Primary Government | | | | | 31,478,241 |
| Cash in Banks - RHA Housing Corporation | | | | | 1,239 |
| Total Cash and Investments | | | | | \$188,443,200 |

The City is a participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Each regular LAIF account is permitted to have up to 15 transactions per month, with a minimum transaction amount of \$5,000, a maximum transaction amount of \$65 million and at least 24 hours advance notice for withdrawals of \$10 million or more. Bond proceeds accounts are subject to a one-time deposit with no cap and are set up with a monthly draw down schedule. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations. At June 30, 2018, these investments matured in an average of 193 days.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 3 – CASH AND INVESTMENTS (Continued)

The City is a participant in the Short-Term Fund and Medium-Term Fund of the Investment Trust of California (CalTrust), a joint powers authority and public agency established by its members under the provisions of Section 6509.7 of the California Government Code. Members and participants are limited to California public agencies. CalTrust is governed by a Board of Trustees of seven Trustees, at least seventy-five percent of whom are from the participating agencies. The City reports its investment in CalTrust at the fair value amount provided by CalTrust, which is the same as the value of the pool shares. The balance in the Short-Term Fund is available for withdrawal on demand and the balance in the Medium-Term Fund is available for withdrawal upon two days' notice, and is based on the accounting records maintained by CalTrust. Included in CalTrust's investment portfolio are: United States Treasury Notes, Bills, Bonds or Certificates of Indebtedness; registered state warrants or treasury notes or bonds; California local agency bonds, notes, warrants or other indebtedness; federal agency or United States government-sponsored enterprise obligations; bankers acceptances; commercial paper; negotiable certificates of deposit; repurchase agreements; medium-term notes; money market mutual funds; notes, bonds or other obligation secured by a first priority security interest in securities authorized under Government Code Section 53651; and mortgage passthrough securities, collateralized mortgage obligations, and other asset – backed securities. CalTrust's Short-Term Fund has a target portfolio duration of 0 to 2 years and CalTrust's Medium-Term Fund has a target portfolio duration of 1.5 to 3.5 years. At June 30, 2018 the Short-Term Fund investments matured in an average of 347 days and the Medium-Term Fund investments matured in an average of 799 days.

Money market funds and mutual funds are available for withdrawal on demand and as of June 30, 2018 have an average maturity from 20 to 39 days.

H. Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the actual rating as of June 30, 2018 for each investment type:

| Investment Type | AAAm | AAf | AA+ | A+f | Total |
|---|---------------------|---------------------|--------------------|-----------------|-------------------|
| Federal Agency Securities | | | \$2,994,510 | | \$2,994,510 |
| Money Market Mutual Funds (U.S. Securities) | \$60,710,585 | | | | 60,710,585 |
| CalTrust Short Term Fund | | \$24,642,068 | | | 24,642,068 |
| CalTrust Medium Term Fund | | | | \$83,773 | 83,773 |
| Totals | <u>\$60,710,585</u> | <u>\$24,642,068</u> | <u>\$2,994,510</u> | <u>\$83,773</u> | <u>88,430,936</u> |

Not Rated:

| | |
|---|----------------------|
| California Local Agency Investment Fund | 56,968,398 |
| Investment Agreement | 1,039,778 |
| Guaranteed Investment Contracts | 1,189,001 |
| Reassessment Bonds | 9,335,607 |
| Total Investments | <u>156,963,720</u> |
| Cash in Banks and On Hand | 31,479,480 |
| Total Cash and Investments | <u>\$188,443,200</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 3 – CASH AND INVESTMENTS (Continued)

I. Fair Value Hierarchy

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the City as of June 30, 2018:

| Investment Type | Level 2 | Total |
|---|--------------------|----------------------|
| Investments Measured at Fair Value: | | |
| Federal Agency Securities | <u>\$2,994,510</u> | \$2,994,510 |
| Investments Measured at Amortized Cost: | | |
| Held by Trustee: | | |
| Investment Agreement | | 1,039,778 |
| Guaranteed Investment Contracts | | 1,189,001 |
| Reassessment Bonds | | 9,335,607 |
| Money Market Funds | | 60,710,585 |
| Investments Not Subject to Fair Value Hierarchy: | | |
| California Local Agency Investment Fund | | 56,968,398 |
| CalTrust Short Term Fund | | 24,642,068 |
| CalTrust Medium Term Fund | | <u>83,773</u> |
| Total Investments | | <u>\$156,963,720</u> |

Federal agency securities are classified in Level 2 of the fair value hierarchy, are valued using matrix pricing techniques maintained by various pricing vendors. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. These prices are obtained from various pricing sources by our custodian bank. Fair value is defined as the quoted market value on the last trading day of the period.

J. Concentration of Credit Risk

Significant investments in the securities of any individual issuers, other than U. S. Treasury securities, investment pools and money market funds, in Fiduciary Funds at June 30, 2018 were as follows:

| Fiduciary Funds | Issuer | Type of Investment | Amount |
|--------------------------------|-----------------------|--------------------|-------------|
| Agency Funds: | | | |
| 2006 A&B Reassessment District | City of Richmond JPFA | Municipal Bonds | \$7,685,607 |
| JPFA Reassessment | City of Richmond JPFA | Municipal Bonds | 1,650,000 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 4 – INTERFUND TRANSACTIONS

A. Current Interfund Balances

Current interfund balances arise in the normal course of business and represent short-term borrowings occurring as a result of expenditures which are paid prior to the receipt of revenues. These balances are expected to be repaid shortly after the end of the fiscal year when revenues are received. Current amounts due from one fund to another at June 30, 2018 were as follows:

| Due From Other Funds | Due To Other Funds | Amount |
|-----------------------|--|----------------------------|
| Internal Service Fund | Community Development and Loan Programs Special Revenue Fund | \$340,111 |
| | Non Major Governmental Funds | 6,588,191 |
| | Richmond Housing Authority Enterprise Fund | 3,657,170 |
| | Port of Richmond Enterprise Fund | 2,919,904 |
| | Non Major Enterprise Funds | 961,930 |
| | Total | <u>\$14,467,306</u> |

B. Long-Term Interfund Advances

At June 30, 2018 the funds below had made advances which were not expected to be repaid within the next year.

| Fund Receiving Advance | Fund Making Advance | Amount of Advance |
|--|--|----------------------------|
| Richmond Housing Authority Enterprise Fund | General Fund | \$2,215,970 |
| | Community Development and Loan Programs Special Revenue Fund | 174,067 |
| | Municipal Sewer Enterprise Fund | 901,396 |
| | Non Major Enterprise Funds | 167,451 |
| Port of Richmond Enterprise Fund | General Fund | 13,917,312 |
| Non Major Enterprise Funds | Internal Service Funds | 2,360,403 |
| | Total | <u>\$19,736,599</u> |

Under the terms of a May 2013 Memorandum of Understanding (MOU) between the Housing Authority and RHA Properties, RHA Properties had paid a financial sanction imposed by the Office of the Inspector General (OIG) of \$2,257,799 to the Housing Authority from the sale proceeds of the Westridge at Hilltop Apartments. The Housing Authority used those proceeds to retire outstanding debt owed to the General Fund in fiscal year 2017. The Department of Housing and Urban Development (HUD) disputed the use of the sale proceeds for the repayment of the General Fund loan, as discussed in Note 16D. Although management disputed HUD's claim, in April 2018 the City and RHA entered into a settlement agreement with HUD under which the City agreed to return \$2,096,527 to the Housing Authority, which reestablished the General Fund's loan to the Housing Authority. During fiscal year 2018, the prior short-term amount due to the General Fund of \$119,443 to the Housing Authority for Hope VI was added and the balance of the advance was \$2,215,970 as of June 30, 2018.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 4 – INTERFUND TRANSACTIONS (Continued)

In fiscal 2007, the former Redevelopment Agency advanced \$174,067 to the Richmond Housing Authority Enterprise Fund, collateralized by a deed of trust on the Westridge at Hilltop Apartments, to assist the Authority with its lease payments for the 2003 A-S Multifamily Housing Revenue Bonds. The loan bears interest of 3%. In fiscal 2012, the advance receivable was transferred to the City as Housing Successor to the former Redevelopment Agency and is recorded in the Community Development and Loan Programs Special Revenue Fund.

In fiscal years 2007 through 2014, the General Fund and the Municipal Sewer and Storm Sewer Enterprise Funds made advances to the Richmond Housing Authority Enterprise Fund for police, sewer, and other services as well as the Housing Authority's employee payroll. The advance repayment terms were amended in April 2010 and the advance bears no interest and was payable in 135 monthly installments of \$30,000 and one final installment of \$22,446 on or before August 1, 2021. On June 28, 2011 the agreement was amended to make the monthly payments \$50,000 for the remaining 71 payments, starting July 1, 2011, and one final installment of \$36,634. However, in lieu of monthly payments, repayment may be in a lump sum on August 1, 2021. During fiscal year 2013, \$6,600,000 of the advance was assumed by RHA Properties and was classified as a loan receivable, as discussed in Note 5. No repayments were made during fiscal year 2018 and the remaining balance of the interfund advance as of June 30, 2018 is \$1,068,847.

In fiscal 2006 the General Fund established repayment terms for its advance of \$17,139,855 to the Port of Richmond Enterprise Fund to assist the Port with various lease transactions and other projects. The advance did not bear interest for the first three years; the next five years it bore an interest rate of 4%, with the balance payable on or before June 30, 2015. The advance repayment terms were amended in October 2013, effective June 30, 2013, to convert the accrued unpaid interest of \$745,119 to principal and reduce the advance balance by \$842,877, and the advance no longer bears interest. Annual principal payments of \$150,000 are due beginning June 30, 2014 through June 30, 2066, with a final principal payment of \$32,593 due on June 30, 2067, and in addition to those payments, the annual berthing cost of the vessel Red Oak Victory at the Port that is to be paid by the General Fund will instead offset and reduce the principal balance of the advance based on an established rental schedule. Historical rental payments from August 2004 to June 30, 2012 totaling \$842,877 were applied to the principal balance of the loan as of June 30, 2013. Another provision of the amended agreement provides that upon the sale of any Port property, including Terminal One and Terminal Four, the proceeds from the sale are to be used to repay and reduce the principal balance of the advance. The balance of the advance as of June 30, 2018 is \$13,917,312.

In fiscal 2008 the General Fund advanced \$1,758,342 to the Storm Sewer Enterprise Fund for the purpose of providing a clean storm sewer system and street sweeping activities. In fiscal year 2009 the advance was moved to the Insurance Reserves Internal Service Fund. The advance bears interest of 4.34% and is payable as follows: Semi-annual principal and interest payments in the amount of \$52,460 are to be made April 30 and December 31 of each year commencing in December 2009 until December 2038. The final interest payment of \$52,298 and the outstanding principal balance is due April 30, 2039. The Storm Sewer Enterprise Fund did not make the required payments during fiscal years 2015, 2016, 2017 and 2018; therefore unpaid interest of \$257,218 was added to the balance of the loan. The balance of the advance and accrued interest as of June 30, 2018 is \$2,360,403.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 4 – INTERFUND TRANSACTIONS (Continued)

C. Transfers Between Funds

With Council approval, resources may be transferred from one City fund to another. The purpose of the majority of the transfers is to move General Fund resources to provide an annual subsidy to the Cost Recovery Fund and other non-major governmental funds, as well fund debt service, pension costs and capital projects. Transfers between funds during the fiscal year ended June 30, 2018 were as follows:

| Fund Receiving Transfers | Fund Making Transfers | Amount Transferred |
|------------------------------|---|---------------------|
| General Fund | Non Major Governmental Funds | \$5,948,337 |
| | Non Major Enterprise Fund | 86,778 |
| Non Major Governmental Funds | General Fund | 5,683,346 |
| | Community Development and Loan Programs | 255,762 |
| | Non Major Governmental Funds | 2,497,941 |
| Internal Service Funds | General Fund | 483,520 |
| | Total Interfund Transfers | <u>\$14,955,684</u> |

None of these transfers were unusual or non-recurring in nature, except for the transfer from the Secured Pension Override Special Revenue Fund to the General Fund in the amount of \$5,748,337 to fund current year pension contributions to CalPERS, which is included in transfers from Non-Major Governmental Funds.

D. Internal Balances

Internal balances are presented in the Government-wide financial statements only. They represent the net interfund receivables and payables remaining after the elimination of all such balances within governmental and business-type activities.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE

At June 30, 2018, notes and loans receivable consisted of the following:

| | Amount |
|--|---------------------|
| CalTrans Loan | <u>\$508,571</u> |
| RHA RAD Project Loan | <u>703,471</u> |
| Richmond Neighborhood Stabilization Loans | <u>779,013</u> |
| East Bay Center for the Performing Arts | <u>150,000</u> |
| Community Development Block Grant, Home Investment Partnership Program, EDA, CALHome Loans and City Loans | |
| Deferred Loans | 4,004,695 |
| Home Improvement Program Loans | 908,980 |
| Rental Rehabilitation Loans | 388,600 |
| Infill Phase II Loan | 1,331,709 |
| The Carquinez Project | 148,490 |
| Creely Avenue Housing Rehabilitation Loan (Arbors) | 2,263,659 |
| Lillie Mae Jones Project Loan | 1,254,751 |
| Nevin Court Homeowner Development Project | 479,245 |
| EDA Loans | 421,824 |
| CALHome Program | 2,787,725 |
| RHA RAD Project Loan | <u>3,612,033</u> |
| Subtotal - CDBG, HOME, EDA, CALHome Loans, City Loans | <u>17,601,711</u> |
| Housing Successor Loans: | |
| Rental Rehabilitation Loans | 20,000 |
| The Carquinez Project | 1,152,510 |
| Creely Avenue Housing Rehabilitation Loan (Arbors) | 2,127,399 |
| Lillie Mae Jones Project Loan | 2,339,642 |
| Miraflores Loan | 2,786,392 |
| MacDonald Place Senior Housing | 4,650,715 |
| Heritage Park Development | 43,166 |
| Silent Second Mortgage Loans | 1,749,161 |
| Deferred Loans | 374,401 |
| Chesley Avenue Mutual Housing Development | 5,927,460 |
| Easter Hill Project | 4,743,488 |
| RHA RAD Project Loan | <u>1,105,455</u> |
| Subtotal - Housing Successor Loans | <u>27,019,789</u> |
| Total Notes and Loans Receivable | <u>\$46,762,555</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

CalTrans Loan

The total of \$508,571 consists of two loans from the City of Richmond to Richmond Neighborhood Housing Services. These are pass-through loans from CalTrans for the construction of 27 homes located in North Richmond.

Police Chief Loan

Under the Resolution Number 169-05, the City made a long-term loan of \$150,000, and a short-term loan of \$50,000, for a total loan amount of \$200,000, to finance the acquisition of the Police Chief's personal residence located within the City of Richmond. The loan is secured by a deed of trust on the property. The loan is due upon sale of the property, within eighteen months after the Police Chief's employment with the City terminates, or fifteen years from the date of the loan, whichever occurs first. The Police Chief left the City in January 2016, and although he continues to make the scheduled loan payments under the terms of the agreement the loan was due in July 2017. The loan was amended and is now due on June 30, 2018. The loan bears a variable interest rate from the date of disbursement until repaid in full at an amount equal to the average annual interest rate of the California State Treasurer's Office Local Agency Investment Fund, adjusted effective as of each annual anniversary date of the close of escrow of the Property purchased by the Police Chief. The short-term loan of \$50,000 was repaid during fiscal year 2006. The remaining long-term loan balance of \$51,066 was repaid during fiscal year 2018.

Groundwork Richmond

On May 10, 2013 the City entered into an agreement to loan \$9,995 in cash flow assistance to Groundwork Richmond. Groundwork Richmond is a local non-profit organization dedicated to helping the City of Richmond reach its goals for improving the outdoor environment, and to engaging local residents in specific outdoor improvement projects. The loan bears interest of 1.42% and was due on December 31, 2013. The loan was amended in December 2014 to extend the repayment date to June 30, 2015 and the loan was again amended in December 2015 to extend the repayment date to June 30, 2017. The loan balance of \$2,198 was repaid during fiscal year 2018.

RHA RAD Project

In December 2014, the General Fund loaned \$700,000 to the Richmond Housing Authority Enterprise Fund for predevelopment costs related to the Triangle Court and Friendship Manor Rental Assistance Demonstration (RAD) Projects.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

In December 2015, the loan agreement was replaced and the City entered into an amended agreement to loan \$5,400,000 to the RHA Housing Corporation for the furtherance of the development of the RAD Projects as discussed in Note 16J. Funding for the loan was revised in fiscal year 2018 and is as follows: \$700,000 from the City's General Fund, \$3,600,000 will come from housing-in-lieu funds and \$1,100,000 from the Housing Successor funds. The housing-in-lieu funds and Housing Successor Funds are included in the Community Development and Loan Programs Fund. RHA Housing Corporation assigned the loan agreement and associated obligations to RHA RAD Housing Partners L.P. on December 22, 2015 upon closing of the financing for the rehabilitation of the RAD projects. See Note 16J for additional information related to the RAD projects. The loan is secured by a leasehold deed of trust, assignment of rents and security agreement. The loan bears simple interest of 1% and the loan is repayable from residual receipts, as defined in the loan agreement, starting May 1 of the year after issuance of the Certificate of Completion, and unpaid principal and accrued interest is due December 1, 2070. As noted above, \$700,000 of the General Fund loan was disbursed in December 2014 and the balance at June 30, 2018, including accrued interest, was \$703,471. As of June 30, 2018, \$4,717,488 of the funds had been drawn down from the Housing Successor Community Development and Loan Programs Fund.

Richmond Neighborhood Stabilization Loans

The Richmond Neighborhood Stabilization Corporation (RNSC) operates a residential rehabilitation loan program financed by Department of Housing and Urban Development grants that have passed through the City under its Neighborhood Stabilization Program (NSP1) and additional allocation under the third round of funding referred to as (NSP3). The program provides affordable home ownership opportunities for households of low and moderate income by facilitating the development financing necessary for the purchase, rehabilitation, and resale of deed-restricted affordable ownership units. During fiscal year 2014, the City foreclosed on seven of the loans with a carrying value of \$780,153 and reacquired the properties which have been recorded as property held for resale as discussed in Note 2I. As of June 30, 2018, the total balance of outstanding loans for NSP1 was \$779,013 and no NSP3 loans had been issued. Loans are payable upon the resale of improved properties.

East Bay Center for the Performing Arts

On June 12, 2009 the former Redevelopment Agency entered into an agreement to loan \$2,500,000 to the East Bay Center (Center) for the Performing Arts to fund renovations to the Winters Building. The East Bay Center for the Performing Arts is a California nonprofit public benefit corporation that offers programs and training in theater, music and dance. The loan bore interest of 3% per year and repayments of accrued interest was due in quarterly installments. The Center made a payment of \$1,100,000 prior to January 31, 2012. Due to the dissolution of the Redevelopment Agency effective January 31, 2012 as discussed in Note 17, the balance of the loan was evaluated and it was determined that although the Redevelopment Agency implemented and administered the loan, the Insurance Internal Service Fund had funded the loan via an interfund advance and therefore the interfund advance was repaid in fiscal year 2012 by transferring the loan receivable to the Insurance Internal Service Fund. The agreement with the Center was amended on June 27, 2012, to reduce the interest rate to 0% and extend the repayment of the remaining \$1,400,000 to June 30, 2016.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

On February 18, 2014, the agreement was amended a second time to extend the maturity date of the loan to June 30, 2018 and to provide an annual grant from the City in the amount of \$200,000 for the next five years beginning in June 2014. The loan was amended a third time to extend the maturity date of the loan to June 30, 2019. The annual grant will be used to reduce the balance of the loan each fiscal year.

Deferred Loans

Deferred loans are granted to low and moderate income families to assist them in purchasing their homes. Emergency repair loans not exceeding \$10,000 funded by the HOME Investment Partnership Program (HIPP) are provided to low income families in Richmond to assist them in rehabilitating their existing housing units. These loans are required to be repaid over a period of 15 years to 30 years.

Home Improvement Program Loans

“Silent second” mortgage loans are provided to low and moderate income first time homebuyers as gap financing to provide the minimum amount needed to close the gap between the primary lender’s requirements and the borrower’s ability to pay down payments or closing costs.

Home improvement program loans include amortized loans to assist low income families in Richmond in the improvement of their homes. The interest rates for these loans range from 0% to 3% and are payable over a period of 15 to 30 years.

Rental Rehabilitation Loans

Rental Rehabilitation Loans help make rental units affordable to low and very low income housing families. Loans assist private and non-profit owners in purchasing and rehabilitating existing multifamily housing units.

Scattered Site Infill Housing Development (Infill Phase II)

Under a loan agreement dated September 30, 2010, the City loaned Community Housing Development Corporation of North Richmond \$1,198,013 to fund construction of 36 townhomes to be made available for very-low and low income households. Funding for the loan was as follows: \$602,556 in HOME funds, \$266,000 in CDBG funds and \$329,457 in CDBG-R. Although the developer has not drawn down all of the proceeds from the HOME funds portion of the loan, the Department of Housing and Urban Development (HUD) has indicated that future drawdowns will not be reimbursed by the grantor. Related to the grant disallowed costs discussed in Note 16D, the City purchased \$1,331,709 of the loan balance that had previously been funded with Community Development Block Grant and HOME funds. The current funding was for predevelopment activities in conjunction with the construction and development of the townhomes. The loan is secured by a deed of trust on the property. The outstanding balance of the loan bears simple interest at the rate of 3% per year. The payment of principal and interest is deferred and due at the end of the term due September 30, 2065. As of June 30, 2018, \$1,331,709 had been drawn down on the loan.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

The Carquinez Project

Under a loan agreement dated November 14, 2008, the former Redevelopment Agency loaned Carquinez Associates, L.P. \$1,000,000 to fund rehabilitation of a five-story building, with 36 apartments housing low-income seniors. On August 23, 2010 the agreement was amended to provide the Developer with a total amount of \$1,301,000. Funding for the loan is as follows: \$1,152,510 funded by Series 2007 Bonds and \$148,900 funded by CDBG. Repayments on the loan are to be made from residual receipts as defined in the agreement. The loan does not bear interest and the unpaid principal balance is due in November 2043. With the dissolution of the Redevelopment Agency as discussed in Note 17, the City agreed to become the successor to the Redevelopment Agency’s housing activities and as a result City, as Housing Successor, assumed the loans receivable of the Redevelopment Agency’s Low and Moderate Income Housing Fund, including the balance of the Carquinez loan as of February 1, 2012.

Creely Avenue Housing Rehabilitation (Arbors)

On September 15, 2006, the former Redevelopment Agency and the City loaned Arbors Preservation Limited Partnership the amount of \$2,558,557, to construct extremely low, very low and low income rental housing units and a new community room on Creely Avenue. On October 31, 2008, the loan was amended to provide the developer a total loan amount of \$3,208,113. Funding for the loan is as follows: \$2,160,282 in HOME funds, \$103,377 in CDBG funds and \$1,594,057 in 2007 Series B bond funds. Although the developer has not drawn down all of the proceeds from the HOME funds portion of the loan, the Department of Housing and Urban Development (HUD) has indicated that future drawdowns will not be reimbursed by the grantor. The loan bears simple interest at the rate of 3% per year. All unpaid principal and interest on the loan is due on April 29, 2063. With the dissolution of the Redevelopment Agency as discussed in Note 17, the City agreed to become the successor to the Redevelopment Agency’s housing activities and as a result the City, as Housing Successor, assumed the loans receivable of the Redevelopment Agency’s Low and Moderate Income Housing Fund, including the balance of the Arbors loan as of February 1, 2012.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

Lillie Mae Jones Project

On January 19, 2010, the former Redevelopment Agency and the City entered into an agreement with Lillie Mae Jones Plaza, L.P. and the Community Housing Development Corporation of North Richmond to loan \$3,119,000 to construct and provide 26 housing units to very low and low income households. Funding for the loan is as follows: \$1,081,291 in HOME funds, \$84,000 in Section 108 funds and \$1,953,709 in 2007 Series B bonds. Although the developer has not drawn down all of the proceeds of the HOME funds portion of the loan, HUD has indicated that future drawdowns will not be reimbursed by the grantor. The loan bears an interest rate of 3% per year and repayments on the loan are to be made from residual receipts as defined in the agreement. All unpaid principal and accrued interest is due in January 2065. The agreement was amended in November 2011, due to securing a \$293,884 loan from County of Contra Costa with Mental Health Services Act, which specifies that two units are required to be available to and occupied by Mental Health Services Act Eligible Tenants pursuant to the County Regulatory Agreement with Lillie Mae Jones Plaza, L.P. With the dissolution of the Redevelopment Agency as discussed in Note 17, the City agreed to become the successor to the Redevelopment Agency's housing activities and as a result the City, as Housing Successor, assumed the loans receivable of the Redevelopment Agency's Low and Moderate Income Housing Fund, including the balance of the Lillie Mae Jones loan as of February 1, 2012. As of June 30, 2018, Lillie Mae Jones has drawn down \$3,594,393.

Nevin Court Homeowner Development Project

In May 2005, the City entered into an agreement with Community Housing and Development Corporation of North Richmond (Development), in the original amount of \$227,000 to construct and develop 10 single family homes for low and moderate income households. The agreement was amended in November 2008, to increase the loan to \$377,000. In fiscal year 2010, the Development drew down \$343,839, in fiscal year 2016 an additional \$21,453 was drawn, and the outstanding balance of the loan is \$479,245, which includes accrued interest of \$113,953. The loan bears interest of 3% per year and the unpaid balance is due in November 2063.

EDA Loans

The Agency's Revolving Loan Fund (RLF) is a community based program with the goal of fostering local economic growth through the creation and retention of employment opportunities for Richmond residents and complementing community and individual development initiatives. With the dissolution of the Redevelopment Agency as discussed in Note 17, the EDA loan program that was funded with grant funds from the Economic Development Administration is now administered by the City effective February 1, 2012.

CALHome Program

The CALHome loan program provides housing assistance to Richmond residents to assist with first-time homeowner down payments or rehabilitation projects for owner-occupied homes. The loans are secured by deeds of trust on the properties. Principal and interest on the loans are deferred for 30 years, unless otherwise specified in the promissory note. With the dissolution of the Redevelopment Agency as discussed in Note 17, the CALHome loan program that was funded with grant funds is now administered by the City effective February 1, 2012.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

Housing Successor Loans

With the dissolution of the Redevelopment Agency as discussed in Note 17, the City agreed to become the successor to the Redevelopment Agency's housing activities and as a result City, as Housing Successor, assumed the loans receivable of the Redevelopment Agency's Low and Moderate Income Housing Fund, including the balance of certain loans discussed above and all of the loans below as of February 1, 2012.

Miraflores Loan

Under an amended loan agreement dated June 21, 2011, the City agreed to loan Community Housing Development Corporation of North Richmond and Eden Housing, Inc., \$1,465,000 to fund the construction of 110 senior housing units for low and moderate income residents. Funding for the loan is as follows: \$449,000 in CDBG funds, \$925,000 in HOME funds, and \$91,000 Redevelopment Agency Low and Moderate Income Housing Fund funds. Although the developer has not drawn down all of the proceeds of the HOME funds portion of the loan, HUD has indicated that future drawdowns will not be reimbursed by the grantor. Related to the grant disallowed costs discussed in Note 16D, the City purchased \$1,208,258 of the loan balance that had previously been funded by CDBG and HOME funds and the loans were transferred to the Housing Successor. Since the Housing Successor-funded loans are not offset by unavailable revenue, the transfer of those loans has been reported as a special item. With the dissolution of the Redevelopment Agency as discussed in Note 17, the portion of the Miraflores loan that was funded by the Redevelopment Agency's Low and Moderate Income Housing Fund was assumed by the City as Housing Successor.

The loan does not bear interest and the unpaid principal balance was due September 22, 2015, unless it was converted to a permanent loan. The loan was converted into a permanent loan on June 25, 2015. In addition to the converted permanent loan, the Housing Successor approved an additional predevelopment loan in the amount of \$1,500,000. As of June 30, 2018, \$2,786,392, of the loan had been drawn down.

MacDonald Place Senior Housing

On June 26, 2007, the former Redevelopment Agency agreed to loan MacDonald Housing Partners, L.P., and Richmond Labor and Love Community Development Corporation the amount of \$4,720,000, to construct senior housing units, a management office, small meeting rooms and ancillary retail use, and a separate space for community services. The loan's principal is due 57 years from the date of disbursement. The loan bears simple of interest of 2% per year payable from any residual receipts available from the prior calendar year with an additional 1% per year, but only to the extent that funds are available to pay such contingent interest from the Agency's share of residual receipts, as defined in the agreement.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

Heritage Park Development

In 1999, the former Redevelopment Agency loaned Hilltop Group, LP a total of \$500,000, collateralized by deeds of trust and bearing interest at an effective rate of 1½% starting September 2004. The loans were used to finance the development of the Heritage Park Development in the City. Monthly installments of interest and principal in the total amount of \$3,115 are payable through September 1, 2019.

Silent Second Mortgage Loans

Loans were provided to qualifying individuals for the difference between the amount received by the individuals who qualified for low and moderate income housing loans and the amount needed to purchase the homes. The loans are to be forgiven in the future if the property owners do not sell or refinance the property.

Chesley Avenue Mutual Housing Development

On December 1, 2003, the former Redevelopment Agency loaned Chesley Avenue Limited Partnership the amount of \$4,741,492, which includes accrued interest of \$1,185,968 to construct very low and low income housing units. The loan's principal is due in 2058; interest is payable starting May 1, 2006, at the rate of 2% per annum or in the amount of 95% of any residual receipts remaining from the prior year, whichever is less.

Easter Hill Project

The loan from the former Redevelopment Agency to Easter Hill Development, L.P. is providing financial assistance in the development of the Easter Hill Project. The Easter Hill Project consists of single and multifamily home components. Easter Hill Development, L.P. shall use the loan to pay for predevelopment, acquisition and construction costs. The outstanding balance of the loan bears simple interest at the rate of 2% per year. Repayments on the loan are to be made from residual receipts as defined in the agreement. All unpaid principal and accrued interest on the loan is due February 1, 2069.

NOTE 6 – CAPITAL ASSETS

A. Policies

Capital assets are valued at historical cost or at estimated acquisition value on the date donated. If actual historical costs are not available, assets have been valued at approximate historical cost. The City's policy is to capitalize assets costing at least \$5,000, and the Housing Authority's policy is to capitalize assets costing at least \$1,000. Depreciation is recorded on a straight-line basis over the following estimated useful lives:

| | |
|-------------------------------------|---------------|
| Improvements other than buildings | 20 years |
| Buildings and building improvements | 20 - 50 years |
| Vehicles | 3 - 10 years |
| Infrastructure | 25 - 50 years |
| Machinery and equipment | 3 - 20 years |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 6 – CAPITAL ASSETS (Continued)

Infrastructure includes streets systems, parks and recreation lands and improvement systems, storm water collection systems, and buildings combined with site amenities such as parking and landscaped areas used by the City in the conduct of its business. Each major infrastructure system is divided into subsystems. For example, the street system includes pavement, curbs and gutters, sidewalks, medians, streetlights, traffic control devices such as signs, signals and pavement markings, landscaping and land. In the case of the initial capitalization of general infrastructure assets reported by governmental activities, the City chose to include all such items regardless of their acquisition date or amount.

Net interest costs incurred during the construction of capital assets for the business-type and proprietary funds are capitalized as part of the asset's cost.

B. Current Year Activity

The following is a summary of capital assets for governmental activities:

| | Balance at June 30, 2017 | Additions | Retirements | Transfers | Balance at June 30, 2018 |
|--|-----------------------------|---------------|-------------|--------------|-----------------------------|
| <i>Governmental activities</i> | | | | | |
| Capital assets not being depreciated: | | | | | |
| Land | \$29,403,573 | | | \$21,094 | \$29,424,667 |
| Construction in progress | 68,938,598 | \$12,761,765 | (\$322,371) | (64,343,794) | 17,034,198 |
| Total capital assets not being depreciated | 98,342,171 | 12,761,765 | (322,371) | (64,322,700) | 46,458,865 |
| Capital assets being depreciated: | | | | | |
| Buildings and improvements | 154,354,725 | | | 1,392,684 | 155,747,409 |
| Machinery and equipment | 45,927,136 | 1,625,535 | (778,481) | | 46,774,190 |
| Land improvements and infrastructure | 470,427,347 | | | 62,930,016 | 533,357,363 |
| Total capital assets being depreciated | 670,709,208 | 1,625,535 | (778,481) | 64,322,700 | 735,878,962 |
| Less accumulated depreciation for: | | | | | |
| Buildings and improvements | (37,105,802) | (3,484,757) | | | (40,590,559) |
| Machinery and equipment | (36,359,607) | (2,382,759) | 773,109 | | (37,969,257) |
| Land improvements and infrastructure | (383,294,618) | (11,853,189) | | | (395,147,807) |
| Total accumulated depreciation | (456,760,027) | (17,720,705) | 773,109 | | (473,707,623) |
| Capital asset being depreciated, net | 213,949,181 | (16,095,170) | (3,372) | 64,322,700 | 262,171,339 |
| Governmental activity capital assets, net | \$312,291,352 | (\$3,333,405) | (\$327,743) | | \$308,630,204 |

Governmental activities depreciation expenses for capital assets is charged to functions and programs based on their usage of the related assets. The amounts allocated to each function or program for the year ended June 30, 2018 were as follows:

| Governmental Activities | |
|--------------------------------------|---------------------|
| General Government | \$3,618,724 |
| Public Safety | 1,303,058 |
| Public Services | 11,217,479 |
| Cultural and Recreational | 424,728 |
| Internal Service Funds | 1,156,716 |
| Total Governmental Activities | \$17,720,705 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 6 – CAPITAL ASSETS (Continued)

The following is a summary of capital assets for business-type activities:

| | Balance at June 30, 2017 | Additions | Transfers | Balance at June 30, 2018 |
|--|-----------------------------|--------------------|---------------------|-----------------------------|
| Business-type activities | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$7,195,986 | | | \$7,195,986 |
| Construction in progress | 32,139,210 | \$16,415,211 | (\$20,152,901) | 28,401,520 |
| Total capital assets not being depreciated | <u>39,335,196</u> | <u>16,415,211</u> | <u>(20,152,901)</u> | <u>35,597,506</u> |
| Capital assets being depreciated: | | | | |
| Buildings and improvements | 79,313,834 | | | 79,313,834 |
| Machinery and equipment | 17,528,809 | | | 17,528,809 |
| Infrastructure | 204,183,151 | | 20,152,901 | 224,336,052 |
| Total capital assets being depreciated | <u>301,025,794</u> | | <u>20,152,901</u> | <u>321,178,695</u> |
| Less accumulated depreciation for: | | | | |
| Buildings and improvements | (49,997,408) | (2,412,731) | | (52,410,139) |
| Machinery and equipment | (13,224,362) | (773,342) | | (13,997,704) |
| Infrastructure | (100,885,248) | (4,664,948) | | (105,550,196) |
| Total accumulated depreciation | <u>(164,107,018)</u> | <u>(7,851,021)</u> | | <u>(171,958,039)</u> |
| Capital asset being depreciated, net | <u>136,918,776</u> | <u>(7,851,021)</u> | <u>20,152,901</u> | <u>149,220,656</u> |
| Business-type activity capital assets, net | <u>\$176,253,972</u> | <u>\$8,564,190</u> | | <u>\$184,818,162</u> |

Included in buildings and improvements is the Richmond Housing Authority's Hacienda Development with a net book value of \$8,038,038 at June 30, 2018 that was deemed uninhabitable in fiscal year 2013. The Hacienda property is still uninhabitable. However, the Housing Authority is working to find sources to fund the rehabilitation of the property, including funding from the U.S. Department of Housing and Urban Development. The City and Housing Authority staff believe the impairment of the capital asset to be temporary and no provision for impairment has been recorded in the financial statements.

Business-type activities depreciation expenses for capital assets allocated to each program for the year ended June 30, 2018 were as follows:

| Business-Type Activities | |
|---------------------------------------|--------------------|
| Richmond Housing Authority | \$1,637,570 |
| Port of Richmond | 3,775,336 |
| Municipal Sewer | 2,301,596 |
| Richmond Marina | 85,563 |
| Storm Sewer | 45,088 |
| Cable TV | 5,868 |
| Total Business-Type Activities | <u>\$7,851,021</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS

Government-Wide Financial Statements – Long-term debt is reported as liabilities of the appropriate governmental or business-type activity.

Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are expensed in the year incurred.

Fund Financial Statements – Proprietary fund financial statements report long-term debt under the same principles as the City-wide financial statements. Governmental fund financial statements do not present long-term debt.

Governmental funds report bond premiums, discounts and issuance costs in the year the debt is issued. Bond proceeds are reported as other financing sources net of premium or discount. Issuance costs are reported as debt service expenditures.

A. Governmental Activities

Following is a summary of governmental activities long-term debt transactions during the fiscal year ended June 30, 2018:

| | Balance July 01, 2017 | Additions (A) | Retirements (B) | Balance June 30, 2018 | Due Within One Year | Due in More than One Year |
|----------------|--------------------------|--------------------|-----------------------|--------------------------|------------------------|------------------------------|
| Bonds payable | \$266,333,299 | \$5,560,256 | (\$10,206,346) | \$261,687,209 | \$11,175,000 | \$250,512,209 |
| Loans payable | 1,993,820 | | (149,045) | 1,844,775 | 557,498 | 1,287,277 |
| Capital leases | 6,872,843 | 2,687,645 | (909,648) | 8,650,840 | 1,010,501 | 7,640,339 |
| Total | <u>\$275,199,962</u> | <u>\$8,247,901</u> | <u>(\$11,265,039)</u> | <u>\$272,182,824</u> | <u>\$12,742,999</u> | <u>\$259,439,825</u> |

(A) Additions include bonds payable bond accretion for capital appreciation bonds totaling \$5,560,256, and a new capital lease in the amount of \$2,687,645.
(B) Retirements of bonds payable include principal retirements in the amount of \$10,143,000 and amortization of bond premiums in the amount of \$63,346.

Bonds Payable

Bonds payable at June 30, 2018 consisted of the following:

| | Net |
|---|----------------------|
| Pension Obligation Bonds - 1999 Series A | \$6,490,000 |
| Pension Funding Bond Series 2005 | 143,955,289 |
| JPFA Lease Revenue Refunding Bonds - 2009 | 81,585,000 |
| JPFA Lease Revenue Bonds - 2016 | 29,656,920 |
| Total | <u>\$261,687,209</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

1999 Series A City of Richmond Taxable Limited Obligation Pension Bonds – Original Issue \$36,280,000

The bonds were issued to fund a portion of the unfunded accrued actuarial liability in the City's pension plans together with the prepayment of certain pension benefit costs of the Beneficiaries and to pay the costs of issuance associated with the issuance of the bonds. Interest rates vary from 6.37% to a maximum of 7.39% and are payable semiannually on February 1, and August 1. The term bonds consist of \$8,960,000 due August 1, 2020 with an interest rate of 7.57% and \$3,435,000 due August 1, 2029 with an interest rate of 7.62%. The bonds are payable from certain pension tax override revenues received by the City from a special tax pursuant to City Council Ordinance 9-99 adopted by the City Council on March 30, 1999. Principal and interest paid for the current fiscal year and total pension tax override revenues were \$2,070,543 and \$9,075,692, respectively.

The annual debt service requirements on the bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|--------------------|--------------------|--------------------|
| 2019 | \$1,375,000 | \$440,967 | \$1,815,967 |
| 2020 | 885,000 | 355,426 | 1,240,426 |
| 2021 | 795,000 | 291,838 | 1,086,838 |
| 2022 | 710,000 | 234,696 | 944,696 |
| 2023 | 620,000 | 184,023 | 804,023 |
| 2024-2028 | 1,885,000 | 381,954 | 2,266,954 |
| 2029-2030 | 220,000 | 14,099 | 234,099 |
| Total | \$6,490,000 | \$1,903,003 | \$8,393,003 |

2005 Taxable Pension Funding Bonds – Original Issue \$114,995,133

These Bonds were issued to prepay the unfunded liability of the Miscellaneous and Safety pension plans provided through the California Public Employees' Retirement System (See Note 10). The Bonds consist of three series as shown below:

| Bond Type & Series | Initial Interest Rate | Less: Credit Adjustment | Adjusted Interest Rate | Maturity Date | Original Principal Amount | Index Rate Conversion Data | | |
|---|-----------------------|-------------------------|------------------------|---------------|---------------------------|----------------------------|-----------------------------------|-------------------------|
| | | | | | | Full Accretion Date | Adjusted Subsequent Interest Rate | Adjusted Maturity Value |
| Current Interest - 2005A | 5.9350% | -0.1000% | 5.8350% | 8/1/13 | \$26,530,000 | n/a | n/a | n/a |
| Convertible Auction Rate Securities, Capital Appreciation Bonds - | | | | | | | | |
| 2005B-1 | 6.2550% | -0.1000% | 6.1550% | 8/1/23 | 47,061,960 | 8/1/13 | 1 month LIBOR + 1.4% | \$53,745,000 |
| 2005B-2 | 6.5650% | -0.1000% | 6.4650% | 8/1/34 | 41,403,173 | 8/1/23 | 1 month LIBOR + 1.4% | 127,968,000 |
| | | | | | <u>\$114,995,133</u> | | | <u>\$181,713,000</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Credit Adjustment - The Bonds were issued on November 1, 2005 in a private placement at the initial interest rates. Included in the Indenture were provisions which adjust the initial interest rates on each series based on the City's meeting certain conditions. As a result of the City issuing its June 30, 2005 financial statements and receiving an upgraded credit rating of A3 by Moody's by May 1, 2006, the initial interest rates were reduced by 1/10th of one percent.

Current Interest Bonds - The Series 2005A Bonds were fully repaid during fiscal year 2015.

Capital Appreciation Bonds - The Series 2005B-1 Bonds and 2005B-2 Bonds are capital appreciation bonds, which means no interest is paid until the Adjusted Maturity Value is reached on the Full Accretion Date. Capital appreciation bonds are issued at a deep discount which then "accretes" over time. The discount on these bonds represented as the effective interest rate on each series is shown above.

Mandatory Index Rate Conversion - On the respective Full Accretion Date, the Series 2005B-1 or 2005B-2 Bonds convert from Capital Appreciation Bonds to Index Rate Bonds. From that date forward, the Bonds bear interest at a rate based on the 1 month LIBOR index plus 1.4%. This rate fluctuates according to the market conditions and is limited to 17 percent per year. Following the applicable Full Accretion Date, interest on the converted bond series is due semiannually each February 1 and August 1. The Series 2005B-1 Bonds are due in annual installments from 2014 to 2023 ranging from \$4,468,000 to \$11,593,000. The 2005B-2 Bonds are due in annual installments from 2024 to 2034 ranging from \$6,466,000 to \$18,538,000.

Optional Auction Rate Conversion - On the respective Full Accretion Date, the 2005B-1 and the 2005B-2 Bonds may be converted to Auction Rate Bonds provided that certain conversion requirements are met. Auction rates fluctuate according to the market conditions and is limited to a maximum 17 percent per year and a minimum of 80 percent of the LIBOR index rate. The Series 2005B-1 Bonds did not convert to auction rate bonds, and were instead converted to index rate bonds, as discussed above.

Swap Agreements - The City entered into two interest rate swap agreements related to the 2005B-1 and 2005B-2 Bonds. The interest rate swap related to the 2005B-1 Bonds became effective August 1, 2013 while the 2005B-2 Bonds does not become effective until August 1, 2023, in the same amount as the outstanding principal balances of the Bonds on that date. The combination of the variable rate bonds and a floating swap rate will create synthetic fixed-rate debt for the City. The synthetic fixed rate for the 2005B-1 Bonds was 6.850% at June 30, 2018. Because neither the variable rate nor the swap rates are effective for the 2005B-2 Bonds as of June 30, 2018 the initial bond interest rates discussed above are used for disclosure purposes.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

At June 30, 2018, the Bonds consisted of the following:

| | Maturity Value | Accretion/ Amortization | Unamortized Premium (Discount) | Net |
|----------------------------|----------------|----------------------------|--------------------------------------|---------------|
| Capital appreciation bonds | \$181,713,000 | \$5,560,256 | (\$43,317,967) | \$143,955,289 |

The annual debt service requirements are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|----------------------|---------------------|----------------------|
| 2019 | \$7,720,000 | \$7,635,603 | \$15,355,603 |
| 2020 | 8,366,000 | 7,066,210 | 15,432,210 |
| 2021 | 9,458,000 | 6,424,561 | 15,882,561 |
| 2022 | 10,302,000 | 5,723,682 | 16,025,682 |
| 2023 | 11,593,000 | 4,936,920 | 16,529,920 |
| 2024-2028 | 36,201,000 | 19,858,343 | 56,059,343 |
| 2029-2033 | 62,177,000 | 11,318,237 | 73,495,237 |
| 2034-2035 | 35,896,000 | 705,796 | 36,601,796 |
| Total | \$181,713,000 | \$63,669,352 | \$245,382,352 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds, Series 2009 – Original Issue - \$89,795,000

On November 10, 2009, the Authority issued Series 2009 Lease Revenue Refunding Bonds in the amount of \$89,795,000. The proceeds from the Bonds were used to refund and retire the outstanding principal amount of the Authority's 2007 Lease Revenue Bonds. The 2007 Bonds were used to finance a portion of the costs of the new Civic Center Project, and to refund a portion of the 1995A Joint Powers Financing Authority Revenue Refunding Bonds and the remaining principal amount of the 2001A Joint Powers Financing Authority Lease Revenue Bonds. The 2007 Bonds were also used to refund the remaining 1996 Port Terminal Lease Revenue Bonds. The 1995 A Bonds were called in November 2007 and the 2001 A Bonds were called in February 2011.

The Series 2009 Bonds in the principal amount of \$81,585,000 have been recorded as governmental activities debt, and the business-type activities portion was fully repaid in fiscal year 2016.

The Bonds bear interest rates that range from 3.50% to 5.875%. Principal payments are due annually on August 1 through 2038 and semi-annual interest payments are due August 1 and February 1 commencing on February 1, 2010.

In connection with the issuance of the 2007 Lease Revenue Bonds, the Authority entered into a swap agreement for \$101,420,000, the entire amount of the Bonds. On November 10, 2009, in connection with the issuance of the Series 2009 Bonds, the Authority terminated the original swap agreement and entered into an amended swap agreement effective December 1, 2009 for \$85,360,000. The amended agreement required the Authority to make and receive payments based on variable interest rates. The Authority made payments based on a variable interest rate equal to 100% of SIFMA plus a fixed percentage of 0.56% and the Authority received variable rate interest payments equal to 68% of 1-month LIBOR from the swap counterparty. Floating rate payments were due semi-annually on August 1 and February 1 commencing on February 1, 2010.

On February 1, 2016, the interest rate swap agreement related to the 2009 Lease Revenue Refunding Bonds was terminated with the issuance of the Series 2016 Lease Revenue Bonds discussed below.

The annual debt service requirements on the Series 2009 Bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|---------------------|----------------------|
| 2019 | \$2,080,000 | \$4,627,238 | \$6,707,238 |
| 2020 | 2,190,000 | 4,523,088 | 6,713,088 |
| 2021 | 2,315,000 | 4,410,463 | 6,725,463 |
| 2022 | 2,445,000 | 4,291,463 | 6,736,463 |
| 2023 | 2,580,000 | 4,156,163 | 6,736,163 |
| 2024-2028 | 15,550,000 | 18,283,876 | 33,833,876 |
| 2029-2033 | 22,550,000 | 12,904,672 | 35,454,672 |
| 2034-2038 | 31,875,000 | 4,915,172 | 36,790,172 |
| Total | \$81,585,000 | \$58,112,135 | \$139,697,135 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Richmond Joint Powers Financing Authority Lease Revenue Bonds, Series 2016 – Original Issue - \$28,390,000

On February 1, 2016, the Authority issued Series 2016 Lease Revenue Bonds in the amount of \$28,390,000. The proceeds from the Bonds were used to pay the obligations of the City related to the termination of the interest rate swap agreement and the option on swap agreement (swaption) related to the Authority's Series 2009 Lease Revenue Refunding Bonds and to pay the costs associated with the issuance of the Series 2016 Bonds. On February 3, 2016 the interest rate swap agreement and the swaption related to the Series 2009 Bonds were terminated with a swap termination payment of \$28,554,000.

The Bonds bear interest rates of 4.00% to 5.50%. Principal payments are due annually on November 1 through 2037 and semi-annual interest payments are due May 1 and November 1 commencing on May 1, 2016.

At June 30, 2018, the 2016 Bonds consisted of the following:

| | |
|---------------------|---------------------|
| Bonds outstanding | \$28,390,000 |
| Unamortized premium | 1,266,920 |
| Total | <u>\$29,656,920</u> |

The annual debt service requirements are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|---------------------|---------------------|
| 2019 | | \$1,343,375 | \$1,343,375 |
| 2020 | \$235,000 | 1,337,206 | 1,572,206 |
| 2021 | 1,015,000 | 1,304,394 | 2,319,394 |
| 2022 | 1,080,000 | 1,248,050 | 2,328,050 |
| 2023 | 1,165,000 | 1,186,313 | 2,351,313 |
| 2024-2028 | 7,170,000 | 4,830,877 | 12,000,877 |
| 2029-2033 | 8,775,000 | 2,733,513 | 11,508,513 |
| 2034-2038 | 8,950,000 | 888,597 | 9,838,597 |
| Total | <u>\$28,390,000</u> | <u>\$14,872,325</u> | <u>\$43,262,325</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Interest Rate Swap and Swaption Agreements

The City entered into an interest swap agreement in connection with the 2005B-1 Taxable Pension Funding Bonds. The transaction allows the City to create a synthetic fixed rate or a synthetic variable rate on the Bonds, protecting it against increases and decreases in short-term interest rates. The various risks associated with the swap agreements are disclosed below. For the swap agreement pertaining to the 2005B-2 Taxable Pension Funding Bonds, the disclosure is included below, but the swap agreement does not become effective until August 1, 2023.

On May 13, 2015, Moody's Investor Services ("Moody's") downgraded the City's issuer rating from "A1" to "Baa1" and the rating on its 1999 Taxable Limited Obligation Pension Bonds from "A2" to "Baa2". In addition, the City and its Wastewater Enterprise bonds were placed under review for possible downgrades. On August 4, 2015, Moody's further downgraded the City's issuer rating from "Baa1" to "Ba1" and its rating on the City's Taxable Pension Obligation Bonds and 1999 Taxable Limited Obligation Pension Bonds ("POB's") from "Baa2". In addition, Moody's downgraded its rating on the City's Wastewater Revenue Bonds, Series 2006A to "Baa2" from "A2". On September 1, 2015, Standard and Poor's Rating Services ("S&P") lowered the City's Issuer Credit Rating from "AA-" to "BBB+" placing the City on CreditWatch. Other credit ratings downgrades included S&P's assigned underlying rating (SPUR) for the Wastewater Enterprise Fund that was lowered from "A+" to "BBB".

Moody's downgrade of the City's issuer rating to "Ba1" resulted in allowing the counterparty, JPMorgan Chase Bank, NA ("JPM") to declare an Additional Termination Event (ATE) with the interest rate swaps the City entered in conjunction with the 2005 Taxable POBs (2007 Swaps). This means that JPM could exercise a right to terminate the 2007 Swaps and demand immediate payment of an approximately \$31.5 million settlement amount that represented the present value of the City's expected future performance obligations under the 2007 Swaps at the time of the ATE. The City entered into a restructuring of certain of its obligations through the issuance by the Richmond Joint Powers Financing Authority of Lease Revenue Bonds Series 2016A (tax-exempt) to fund the cost of terminating the Civic Center Swaps relating to the Richmond Joint Powers Financing Authority Series 2009 Civic Center Lease Revenue Bonds held by Royal Bank of Canada (RBC). RBC simultaneously entered into a novation of the 2007 Swaps with JPM. By terminating the Civic Center Swaps, the City reduced RBC's credit exposure to the City sufficiently to allow RBC to accept the additional credit exposure associated with stepping into JPM's position in the 2007 swaps through novation. Contemporaneous with the novation from JPM to RBC, RBC and the City amended and restated the 2007 Swaps, including eliminating the existence of the ATE by removing reference to a Moody's rating in the ATE provisions, reducing the Standard & Poor's rating threshold for a future ATE to BBB- from BBB and providing a mandatory early termination of the 2007 Swaps in 2023. The early termination will require the City to either refund or restructure the 2007 Swap at that date if a termination payment is due at the time. In addition, terminating the Civic Center Swaps eliminated the risk of an ATE with respect to the Civic Center Swaps, which require the City to maintain its Issuer Credit Rating at the current level of BBB+ to avoid an ATE.

The City's issuer credit rating from S&P was BBB+ as of June 30, 2017. On December 4, 2017, the City received an updated issuer credit rating from S&P upgrading the previous BBB+ issuer credit rating to an A- issuer credit rating.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Terms. The terms, including the counterparty credit ratings of the outstanding swaps, as of June 30, 2018, are included below. The swap agreements contain scheduled reductions to the outstanding notional amount on an annual basis.

Pay-Fixed, Receive-Variable Swap Agreements

For the following Pay-Fixed, Receive-Variable swap agreements, the City owes interest calculated at a fixed rate to the counterparty of the swaps. In return, the counterparty owes the City interest based on a variable rate that *approximates* the rate required by the Bonds. Debt principal is not exchanged; it is only the basis on which the swap receipts and payments are calculated.

| Pay-Fixed, Receive-Variable | | | | | | | |
|--|----------------|----------------------|---|-----------------|---------------------------|-----------------------------|------------------|
| Outstanding Notional | Effective Date | Counterparty | Long-Term Credit Rating (S&P/Moody's/Fitch) | Fixed Rate Paid | Variable Rate Received | Fair Value at June 30, 2018 | Termination Date |
| 2005B-1 Taxable Pension Funding Bonds | | | | | | | |
| \$53,753,789 | 8/1/2013 | Royal Bank of Canada | AA-/Aa2/AA | 5.580% | 100% of USD-1 Month LIBOR | (\$4,128,800) | 8/1/2023 |
| 2005B-2 Taxable Pension Funding Bonds | | | | | | | |
| \$127,990,254 | 8/1/2023 | Royal Bank of Canada | AA-/Aa2/AA | 5.665% | 100% of USD-1 Month LIBOR | (\$18,811,000) | 8/1/2034 |

Fair value. Fair value of the swaps takes into consideration the prevailing interest rate environment, the specific terms and conditions of each transaction and any upfront payments that may have been received. Fair value was estimated using the zero-coupon discounting method. This method calculates the future payments required by the swaps, assuming that the current forward rates implied by the LIBOR swap yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement on the swap. The swaps are classified in Level 2 of the fair value hierarchy, using a market approach that considers observable swap rates commonly quoted for the full term of the swaps.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

As of June 30, 2018, the fair value for the each of the outstanding swaps was in favor of the respective counterparties. The fair value represents the maximum loss that would be recognized at the reporting date if the counterparty failed to perform as contracted. The City has accounted for the change in fair value of each of the ineffective hedges as noted below:

| | Changes in Fair Value | | Fair value at June 30, 2018 | |
|---------------------------------------|-----------------------|--------------------|-----------------------------|-----------------------|
| | Classification | Amount | Classification | Amount |
| Governmental Activities | | | | |
| Pay-Fixed, Receive-Variable | | | | |
| 2005B-1 Taxable Pension Funding Bonds | Investment revenue | \$3,414,700 | Investment | (\$4,128,800) |
| 2005B-2 Taxable Pension Funding Bonds | Investment revenue | 2,585,200 | Investment | (18,811,000) |
| Totals | | \$5,999,900 | | (\$22,939,800) |

Credit risk. The fair values of the swaps represent the City's credit exposure to the counterparties. As of June 30, 2018, the City was not exposed to credit risk on the outstanding swaps because the swaps had negative fair values. However, if *interest* rates change and the fair value of the swaps were to become positive, the City would be exposed to credit risk.

Interest rate risk. The City will be exposed to interest rate risk for the Pay-Fixed, Receive-Variable swaps only if the counterparty to the swaps defaults or if the swaps are terminated.

Basis risk. Basis risk is the risk that the interest rate paid by the City on the underlying variable rate bonds to the *bondholders* temporarily differs from the variable swap rate received from the counterparty. The City bears basis risk on the Pay-Fixed, Receive-Variable swaps. The swaps have basis risk since the City receives a percentage of the LIBOR Index to offset the actual variable bond rate the City pays on the underlying Bonds. The City is exposed to basis risk should the floating rate that it receives on a swap be less than the actual variable rate the City pays on the bonds. Depending on the magnitude and duration of any basis risk shortfall, the expected cost of the basis risk may vary.

A portion of this basis risk is tax risk. The City is exposed to tax risk when the relationship between the taxable LIBOR based swap and tax-exempt variable rate bond changes as a result of a reduction in federal and state income tax rates. Should the relationship between LIBOR and the underlying tax-exempt variable rate bonds converge the City is exposed to this basis risk.

Termination risk. The City may terminate if the other party fails to perform under the terms of the contract. The City will be exposed to variable rates if the counterparties to the swap contracts default or if the swap contracts are terminated. A termination of the swap contracts may also result in the City's making or receiving a termination payment based on market interest rates at the time of the termination. If at the time of termination the swaps have a negative fair value, the City would be liable to the counterparty for a payment equal to the swap's fair value.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Swap payments and associated debt. Using rates as of June 30, 2018, debt service requirements of the City's outstanding fixed rate 2005 Taxable Pension Funding Bonds and net swap payments, assuming current interest rates remain the same for their term, are as follows. The 2005B-2 Bond is not included in the table, because the swap is not effective until August 1, 2023. As rates vary, net swap payments will vary.

2005 Taxable Pension Funding Bonds

| For the Years Ending June 30, | Variable-Rate Bonds | | Interest Rate Swap, Net (A) | Total |
|----------------------------------|----------------------|---------------------|--------------------------------|----------------------|
| | Principal | Interest | | |
| 2019 | \$7,720,000 | \$6,057,087 | \$1,578,516 | \$15,355,603 |
| 2020 | 8,366,000 | 5,768,787 | 1,297,423 | 15,432,210 |
| 2021 | 9,458,000 | 5,443,902 | 980,659 | 15,882,561 |
| 2022 | 10,302,000 | 5,089,027 | 634,655 | 16,025,682 |
| 2023 | 11,593,000 | 4,690,667 | 246,253 | 16,529,920 |
| 2024-2028 | 36,201,000 | 19,840,211 | 18,132 | 56,059,343 |
| 2029-2033 | 62,177,000 | 11,318,237 | | 73,495,237 |
| 2034-2035 | 35,896,000 | 705,796 | | 36,601,796 |
| Total | \$181,713,000 | \$58,913,714 | \$4,755,638 | \$245,382,352 |

(A) Includes only the 2005 B-1, because the 2005 B-2 is not effective until August 1, 2023.

Loans Payable

Loans payable at June 30, 2018 consisted of the following:

City Loans Payable

| | |
|--------------------------------------|--------------------|
| CalTrans Home Loans | \$428,886 |
| California Energy Commission Loan #1 | 404,693 |
| California Energy Commission Loan #2 | 1,011,196 |
| | <u>\$1,844,775</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

CalTrans Home Loans – Original Amount \$1,467,160

The City has a loan from CalTrans which it used to purchase 43 homes in 1991. These homes were resold to Richmond Neighborhood Housing Services in order to provide housing to very low, and low and moderate income persons. Interest on the loan is computed annually based upon the average rate of return by the Pooled Money Investment Board for the past five years. Payment of principal and interest for 16 of the homes is made in quarterly payments over a 40 year period. Payment of principal and interest for 27 of the homes is deferred at least for the period that each home was committed by CalTrans to be used as affordable housing, which varies from seven to ten years. When the payments mature for the 27 homes, the City has the option to either make the full payment of principal and interest to CalTrans or execute a promissory note to pay the balance in quarterly payments over thirty to thirty-three years.

California Energy Commission Phase 1 – Original Amount \$621,558

On April 22, 2013, the City entered into a loan agreement with the California Energy Commission in the amount of \$621,558. The purpose of the loan is to provide funding for the replacement of street lighting with new LED lights. The loan bears a 3% interest rate and is due in semi-annual payments in December and June through December 2025.

The annual debt service requirements on the loan are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|------------------|-----------------|------------------|
| 2019 | \$48,888 | \$11,778 | \$60,666 |
| 2020 | 50,338 | 10,328 | 60,666 |
| 2021 | 51,886 | 8,779 | 60,665 |
| 2022 | 53,455 | 7,211 | 60,666 |
| 2023 | 55,071 | 5,595 | 60,666 |
| 2024-2026 | 145,055 | 6,605 | 151,660 |
| Total | \$404,693 | \$50,296 | \$454,989 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

California Energy Commission Phase 2 – Original Amount \$1,239,036

During fiscal year 2015, the City entered into a loan agreement with the California Energy Commission in the amount of \$1,239,036. The purpose of the loan is to provide funding for the replacement of street lighting with new LED lights. The loan bears interest at 1% and is due in semi-annual payments in December and June through June 2030.

The annual debt service requirements on the loan are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|--------------------|-----------------|--------------------|
| 2019 | \$79,724 | \$9,914 | \$89,638 |
| 2020 | 80,499 | 9,139 | 89,638 |
| 2021 | 81,331 | 8,308 | 89,639 |
| 2022 | 82,146 | 7,492 | 89,638 |
| 2023 | 82,969 | 6,669 | 89,638 |
| 2024-2028 | 427,470 | 20,721 | 448,191 |
| 2029-2030 | 177,057 | 2,220 | 179,277 |
| Total | \$1,011,196 | \$64,463 | \$1,075,659 |

Capital Leases

Capital leases payable at June 30, 2018 consisted of the following:

| | |
|---|--------------------|
| Qualified Energy Conservation Lease | \$622,149 |
| JPFA Recovery Zone Economic Development Lease | 744,414 |
| Holman Capital Corporation Lease #3 | 71,139 |
| Holman Capital Corporation Lease #4 | 1,058,325 |
| Street Light Capital Lease | 3,467,168 |
| Holman Capital Corporation Lease #5 | 2,687,645 |
| Total | \$8,650,840 |

Qualified Energy Conservation Lease – Original Amount \$1,052,526

On December 22, 2010 the City entered into a capital lease with Bank of America in the amount of \$1,052,526 to finance the purchase and installation of energy conservation equipment at various City-owned buildings. The City received an allocation of the national Qualified Energy Conservation Bond which includes a direct subsidy from the United States Treasury for the interest payable on the bonds under the Hiring Incentives to Restore Employment Act (HIRE Act). The subsidy will be payable on or about the date that the City makes its debt service payments and is equal to 59.79% of the interest payable on the lease. The subsidy received in fiscal year 2018 was \$25,550. The lease bears interest at a rate of 6.79% and principal and interest payments are due semi-annually each June 15 and December 15 commencing on December 15, 2011 through June 15, 2026.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

The annual debt service requirements on the capital lease are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|------------------|------------------|------------------|
| 2019 | \$70,591 | \$41,054 | \$111,645 |
| 2020 | 72,531 | 36,228 | 108,759 |
| 2021 | 74,525 | 31,269 | 105,794 |
| 2022 | 76,573 | 26,175 | 102,748 |
| 2023 | 78,678 | 20,940 | 99,618 |
| 2024-2026 | 249,251 | 29,952 | 279,203 |
| Total | \$622,149 | \$185,618 | \$807,767 |

Richmond Joint Powers Financing Authority Recovery Zone Economic Development Lease – Original Amount \$1,316,000

On December 1, 2010 the Authority entered into a capital lease with Bank of America in the amount of \$1,316,000 to finance the improvements to three of the City's fire stations and a senior center. The City agreed to lease the three fire stations to the Authority in exchange for lease payments in the amount of the debt. The Authority received the lease proceeds under an allocation of the National Recovery Zone Economic Development Bonds under the American Recovery and Reinvestment Act of 2009, which includes a direct subsidy from the United States Treasury for the interest payable on the Bonds. The lease subsidy will be payable on or about the date that the Authority makes its debt service payments and is equal to 45% of the interest payable on the lease upon filing of a request by the Authority. The total subsidy received in fiscal year 2018 was \$22,087. The lease bears interest at a rate of 6.50% and principal and interest payments on the lease are due semi-annually each June 15 and December 15, commencing on June 15, 2011, through 2026.

The annual debt service requirements on the capital lease are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|------------------|------------------|------------------|
| 2019 | \$88,203 | \$46,966 | \$135,169 |
| 2020 | 91,385 | 41,182 | 132,567 |
| 2021 | 94,681 | 35,189 | 129,870 |
| 2022 | 98,096 | 28,979 | 127,075 |
| 2023 | 101,634 | 22,546 | 124,180 |
| 2024-2026 | 270,415 | 26,677 | 297,092 |
| Total | \$744,414 | \$201,539 | \$945,953 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Holman Capital Corporation Lease #2 - Equipment - Original Amount \$2,854,454

On June 1, 2012, the City entered into a capital lease agreement with Holman Capital Corporation to refinance two SunTrust leases for the acquisition of street sweeping vehicles and trucks, fire vehicles and related equipment and various other vehicles. The lease bears interest rates that range from 2.21 % to 3.06%. Principal and interest payments on the lease are due semi-annually on each June 26 and December 26 commencing on June 26, 2012 through 2017. The final lease payment was made during fiscal year 2018.

Holman Capital Corporation Lease #3 – Mall Directional Signs - Original Amount \$502,500

On June 1, 2012, the City entered into a capital lease agreement with Holman Capital Corporation to finance the purchase of mall directional signs. The lease bears an interest rate of 3.35%. Principal and interest payments on the lease are due semi-annually on each June 26 and December 26 commencing on June 26, 2012 through 2019.

The annual debt service requirements on the capital lease are as follows:

| For the Years | | | |
|-----------------|-----------|----------|----------|
| Ending June 30, | Principal | Interest | Total |
| 2019 | \$71,139 | \$1,602 | \$72,741 |

Holman Capital Corporation Lease #4 – West Contra Costa Family Justice Center - Original Amount \$2,000,000

On November 1, 2012 the City entered into a lease agreement with Holman Capital Corporation in the amount of \$2,000,000 to finance improvements to the City's West Contra Costa Family Justice Center. The lease bears an interest rate of 3.17%. Principal and interest payments on the lease are due semi-annually on each July 14 and January 14 commencing on July 14, 2013 through January 14, 2023.

The annual debt service requirements on the capital lease are as follows:

| For the Years | | | |
|-----------------|--------------------|-----------------|--------------------|
| Ending June 30, | Principal | Interest | Total |
| 2019 | \$204,217 | \$31,943 | \$236,160 |
| 2020 | 210,743 | 25,419 | 236,162 |
| 2021 | 217,476 | 18,684 | 236,160 |
| 2022 | 224,424 | 11,736 | 236,160 |
| 2023 | 201,465 | 4,564 | 206,029 |
| Total | \$1,058,325 | \$92,346 | \$1,150,671 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Street Light Capital Lease - Original Amount \$4,641,936

On July 31, 2013 the City entered into a lease agreement with Bank of America in the amount of \$4,641,936 to finance the purchase of streetlights and the associated upgrade costs. The lease bears an interest rate of 2.55%. Principal and interest payments on the lease are due semi-annually on each October 30 and April 30 commencing on April 30, 2014 through October 30, 2026.

The annual debt service requirements on the capital lease are as follows:

| For the Years | | | |
|-----------------|--------------------|------------------|--------------------|
| Ending June 30, | Principal | Interest | Total |
| 2019 | \$352,159 | \$86,211 | \$438,370 |
| 2020 | 370,787 | 77,114 | 447,901 |
| 2021 | 390,184 | 67,538 | 457,722 |
| 2022 | 410,373 | 57,461 | 467,834 |
| 2023 | 431,386 | 46,865 | 478,251 |
| 2024-2027 | 1,512,279 | 72,553 | 1,584,832 |
| Total | \$3,467,168 | \$407,742 | \$3,874,910 |

Holman Capital Corporation Lease #5 – Fire Apparatus Equipment Lease - Original Amount \$2,687,645

On May 17, 2018 the City entered into a lease agreement with Holman Capital Corporation in the amount of \$2,687,645 to finance the purchase of one Spartan Ladder Truck and two Spartan Pumper Trucks. The lease bears an interest rate of 3.91%. Principal and interest payments on the lease are due quarterly on each August 17, November 17, February 17, and May 17 commencing on August 17, 2018 through May 17, 2028.

The annual debt service requirements on the capital lease are as follows:

| For the Years | | | |
|-----------------|--------------------|------------------|--------------------|
| Ending June 30, | Principal | Interest | Total |
| 2019 | \$224,192 | \$101,827 | \$326,019 |
| 2020 | 233,088 | 92,931 | 326,019 |
| 2021 | 242,336 | 83,683 | 326,019 |
| 2022 | 251,951 | 74,068 | 326,019 |
| 2023 | 261,946 | 64,070 | 326,016 |
| 2024-2028 | 1,474,132 | 155,959 | 1,630,091 |
| Total | \$2,687,645 | \$572,538 | \$3,260,183 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

B. Business-Type Activities

The following is a summary of long-term debt of business-type activities during the fiscal year ended June 30, 2018:

| | Balance | | | Balance June 30, 2018 | Due Within One Year | Due in More than One Year |
|-------------------------|----------------------|---------------------|-----------------------|--------------------------|------------------------|------------------------------|
| | July 01, 2017 | Additions (A) | Retirements (B) | | | |
| Bonds payable | \$118,902,238 | \$39,435,634 | (\$13,051,393) | \$145,286,479 | \$5,705,000 | \$139,581,479 |
| Notes and Loans payable | 3,401,553 | | (85,245) | 3,316,308 | 89,081 | 3,227,227 |
| Total | \$122,303,791 | \$39,435,634 | (\$13,136,638) | \$148,602,787 | \$5,794,081 | \$142,808,706 |

(A) Additions include the issuance of new bonds in the amount of \$33,530,000 and a bond premium in the amount of \$5,905,634.

(B) Retirements of bonds payable include principal retirements in the amount of \$12,585,000 and amortization of bond premiums and discounts in the amount of \$466,393.

Bonds payable at June 30, 2018 consisted of the following:

| | |
|--|----------------------|
| Wastewater Refunding Revenue Bonds 2008A | \$32,730,327 |
| 2009A Point Potrero Lease Revenue Bonds | 26,711,948 |
| 2009B Point Potrero Lease Revenue Bonds | 6,875,759 |
| Wastewater Revenue Bonds Series 2010B | 39,713,273 |
| Wastewater Revenue Bonds Series 2017A | 39,255,172 |
| Total | \$145,286,479 |

Wastewater Revenue Refunding Bonds Series 2006A and 2006B – Original Issue \$48,830,000

On October 17, 2006 the City issued \$16,570,000 of Wastewater Revenue Bonds, Series 2006A and \$32,260,000 of Wastewater Revenue Bonds, Series 2006B to refund the remaining \$38,516,264 principal amount of the Wastewater Revenue Bonds, Series 1999 and to fund certain capital costs of the City's Wastewater Enterprise. Net proceeds were used to purchase U.S. government securities placed in an irrevocable trust to provide all the future debt service payments for the 1999 Wastewater Bonds. The outstanding defeased bonds were called during the fiscal year ended June 30, 2010. During the fiscal year ended June 30, 2009, the City issued \$33,015,000 of Wastewater Revenue Refunding Bonds, Series 2008A to refund the 2006B Bonds. Principal and interest payments were due semi-annually on February 1 and August 1 of each year through August 2022 for the Series 2006A bonds. During the fiscal year ended June 30, 2018, the City issued \$33,530,000 of Wastewater Revenue Bonds, Series 2017A (described below) to refund the 2006A Bonds.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Richmond Variable Rate Wastewater Revenue Refunding Bonds, Series 2008 A – Original Issue \$33,015,000

On October 17, 2008 the City issued Series 2008A Wastewater Revenue Refunding Bonds in the amount of \$33,015,000. The proceeds from the Bonds were used to refund the City's 2006B Wastewater Revenue Bonds. The 2008A Bonds were issued as variable rate Bonds. The rate fluctuates according to the market conditions, but is capped at 12%. Along with the issuance, the City entered into an irrevocable, direct-pay letter of credit issued by Union Bank of California in order to remarket the bonds at lower interest rates. The Barclays Bank PLC letter of credit was renewed in July 2017 and is valid through July 10, 2020. The City originally entered into a 31-year interest rate swap agreement for the entire amount of the 2006B Bonds, and the City continued this interest rate swap agreement after the redemption of the 2006B Bonds, and the 2008A Bonds are associated with the interest rate swap agreement, but the notional amount of the swap is based on the 2006B Bonds. The combination of the variable rate bonds and a floating rate swap creates a synthetic fixed-rate debt for the City. The synthetic fixed rate for the Bonds was 3.265% at June 30, 2018.

At June 30, 2018, the Bonds consisted of the following:

| | |
|----------------------|---------------------|
| Bonds outstanding | \$32,875,000 |
| Unamortized discount | (144,673) |
| Net | \$32,730,327 |

The annual debt service requirements on the Bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|---------------------|---------------------|
| | | | |
| 2020 | 20,000 | 1,427,509 | 1,447,509 |
| 2021 | 20,000 | 1,427,800 | 1,447,800 |
| 2022 | 20,000 | 1,426,654 | 1,446,654 |
| 2023 | 25,000 | 1,426,232 | 1,451,232 |
| 2024-2028 | 8,870,000 | 6,069,850 | 14,939,850 |
| 2029-2033 | 10,770,000 | 3,911,845 | 14,681,845 |
| 2034-2038 | 13,090,000 | 1,288,466 | 14,378,466 |
| 2039 | 40,000 | 306 | 40,306 |
| Total | \$32,875,000 | \$18,406,575 | \$51,281,575 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Interest Rate Swap Agreement

On November 19, 2009, the City terminated the swap agreement associated with the 2006B Wastewater Revenue Refunding Bonds discussed above by using the proceeds from a swap agreement that is based on the \$32,260,000 notional amount of the 2006B Bonds. In connection with the 2009 swap agreement, the City received an up-front payment in the amount of \$4,431,618 that was used to make the termination payment on the prior swap agreement. The fixed rate payments to the counterparty will be due semi-annually on August 1 and February 1, commencing February 1, 2010. The variable payments from the counterparty will be due on a monthly basis on the last business day of each month commencing December 31, 2009. The transaction allows the City to create a synthetic fixed rate on the 2008A Bonds, protecting it against increases in short-term interest rates. The terms, fair value and credit risk of the swap agreement are disclosed below.

Terms. The terms, including the counterparty credit rating of the outstanding 2006B Bonds swap, as of June 30, 2018, are included below. The swap agreement contains scheduled reductions to the outstanding notional amount on an annual basis.

| Outstanding Notional Amount | Effective Date | Counterparty | Long-Term Credit Rating (S&P/Moody's/Fitch) | Fixed Rate Paid | Variable Rate Received | Fair Value at June 30, 2018 | Termination Date |
|-----------------------------|----------------|----------------------|---|-----------------|--|-----------------------------|------------------|
| \$32,260,000 | 11/23/2009 | Royal Bank of Canada | AA-/Aa2/AA | 3.897% | 63.42% of USD-1 Month LIBOR plus 22 basis points | (\$6,744,600) | 8/1/2037 |

Based on the swap agreement, the City owes interest calculated at a fixed rate to the counterparty of the swap. In return, the counterparty owes the City interest based on the variable rate that *approximates* the rate required by the Bonds. Debt principal is not exchanged; the outstanding notional amount of the swap is the basis on which the swap receipts and payments are calculated.

Fair value. Fair value of the swap takes into consideration the prevailing interest rate environment, the specific terms and conditions of each transaction and any upfront payments that may have been received. Fair value was estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the LIBOR swap yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement on the swap. The swap is classified as Level 2 of the fair value hierarchy, using a market approach that considers observable swap rates commonly quoted for the full term of the swap.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

As of June 30, 2018, the fair value for the outstanding swap was in favor of the respective counterparty. The fair value represents the maximum loss that would be recognized at the reporting date if the counterparty failed to perform as contracted. The City has accounted for the change in fair value of the ineffective hedge as noted below:

| Business-Type Activities | Changes in Fair Value | | Fair value at June 30, 2018 | |
|---|-----------------------|-------------|-----------------------------|---------------|
| | Classification | Amount | Classification | Amount |
| Pay-Fixed, Receive-Variable 2006B Wastewater Bonds | Investment revenue | \$2,036,200 | Investment | (\$6,744,600) |

Credit risk. As of June 30, 2018, the City was not exposed to credit risk on the outstanding swap because the swap had a negative fair value. However, if interest rates increase and the fair value of the swap was to become positive, the City would be exposed to credit risk. The City will be exposed to interest rate risk only if the counterparty to the swap defaults or if the swap is terminated.

Basis risk. Basis risk is the risk that the interest rate paid by the City on the underlying variable rate bonds to the *bondholders* temporarily differs from the variable swap rate received from the counterparty. The City bears basis risk on the swap. The swap has basis risk since the City receives a percentage of the LIBOR Index to offset the actual variable bond rate the City pays on the underlying Bonds. The City is exposed to basis risk should the floating rate that it receives on a swap be less than the actual variable rate the City pays on the bonds. Depending on the magnitude and duration of any basis risk shortfall, the expected cost of the basis risk may vary.

A portion of this basis risk is tax risk. The City is exposed to tax risk when the relationship between the taxable LIBOR based swap and tax-exempt variable rate bond changes as a result of a reduction in federal and state income tax rates. Should the relationship between LIBOR and the underlying tax-exempt variable rate bonds converge the City is exposed to this basis risk.

Termination risk. The City may terminate if the other party fails to perform under the terms of the contract. The City will be exposed to variable rates if the counterparty to the swap contract defaults or if the swap contract is terminated. A termination of the swap contract may also result in the City's making or receiving a termination payment based on market interest rates at the time of the termination. If at the time of termination the swap has a negative fair value, the City would be liable to the counterparty for a payment equal to the swap's fair value.

Rollover Risk. Rollover risk is the risk that the swap associated with a debt issue matures or may be terminated prior to the maturity of the associated debt. When the swap terminates or a termination option is exercised by the counterparty, the City will be re-exposed to the risks being hedged by the swap. The swap based on the 2006B Wastewater Bonds, associated with the 2008A Wastewater Revenue Bonds, exposes the City to rollover risk because the swap terminates on August 1, 2037 while the 2008A Wastewater Revenue Bonds mature on August 1, 2038.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Swap payments and associated debt. Using rates as of June 30, 2018, debt service requirements of the City's outstanding variable-rate Bonds and net swap payments, assuming current interest rates remain the same for their term are as follows. As rates vary, variable-rate bond *interest payments* and net swap payments will vary. These payments below are included in the Debt Service Requirements above:

| For the Years Ending June 30, | Variable-Rate Bonds | | Interest Rate | |
|----------------------------------|---------------------|--------------------|--------------------|---------------------|
| | Principal | Interest | Swap, Net | Total |
| 2019 | \$20,000 | \$664,893 | \$763,020 | \$1,447,913 |
| 2020 | 20,000 | 664,489 | 763,020 | 1,447,509 |
| 2021 | 20,000 | 664,780 | 763,020 | 1,447,800 |
| 2022 | 20,000 | 663,634 | 763,020 | 1,446,654 |
| 2023 | 25,000 | 663,212 | 763,020 | 1,451,232 |
| 2024-2028 | 8,870,000 | 2,858,945 | 3,210,905 | 14,939,850 |
| 2029-2033 | 10,770,000 | 1,864,037 | 2,047,808 | 14,681,845 |
| 2034-2038 | 13,090,000 | 654,351 | 634,115 | 14,378,466 |
| 2039 | 40,000 | 306 | | 40,306 |
| Total | \$32,875,000 | \$8,698,647 | \$9,707,928 | \$51,281,575 |

Richmond Joint Powers Financing Authority Point Potrero Lease Revenue Bonds, Series 2009A and 2009B – Original Issue Series 2009A (\$26,830,000), Series 2009B (\$20,820,000)

On July 13, 2009, the Authority issued Series 2009A and Series 2009B Point Potrero Lease Revenue Bonds in the amounts of \$26,830,000 and \$20,820,000, respectively. The proceeds from the Bonds were used for the construction of an automobile warehousing and distribution facility, including rail improvements, to be located at the Point Potrero Terminal at the Port of Richmond. The facility began operations in April 2010. The Bonds bear interest rates that range from 6.25% to 8.50%. Principal payments are due annually on July 1 and semi-annual interest payments are due July 1 and January 1 commencing on January 1, 2010 through July 1, 2024 for the Series 2009A and through July 1, 2019 for the Series 2009B Bonds.

At June 30, 2018 the Series 2009A Bonds consisted of:

| | |
|----------------------|----------------------------|
| Bonds outstanding | \$26,830,000 |
| Unamortized discount | <u>(118,052)</u> |
| Net | <u>\$26,711,948</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

The annual debt service requirements on the 2009A Bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|----------------------------|---------------------------|----------------------------|
| 2019 | | \$1,676,875 | \$1,676,875 |
| 2020 | | 1,676,875 | 1,676,875 |
| 2021 | \$3,905,000 | 1,554,844 | 5,459,844 |
| 2022 | 4,150,000 | 1,303,125 | 5,453,125 |
| 2023 | 4,405,000 | 1,035,781 | 5,440,781 |
| 2024-2025 | 14,370,000 | 1,054,375 | 15,424,375 |
| Total | <u>\$26,830,000</u> | <u>\$8,301,875</u> | <u>\$35,131,875</u> |

At June 30, 2018 the Series 2009B Bonds consisted of:

| | |
|----------------------|---------------------------|
| Bonds outstanding | \$6,920,000 |
| Unamortized discount | <u>(44,241)</u> |
| Net | <u>\$6,875,759</u> |

The annual debt service requirements on the 2009B Bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------------|-------------------------|---------------------------|
| 2019 | \$3,320,000 | \$441,419 | \$3,761,419 |
| 2020 | 3,600,000 | 151,031 | 3,751,031 |
| Total | <u>\$6,920,000</u> | <u>\$592,450</u> | <u>\$7,512,450</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Richmond Wastewater Revenue Bonds Taxable Build America Bonds, Series 2010B– Original Issue \$41,125,000

On October 7, 2010 the City issued Series 2010B Wastewater Revenue Bonds Taxable Build America Bonds in the amount of \$41,125,000. The proceeds of these Bonds were used to finance improvements to the City’s wastewater collection, treatment and disposal system. The taxable 2010B Bonds were sold as “Build America Bonds” pursuant to the American Recovery and Reinvestment Act of 2009. The interest on Build America Bonds is not tax-exempt and therefore the bonds carry a higher interest rate. However, this higher interest rate will be offset by a subsidy payable by the United States Treasury equal to 35% of the interest payable on the Bonds. The subsidy will be payable on or about the date that the City makes its debt service payments and the total subsidy received in fiscal year 2018 was \$797,193. Principal payments on the Bonds will be made annually on August 1. The Bonds bear interest of rates that range from 3.757% to 6.461% and payments are due semiannually on August 1 and February 1 beginning February 1, 2011. The Bonds mature on August 1, 2040.

At June 30, 2018 the Series 2010B Bonds consisted of:

| | |
|----------------------|----------------------------|
| Bonds outstanding | \$40,010,000 |
| Unamortized discount | <u>(296,727)</u> |
| Net | <u>\$39,713,273</u> |

The annual debt service requirements on the 2010B Bonds are as follows:

| For the Years Ending June 30. | Principal | Interest | Total |
|----------------------------------|----------------------------|----------------------------|----------------------------|
| 2019 | \$1,145,000 | \$2,397,359 | \$3,542,359 |
| 2020 | 1,175,000 | 2,347,247 | 3,522,247 |
| 2021 | 1,210,000 | 2,293,638 | 3,503,638 |
| 2022 | 1,245,000 | 2,232,267 | 3,477,267 |
| 2023 | 1,285,000 | 2,164,033 | 3,449,033 |
| 2024-2028 | 7,145,000 | 9,686,273 | 16,831,273 |
| 2029-2033 | 8,670,000 | 7,284,135 | 15,954,135 |
| 2034-2038 | 10,630,000 | 4,198,034 | 14,828,034 |
| 2039-2041 | <u>7,505,000</u> | <u>740,593</u> | <u>8,245,593</u> |
| Total | <u>\$40,010,000</u> | <u>\$33,343,579</u> | <u>\$73,353,579</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Richmond Wastewater Revenue Bonds, Series 2017A– Original Issue \$33,530,000

On July 19, 2017 the City issued Series 2017A Wastewater Revenue Bonds in the amount of \$33,530,000. The proceeds from the Bonds were used to finance improvements to the City’s wastewater collection, treatment and disposal system and to refund all of the City’s outstanding Wastewater Revenue Refunding Bonds, Series 2006A. Principal payments are due annually on August 1. Interest rates on the Bonds range from 2% to 5.25% and payments are due semiannually on August 1 and February 1 beginning February 1, 2018. The refunding resulted in an overall debt service savings of \$565,625. The net present value of the debt service savings is called an economic gain and amounted to \$522,953. The bonds mature on August 1, 2047.

At June 30, 2018 the Series 2017A Bonds consisted of:

| | |
|---------------------|----------------------------|
| Bonds outstanding | \$33,530,000 |
| Unamortized premium | <u>5,725,172</u> |
| Net | <u>\$39,255,172</u> |

The annual debt service requirements on the 2017A Bonds are as follows:

| For the Years Ending June 30. | Principal | Interest | Total |
|----------------------------------|----------------------------|----------------------------|----------------------------|
| 2019 | \$1,220,000 | \$1,650,950 | \$2,870,950 |
| 2020 | 1,255,000 | 1,613,650 | 2,868,650 |
| 2021 | 1,305,000 | 1,562,450 | 2,867,450 |
| 2022 | 1,365,000 | 1,502,225 | 2,867,225 |
| 2023 | 1,430,000 | 1,432,350 | 2,862,350 |
| 2024-2028 | | 6,983,000 | 6,983,000 |
| 2029-2033 | | 6,983,000 | 6,983,000 |
| 2034-2038 | | 6,983,000 | 6,983,000 |
| 2039-2043 | 7,415,000 | 6,511,875 | 13,926,875 |
| 2044-2048 | <u>19,540,000</u> | <u>2,671,987</u> | <u>22,211,987</u> |
| Total | <u>\$33,530,000</u> | <u>\$37,894,487</u> | <u>\$71,424,487</u> |

Pledge of Wastewater Revenues

The City has pledged future wastewater customer revenues, net of specified operating expenses, to repay the 2008A, 2010B, and 2017A Bonds through 2048. The Municipal Sewer Enterprise Fund’s total principal and interest remaining to be paid on the bonds is \$196,059,641. The Municipal Sewer Enterprise Fund’s principal and interest paid for the current year and total customer net revenues were \$7,999,008 and \$11,867,127, respectively.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

Notes and Loans Payable

Notes and loans payable at June 30, 2018, consisted of the following:

| | |
|--|--------------------|
| California Department of Boating and Waterways | \$2,616,308 |
| RHA RAD Housing Partners L.P. Promissory Note | 700,000 |
| Total | \$3,316,308 |

California Department of Boating and Waterways

The City has three loan agreements with the California Department of Boating and Waterways for total borrowings of \$9,427,000. Proceeds from the loans were used to finance marina construction projects. The loans bear interest at rates ranging from 4.5% to 7.9% and are due in annual installments through August 2042. The total amount outstanding at June 30, 2018 was \$2,616,308.

The annual debt service requirements on these loans are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|--------------------|--------------------|--------------------|
| 2019 | \$89,081 | \$117,734 | \$206,815 |
| 2020 | 93,090 | 113,725 | 206,815 |
| 2021 | 97,279 | 109,536 | 206,815 |
| 2022 | 101,656 | 105,159 | 206,815 |
| 2023 | 106,231 | 100,584 | 206,815 |
| 2024-2028 | 607,310 | 426,765 | 1,034,075 |
| 2029-2033 | 714,786 | 277,257 | 992,043 |
| 2034-2038 | 568,109 | 126,959 | 695,068 |
| 2039-2043 | 238,766 | 17,545 | 256,311 |
| Total | \$2,616,308 | \$1,395,264 | \$4,011,572 |

RHA RAD Housing Partners, LP Promissory Note

On December 17, 2014, the Housing Authority's Component Unit, RHA Housing Corporation, entered into an agreement with the City and promised to pay a principal amount of \$700,000, plus accrued interest. The proceeds of the Note were then loaned from RHA Housing Corporation to the Housing Authority to finance acquisitions and development of the properties undergoing rehabilitation work in conjunction with a RAD conversion (Friendship Manor/Triangle Court). On December 22, 2015, the official closing of the RAD conversion took place, at which time the Note was assigned to a newly created entity, RHA RAD Housing Partners, L.P. The Note payable to the City was assigned from RHA Corporation to RHA RAD Housing Partners, L.P. along with a note receivable from the Housing Authority. The principle balance shall bear 1% simple interest. The term of the Note shall expire fifty-five years after. The balance of the promissory note at June 30, 2018 was \$700,000.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 7 – LONG-TERM DEBT OBLIGATIONS (Continued)

In fiscal year 2015, the City had advanced the \$700,000 to the Richmond Housing Authority Enterprise Fund, however, in fiscal year 2016 that loan was assigned to RHA RAD Housing Partners L.P. as discussed in Note 5. Therefore, the Richmond Housing Authority Enterprise Fund now owes this amount to RHA RAD Housing Partners L.P. and the interfund advance was converted to long-term debt in fiscal year 2016.

C. Special Assessment Debt Without City Commitment

Special assessment districts have been established in various parts of the City to provide improvements to properties located in those districts. Properties in these districts are assessed for the cost of improvements; these assessments are payable solely by property owners over the term of the debt issued to finance these improvements. The City is not legally or morally obligated to pay these debts or be the purchaser of last resort of any foreclosed properties in these special assessment districts, nor is it obligated to advance City funds to repay these debts in the event of default by any of these districts. At June 30, 2018, the balances of these Districts' outstanding debt were as follows:

| | |
|--|-------------|
| Richmond JPFA Reassessment Revenue Refunding Bonds, Series 2011A | \$1,530,000 |
| Richmond JPFA Reassessment Revenue Refunding Bonds, Series 2016 (Country Club Vista) | 7,435,000 |

D. Conduit Debt

The City has assisted private-sector entities by sponsoring their issuance of debt for purposes the City deems to be in the public interest. These debt issues are secured solely by the property financed by the debt. The City is not legally or morally obligated to pay these debts or be the purchaser of last resort of any foreclosed properties secured by these debts, nor is it obligated to advance City funds to repay these debts in the event of default by any of these issuers. At June 30, 2018, the balance of this issuers' outstanding debt was as follows:

| | |
|---|-------------|
| Richmond Community Foundation, Richmond Housing Rehabilitation Program, Social Impact Bonds, Taxable Series 2015A | \$3,000,000 |
|---|-------------|

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 8 – UNAVAILABLE REVENUE AND UNEARNED REVENUE

At June 30, 2018, the following unavailable revenues were recorded in the Fund Financial Statements because the funds were not available to finance expenditures of the current period:

| | Loans Receivable | Accounts and Grants Receivable | Total |
|---|---------------------|---|---------------------|
| General Fund | \$432,357 | \$125,753 | \$558,110 |
| Community Development and Loan Programs Special Revenue Fund | 20,527,971 | 333,941 | 20,861,912 |
| Non-Major Governmental Funds | 779,013 | 2,843,491 | 3,622,504 |
| Total | \$21,739,341 | \$3,303,185 | \$25,042,526 |

At June 30, 2018, the following unearned revenues were recorded in the City-wide financial statements on the Statement of Net Position:

| | CAD Fees Enhancement | Prepaid Rent | Developer Fees & Other | Total |
|--|-------------------------|--------------------|---------------------------|--------------------|
| General Fund | | \$3,471,391 | \$602,466 | \$4,073,857 |
| Non-Major Governmental Funds | | 2,895,537 | 715,620 | 3,611,157 |
| Richmond Housing Authority Enterprise Fund | | | 70,191 | 70,191 |
| Port of Richmond Enterprise Fund | | | 533,558 | 533,558 |
| Municipal Sewer Enterprise Fund | | | 36,280 | 36,280 |
| Internal Service Funds | \$783,820 | | | 783,820 |
| Total | \$783,820 | \$6,366,928 | \$1,958,115 | \$9,108,863 |

NOTE 9 – FUND BALANCES AND NET POSITION

A. Net Position

In the City-wide financial statements, Net Position is classified as follows:

Net Investment in Capital Assets – This amount consists of capital assets net of accumulated depreciation plus deferred outflows of resources associated with the refunding of related capital debt, reduced by outstanding debt that was used for the acquisition, construction, or improvement of these capital assets.

Restricted Net Position – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments. In addition, net position restricted for pension benefits are restricted as a result of enabling legislation.

Unrestricted Net Position – This amount is all net position that do not meet the definition of “net investment in capital assets” or “restricted net position.”

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City’s policy is to apply restricted net position first.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 9 – FUND BALANCES AND NET POSITION (Continued)

B. Fund Balances

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund’s cash and receivables, less its liabilities.

The City’s fund balances are classified based on spending constraints imposed on the use of resources. For programs with multiple funding sources, the City prioritizes and expends funds in the following order: Restricted, Committed, Assigned, and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint:

Nonspendable represents balances set aside to indicate items do not represent available, spendable resources even though they are a component of assets. Fund balances required to be maintained intact, such as Permanent Funds, and assets not expected to be converted to cash, such as prepaids, interfund advances and notes receivable are included. However, if proceeds realized from the sale or collection of nonspendable assets are restricted, committed or assigned, then nonspendable amounts are required to be presented as a component of the applicable category.

Restricted fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation which requires the resources to be used only for a specific purpose.

Committed fund balances have constraints imposed by formal action of the City Council which may be altered only by the same formal action of the City Council. The highest level of formal action of the City Council is an Ordinance.

Assigned fund balances are amounts constrained by the City’s intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by the City Council or its designee, the Finance Director, and may be changed at the discretion of the City Council or its designee, during the budget approval process or via budget amendments in accordance with the City’s adopted budget policy. This category includes encumbrances; nonspendables, when it is the City’s intent to use proceeds or collections for a specific purpose, and residual fund balances, if any, of Special Revenue, Capital Projects and Debt Service Funds which have not been restricted or committed.

Unassigned fund balance represents residual amounts that have not been restricted, committed, or assigned. This includes the residual general fund balance and residual fund deficits, if any, of other governmental funds.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 9 – FUND BALANCES AND NET POSITION (Continued)

Detailed classifications of the City’s fund balances, as of June 30, 2018, are below:

| Fund Balance Classifications | General Fund | Community Development and Loan Programs Special Revenue Fund | Other Governmental Funds | Total |
|--|---------------------|--|--------------------------|---------------------|
| Nonspendable: | | | | |
| Items not in spendable form: | | | | |
| Prepays, supplies and other assets | \$622,329 | | | \$622,329 |
| Loans receivable | 1,212,042 | | | 1,212,042 |
| Advance to other funds | 16,133,282 | | | 16,133,282 |
| Total Nonspendable Fund Balances | 17,967,653 | | | 17,967,653 |
| Restricted for: | | | | |
| Street Improvement Projects | | | \$2,367,517 | 2,367,517 |
| Employment and Training Programs | | | 2,019,263 | 2,019,263 |
| Public Safety Grant Programs (Police and Fire) | | | 324,961 | 324,961 |
| Lighting and Landscaping | | | 1,222,852 | 1,222,852 |
| Housing and Community Development | | \$25,064,193 | 175,583 | 25,239,776 |
| Debt Service | | | 9,844,431 | 9,844,431 |
| Community Development Projects | | | 19,477,072 | 19,477,072 |
| Other Capital Projects | | | 3,629,481 | 3,629,481 |
| Total Restricted Fund Balances | | 25,064,193 | 39,061,160 | 64,125,353 |
| Assigned to: | | | | |
| Other Capital Projects | | | 43,906 | 43,906 |
| Other Contracts | 72,506 | | | 72,506 |
| Total Assigned Fund Balances | 72,506 | | 43,906 | 116,412 |
| Unassigned: | | | | |
| General Fund | 17,590,764 | | | 17,590,764 |
| Other Governmental Fund Deficit Residuals | | | (8,939,781) | (8,939,781) |
| Total Unassigned Fund Balances | 17,590,764 | | (8,939,781) | 8,650,983 |
| Total Fund Balances (Deficits) | \$35,630,923 | \$25,064,193 | \$30,165,285 | \$90,860,401 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 9 – FUND BALANCES AND NET POSITION (Continued)

C. Contingency Reserve Policy

In fiscal year 2016, the City Council updated the fund balance policy to require the City to maintain a year-end contingency reserve balance of a minimum of 15% of the next year’s budgeted General Fund expenditures. This is the minimum needed to maintain the City’s creditworthiness and to adequately provide for economic and legislative uncertainties, cash flow needs and contingencies. City Council approval is required before any cash can be withdrawn from the reserve fund. The Council shall have the discretion to use the reserve for one time emergencies only and not to be used for ongoing expenses. At the time of City Council approval of any use of reserves, a Stabilization Policy laying out the plans for restoration of reserves must be simultaneously put in place with the Council’s approval. The City’s cash reserve as of June 30, 2018, which is a component of unassigned fund balance of the General Fund, is \$17,498,226, which is approximately 11% of fiscal year 2018-19 budgeted General Fund expenditures. As the City experiences net revenue gains in future years, the cash balance must continue to be maintained at or above to 15% of total expenditures, following the stabilization policy, in order to allow the City to build up its capacity to handle future short term economic downturns or emergencies without cutting services.

D. Deficit Fund Balances and Accumulated Deficits

At June 30, 2018, the following funds had deficit fund balance or deficit net position, which will be eliminated by future revenues:

| | Amount |
|--|-------------|
| Non Major Governmental Funds: | |
| Paratransit Operations Special Revenue Fund | \$2,908,749 |
| Rent Control Special Revenue Fund | 87,679 |
| Cost Recovery Special Revenue Fund | 3,090,390 |
| General Debt Service Fund | 87 |
| Civic Center Debt Service Fund | 2,852,876 |
| Non Major Enterprise Funds: | |
| Storm Sewer | 2,616,147 |
| Cable TV | 3,413,725 |
| Internal Service Fund: | |
| Insurance Reserves | 6,462,314 |
| Private-Purpose Trust Fund: | |
| Successor Agency to the Richmond Community Redevelopment Agency | 49,351,828 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 9 – FUND BALANCES AND NET POSITION (Continued)

E. Net Position Restatements

Management adopted the provisions of the following Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (OPEB), which became effective during the year ended June 30, 2018. In June 2015, GASB issued Statement No. 75 and the intention of this Statement is to improve the usefulness of information for decisions made by the various users of the financial reports of governments whose employees – both active employees and inactive employees – are provided with postemployment benefits other than pensions by requiring recognition of the entire net OPEB liability and a more comprehensive measure of OPEB expense.

The implementation of the Statement required the City to make prior period adjustments. As a result, the beginning net position of the Governmental Activities, Business-Type Activities, Enterprise Funds and the Insurance Reserve Internal Service Fund were restated and reduced by the amounts in the table below. See Note 12.

| | Restatement |
|--|---------------|
| Governmental activities | \$117,406,476 |
| Business-type activities | 9,161,411 |
| Enterprise Funds: | |
| Richmond Housing Authority Fund | 4,589,812 |
| Port Fund | 1,038,172 |
| Municipal Sewer Fund | 1,821,354 |
| Storm Sewer Fund | 91,068 |
| Cable TV Fund | 1,621,005 |
| Insurance Reserves Internal Service Fund | 2,003,489 |

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION PLANS

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plans and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the California Public Employees' Retirement System (CalPERS) Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

A. General Information about the CalPERS Pension Plan

Plan Descriptions – All qualified permanent and probationary employees are eligible to participate in the City's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by CalPERS, which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION PLANS (Continued)

Benefits Provided – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The City's employees hired on or before December 31, 2012 participate in the Miscellaneous Plan under the 2.7% @ 55 Benefit Formula or the Safety Plan under the 3.0% @ 50 (Police) or 3.0% @ 55 (Fire) Benefit Formula. The Pension Reform Act of 2013 (PEPRA), Assembly Bill 340, is applicable to employees new to CalPERS and hired after December 31, 2012. The City's employees hired on or after January 1, 2013 participate under the Miscellaneous Plan 2.0% @ 62 Benefit Formula or the 2.7% @ 57 (Police and Fire) Benefit Formula.

The Plans' provisions and benefits in effect at June 30, 2018, are summarized as follows:

| | Miscellaneous | | |
|---|------------------------|----------------------|---------------------------------|
| | Prior to | On or after | |
| | January 1, 2013 | January 1, 2013 | |
| Hire date | | | |
| Benefit formula | 2.7% @ 55 | 2.0% @ 62 | |
| Benefit vesting schedule | 5 years service | 5 years service | |
| Benefit payments | monthly for life | monthly for life | |
| Retirement age | 50 - 55 | 52 - 55 | |
| Monthly benefits, as a % of eligible compensation | 2.0% to 2.7% | 1.0% to 2.5% | |
| Required employee contribution rates | 8.00% | 6.75% | |
| Required employer contribution rates | 12.242% | 12.242% | |
| Required UAL Contribution | \$6,121,476 | | |
| | Safety - Police | Safety - Fire | Safety - Police and Fire |
| | Prior to | Prior to | On or after |
| | January 1, 2013 | January 1, 2013 | January 1, 2013 |
| Hire date | | | |
| Benefit formula | 3.0% @ 50 | 3.0% @ 55 | 2.7% @ 57 |
| Benefit vesting schedule | 5 years service | 5 years service | 5 years service |
| Benefit payments | monthly for life | monthly for life | monthly for life |
| Retirement age | 50 | 50 - 55 | 50 - 57 |
| Monthly benefits, as a % of eligible compensation | 3.00% | 2.4% to 3.0% | 2.0% to 2.7% |
| Required employee contribution rates | 9.00%* | 9.00%* | 11.25% |
| Required employer contribution rates | 19.813% | 19.813% | 19.813% |
| Required UAL Contribution | \$7,884,396 | | |

* Effective July 1, 2015, Safety (Police and Fire) employees hired prior to January 1, 2013 pay 3% of the employer's required contribution. Therefore, the required employer contribution rate is 16.813% and required employee contribution rate is 12%.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION PLANS
(Continued)

Beginning in fiscal year 2016, CalPERS collects employer contributions for each Plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability (UAL). The dollar amounts are billed on a monthly basis. The City's required contributions for the unfunded liability in the Miscellaneous and Safety Plans were \$6,121,476 and \$7,884,396, respectively, as noted in the tables above.

Employees Covered – As of the June 30, 2016 actuarial valuation date and the June 30, 2017 measurement date, the following employees were covered by the benefit terms for each Plan:

| | Miscellaneous | | Safety | |
|--|---------------|---------------|---------------|---------------|
| | June 30, 2016 | June 30, 2017 | June 30, 2016 | June 30, 2017 |
| Inactive employees or beneficiaries currently receiving benefits | 894 | 915 | 490 | 502 |
| Inactive employees entitled to but not yet receiving benefits | 511 | 509 | 74 | 76 |
| Active employees | 469 | 454 | 258 | 248 |
| Total | 1,874 | 1,878 | 822 | 826 |

As of June 30, 2018, the City had 451 active employees in the Miscellaneous Plan and 258 active employees in the Safety Plan.

Contributions – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

Contributions for the year ended June 30, 2018 were \$10,436,250 for the Miscellaneous Plan and \$14,013,858 for the Safety Plan.

B. Net Pension Liability

The City's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each Plan is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION PLANS
(Continued)

Actuarial Assumptions – For the measurement period ended June 30, 2017, the total pension liabilities were determined by rolling forward the June 30, 2016 total pension liability. The June 30, 2017 total pension liabilities were based on the following actuarial methods and assumptions:

| | Miscellaneous (1) | | Safety (1) | |
|----------------------------------|---|---------------|---|---------------|
| | June 30, 2016 | June 30, 2017 | June 30, 2016 | June 30, 2017 |
| Valuation Date | | | | |
| Measurement Date | | | | |
| Actuarial Cost Method | Entry-Age Normal Cost Method | | Entry-Age Normal Cost Method | |
| Actuarial Assumptions: | | | | |
| Discount Rate | 7.15% | | 7.15% | |
| Inflation | 2.75% | | 2.75% | |
| Payroll Growth | 3.0% | | 3.0% | |
| Projected Salary Increase | 3.2% -12.2% (2) | | 3.7% -20.0% (2) | |
| Investment Rate of Return | 7.50% (3) | | 7.50% (3) | |
| Mortality | Derived using CalPERS Membership Data for all Funds (4) | | Derived using CalPERS Membership Data for all Funds (4) | |
| Post Retirement Benefit Increase | Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter | | Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter | |

- (1) Actuarial assumptions are the same for all benefit tiers
- (2) Depending on age, service and type of employment
- (3) Net of pension plan investment expenses, including inflation
- (4) The mortality table used was developed based on CalPERS' specific data. The table includes 5 years of mortality improvements using Society of Actuaries Scale AA. For more details on this table, please refer to the CalPERS 2014 Experience Study report available on CalPERS website.

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report can be found on the CalPERS website under Forms and Publications.

Change of Assumptions – In 2017, the accounting discount rate was reduced from 7.65% to 7.15%.

Discount Rate – The discount rate used to measure the total pension liability was 7.15% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15% is applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION PLANS
(Continued)

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

| Asset Class | Current Target Allocation | Real Return Years 1 - 10(a) | Real Return Years 11+(b) |
|-------------------------------|---------------------------|-----------------------------|--------------------------|
| Global Equity | 47.0% | 4.90% | 5.38% |
| Global Fixed Income | 19.0% | 0.80% | 2.27% |
| Inflation Sensitive | 6.0% | 0.60% | 1.39% |
| Private Equity | 12.0% | 6.60% | 6.63% |
| Real Estate | 11.0% | 2.80% | 5.21% |
| Infrastructure and Forestland | 3.0% | 3.90% | 5.36% |
| Liquidity | 2.0% | -0.40% | -0.90% |
| Total | <u>100.0%</u> | | |

- (a) An expected inflation of 2.5% used for this period.
(b) An expected inflation of 3.0% used for this period.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION PLANS
(Continued)

C. Changes in the Net Pension Liability

The changes in the Net Pension Liability as of the June 30, 2017 Measurement Date for each Plan follows:

| | Increase (Decrease) | | |
|---|-------------------------|-----------------------------|-------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Balance at June 30, 2016 Measurement Date | <u>\$446,234,376</u> | <u>\$326,226,506</u> | <u>\$120,007,870</u> |
| Changes in the year: | | | |
| Service cost | 8,053,459 | | 8,053,459 |
| Interest on the total pension liability | 32,804,753 | | 32,804,753 |
| Differences between actual and expected experience | (4,464,966) | | (4,464,966) |
| Changes in assumptions | 25,548,824 | | 25,548,824 |
| Changes in benefit terms | | | |
| Plan to plan resource movement | | (50,018) | 50,018 |
| Contribution - employer | | 8,860,295 | (8,860,295) |
| Contribution - employees | | 2,996,354 | (2,996,354) |
| Net investment income | | 35,805,938 | (35,805,938) |
| Administrative expenses | | (481,651) | 481,651 |
| Benefit payments, including refunds of employee contributions | (25,074,448) | (25,074,448) | |
| Net changes | <u>36,867,622</u> | <u>22,056,470</u> | <u>14,811,152</u> |
| Balance at June 30, 2017 Measurement Date | <u>\$483,101,998</u> | <u>\$348,282,976</u> | <u>\$134,819,022</u> |
| Safety Plan: | | | |
| | | Increase (Decrease) | |
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Balance at June 30, 2016 Measurement Date | <u>\$580,176,320</u> | <u>\$411,354,659</u> | <u>\$168,821,661</u> |
| Changes in the year: | | | |
| Service cost | 11,650,927 | | 11,650,927 |
| Interest on the total pension liability | 43,264,626 | | 43,264,626 |
| Differences between actual and expected experience | 797,969 | | 797,969 |
| Changes in assumptions | 35,109,898 | | 35,109,898 |
| Changes in benefit terms | | | |
| Plan to plan resource movement | | 50,018 | (50,018) |
| Contribution - employer | | 12,699,049 | (12,699,049) |
| Contribution - employees | | 4,471,008 | (4,471,008) |
| Net investment income | | 45,166,243 | (45,166,243) |
| Administrative expenses | | (607,337) | 607,337 |
| Benefit payments, including refunds of employee contributions | (33,620,000) | (33,620,000) | |
| Net changes | <u>57,203,420</u> | <u>28,158,981</u> | <u>29,044,439</u> |
| Balance at June 30, 2017 Measurement Date | <u>\$637,379,740</u> | <u>\$439,513,640</u> | <u>\$197,866,100</u> |
| Totals - Miscellaneous and Safety Plans | <u>\$1,120,481,738</u> | <u>\$787,796,616</u> | <u>\$332,685,122</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES’ RETIREMENT SYSTEM PENSION PLANS
(Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the net pension liability of the City for each Plan, calculated using the discount rate for each Plan, as well as what the City’s net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

| | Miscellaneous | Safety |
|-----------------------|---------------|---------------|
| 1% Decrease | 6.15% | 6.15% |
| Net Pension Liability | \$195,707,528 | \$282,296,768 |
| Current Discount Rate | 7.15% | 7.15% |
| Net Pension Liability | \$134,819,022 | \$197,866,100 |
| 1% Increase | 8.15% | 8.15% |
| Net Pension Liability | \$84,290,283 | \$128,531,169 |

Pension Plan Fiduciary Net Position – Detailed information about each pension plan’s fiduciary net position is available in the separately issued CalPERS financial reports.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES’ RETIREMENT SYSTEM PENSION PLANS
(Continued)

D. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the City recognized pension expense of \$53,518,486. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|-----------------------------------|----------------------------------|
| Miscellaneous Plan | | |
| Pension contributions subsequent to measurement date | \$10,436,250 | |
| Differences between Expected and Actual Experience | | (\$2,504,700) |
| Changes of Assumptions | 13,382,717 | |
| Net Differences between Projected and Actual Earnings on Pension Plan Investments | 5,056,303 | |
| Total | <u>\$28,875,270</u> | <u>(\$2,504,700)</u> |
| Safety Plan | | |
| Pension contributions subsequent to measurement date | \$14,013,858 | |
| Differences between Expected and Actual Experience | 2,650,654 | |
| Changes of Assumptions | 25,357,149 | (\$1,809,233) |
| Net Differences between Projected and Actual Earnings on Pension Plan Investments | 6,422,812 | |
| Total | <u>\$48,444,473</u> | <u>(\$1,809,233)</u> |
| Total Both Plans | <u>\$77,319,743</u> | <u>(\$4,313,933)</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 10 – CALIFORNIA PUBLIC EMPLOYEES’ RETIREMENT SYSTEM PENSION PLANS
(Continued)

\$24,450,108 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Year Ended June 30 | Annual Amortization | | |
|-----------------------|---------------------|--------------|--------------|
| | Miscellaneous | Safety | Total |
| 2019 | \$9,691,347 | \$9,499,799 | \$19,191,146 |
| 2020 | 6,744,137 | 17,757,367 | 24,501,504 |
| 2021 | 2,109,436 | 8,648,932 | 10,758,368 |
| 2022 | (2,610,600) | (3,284,716) | (5,895,316) |
| 2023 | | | |
| Total | \$15,934,320 | \$32,621,382 | \$48,555,702 |

E. Subsequent Change in Discount Rate

In December 2016, CalPERS’ Board of Directors voted to lower the discount rate used in its actuarial valuations from 7.5% to 7.0% over three fiscal years, beginning in fiscal year 2018. The change in the discount rate will affect the contribution rates for employers beginning in fiscal year 2019 and result in increases to employers’ normal costs and unfunded actuarial liabilities.

NOTE 11 – OTHER CITY PENSION PLANS

A. Plan Descriptions and Funding Policies

The City administers three single-employer pension plans which are funded entirely by City contributions. These are the General Pension Plan, Police and Firemen’s Pension Plan, and Garfield Pension Plan (collectively, the “Plans”). The General Pension Plan, a defined benefit pension plan, covers twelve former City employees (or their beneficiaries) not covered by CalPERS, all of whom have retired. The Police and Firemen’s Pension Plan, a defined benefit pension plan, covers thirty-six retired police and fire personnel (or their beneficiaries) employed prior to October 1964. The Garfield Pension Plan is a defined benefit pension plan established for a retired police chief. The Plans provide retirement, disability, and death benefits based on the employee’s years of service, age and final compensation. Benefit provisions for the Plans are established by City Ordinance. No separate financial statements are issued for the Plans.

The City established the Secured Pension Override Special Revenue Fund to which proceeds of a special incremental property tax levy voted by the citizens of the City of Richmond are credited for the payment of benefits under the City’s pension plans. The incremental property tax revenue received for the year ended June 30, 2018 was \$9,075,692, and the City used the funds to pay the General Pension Plan and the Police and Firemen’s Pension Plan contributions of \$73,383 and \$1,270,466, respectively.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

General Pension Plan – Retirement and other benefits are paid from the assets of the Plan and from related investment earnings. The City is required under its charter to contribute the remaining amounts necessary to fund the Plan using the entry age-normal actuarial method as specified by Ordinance. Management of the Plan is vested in the General Pension Board which consists of seven members: the Mayor, City Manager, Director of Finance, two members appointed by the Mayor, with the concurrence of five members of the City Council, each of whom shall be and remain a resident of the City in order to be a member of the Board and serve a term of five years, and two members to be elected every five years by secret ballot vote of the rank and file of Plan employees and of Plan employees who have retired and are receiving pensions from the Plan. Four members of the General Pension Board are to be concurred in by four members.

The Plan is closed to new members. Retirement benefits for Plan members are calculated as one-half of the average annual salary attached to the position held by the retiree during the three years prior to the date of retirement. Surviving spouses receive 100% of the retiree’s pension. Benefit terms provide for annual cost-of-living adjustments to each member’s retirement allowance subsequent to the member’s retirement date. The annual adjustments are an automatic increase of 2% per year. City Council may grant additional increases of up to 3% per year to bring the total increase in a given year to 5%.

Police and Firemen’s Pension Plan – Funding for the Plan is provided from the Secured Pension Override Special Revenue Fund. Employees were vested after five years of service. Members of the Plan are allowed normal retirement benefits after 25 or more continuous years of service. The City is required under its charter to contribute the remaining amounts necessary to fund the Plan using the entry age-normal actuarial method as specified by Ordinance. Management of the Plan is vested in the Pension Board which consists of seven members: the Mayor, City Manager, Director of Finance, two members appointed by the Mayor, with the concurrence of four members of the City Council, each of whom shall be and remain a resident of the City in order to be a member of the Board and serve a term of five years, one representative of the Police Department and one representative of the Fire Department.

The Plan is closed to new members. Retirement benefits for Plan members are calculated as one-half of the annual salary attached to the rank or position held by the retiree one year prior to the date of retirement. Surviving spouses receive 100% of the retiree’s pension. Benefit terms provide for annual cost-of-living adjustments to each member’s retirement allowance subsequent to the member’s retirement date. The annual adjustments are an increase each year for changes in the salary attached to the retiree’s rank in the year before retirement.

Garfield Pension Plan – Retirement and other benefits are paid from the assets of the Plan and from related investment earnings. Plan provisions have been established and may be amended upon agreement between the City and Mr. Garfield. Management of the Plan is vested in the City Council.

Mr. Garfield’s pension and any continuation to his spouse receive the same cost-of-living increases as the City’s police employees covered by CalPERS. (CalPERS cost-of-living increases include a 2% per year increase, subject to CPI increase constraints, and purchasing power protection through the CalPERS Purchasing Power Protection Allowance.) Mr. Garfield’s surviving spouse receives 50% of the retiree’s pension.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

B. Significant Accounting Policies

City contributions for all plans are recognized when due and the City has made a formal commitment to provide contributions. Benefit payments and refunds are recognized when due and payable in accordance with the terms of the Plan. Administrative costs for all plans, except the investment management fees of the Police and Fireman’s Pension Plan, are paid by the City’s General Fund. The investment management fees are financed through investment earnings. Assets are valued at fair value based on available market information obtained from independent sources.

C. Pension Plan Assets

At June 30, 2018 the pension plans reported assets available for benefits as shown below. For actuarial purposes, the value of the Plans’ assets were determined to be fair value.

| | |
|--|---------------------|
| City of Richmond Investment Pool | \$1,526,074 |
| Local Agency Investment Fund (Garfield Plan) | 176,245 |
| Wellington Trust Company Mutual Fund (Police and Firemen’s Plan) | 10,932,280 |
| Interest receivable | <u>2,474</u> |
| Assets available for benefits at June 30, 2018 | <u>\$12,637,073</u> |

The Wellington Trust Company Fund investments, classified in Level 2 of the fair value hierarchy, are valued using the market approach, which uses prices and other information generated from market transactions, which typically includes securities priced with unadjusted market quotes, evaluated bids, market multiples, and trade information, and also generally includes short term securities valued at amortized cost which approximates market value. The City of Richmond Investment Pool and the California Local Agency Investment Fund (LAIF) are not subject to the fair value hierarchy. Fair value is defined as the quoted market value on the last trading day of the period.

Investment Policies

The General Pension and Police and Firemen’s Pension Plans’ policies in regard to the allocation of invested assets is established and may be amended by Resolution of the respective Boards. The Plans allow investments in the following:

- (a) In investments which are authorized by General law for savings banks.
- (b) In investments other than those specified in subdivision (a) hereof, including, but not limited to, corporate bonds and securities, common stocks, preferred stocks, investments in real estate and investment trusts, provided that the total amount invested pursuant to this subdivision shall not exceed fifty percent (50%) of the total amount of funds invested pursuant to this section, and provided further that the following conditions are met:
 - (1) Any stocks or other corporate securities, in which funds are invested, except stocks of banks, insurance companies or mutual funds, shall be registered on a national securities exchange as provided by the Federal Securities Exchange Act.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

- (2) The total amount invested in common and preferred stocks shall not exceed at cost at the time of purchase twenty-five percent of the total amount invested pursuant to this section.
- (3) The total amount invested in the common and preferred stocks of any one company shall not exceed at cost of the time of purchase two percent of the total amount invested pursuant to this section and shall not exceed five percent of the outstanding preferred or common stock of that company.
- (4) No funds shall be invested in the common stocks of any company unless it has paid cash dividends on such stocks in eight of the ten years immediately preceding its purchase by the Board.
- (5) No funds shall be invested in the stocks or other securities of any company other than a bank or insurance company unless it has assets of at least one hundred million dollars (\$100,000,000), or in the stocks or other securities of a bank or insurance company unless it has assets of at least fifty million dollars (\$50,000,000).
- (6) The total amount invested in real estate and other than real estate owned by or leased to the City of Richmond, which amount may include land, buildings, land and buildings or real estate loans, shall not exceed twenty-five percent of the total amount invested pursuant to this section and such investments shall be restricted to first trust deeds which are insured by the Federal Housing Administration or which are guaranteed by the Veterans Administration.

The Garfield Pension Plan does not have a separate investment policy, therefore it uses the City’s investment policy.

Interest and Credit Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Normally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City invests in equities which may be drawn down as needed, subject to terms of the underlying trust agreement. The investments held in the Pension Trust Funds all mature in less than one year.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As of June 30, 2018, the investments in the Pension Trust Funds were not rated.

Rate of Return

For the year ended June 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, for the Police and Firemen’s, General Pension and Garfield Pension Plans was 4.9%, 1.0% and 1.0%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

D. Net Pension Liability of the Plans

The components of the net pension liability of the City for each of the Plans is the total pension liability, less each Plan's fiduciary net position.

Actuarial Assumptions. The total pension liability as of June 30, 2018 was determined based on June 30, 2017 actuarial valuations rolled forward to June 30, 2018 using standard update procedures. The following actuarial assumptions applied to all periods included in the measurement:

| | <u>Police and Firemen's Plan</u> | <u>General Pension Plan</u> | <u>Garfield Pension Plan</u> |
|---|--------------------------------------|---------------------------------|----------------------------------|
| Discount rate, net of investment expenses | 5.75% | 3.18% | 3.00% |
| Expected return on plan assets | 5.75% | 3.00% | 3.00% |
| Inflation rate | 2.75% | 2.75% | 2.75% |
| Cost-of-living increases | 3% per year | 5% per year | 2.75% per year |
| Actuarial cost method | Entry age normal | Entry age normal | Entry age normal |
| Salary increases | N/A | N/A | N/A |

Mortality rates were based on the California PERS Mortality Table in its 2014 experience study (based on CalPERS 2001-2011 experience).

Discount Rates. The discount rates used to measure the total pension liability for the Police and Firemen's Pension Plan, General Pension Plan and Garfield Pension Plan were 5.75%, 3.00%, and 3.00%, respectively, as of June 30, 2017 and 2018.

For the Police and Firemen's Pension Plan, based on the 5 previous years the City has on average contributed 98% of the Actuarially Determined Contribution (ADC). A sufficiency test was performed including: (1) expected benefit payments for all future years; (2) assuming that 98% of the ADC is contributed to the Plan in future years; (3) assuming that future contribution losses are amortized according to the Plan's funding policy; (4) using the Plan's assumed investment return before the projected asset depletion (if any); and (5) using a 20-year AA tax-exempt general obligation municipal bond index rate of 3.62% (using as a municipal bond rate source the Fidelity 20-Year General Obligation AA Municipal Bond Index as of June 30, 2018) after the projected asset depletion. Based on these parameters, plan assets are projected to be sufficient to pay all future benefits until a de minimus amount of estimated future benefits remain. Therefore, the Plan's long-term expected rate of return of 5.75% was used as the discount rate.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

Based on the 5 previous years the City has on average contributed 75% and 116% of the Actuarially Determined Contribution (ADC) for the General Pension Plan and Garfield Pension Plan, respectively. A sufficiency test was performed including: (1) expected benefit payments for all future years; (2) assuming that 75% of the ADC is contributed to the General Pension Plan and 100% of the ADC is contributed to the Garfield Pension Plan in future years; (3) assuming that future contribution losses are amortized according to the Plans' funding policies; (4) using the Plans' assumed investment return before the projected asset depletion (if any); and (5) using a 20-year AA tax-exempt general obligation municipal bond index rate of 3.62% (using as a municipal bond rate source the Fidelity 20-Year General Obligation AA Municipal Bond Index as of June 30, 2018) after the projected asset depletion. Based on these parameters, each of the Plan's assets are projected to be sufficient to pay all future benefits until a de minimus amount of estimated future benefits remain. Therefore, the long-term expected rate of return of 3.00% was used as the discount rate for each of these Plans.

The long-term expected rate of return on pension plan investments was determined for each Plan using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These asset class estimates are combined to produce the portfolio long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage (or target allocation, if available) and by adding expected inflation (2.75%). All results are then rounded to the nearest quarter percentage point.

The best-estimate of expected future real rates of return were developed by aggregating data from several published capital market assumption surveys and deriving a single best-estimate based on the average survey values. These capital market assumptions reflect both historical market experience as well as diverse views regarding anticipated future returns. The expected inflation assumption was developed based on an analysis of historical experience blended with forward-looking expectations available in market data.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

Best estimates of geometric real and nominal rates of return for each major asset class included in the Plans' asset allocation as of the measurement date are summarized below:

| Asset Class | Allocation at Measurement Date | Long-Term Expected Real Rate of Return | Long-Term Expected Nominal Rate of Return |
|--|--------------------------------------|--|---|
| Police and Firemen's Plan: | | | |
| Domestic Equity | 56% | 5.39% | 8.14% |
| International Equity | 0% | 5.20% | 7.95% |
| Fixed Income | 38% | 1.98% | 4.73% |
| Real Estate and Alternatives | 0% | 4.25% | 7.00% |
| Cash and Equivalents | 6% | 0.79% | 3.54% |
| Total | <u>100%</u> | | <u>6.91%</u> |
| Reduced for assumed investment expense | | | <u>(0.60%)</u> |
| Total (weighted avg, rounded to 1/4%) | | | <u>6.25% (1)</u> |
| General Pension Plan: | | | |
| Domestic Equity | 0% | 5.39% | 8.14% |
| International Equity | 0% | 5.20% | 7.95% |
| Fixed Income | 0% | 1.98% | 4.73% |
| Real Estate and Alternatives | 0% | 4.25% | 7.00% |
| Cash and Equivalents | 100% | 0.79% | 3.54% |
| Total | <u>100%</u> | | <u>3.52%</u> |
| Reduced for assumed investment expense | | | <u>(0.50%)</u> |
| Total (weighted avg, rounded to 1/4%) | | | <u>3.00%</u> |
| Garfield Pension Plan: | | | |
| Domestic Equity | 0% | 5.39% | 8.14% |
| International Equity | 0% | 5.20% | 7.95% |
| Fixed Income | 0% | 1.98% | 4.73% |
| Real Estate and Alternatives | 0% | 4.25% | 7.00% |
| Cash and Equivalents | 100% | 0.79% | 3.54% |
| Total | <u>100%</u> | | <u>3.52%</u> |
| Reduced for assumed investment expense | | | <u>(0.50%)</u> |
| Total (weighted avg, rounded to 1/4%) | | | <u>3.00%</u> |

(1) The preliminary return for the Police and Firemen's Plan of 6.25% was then reduced by 50 basis points to 5.75% in order to provide a margin for adverse deviation.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

E. Changes in the Net Pension Liability of Each Plan

The net pension liability of each Plan is measured as of June 30, 2018 as follows:

Police and Firemen's Plan:

| | Increase (Decrease) | | |
|---|----------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Balance at June 30, 2017 | <u>\$19,271,774</u> | <u>\$12,384,593</u> | <u>\$6,887,181</u> |
| Changes in the year: | | | |
| Service cost | | | |
| Interest on the total pension liability | 1,031,755 | | 1,031,755 |
| Differences between actual and expected experience | | | |
| Changes in assumptions | | | |
| Changes in benefit terms | | | |
| Contribution - employer | | 1,270,466 | (1,270,466) |
| Contribution - employees | | | |
| Net investment income | | 589,028 | (589,028) |
| Administrative expenses | | | |
| Benefit payments, including refunds of employee contributions | (2,656,508) | (2,656,508) | |
| Net changes | <u>(1,624,753)</u> | <u>(797,014)</u> | <u>(827,739)</u> |
| Balance at June 30, 2018 | <u>\$17,647,021</u> | <u>\$11,587,579</u> | <u>\$6,059,442</u> |

Plan fiduciary net position as a percentage of the total pension liability

65.7%

General Pension Plan:

| | Increase (Decrease) | | |
|---|----------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Balance at June 30, 2017 | <u>\$2,932,456</u> | <u>\$449,871</u> | <u>\$2,482,585</u> |
| Changes in the year: | | | |
| Service cost | | | |
| Interest on the total pension liability | 80,100 | | 80,100 |
| Differences between actual and expected experience | | | |
| Changes in assumptions | (20,669) | | (20,669) |
| Changes in benefit terms | | | |
| Contribution - employer | | 814,594 | (814,594) |
| Contribution - employees | | | |
| Net investment income | | 2,207 | (2,207) |
| Administrative expenses | | | |
| Benefit payments, including refunds of employee contributions | (524,939) | (524,939) | |
| Net changes | <u>(465,508)</u> | <u>291,862</u> | <u>(757,370)</u> |
| Balance at June 30, 2018 | <u>\$2,466,948</u> | <u>\$741,733</u> | <u>\$1,725,215</u> |

Plan fiduciary net position as a percentage of the total pension liability

30.1%

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

| | Increase (Decrease) | | |
|---|----------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability/(Asset) |
| Garfield Pension Plan: | | | |
| Balance at June 30, 2017 | \$691,642 | \$297,317 | \$394,325 |
| Changes in the year: | | | |
| Service cost | | | 19,334 |
| Interest on the total pension liability | 19,334 | | 19,334 |
| Differences between actual and expected experience | | | |
| Changes in assumptions | | | |
| Changes in benefit terms | | | |
| Contribution - employer | | 102,140 | (102,140) |
| Contribution - employees | | | |
| Net investment income | | 2,627 | (2,627) |
| Administrative expenses | | | |
| Benefit payments, including refunds of employee contributions | (94,323) | (94,323) | |
| Net changes | (74,989) | 10,444 | (85,433) |
| Balance at June 30, 2018 | <u>\$616,653</u> | <u>\$307,761</u> | <u>\$308,892</u> |
| Plan fiduciary net position as a percentage of the total pension liability | | | 49.9% |
| Totals - Other City Pension Plans | <u>\$20,730,622</u> | <u>\$12,637,073</u> | <u>\$8,093,549</u> |

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the City for each of the Plans, calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

| | Police and Firemen's Plan | General Pension Plan | Garfield Pension Plan |
|-----------------------|------------------------------|-------------------------|--------------------------|
| 1% Decrease | 4.75% | 2.18% | 2.00% |
| Net Pension Liability | \$6,999,286 | \$1,844,294 | \$338,457 |
| Current Discount Rate | 5.75% | 3.18% | 3.00% |
| Net Pension Liability | \$6,059,442 | \$1,725,215 | \$308,892 |
| 1% Increase | 6.75% | 4.18% | 4.00% |
| Net Pension Liability | \$5,207,932 | \$1,616,057 | \$281,692 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

F. Actuarially Determined Contributions

As of the June 30, 2017, actuarial valuations used to calculate the actuarially determined contributions (ADC) for each Plan, the ADC's were determined using the entry-age normal cost method and the assumptions in Note 11B above.

For the Police and Firemen's Pension Plan, the City's contribution policy is to annually contribute an amount equal to (1) amortization of the unfunded liability as a level-dollar over a 10-year closed period as of July 1, 2013, plus (2) future gains and losses amortized over the same period, but not less than five years. Over the past five years, the City has contributed an average of 98% of the Actuarially Determined Contribution.

For the General Pension Plan, the City's contribution policy is to annually contribute an amount equal to (1) amortization of the unfunded liability as a level-dollar over a 6-year closed period as of July 1, 2013, plus (2) future gains and losses amortized over the same period, but not less than five years. Over the past five years, the City has contributed an average of 75% of the Actuarially Determined Contribution.

For the Garfield Pension Plan, the City's contribution policy is to annually contribute an amount equal to (1) amortization of the unfunded liability as a level-dollar over a 7-year closed period as of July 1, 2013, plus (2) future gains and losses amortized over the same period, but not less than five years. Over the past five years, the City has contributed an average of 116% of the Actuarially Determined Contribution.

The Actuarially Determined Contribution and the actual contributions for each Plan for the year ended June 30, 2018 are presented below:

| | Actuarially Determined Contribution | Amount Contributed | Percent Contributed |
|-----------------------------------|---|-----------------------|------------------------|
| Police and Firemen's Pension Plan | \$1,389,612 | \$1,270,466 | 91% |
| General Pension Plan | 947,219 | 814,594 | 86% |
| Garfield Pension Plan | 86,103 | 102,140 | 119% |

G. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the City recognized pension expense for each of the Plans as follows:

| | Pension Expense |
|---------------------------|--------------------|
| Police and Firemen's Plan | \$540,790 |
| General Pension Plan | 68,268 |
| Garfield Pension Plan | 16,951 |
| Total | <u>\$626,009</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions for these Plans from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|-----------------------------------|----------------------------------|
| Pension contributions subsequent to measurement date | - | - |
| Differences between Expected and Actual Experience | - | - |
| Changes of Assumptions | - | - |
| Net Differences between Projected and Actual | | |
| Earnings on Pension Plan Investments | \$217,871 | - |
| Total | \$217,871 | \$0 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Year Ended June 30 | Annual Amortization |
|-----------------------|------------------------|
| 2019 | \$224,812 |
| 2020 | 80,169 |
| 2021 | (110,203) |
| 2022 | 23,093 |

H. Plan Financial Statements

The Statement of Net Position for the Plans at June 30, 2018 follows:

| | General Pension | Police and Firemen's Pension | Garfield Pension |
|--|--------------------|------------------------------------|---------------------|
| ASSETS | | | |
| Pension plan cash and investments: | | | |
| City of Richmond Investment Pool | \$741,688 | \$652,968 | \$131,418 |
| Local Agency Investment Fund | | | 176,245 |
| Mutual Fund Investments | | 10,932,280 | |
| Accounts receivable | 45 | 2,331 | 98 |
| Total Assets | 741,733 | 11,587,579 | 307,761 |
| NET POSITION | | | |
| Restricted for employees' pension benefits | \$741,733 | \$11,587,579 | \$307,761 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 11 – OTHER CITY PENSION PLANS (Continued)

The Statement of Changes in Plan Net Position for the year ended June 30, 2018 follows:

| | General Pension | Police and Firemen's Pension | Garfield Pension |
|--|--------------------|------------------------------------|---------------------|
| ADDITIONS | | | |
| Net investment income: | | | |
| Net increase (decrease) in the fair value of investments | \$12 | \$400,794 | |
| Interest income | 2,195 | 254,046 | \$2,620 |
| Investment management fees | | (65,812) | 7 |
| Contribution from the City | 814,594 | 1,270,466 | 102,140 |
| Total Additions | 816,801 | 1,859,494 | 104,767 |
| DEDUCTIONS | | | |
| Pension benefits | 524,939 | 2,656,508 | 94,323 |
| Total Deductions | 524,939 | 2,656,508 | 94,323 |
| Net Increase (Decrease) | 291,862 | (797,014) | 10,444 |
| NET POSITION RESTRICTED FOR PENSIONS | | | |
| Beginning of year | 449,871 | 12,384,593 | 297,317 |
| End of year | \$741,733 | \$11,587,579 | \$307,761 |

I. PARS Defined Contribution Plan

Effective July 1, 2014, the City contracted with the Public Agency Retirement System (PARS), to sponsor a Section PARS 457 FICA Alternative Retirement Plan created in accordance with IRC Sections 3121(b)(7)(F) and 457(b), which is a qualified defined contribution pension plan covering all eligible part-time, seasonal and temporary employees of the City on that date and hired thereafter.

The Plan requires these employees to contribute 6.2% and the City to contribute 1.3% of the employees pay plus administration costs. The City's required contributions of \$26,736 and the employees' required contributions of \$127,507 were made during the fiscal year ending June 30, 2018.

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS

A. General Information about the City's Other Post Employment Benefit (OPEB) Plan

Plan Description - In order to qualify for postemployment medical and dental benefits an employee must retire from the City and maintain enrollment in one of the City's eligible health plans. The City pays a portion of the CalPERS premiums for retirees and their dependents that vary by employment classification. In addition, the following eligibility rules and contribution requirements apply for future retirees, followed by current retirees.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

The City is the Plan administrator, while PARS administers the investment trust. The City’s OPEB Plan does not issue separate financial statements. PARS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained from Public Agency Retirement Services, 4350 Von Karman Avenue, Suite 100, Newport Beach, CA, 92660.

A summary of the Plan provisions follows:

| Plan Provisions for Future Retirees | | | |
|---|---|---|---|
| Classification | Eligibility (Age/Service Years) | Monthly Premium Paid by City Before/After Medicare Eligibility | Employee Monthly Contribution (1) |
| SEIU Local 1021 | Service Retirement: 50/20, 51/18, 52/16, 53/14, 54/12, 55/10 Disability Retirement: any age/10 years service | Retiree only or surviving spouse: the lesser of \$435 and medical premium Retiree +1 or more: the lesser of \$567 and medical premium Plus PEMHCA Minimum: \$133 Retired after 7/1/1995: Reimbursement allowed towards non-PERS plans | None |
| IFPTE, Miscellaneous Executive Management, City Council | Service Retirement: Same as SEIU | Retiree only or surviving spouse: the lesser of \$435 and medical premium Retiree +1 or more: the lesser of \$567 and medical premium Plus PEMHCA Minimum: \$133 | Effective 1/1/2017: \$50 Effective 1/1/2018: \$100 |
| Fire Local 188 | 35/15 | Percentage of premium (medical premium minus PEMHCA minimum) for retiree/dependents/surviving spouse up to premium for coverage. Percentage is 90%, increased to 100% after 27 years of service. Total City contribution, excluding PEMHCA minimum, is capped at Kaiser non-Medicare eligible premium for coverage selected. Plus PEMHCA minimum: \$133 | Effective 1/1/2017: \$200 Effective 1/1/2018: \$300 Effective 7/1/2019: \$400 |
| Fire Management and Fire Executive Management | 35/15 | Percentage of premium (medical premium minus PEMHCA minimum) for retiree/dependents/surviving spouse up to premium for coverage. Percentage is 80%, increased to 90% after 15 years of service and 100% after 25 years of service. Total City contribution, excluding PEMHCA minimum, is capped at Kaiser non-Medicare eligible premium for coverage selected. Plus PEMHCA minimum: \$133 | Effective 1/1/2017: \$200 Effective 1/1/2018: \$300 Effective 7/1/2019: \$400 |
| Richmond Police Officer Association (RPOA) | 10 years of service Service includes non City service Minimum 5 years City Service | Lesser of: percentage of premium for retiree/dependents/surviving spouse times medical premium minus PEMHCA minimum or percentage of premium for retiree/dependents/surviving spouse but no more than \$327 per month, minus dental and vision premiums. Percentage is 50%, increased to 90% after 15 years of service, and 100% after 25 years of service. Plus PEMHCA Minimum: \$133 City also pays 100% of dental and vision premiums. | Effective 1/1/2017: \$150 Effective 1/1/2018: \$225 Effective 1/1/2019: \$250 Effective 1/1/2020: \$275 Effective 1/1/2021: \$300 |
| Police Widows | Death in line of duty | Full premium of medical, dental and vision | None |
| Police Management and Police Executive Management | 50/20, 51/18, 52/16, 53/14, 54/12, 55/10 Service includes non City service Minimum 5 years City Service | Percentage of premium (medical premium minus PEMHCA minimum) for retiree/dependents/surviving spouse up to Kaiser (1) (Pre Medicare) and 2nd highest premium plan (post Medicare). Percentage is 65%, increased to 75% after 20 years of service, and 100% after 25 years of service. | Effective 7/1/2017: \$300 Effective 7/1/2018: \$425 Effective 7/1/2019: \$525 |

(1) Prior to January 1, 2017, active Employees were not required to make monthly contributions.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

| Plan Provisions for Current Retirees | | |
|---|---|--|
| Classification | Subgroup | Monthly Premium Reimbursement Before/After Medicare Eligibility |
| SEIU Local 1021 | Retired July 1, 2007 or later | Same as future retirees |
| | Retired prior to July 1, 2007 | Same as future retirees, but caps are: Retiree only or surviving spouse: \$224/\$182 Retiree +1 or more: \$344/\$284 |
| IFPTE, Miscellaneous Executive Management | Retired July 1, 2007 or later | Same as future retirees |
| | Retired November 5, 1999 to June 30, 2007 | Same as future retirees, but caps are: Retiree only or surviving spouse: \$224/\$182 Retiree +1 or more: \$344/\$284 |
| Fire Local 188 | Retired before November 5, 1999 | Same as future retirees, but caps are: Retiree only or surviving spouse: \$124/\$82 Retiree +1 or more: \$244/\$184 |
| | Retire on or after 7/1/2006 | Same as future retirees |
| Fire Management | Retire on or after 7/1/2006 | Same as future retirees |
| | Retire before 7/1/2006 | Eligible at 35/15 Same as future retirees, but caps are: Percentage of premium for retiree/dependents/surviving spouse up to Kaiser non-Medicare eligible premium for coverage selected. Percentage is 90%, increased to 100% after 27 years of service. |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

| Plan Provisions for Current Retirees (Continued) | | |
|---|---|--|
| Classification | Subgroup | Monthly Premium Reimbursement Before/After Medicare Eligibility |
| Richmond Police Officer Association (RPOA) | Retire on or after 7/1/2008 | Same as future retirees |
| | Retired between 7/1/2004 and 6/30/2008 | Same as future retirees, but: Reimbursement capped at \$614 |
| | Retired between 7/1/1997 and 6/30/2004 | Same as future retirees, but: Reimbursement capped at \$550 |
| | Retired between 7/1/1994 and 6/30/1997 | Percentage of premium (medical premium minus PEMHCA minimum) for retiree/dependents/surviving spouse including dental and vision. Percentage is 65% for 10-19 years of service, increased to 75% after 20 years of service, and 100% after 27 years of service Premium paid for dental and vision. Plus PEMHCA minimum \$133 |
| | Retired before 7/1/1994 | Percentage of premium (medical premium minus PEMHCA minimum) for retiree/dependents/surviving spouse including dental and vision. Percentage is 65% for 10-19 years of service, increased to 75% after 20 years of service, and 100% after 27 years of service Reimbursement, excluding the PEMHCA minimum, capped at \$210 for single coverage and \$300 for 2-party coverage Premium paid for dental and vision. Plus PEMHCA minimum: \$133 |
| Police Management and Police Executive Management | Retired on or after 7/1/2007 | Same as future retirees |
| | Retired between 1/1/1995 ⁽¹⁾ and 6/30/2007 | Percentage of premium (medical premium minus PEMHCA minimum) for retiree/dependents/surviving spouse. Percentage is 65% for 10-19 years of service, increased to 75% after 20 years of service, and 100% after 27 years of service. Retired after 1/1/2007 - Reimbursement capped at Kaiser premium, excluding the PEMHCA minimum, for pre-Medicare and 2nd highest premium plan for post-Medicare for coverage selected Retired before 1/1/2007 - Reimbursement capped at 2nd highest premium plan, excluding the PEMHCA minimum, for coverage selected Retired after 7/1/1995: Reimbursement allowed towards non-PERS plans Plus PEMHCA minimum: \$133 |

⁽¹⁾ Although the City did provide medical premium benefits with single and 2-party caps for Police Management that retired prior to January 1, 1995, as of June 30, 2018 there were no retirees receiving such benefits.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

For retirees eligible to continue health benefits, but failing to meet the criterion in the tables above, the City pays the Public Employees Medical and Hospital Care Act (PEMHCA) minimum, which is \$133 in 2018.

Plan Membership – As described in the table in Note 12A, Plan membership varies based on different employee bargaining groups. As of the June 30, 2017 valuation date, membership in the Plan considered of the following:

| | |
|--|-------|
| Active employees electing coverage | 627 |
| Active employees waiving coverage | 44 |
| Retiree and beneficiaries receiving benefits | 607 |
| Total | 1,278 |

B. Funding Policy and Actuarial Assumptions

Funding Policy - During the year ended June 30, 2008, the City joined the Public Agencies Post-Retirement Health Care Plan, an agent multiple employer trust administered by Public Agency Retirement Services (PARS). The balance in the City's PARS trust account as of June 30, 2018 was \$17,422,879.

The City's policy is to partially prefund these benefits by accumulating assets with PARS discussed above along with making pay-as-you-go payments pursuant to Resolution No. 52-06 of June 27, 2006. In July 2016, the City adopted an additional funding policy to place into the PARS trust half of any one-time revenues and half of any year-end surplus in excess of the City's minimum reserve policy (7%) in an effort to pay down the unfunded liability. In accordance with the policy, the City transferred \$3,175,003 to the PARS trust, along with an additional contribution of \$4,328,063, during the year ended June 30, 2018.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Actuarial Assumptions - The total OPEB liability was determined by an actuarial valuation as of June 30, 2017 rolled forward to June 30, 2018 using standard update procedures. The valuation used the following actuarial assumptions applied to all periods included in the measurement, unless otherwise specified:

| | Actuarial Assumptions | |
|--|--|----------------------------|
| Valuation Date | | June 30, 2017 |
| Measurement Date | | June 30, 2018 |
| Actuarial Cost Method | Entry Age Normal Cost, level percent of pay | |
| Actuarial Assumptions: | | |
| Discount Rate | | 4.12% |
| Inflation | | 2.75% |
| CPI Medical Care | | 4.00% |
| Payroll Growth | | 3.00% |
| Investment Rate of Return | | 6.85% |
| Index Rate for 20 year, tax exempt municipal bonds | | 3.62% |
| Mortality | Based on assumptions for Public Agency Miscellaneous, Police and Fire members published in the December 2017 CalPERS Experience Study. | |
| Healthcare Cost Trend Rates: | | |
| Health - Not Medicare Eligible | 6.90% for 2018, 6.30% for 2019, 5.80% for 2020, 5.20% for 2021-2054, transitioning to ultimate rate of 4.40% in 2074 and further years | |
| Health - Medicare Eligible | 5.60% for 2018, 5.40% for 2019, 5.30% for 2020, 5.20% for 2021-2054, transitioning to ultimate rate of 4.40% in 2074 and further years | |
| Dental | | To increase 4.00% annually |
| Vision | | To increase 3.00% annually |

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Discount rate - The discount rate used to measure the total OPEB liability was 4.12%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Generally accepted accounting principles require that the liability discount rate be the single rate that reflects the following:

- A. The long-term expected rate of return on OPEB plan investments that are expected to be used to finance the payment of benefits, to the extent that (1) the OPEB plan's fiduciary net position is projected to be sufficient to make projected benefit payments and (2) OPEB plan assets are expected to be invested using a strategy to achieve that return; and
- B. A yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale), to the extent that the conditions in A. are not met. The municipal bond rate source used as of June 30, 2018 the Fidelity 20-Year General Obligation AA Municipal Bond Index.

Changes of assumptions since the prior actuarial valuation were:

- The discount rate was changed from 4.07% to 4.12% based on updated municipal bond rates.
- Healthcare trend rates were reset to reflect updated cost increase expectations, including an adjustment to reflect the impact of the Affordable Care Act's Excise Tax on high-cost health insurance plans.
- Medical per capital claims costs were updated to reflect recent experience.
- Withdrawal, retirement, mortality, disability and salary increase rates were updated from the rates used in the 6/30/2014 CalPERS Public Agency Miscellaneous, Police and Fire actuarial valuations to rates published in the December 2017 CalPERS Experience Study.
- The percent of future retiree only eligible for the PEMHCA minimum contribution assumed to elect coverage at retirement changed from 100% to 50% to reflect recent and anticipated plan experience.
- The percent of future retirees eligible for additional direct subsidy benefits assumed to elect coverage at retirement changed from 100% to 90% to reflect recent plan experience.
- The percent of retirees assumed to elect non-spouse dependent coverage at retirement changed from 25% to 20% to reflect recent plan experience.
- The percent of future non-Medicare and Medicare eligible retirees electing each medical plan varies by employee bargain unit and changed to reflect updated expectations based on recent plan experience.

Rate of Return – For the year ended June 30, 2018, the annual money-weighted rate of return on OPEB Trust Fund investments, net of OPEB plan investment expense, was 6.30%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Investment Policy – PARS offers different investment portfolios as part of the investment vehicle. The City invests in the “Balanced/Moderately Aggressive Highmark PLUS” portfolio; the primary goal of the Highmark Plus portfolio is growth of principal and income. The major portions of the assets are invested in the equity securities and market fluctuations are expected. The portfolio is constructed to control risk through three layers of diversification as follows:

| Asset Class | Acceptable Range of Asset Allocation |
|--------------|---|
| Equity | 50-70% |
| Fixed income | 30-50% |
| Cash | 0-20% |

Investments of the OPEB Trust Fund at June 30, 2018 consisted of \$17,422,879 invested in mutual funds.

C. Changes in Net OPEB Liability

The changes in the net OPEB liability follows:

| | Increase (Decrease) | | |
|--|--------------------------------|---------------------------------------|--|
| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability/(Asset) (a) - (b) |
| Balance at June 30, 2017 | \$191,472,282 | \$9,336,893 | \$182,135,389 |
| Changes Recognized for the Measurement Period: | | | |
| Service Cost | 6,730,397 | | 6,730,397 |
| Interest on the total OPEB liability | 7,927,217 | | 7,927,217 |
| Changes in benefit terms | | | |
| Differences between expected and actual experience | (2,816,969) | | (2,816,969) |
| Changes of assumptions | 8,715,168 | | 8,715,168 |
| Contributions from the employer | | 13,599,120 | (13,599,120) |
| Contributions from the employee | | 765,475 | (765,475) |
| Net investment income | | 632,089 | (632,089) |
| Administrative expenses | | (49,169) | 49,169 |
| Benefit payments (1) | (6,861,529) | (6,861,529) | |
| Net changes | 13,694,284 | 8,085,986 | 5,608,298 |
| Balance at June 30, 2018 (Measurement Date) | <u>\$205,166,566</u> | <u>\$17,422,879</u> | <u>\$187,743,687</u> |

(1) Benefit payments are comprised of \$3,947,832 direct subsidy payments to retirees and \$2,913,697 estimated implicit subsidy costs incurred during the measurement period ending 6/30/2018

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

D. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using the discount rate that is 1-percentage-point lower or 1-percentage point higher than the current discount rate:

| Net OPEB Liability/(Asset) | | |
|------------------------------|--------------------------|------------------------------|
| Current | | |
| Discount Rate -1% (3.12%) | Discount Rate (4.12%) | Discount Rate +1% (5.12%) |
| \$218,321,924 | \$187,743,687 | \$162,834,832 |

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

| Net OPEB Liability/(Asset) Healthcare Cost Trend | | |
|--|--|---------------|
| Current | | |
| 1% Decrease | Trend Rates Various - see assumptions above | 1% Increase |
| \$165,359,439 | \$187,743,687 | \$215,505,846 |

E. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the City recognized OPEB expense of \$9,971,497. At June 30, 2018, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|-----------------------------------|----------------------------------|
| Differences between actual and expected experience | | (\$2,265,703) |
| Changes of assumptions | \$7,009,656 | |
| Net differences between projected and actual earnings on plan investments | 44,179 | |
| Total | <u>\$7,053,835</u> | <u>(\$2,265,703)</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as part of OPEB expense as follows:

| Year Ended June 30 | Annual Amortization |
|-----------------------|------------------------|
| 2019 | \$1,165,291 |
| 2020 | 1,165,291 |
| 2021 | 1,165,291 |
| 2022 | 1,165,290 |
| 2023 | 126,969 |
| Thereafter | |

NOTE 13 – DEFERRED COMPENSATION PLAN

City employees may defer a portion of their compensation under a City sponsored deferred compensation plan created in accordance with Internal Revenue Code Section 457. Under this plan, participants are not taxed on the deferred portion of their compensation until distributed to them; distributions may be made only at termination, retirement, death or in an emergency as defined by the plan.

The laws governing deferred compensation plan assets require plan assets to be held by a Trust for the exclusive benefit of plan participants and their beneficiaries. Since the assets held under this plan are not the City's property and are not subject to claims by general creditors of the City, they have been excluded from these financial statements.

NOTE 14 – RISK MANAGEMENT

The City is exposed to various risks of loss related to theft of, damage to, and destruction of assets; general liability; errors and omissions; injuries to employees; natural disasters; and inverse condemnation. The City began self-insuring its workers' compensation in 1976. In July 2009 the City joined the California Joint Powers Risk Management Authority (CJPRMA) for general liability and employment practices coverage. In April 2009 the City joined the California State Association of Counties Excess Insurance Authority (CSAC EIA) for worker's compensation insurance. The City has chosen to establish a risk financing internal service fund where assets are accumulated for claim settlements and expenses associated with the above risks of loss up to certain limits.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 14 – RISK MANAGEMENT (Continued)

Excess coverage for the risk categories excluding inverse condemnation is provided by policies with various commercial insurance carriers. Self-insurance and insurance company limits are as follows:

| Type of Coverage | Self-Insurance / Deductible | Coverage Limit | Insurance Carrier |
|--------------------------------|---|--|---------------------------------------|
| Difference in Conditions | Earthquake: 10% pre-1970, 5% post-1970 of total insured value of each building; minimum \$100,000 | \$50,000,000 inclusive of deductible | Various |
| | All others: \$25,000 | | |
| Crime/Employee Dishonesty | \$2,500 per claim | \$15,000,000 inclusive of deductible | National Union Fire Insurance Company |
| | \$25,000 per claim; except flood zones A&V that have a deductible of \$250,000 | \$400,000,000 inclusive of deductible \$100,000,000 limit for flood all zones, except zones A & V, which have a limit of \$50,000,000 | |
| Property | | | Various |
| Boiler and Machinery | \$25,000 per claim | \$100,000,000 inclusive of deductible | Various |
| Port Liability | \$25,000 per claim | \$50,000,000 inclusive of deductible \$1,000,000 per occurrence; \$2,000,000 aggregate | Various |
| Special Events Program | N/A | Statutory limit | Evanston Insurance |
| Excess Workers' Compensation | \$750,000 per claim | Statutory limit | Various |
| Student Volunteer | N/A | \$50,000 limit | Ace American |
| Pollution Liability - Policy 1 | \$250,000 per claim | \$20,000,000 inclusive of deductible | ACE - Illinois Union |
| Pollution Liability - Policy 2 | \$75,000 per claim | \$5,000,000 limit | Illinois Union |
| Cyber Liability | \$100,000 per claim | \$2,000,000 limit | Lloyds of London |

CJPRMA

The CJPRMA provides coverage against the following types of loss risks under the terms of a joint powers agreement with the City as follows:

| Type of Coverage (Deductible) | Coverage Limits |
|----------------------------------|-----------------|
| Property (\$25,000) | \$400,000,000 |
| Liability (\$500,000) | \$40,000,000 |
| Employment Practices (\$500,000) | \$5,000,000 |

Once the self-insured retention is exhausted on each claim, CJPRMA becomes responsible for payment of future expenses related to the claim. The City paid contributions of \$932,564 for the year ended June 30, 2018. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

Audited financial statements for the CJPRMA are available from CJPRMA, 3201 Doolan Road, Suite 285, Livermore, CA 94551.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 14 – RISK MANAGEMENT (Continued)

CSAC-EIA

CSAC-EIA is a public entity risk pool of cities and counties within California. The CSAC-EIA provides workers' compensation coverage up to the statutory limit and the City retains a self-insured retention of \$750,000. Loss contingency reserves established by the CSAC-EIA are funded by contributions from member agencies. The City pays an annual contribution to the CSAC-EIA, which includes its pro-rata share of excess insurance premiums, charges for pooled risk, claims adjusting and legal costs, and administrative and other costs to operate the risk pool. The City paid contributions of \$342,738 for the year ended June 30, 2018. CSAC-EIA provides insurance through the pool up to a certain level, beyond which group purchased commercial excess insurance is obtained. CSAC-EIA is currently fully funded. No provision has been made on these financial statements for liabilities related to possible additional assessments.

Audited financial statements for CSAC-EIA are available from CSAC-EIA, 75 Iron Point Circle, Suite 200, Folsom, CA 95630.

Housing Authority Insurance Group

The Housing Authority is exposed to various risks of loss related to torts: theft, damage, and destruction of assets; errors and omissions; injuries to employees and natural disaster. The Authority joined together with other entities and participates in the Housing Authority Insurance Group, a public entity risk pool currently operating as a common risk management and insurance program for its member entities. The purpose of the Housing Authority Insurance Group is to spread the adverse effects of losses among the member entities and to purchase excess insurance as a group, thereby reducing its cost. The Authority pays annual premiums to Housing Authority Insurance Group for its property damage insurance as follows:

| Property | Building and Personal Property Premium | Annual Premium | Deductible |
|-----------------------|--|-------------------|------------|
| Nevin Plaza (#1) | \$6,106 | \$6,230 | \$25,000 |
| Nystrom Village | 22,144 | 22,807 | 25,000 |
| Administration Office | 902 | 902 | 25,000 |
| Hacienda | 17,544 | 21,930 | 5,000 |

All of the Housing Authority properties are included in the general liability coverage under the CJPRMA program.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 14 – RISK MANAGEMENT (Continued)

Liability for Self Insured Claims

The City records a liability to reflect an actuarial estimate of ultimate uninsured losses for both general liability claims (including property damage claims) and workers' compensation claims. The estimated liability for workers' compensation claims and general liability claims is based on case reserves and include amounts for claims incurred but not reported (IBNR), and is recorded in the Insurance Reserves Internal Service Fund. At June 30, 2018, the estimated claims payable of \$37,707,574 consisting of reserves for both reported and IBNR losses, as well as allocated loss adjustment expenses, have been recorded in the Insurance Reserves Internal Service Fund. The claims payable are reported at their present value using expected future investment yield assumptions of 3% and an 80% confidence level. The undiscounted claims totaled \$36,228,359 at June 30, 2018. Changes in the claims liabilities for the years ended June 30, 2018 and 2017 were as follows:

| | 2018 | 2017 |
|--|----------------------------|----------------------------|
| Claims liabilities, beginning of year | \$36,528,414 | \$39,403,229 |
| Current year claims | 10,536,000 | 10,014,000 |
| Change in prior year claims | 2,518,288 | (1,277,997) |
| Claim payments | (6,694,998) | (8,108,630) |
| Legal, administrative and other expenses | (5,180,130) | (3,502,188) |
| Claims liabilities, end of year | <u>\$37,707,574</u> | <u>\$36,528,414</u> |
| Claims liabilities, due in one year | <u>\$11,120,445</u> | <u>\$10,648,489</u> |

For the years ended June 30, 2018, 2017 and 2016 the amount of settlements did not exceed insurance coverage.

NOTE 15 – SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The City's non-major enterprise funds include the following:

- Richmond Marina Fund – Marina operations and maintenance, including berth rentals and use of marina facilities.
- Storm Sewer Fund – Storm sewer management and urban runoff control.
- Cable TV Fund – Administration and enforcement of the franchise agreements with two cable television systems, management of a municipal cable channel, departmental video services, media and public information, and telecommunications planning.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 15 – SEGMENT INFORMATION FOR ENTERPRISE FUNDS (Continued)

Fiscal 2018 condensed financial information for the Richmond Marina Enterprise Fund is as follows:

Condensed Statement of Net Position

| | |
|----------------------------------|--------------------|
| Assets: | |
| Current assets | \$3,898,056 |
| Capital assets | 1,469,256 |
| Total assets | <u>5,367,312</u> |
| Liabilities: | |
| Current liabilities | 280,777 |
| Long-term liabilities | 2,527,227 |
| Total liabilities | <u>2,808,004</u> |
| Net position: | |
| Net investment in capital assets | (1,063,279) |
| Unrestricted | 3,622,587 |
| Total net position | <u>\$2,559,308</u> |

Condensed Statement of Revenues, Expenses and Changes in Net Position

| | |
|--|--------------------|
| Operating revenues: | |
| Lease income | \$537,438 |
| Operating expenses: | |
| General and administrative | (24,406) |
| Maintenance | (99,419) |
| Depreciation | (85,563) |
| Operating income | <u>328,050</u> |
| Nonoperating revenues (expenses): | |
| Interest income | 35,919 |
| Interest expense | (118,054) |
| Income (Loss) Before Contributions and Transfers | 245,915 |
| Transfers out | (86,778) |
| Change in net position | 159,137 |
| Beginning net position | 2,400,171 |
| Ending net position | <u>\$2,559,308</u> |

Condensed Statement of Cash Flows

| | |
|---|--------------------|
| Net cash provided (used) by: | |
| Operating activities | \$411,803 |
| Noncapital and related financing activities | (86,778) |
| Capital and related financing activities | (231,293) |
| Investing activities | 31,733 |
| Net increase | 125,465 |
| Beginning cash and investments | 3,690,856 |
| Ending cash and investments | <u>\$3,816,321</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 16 – COMMITMENTS AND CONTINGENCIES

A. Lease and Construction Commitments

The Police Department occupies leased premises owned by DiCon Fiberoptics, Inc. The City's original lease was a three year lease which expired on December 31, 2009, and it had an option to renew for five (5) one year periods until December 31, 2014. In October 2014, the City and DiCon Fiberoptics, Inc. entered into a new five year lease extension with the term commencing January 1, 2015 through December 31, 2019, with an option to renew for five (5) one year periods until December 31, 2024. The lease calls for minimum monthly lease payments of \$142,805.

The Richmond Municipal Sewer District occupies leased premises owned by West County Wastewater District. The City's original lease was a two year lease which expired on December 31, 2012, with an option to renew for one (1) three year period and one (1) two year period until December 31, 2017. In January 2017, the City and West County Wastewater District entered into a first amendment to the ground lease with four possible extensions for terms commencing January 1, 2016 through December 31, 2017; January 1, 2018 through December 31, 2020; and January 1, 2021 through December 31, 2025. The lease calls for minimum monthly lease payments of \$195,383.

The City's future commitments under construction and other projects totaled approximately \$199 million at June 30, 2018 for various projects.

B. Litigation

The City is involved in various claims and litigation resulting from its normal operations. The ultimate outcome of these matters is not presently determinable. In City management's opinion these matters will not have a significant adverse effect on the City's or RHA Properties' financial position, with two potential exceptions noted below:

In March 2012, a developer and an associated entity filed a complaint in federal court against the United States of America, two individuals, and the City contending breach of contract related to a Land Disposition Agreement (LDA) between the developer and the City for the development of City-owned property for a specific use. The developer and associated entity seek damages of \$30 million as well as lost profits of over \$750 million. The City disputes the allegations and contends that the LDA did not commit the developer or the City to develop the property for the specific use and that the developer's right to move forward with the development was subject to various federal approvals. The City received a favorable judgement on the matter, but an appeal by the developer and associated entity resulted in the Ninth Circuit reversing the decision, concluding the plaintiffs should be given another opportunity to amend their complaint. The plaintiffs filed an amended complaint and the City answered, denying the plaintiffs' allegations and asserting affirmative defenses and counterclaims. In April 2018, the City again received a favorable judgement on the matter under which the City will pay no monetary damages to the developer and the developer's claims were dismissed. Under the terms of the judgment, future proceeds from the sale of the property will be shared equally between the City and the developer. However, the judgment is being challenged by an environmental rights group. The City may be negatively impacted should the court rule in favor of the group, however any such impact cannot be determined at this time.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

C. Grant Programs

The City participates in several federal and State grant programs. These programs are subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, except as noted under Grant Programs – Disallowed Costs below.

D. Grant Programs – Disallowed Costs

HOME and CDBG Programs

During fiscal year 2013, the City was subject to two separate monitoring visits by the Department of Housing and Urban Development (HUD) of the City's HOME investment partnership (HOME) and Community Development Block Grant (CDBG) activities. In its reports, HUD listed thirteen findings covering various activities performed over a six year period applicable to the programs and disallowed costs approximating \$2.4 million.

The City prepared responses to the findings, including assembling and providing additional documentation to HUD as well as performing numerous corrective actions and meetings to negotiate settlements with HUD. In July 2016, HUD determined the City's repayment obligation to be \$366,063, \$786,597, and \$1,807,490 for CDBG-R, CDBG and HOME, respectively.

In August 2016, the City requested a Voluntary Grant Reduction in the amount of \$1,807,409 in unspent HOME funds to be applied toward the obligation in lieu of making payments to HUD. In addition, the City also requested a Voluntary Grant Reduction of \$85,000 in unspent CDBG funds to be used towards the \$786,597 repayment obligation. However, if the City elected to make this request, all remaining obligations would be due within 90 days. Alternatively, the City requested a payment plan with installments over a three-year period for the remaining CDBG and CDBG-R funds.

In December 2016, HUD accepted the City's repayment terms regarding the treatment of the ineligible costs for the CDBG repayment obligation of \$786,597, which is payable in two equal installments in fiscal years 2018 and 2019. The first installment of the CDBG repayment obligation of \$393,298.25 was paid in September 2017 and the final installment in the amount of \$393,298 is due in September 2018. In HUD's January 2017 close-out letter, HUD accepted the Voluntary Grant Reductions for HOME ineligible costs and the City's remaining grant funds were applied against the ineligible costs, reducing the City's repayment obligation under the HOME program to zero. The CDBG-R repayment obligation of \$366,063 was paid in full in March 2017. The City received another Voluntary Grant Reduction approval in August 2017 from HUD of \$86,231 to be applied against CDBG ineligible costs, reducing the total CDBG obligation to \$700,365. The reduction will be applied to the final installment payment in September 2018 of \$307,067. Since HUD moved all the findings to a close, after fiscal year 2019, the City will be free and clear of any obligation to HUD.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

Neighborhood Stabilization Program (NSP1)

During fiscal year 2014, the City was subject to a monitoring visit from the Office of Inspector General of the City's Neighborhood Stabilization Program (NSP1) and received notification in October 2014 from HUD that it was demanding the repayment of \$914,090 for ineligible expenses. In lieu of making a payment to HUD for the return of the ineligible costs, in November 2014, the City requested a grant reduction of \$595,863 in unspent NSP1 funds to be applied towards the finding. In addition, the City requested approval to use the proceeds from income generated from the pending sale of certain NSP1 properties to make up the \$318,227 difference. Given that the NSP1 is governed by CDBG regulations, the City believes that HUD's Voluntary Grant Reductions in Lieu of Repayment for Ineligible CDBG and HOME Activities "Program" applies to NSP1. In July 2016, HUD notified the City that it could make a request for a Voluntary Grant Reduction of \$595,863 in unspent NSP1 funds to be applied towards the NSP1 repayment obligation. If the request was made, the remaining \$318,227 would be due within 90 days. In August 2016, the City made a second request for the approval of a Voluntary Grant Reduction of \$595,863 in unspent NSP1 funds and for the remaining \$318,227 to be paid using the proceeds from income generated from the sale of NSP1 properties. In December 2016, the City accepted HUD's repayment terms regarding the treatment of the ineligible costs of \$318,227, which are due in two payments in fiscal year 2017 (\$62,645) and fiscal year 2018 (\$255,762). The first NSP1 repayment obligation installment of \$62,645 was paid in March 2017 and the final repayment obligation installment of \$225,762 was paid in September 2017.

Housing and Urban Development

On June 3, 2016, the Office of the Inspector General issued a report in response to an allegation that the Authority allowed the City to use HUD funds and Authority assets and that the City charged the Authority for rent and services at an unreasonable price. The report concluded that the allegations held merit and the Authority misspent \$2.2 million in HUD funds and had \$994,910 in unsupported costs due to a lack of independence between the Authority and the City along with a weak internal control environment. The OIG recommended that the Director of the San Francisco Office of Public Housing that monitors the Authority, require the Authority to repay \$2.1 million for ineligible use of HUD funds along with \$53,347 for duplicate charges, and \$60,000 for a City initiated management audit. In addition, it was suggested the Authority be required to provide additional support for \$80,890 of the Executive Director's salary spent on activities, \$180,000 spent on office rent, determine proper use of former maintenance building property, and develop and implement financial policies and procedures for the current operating environment. Further, it was recommended that HUD work with the Authority to improve control and accountability including HUD receivership and separating the Authority finances from the City. The Authority contested several of the conclusions made by the OIG. Although Authority management strongly believed in its response made to OIG that the Authority's actions were proper and agreed to in advance by HUD, Authority and City staff have concluded that neither the participants in the Authority's programs or the residents of the City will be well served by continued discord with HUD distracting from program improvements. Accordingly, City, Authority and OIG staff have negotiated a settlement agreement among the City, Authority and HUD whereby the City agrees to return \$2.1 million to the Authority's accounts (as opposed to returning the funds to the U.S. Treasury) and limit the use of those funds to specific categories identified by HUD. The settlement agreement was approved by City Council in March 2018 and fully executed in April 2018. The General Fund returned the \$2.1 million to the Housing Authority during fiscal year 2018, as discussed in Note 4B.

**CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018**

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

E. Housing Authority – Easter Hill Project

The Authority participates in a number of federally assisted grant programs, principal of which are the Section 8 Housing Assistance and the HOPE VI Revitalization Grant. It is possible that at some future date, it may be determined that the Authority is not in compliance with applicable grant requirements. The amounts, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Authority does not expect such disallowed amounts, if any, to materially affect the financial statements.

In June 2000, the Richmond Housing Authority received a \$35 million grant (HOPE VI Grant) from the U.S. Department of Housing and Urban Development (“HUD”) for the revitalization of the former Easter Hill Public Housing Project. The original Easter Hill site, owned by the Richmond Housing Authority, included 300 units on 21 acres in the Cortez/Stege neighborhood of Richmond.

The California Tax Credit Committee, City of Richmond, Bank of America, Silicon Valley, Federal Home Loan Bank, California Housing Finance Agency, the Richmond Housing Authority along with the \$35 million dollar HUD grant financed this \$120 million revitalization effort. Physical costs are estimated to be approximately \$108 million and life services, relocation, acquisition, administrative and other costs are estimated to be approximately \$12 million. The physical development includes approximately 320 rental and homeownership units to replace the 300 rental units originally at the site and 273 remaining units at the time of grant approval. Amenities at the revitalized site include a pool and a 5,000 square foot community room with facilities for an after school program, computer center, gymnasium and conference room.

In addition, pursuant to the same agreement, the Authority is entitled to receive reimbursement for certain costs it has incurred in development of these projects. Upon completion of the project, the Authority recorded \$14,276,909, representing reimbursement from the developer which had been recorded in the accompanying financial statements as due from developer. The balance outstanding as of June 30, 2018 is \$11,221,743.

In 2002, the Authority chose the development team of McCormack Baron Salazar, Inc. and Em Johnson Interest, Inc. to develop the site. Em Johnson Interest has developed the 82 homeownership units affordable to low, moderate and market rate buyers. McCormack Baron was charged with the development of 300 rental units, affordable to households 60% or below the area median income for Contra Costa County.

Thus far, all new construction rental units at the former Easter Hill site have been developed. Thirty-six rehab rental units at the site have been constructed. The remaining 202 rental units at the site have been leased. Similarly, all 82 homeownership units at the former Easter Hill and Cortez sites have been constructed. All homeownership units have been sold.

Due to the City Council’s action to not allow the Authority to retain the Fire Training site originally anticipated for phase III of the project, the third phase is being revised to include the Authority’s Nystrom Village and Hacienda Public Housing sites. This will include the demolition and reconstruction of the 252 rental units presently existing at the two sites. As the proposal and conceptual plans are being developed, the final financial and construction plans are not determined at this time.

**CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018**

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

F. RHA Properties – Status of Operations

RHA Properties having sold Westridge at Hilltop Apartments is at the point of being an entity with no activity. It is idle and available to be used in the future. Management currently has no further plans for the entity.

G. Point Molate – Pollution Remediation

In September 2008, the City entered into an Early Transfer Cooperative Agreement (ETCA) with the United States Department of the Navy the (Navy) to facilitate the transfer of 41 acres of property that was formerly the Naval Fuel Depot Point Molate (Point Molate). The ETCA identifies certain known pollution issues with the property, and the Navy is the responsible party. However, under the provisions of the ETCA, the Navy advanced \$28 million to the City representing the estimated cost of cleanup, and the City committed to manage the project. Any pollution found that was not caused by the Navy’s use of the land is to be paid by the City, however, as of June 30, 2018, no additional pollution has been identified.

The City also entered into an agreement in September 2008 with a Developer to sell approximately 134 acres of land located on Point Molate along with the 41 acres of which the Navy is to transfer to the City. The Developer is to complete the cleanup on behalf of the City in accordance with the requirements of the ETCA. The City committed to pass-through the funds received from the Navy to the Developer.

In April 2010, the City and Developer entered into an agreement to establish a fiscal agent escrow account to maintain the funds held for the remediation of Point Molate. The funds advanced by the Navy are to be held in escrow with a fiscal agent and the agent is responsible for disbursing funds to the Developer as costs are incurred. The terms of the agreement are effective until a certificate of completion is issued for the remediation of the property.

Under the terms of the agreements with the Navy and the Developer, the City does not retain responsibility for the cleanup of the known pollution. The City is merely acting as a pass-thru of the grant funds from the Navy to the Developer and the activities for the project are reported in the Pt. Molate Private-Purpose Trust Fund.

H. Other – Major Taxpayer

In fiscal year 2009, a major business license taxpayer filed a complaint challenging the legality of Measure T, a voter initiative that took effect on January 1, 2009. Measure T amended the City’s business license tax calculation for manufacturers. Although the City believed Measure T to be lawful, the court ruled on December 17, 2009 that the tax was unconstitutional. The court ruled in favor of the business license taxpayer awarding a refund of the \$20.5 million Measure T taxes paid. The City filed an appeal, however in May 2010 the taxpayer and the City entered into a settlement agreement in order to achieve certainty in the tax revenue that the City will receive from the taxpayer over the next 15 years. The agreement provides for annual payments from the taxpayer ranging from \$4 million to \$13 million starting July 1, 2011, with payments totaling \$114 million. In addition, the agreement incorporated the prior settlement of a dispute over fiscal year 2006, 2007 and 2008 utility user’s taxes totaling \$28 million that was paid in four installments beginning in fiscal year 2009. Payments totaling \$75 million were received under the settlement agreements in fiscal years 2011 through 2018.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

In fiscal year 2015, the City entered into an Environmental Community Investment Agreement (ECIA) with the same taxpayer that provides for funding to the City and other community agencies totaling \$80 million over the next ten years. During fiscal year 2018, the City received \$9 million that is restricted for use on pre-approved projects, and the City has received \$26 million to date.

I. Police Communications Systems

The City administered program to provide records management and dispatch services to participating local agencies. The participating agencies, which include the City, are responsible for maintenance and system enhancements. The City is required to account for the enhancement in a separate account which is shown in the Police Telecommunications Internal Service Fund as unearned revenue as of June 30, 2018. The program dissolved effective June 30, 2017. The distribution of the funds the City holds for enhancement from all participating agencies began in fiscal year 2018 and will be completed by fiscal year 2020.

J. Housing Authority Rental Assistance Demonstration

RHA Rental Assistance Demonstration ("RAD") Program conversion of the Friendship Manor and Triangle Court public housing sites occurred during the 2016 calendar year (includes both the 2015 and 2016 fiscal years). The RAD project consists of 156 units of Public Housing will that were converted to non-profit ownership with Section 8-Project Based Voucher rental subsidy on the two separate properties; all 156 units, except for three units (two are reserved for onsite managers and one for a manager's office), will be used to house low-income residents.

On October 8, 2015, the Department of Housing and Urban Development (HUD) issued and executed the RAD Conversion Commitment (RCC) which represents the agreed upon and approved terms of the RAD conversion transaction.

On November 18, 2015, California Tax Credit Allocation Committee made a preliminary reservation of federal tax credits in the amount of \$1,228,999 accommodated upon executing Tax-Exempt Bond Project to raise funding in the amount of \$36.7 million, the approximate estimated cost of the RAD project; of which \$16.5 million shall be provided by a third-party Tax Credit investor.

The Authority has partnered with the John Stewart Company and The Richman Group to form a Limited Partnership, RHA RAD Housing Partners L.P., that will complete the conversion, manage the property and own the buildings. The Authority will relinquish the land via a long term ground lease.

In furtherance of the finances provided by the Authority, the City of Richmond loaned \$5.4 million to RHA RAD Housing Partners L.P. that will be repaid in 55 years and accrues interest at a rate of 1%. The loan was initially signed with RHA Housing Corporation and then it was transferred and reassigned to RHA RAD Housing Partners L.P., as discussed in Note 5.

After the property is placed in service and receives approval of the 8609 documents from the State of California, the Authority will split a developer fee of \$2.5 million with its general partner John Stewart Company (70%/30%). The project has not converted to permanent financing due to unforeseen delays, however the anticipated closing date will be in September 2019, so the majority of the fee will not be received until after that date.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

RHA RAD Housing Partners L.P. will also receive \$732,557 in Public Housing and Capital Improvement funds throughout the January 1, 2016 – December 31, 2016 calendar year to cover the RAD Housing Assistance Program (HAP) Voucher commitments of subsidy for the low income housing units at the two developments. The terms of this requirement are consistent with Notice 2012-32 of the Rental Assistance Demonstration program which requires RAD conversions that close after November 30th of the calendar year to be funded out of Public Housing and Capital Fund Programs until the next calendar year, at which time the Developments will be funded with Section 8 Housing Choice RAD Vouchers.

In a transaction related to the RAD project during the fiscal year ended June 30, 2016, the Richmond Housing Authority transferred capital assets to RHA RAD LLC, which then sold the capital assets to RHA RAD Housing Partners LP with a carrying value of \$14,358,255 in return for two loans receivable in the amounts of \$8,891,500 and \$5,618,500. These loans are to be repaid in 55 years and bear annual interest rates of 2.82%.

K. Marina Bay – Pollution Remediation

The Successor Agency owned a group of land tracts collectively referenced as the "Nine Deed Restricted Properties." The Successor Agency was named as a responsible party at these sites under a Voluntary Cleanup Agreement with the State Department of Toxic Substances Control (DTSC) to conduct pollution monitoring and remediation. However, the Successor Agency received approval from the DOF to transfer the properties and their maintenance to the City at June 30, 2016. Therefore, the City is now the responsible party at the sites. These nine properties sit within the larger Marina Bay development site. A Remediation Action Plan (RAP) was prepared for Marina Bay in 1993 and included references to each of the Deed Restricted Properties. Eight of the nine deed restricted properties are subject to an Operations & Maintenance (O&M) Plan. The O&M Plans require annual inspections of the cap material and reporting of the findings to DTSC. The O&M Plans also require that a five-year review report be prepared and submitted to DTSC. The five-year review reports describe the inspection and maintenance activities that were performed over the previous five years. The annual monitoring costs are estimated at \$8,700, with the five year review estimated at \$45,000. The monitoring costs over a five year period are estimated at \$88,500.

The RAP was subsequently amended in 2008 to address Area T, one of the Nine Deed Restricted Properties. The amended RAP subjects the site to groundwater sampling, analysis, and remediation. The approximate annual costs for the existing groundwater sampling, analysis and remediation program is approximately \$89,000. The known pollution at this site is a layer of petroleum hydrocarbons above groundwater and petroleum hydrocarbons dissolved in groundwater. Active remediation has been conducted since September 2008 by the former Redevelopment Agency and now by the Successor Agency. DTSC requested that the Successor Agency submit a work plan describing the methods to enhance the recovery of free product and dissolved petroleum hydrocarbons at Area T. The Successor Agency submitted a Work Plan for Enhancement of Groundwater Remediation Program to DTSC in March 2015 (Work Plan). DTSC approved the Work Plan in April 2015. The cost to implement the enhanced groundwater remediation program is estimated at \$133,000. This preliminary estimate has not been accrued as a liability in the City's Statement of Net Position. This estimate is also subject to change from price increases or reductions, technology, and changes in applicable laws or regulations.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 16 – COMMITMENTS AND CONTINGENCIES (Continued)

L. Other Commitments and Contingencies

The Authority and its component units RHA Housing Corporation and RHA RAD LLC entered into several arrangements including a Co-Guarantor Contribution Agreement with third parties as participants in a tax credit bonds project to accommodate the required funding to convert two properties from a conventional public housing project to a rental assistance demonstration program, as discussed in Note 16J.

M. Encumbrances

The City uses an encumbrance system as an extension of normal budgetary accounting for governmental funds. Under this system, purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of applicable appropriations. Encumbrances outstanding at year-end are recorded as restricted, committed or assigned fund balance, depending on the classification of the resources to be used to liquidate the encumbrance, since they do not constitute expenditures or liabilities. Outstanding encumbrances at year-end are automatically reappropriated for the following year. Unencumbered and unexpended appropriations lapse at year-end. Encumbrances outstanding as of June 30, 2018 were as listed below:

| | Amount |
|---|-------------|
| General Fund | \$72,506 |
| Community Development and Loan Programs | |
| Special Revenue Fund | 2,372,904 |
| Non-Major Governmental Funds | 3,220,831 |
| | \$5,666,241 |

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES

A. Redevelopment Dissolution

In an effort to balance its budget, the State of California adopted ABx1 26 on June 28, 2011, amended by AB1484 on June 27, 2012, which suspended all new redevelopment activities except for limited specified activities as of that date and dissolved redevelopment agencies on January 31, 2012.

The suspension provisions prohibit all redevelopment agencies from a wide range of activities, including incurring new indebtedness or obligations, entering into or modifying agreements or contracts, acquiring or disposing of real property, taking actions to adopt or amend redevelopment plans and other similar actions, except actions required by law or to carry out existing enforceable obligations, as defined in ABx1 26.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES (Continued)

ABx1 26 and AB1484 created three regulatory authorities, the Successor Agency Oversight Board, State Controller and Department of Finance (DOF), to review former Agency's asset transfers, obligation payments and wind down activities. ABx1 26 specifically directs the State Controller to review the activities of all redevelopment agencies to determine whether an asset transfer between an agency and any public agency occurred on or after January 1, 2011. If an asset transfer did occur and the public agency that received the asset is not contractually committed to a third party for the expenditure or encumbrance of the asset, the legislation purports to require the State Controller to order the asset returned to the Redevelopment Agency or, on or after February 1, 2012, to the Successor Agency. The State Controller's Office completed its asset transfer review in November 2013 and the State ordered the return of certain assets to the Successor Agency to the Redevelopment Agency. The City complied with certain aspects of the State's order during fiscal year 2013 by returning applicable capital assets to the Successor Agency and the Oversight Board retroactively approved other prior transfers to the City and the State has indicated that no further action is necessary. The State also ordered the return of assets previously transferred to the City as Housing Successor totaling \$16,460,848, because the transfer of the housing assets had not been approved by the Oversight Board. The Oversight Board adopted a Resolution on February 25, 2014 retroactively approving the transfer of the loans to the Housing Successor.

Effective January 31, 2012, the Redevelopment Agency was dissolved. Certain assets of the Redevelopment Agency Low and Moderate Income Housing Fund were distributed to a Housing Successor; and the remaining Redevelopment Agency assets and liabilities were distributed to a Successor Agency.

Under the provisions of AB 1484, the City can elect to become the Housing Successor and retain the housing assets. The City elected to become the Housing Successor and on February 1, 2012, certain housing assets were transferred to the City's Low and Moderate Income Housing Fund which is included in the Community Development and Loan Programs Special Revenue Fund. The activities of the Housing Successor are reported in the Low and Moderate Income Housing Asset Fund as the City has control of those assets, which may be used in accordance with the low and moderate income housing provisions of California Redevelopment Law.

The City also elected to become the Successor Agency and on February 1, 2012 the Redevelopment Agency's remaining assets were distributed to and liabilities were assumed by the Successor Agency. ABx1 26 requires the establishment of an Oversight Board to oversee the activities of the Successor Agency and one was established in April 2012. As of July 1, 2018, Contra Costa County has formed a county-wide Oversight Board to oversee the activities of all Successor Agencies within the County, including Richmond. The activities of the Successor Agency are subject to review and approval of the Oversight Board, which is comprised of seven members, including one member of City Council and one former Redevelopment Agency employee appointed by the Mayor.

AB1484 required the Successor Agency to complete two due diligence reviews – one for the low and moderate income housing assets of the Successor Agency (Housing DDR), and a second for all other balances of the Successor Agency (Non-housing DDR). The due diligence reviews were to calculate the balance of unencumbered balances as of June 30, 2012 available to be remitted to the County for disbursement to taxing entities. The Successor Agency submitted both due diligence reviews to the State Department of Finance for review and approval. The Department of Finance approved the Housing DDR, after making an adjustment, and the Successor Agency remitted the unencumbered balance of \$4,067,242 to the County in November 2014. The Department of Finance approved the Non-housing DDR in December 2014, and no funds were required to be remitted to the County. The Successor Agency received a Finding of Completion on December 9, 2014.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

The activities of the Successor Agency are reported in the Successor Agency to the Richmond Community Redevelopment Agency Private-Purpose Trust Fund as the activities are under the control of the Oversight Board. The City provides administrative services to the Successor Agency to wind down the affairs of the former Redevelopment Agency.

Cash and investments of the Successor Agency as of June 30, 2018 are discussed in Note 3 above. Information presented in the following footnotes represents other assets and liabilities of the Successor Agency as of June 30, 2018.

B. Loans Receivable

The Successor Agency assumed non-housing loans receivable of the Redevelopment Agency as of February 1, 2012. The Redevelopment Agency engaged in programs designed to encourage economic development. Under these programs, grants or loans were provided under favorable terms to developers who agreed to expend these funds in accordance with the Agency's terms.

Ford Assembly Building Loan

Under a loan agreement dated November 22, 2004 between the Redevelopment Agency and Ford Point LLC, the Redevelopment Agency agreed to loan \$3,000,000 to fund improvements to the Ford Assembly Building, collateralized by a Deed of Trust. After a period of variable interest rates, the loan has converted to a fixed 5% interest rate. Interest and principal payments are due semi-annually through 2025. The balance of the loan was \$1,574,000 as of June 30, 2018.

C. Capital Assets

The Successor Agency assumed the non-housing capital assets of the Redevelopment Agency as of February 1, 2012. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated fair market value on the date contributed. The Successor Agency's policy is to capitalize all assets with costs exceeding certain minimum thresholds and with useful lives exceeding two years.

There were no additions or retirements during fiscal year 2018 and capital assets recorded at June 30, 2018 include land and improvements with a balance of \$4,313,167.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

D. Long-term Obligations

The following is a summary of long-term debt transactions during the fiscal year ended June 30, 2018:

| | Balance | | | Balance June 30, 2018 | Due Within One Year | Due in More than One Year |
|---------------|----------------------|--------------------|----------------------|--------------------------|------------------------|------------------------------|
| | July 01, 2017 | Additions (A) | Retirements (B) | | | |
| Bonds payable | \$68,290,709 | \$1,049,052 | (\$7,011,549) | \$62,328,212 | \$6,970,000 | \$55,358,212 |
| Loans payable | 22,515,000 | | (875,000) | 21,640,000 | 925,000 | 20,715,000 |
| Notes payable | 10,962,412 | | (325,575) | 10,636,837 | 332,087 | 10,304,750 |
| Total | \$101,768,121 | \$1,049,052 | (\$8,212,124) | \$94,605,049 | \$8,227,087 | \$86,377,962 |

(A) Includes bond accretion for capital appreciation bonds totaling \$1,049,052.

(B) Retirements of bonds payable includes principle retirements in the amount of \$6,700,000 and amortization of bond premium in the amount of \$311,549.

Bonds Payable

Bonds payable at June 30, 2018 consisted of the following:

| | Net |
|--|---------------------|
| Harbour Tax Allocation Refunding Bonds - 1998 Series A | \$6,093,799 |
| Subordinate Tax Allocation Bonds - 2007 Series B | 12,149,027 |
| Subordinate Tax Allocation Refunding Bonds - 2010 Series A | 25,235,000 |
| Successor Agency of RCRA Refunding Bonds - 2014 Series A & B | 18,850,386 |
| Total | \$62,328,212 |

1998 Harbour Redevelopment Project Tax Allocation Refunding Bonds Series A – Original Issue \$21,862,779

The bonds were issued by the Agency to refinance a portion of the 1991 Harbour Redevelopment Project Tax Allocation Refunding Bonds, refinance certain loans from the City to the Agency, which were used by the City to finance certain publicly owned capital projects, finance certain redevelopment activities within the Harbour Redevelopment Project Area, fund a reserve account and pay certain costs of issuance of the 1998 bonds. The bonds mature annually through 2023, in amounts ranging from \$50,000 to \$1,130,000. Interest rates vary from 3.5% to a maximum of 5.2% and are payable semiannually on January 1 and July 1. The bonds are secured by a pledge of tax revenues derived from taxable property within the Harbour Project Area. On March 27, 2014, the Agency issued the Successor Agency to the Richmond Community Redevelopment Agency Refunding Bonds 2014 Series A & B which resulted in the defeasance of the outstanding balance of the current interest portion of the bonds in the amount of \$9,180,000, as discussed below.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

At June 30, 2018, the Bonds consisted of the following:

| | Value | Accretion/ Amortization | Unamortized Premium (Discount) | Net |
|----------------------------|-------------|----------------------------|--------------------------------------|-------------|
| Capital appreciation bonds | \$6,900,000 | \$303,418 | (\$1,109,619) | \$6,093,799 |

The annual debt service requirements on the bonds are as follows:

| For the Years | |
|-----------------|--------------------|
| Ending June 30, | Principal |
| 2019 | \$1,150,000 |
| 2020 | 1,150,000 |
| 2021 | 1,150,000 |
| 2022 | 1,150,000 |
| 2023 | 1,150,000 |
| 2024 | 1,150,000 |
| Total | \$6,900,000 |

Richmond Community Redevelopment Agency Subordinate Tax Allocation Bonds Series 2007A and Series B - Original Issue Series A \$65,400,000, Series B \$9,772,622

On July 12, 2007 the Redevelopment Agency issued Series 2007A Subordinate Tax Allocation Bonds in the amount of \$65,400,000. The proceeds from the Bonds were used to pay the amount of \$22,000,000 to the City to assist with the financing of the Civic Center Project, and to fund other Redevelopment Agency projects.

The 2007A Subordinate Tax Allocation Bonds were issued as variable auction rate bonds with interest calculated every thirty-five days, however, the Agency entered into a 29-year interest rate swap agreement for the entire amount of its 2007A Subordinate Tax Allocation Bonds. In fiscal year 2010 the Agency experienced a significant decline in tax increment revenue. In order to bring debt service in line with current revenues and maintain compliance with the required 1.4:1 tax increment to debt service coverage ratio, the Agency suspended a number of projects originally funded by the 2007A Bonds and applied approximately \$36 million of the unspent 2007A proceeds and other available funds along with the proceeds from the issuance of the Subordinate Tax Allocation Refunding Bonds, Series 2010A to refund the outstanding balance of the 2007A Bonds. As part of the issuance of the 2010A Bonds, the interest rate swap agreement associated with the 2007A Bonds was amended and restated as discussed with the Series 2010A Bonds below.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

On July 12, 2007 the Redevelopment Agency issued Series 2007B Housing Set-Aside Subordinate Tax Allocation Capital Appreciation Bonds in the amount of \$9,772,622 at interest rates ranging from 5.57% to 6.40%. The proceeds from the 2007B Bonds will be used to finance certain low and moderate income housing activities of the Redevelopment Agency. The 2007B Bonds mature annually through 2037, in amounts ranging from \$465,000 to \$2,020,000. The 2007B Bonds are secured by a pledge of subordinated housing and non-housing tax revenues.

At June 30, 2018, the 2007B Bonds consisted of the following:

| | Maturity Value | Accretion/ Amortization | Unamortized Premium (Discount) | Net |
|----------------------------|----------------|----------------------------|--------------------------------------|--------------|
| Capital appreciation bonds | \$19,920,000 | \$745,634 | (\$8,516,607) | \$12,149,027 |

The annual debt service requirements on the 2007B Bonds are as follows:

| For the Years | |
|-----------------|---------------------|
| Ending June 30, | Principal |
| 2019 | \$990,000 |
| 2020 | 1,040,000 |
| 2021 | 1,415,000 |
| 2022 | 1,030,000 |
| 2023 | 1,085,000 |
| 2024-2028 | 6,855,000 |
| 2029-2033 | 4,165,000 |
| 2034-2037 | 3,340,000 |
| Total | \$19,920,000 |

2010 Subordinate Tax Allocation Refunding Bonds Series A – Original Issue \$33,740,000

The 2010A Bonds were issued on March 31, 2010 by the Agency. The proceeds of the 2010A Bonds were used to refund all of the outstanding Series 2007A Subordinate Tax Allocation Bonds. Interest rates range from 3.00% to 6.125% and are payable semiannually on March 1 and September 1. The 2010A Bonds mature annually through 2037 and are secured by a pledge of certain tax increment revenues derived from taxable property within the Merged Project Area.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

In connection with the issuance of the Series 2007A Subordinate Tax Allocation Bonds, the Agency entered into a swap agreement for \$65,400,000, the entire amount of the 2007 A Bonds. With the issuance of the 2010A Bonds, the Agency amended and restated the swap agreement. The amended agreement requires the Agency to make and receive payments based on variable interest rates. The Agency will make payments based on a variable interest rate equal to 100% of SIFMA plus a fixed percentage of 0.83% and the Agency will receive variable rate interest payments equal to 68% of 1-month LIBOR from the swap counterparty. With the issuance of the 2014 Successor Agency to the Richmond Redevelopment Agency Refunding Bonds, the Successor Agency amended the swap agreement to subordinate the termination payment provisions of the swap agreement to the debt service on the 2014 Bonds.

The annual debt service requirements on the bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|---------------------|---------------------|
| 2019 | \$1,325,000 | \$1,864,937 | \$3,189,937 |
| 2020 | 1,015,000 | 1,786,325 | 2,801,325 |
| 2021 | 1,270,000 | 1,689,437 | 2,959,437 |
| 2022 | 820,000 | 1,612,297 | 2,432,297 |
| 2023 | 880,000 | 1,547,844 | 2,427,844 |
| 2024-2028 | 13,180,000 | 5,739,142 | 18,919,142 |
| 2029-2033 | 3,140,000 | 2,225,314 | 5,365,314 |
| 2034-2037 | 3,605,000 | 606,516 | 4,211,516 |
| Total | \$25,235,000 | \$17,071,812 | \$42,306,812 |

Interest Rate Swap Agreement

The Agency entered into an interest swap agreement in connection with the 2010A Subordinate Tax Allocation Refunding Bonds. The transaction allows the Agency to create a synthetic variable rate on the Bonds. The terms, fair value and credit risk of the swap agreement are disclosed below.

Terms. The terms, including the counterparty credit rating of the outstanding swap, as of June 30, 2018 are included below. The swap agreement contains scheduled reductions to the outstanding notional amount.

| Outstanding Notional Amount | Effective Date | Counterparty | Long-Term Credit Rating (S&P/Moody's/Fitch) | Variable Rate Paid | Variable Rate Received | Fair Value at June 30, 2018 | Termination Date |
|-----------------------------------|-------------------|-------------------------|---|----------------------------------|------------------------------|--------------------------------|---------------------|
| \$47,700,000 | 7/12/2007 | Royal Bank of Canada | AA-/Aa2/AA | SIFMA Municipal Swap Index | 68% of USD-1 Month LIBOR | (\$4,033,000) | 9/1/2036 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

Based on the swap agreement, the Agency owes interest calculated at a variable rate to the counterparty of the swap, and in return, the counterparty owes the Agency interest based on a variable rate. Debt principal is not exchanged; the outstanding notional amount of the swap is the basis on which the swap receipts and payments are calculated.

Fair value. Fair value of the swap takes into consideration the prevailing interest rate environment, the specific terms and conditions of each transaction and any upfront payments that may have been received. Fair value was estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the LIBOR swap yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement on the swap. The swap is classified as Level 2 of the fair value hierarchy, using a market approach that considers the observable swap rates commonly quoted for the full term of the swap. As of June 30, 2018, the fair value of the swap was in favor of the counterparty.

The fair value represents the maximum loss that would be recognized at the reporting date if the counterparty failed to perform as contracted. The Agency has accounted for the change in fair value of the ineffective hedge as noted below:

| | Changes in Fair Value | | Fair value at June 30, 2018 | |
|---|-----------------------|-----------|-----------------------------|---------------|
| | Classification | Amount | Classification | Amount |
| Pay-VARIABLE, Receive-VARIABLE | | | | |
| <i>2010A Subordinate Tax Allocation Refunding Bonds</i> | Investment revenue | \$826,300 | Investment | (\$4,033,000) |

Credit risk. As of June 30, 2018, the Agency was not exposed to credit risk on the outstanding swap because the swap had a negative fair value. However, if *interest* rates increase and the fair value of the swap were to become positive, the Agency would be exposed to credit risk. The Agency will be exposed to interest rate risk only if the counterparty to the swap defaults or if the swap is terminated.

Interest rate risk. The swap increases the Agency's exposure to variable interest rates. As the SIFMA Municipal Swap Index Rate increases or the LIBOR decreases, the Agency's net payment on the swap increases.

Basis risk. Basis risk is the risk that the interest rate paid by the Agency on the underlying fixed rate bonds to the *bondholders* temporarily differs from the variable swap rate received from the counterparty. The Agency bears basis risk on the swap. The swap has basis risk since the Agency receives a percentage of the LIBOR Index to offset the fixed bond rate the Agency pays on the underlying Bonds. The Agency is exposed to basis risk should the floating rate that it receives on a swap be less than the fixed rate the Agency pays on the bonds. Depending on the magnitude and duration of any basis risk shortfall, the expected cost of the basis risk may vary.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

A portion of this basis risk is tax risk. The Agency is exposed to tax risk when the relationship between the taxable LIBOR based swap and tax-exempt fixed rate bond changes as a result of a reduction in federal and state income tax rates. Should the relationship between LIBOR and the underlying tax-exempt fixed rate bonds converge the Agency is exposed to this basis risk.

Termination risk. The Agency may terminate if the other party fails to perform under the terms of the contract. The Agency will be exposed to variable rates if the counterparty to the swap contract defaults or if the swap contract is terminated. A termination of the swap contract may also result in the Agency's making or receiving a termination payment based on market interest rates at the time of the termination. If at the time of termination the swap has a negative fair value, the Agency would be liable to the counterparty for a payment equal to the swap's fair value.

Swap payments and associated debt. Using rates as of June 30, 2018, debt service requirements of the Agency's outstanding fixed rate Bonds and net swap payments assuming current interest rates remain the same for their term, are as follows. As rates vary, fixed rate bond *interest* payments and net swap payments will vary. These payments below are included in the Debt Service Requirements above:

| For the Years Ending June 30, | Fixed-Rate Bonds | | Interest Rate | Total |
|----------------------------------|---------------------|---------------------|--------------------|---------------------|
| | Principal | Interest | Swap, Net | |
| 2019 | \$1,325,000 | \$1,437,361 | \$427,576 | \$3,189,937 |
| 2020 | 1,015,000 | 1,377,846 | 408,479 | 2,801,325 |
| 2021 | 1,270,000 | 1,317,325 | 372,112 | 2,959,437 |
| 2022 | 820,000 | 1,260,644 | 351,653 | 2,432,297 |
| 2023 | 880,000 | 1,213,344 | 334,500 | 2,427,844 |
| 2024-2028 | 13,180,000 | 4,475,120 | 1,264,022 | 18,919,142 |
| 2029-2033 | 3,140,000 | 1,617,301 | 608,013 | 5,365,314 |
| 2034-2037 | 3,605,000 | 464,121 | 142,395 | 4,211,516 |
| Total | \$25,235,000 | \$13,163,062 | \$3,908,750 | \$42,306,812 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

Successor Agency to the Richmond Community Redevelopment Agency Refunding Bonds 2014 Series A & B – Original Issue Amounts \$25,795,000 and \$1,655,000, respectively

The 2014 A & B Bonds were issued on March 27, 2014 by the Successor Agency to the Richmond Community Redevelopment Agency. The proceeds of the Bonds, together with other available funds, were used to refund and defease the outstanding balance of the current interest portion of the 1998 Harbour Redevelopment Project Tax Allocation Refunding Bonds Series A, and the outstanding balances of the Richmond Joint Powers Financing Authority Tax Allocation Revenue Bonds Series 2000 A & B and Richmond Joint Powers Financing Authority Tax Allocation Revenue Bonds Series 2003A. Interest rates range from 1.40% to 5.00% and is payable semiannually on March 1 and September 1. The 2014A Bonds mature annually on each September 1 through 2025 while the 2014B Bonds mature annually on each September 1 through 2018. Both Bonds are secured by a pledge of Redevelopment Property Tax Trust Fund revenues. The outstanding balances of the defeased debt as of June 30, 2018 were as follows:

| | |
|--|---------------------|
| Harbour Tax Allocation Refunding Bonds - 1998 Series A | \$6,055,000 |
| JPFA Tax Allocation Revenue Bonds - 2000 Series A & B | 3,360,000 |
| JPFA Tax Allocation Revenue Bonds - 2003 Series A | <u>11,025,000</u> |
| | <u>\$20,440,000</u> |

At June 30, 2018, the 2014 A & B Bonds consisted of the following:

| | |
|---------------------|---------------------|
| Bonds outstanding: | \$17,680,000 |
| Unamortized premium | <u>1,170,386</u> |
| Net | <u>\$18,850,386</u> |

The annual debt service requirements on the A & B bonds are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|--------------------|---------------------|
| | 2019 | \$3,505,000 | |
| 2020 | 1,775,000 | 659,375 | 2,434,375 |
| 2021 | 1,870,000 | 568,250 | 2,438,250 |
| 2022 | 1,960,000 | 472,500 | 2,432,500 |
| 2023 | 2,000,000 | 373,500 | 2,373,500 |
| 2024-2026 | 6,570,000 | 490,000 | 7,060,000 |
| Total | \$17,680,000 | \$3,335,137 | \$21,015,137 |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

Loans Payable

The Richmond Joint Powers Financing Authority (Authority) has issued the Bonds listed below to assist in financing the Agency’s operations. The Authority has retained reserve amounts required under the respective Bond indentures and loaned the net proceeds of these Bond issues to the Agency. The Authority is responsible for paying principal and interest on the Bonds; the Agency is responsible for making payments to the Authority in the amounts shown below.

The outstanding balances of loans payable to the Authority at June 30, 2018 came from the Bond issues listed below:

| | |
|---|----------------------------|
| JPFA Tax Allocation Revenue Bonds - 2003 Series B | \$8,075,000 |
| JPFA Tax Allocation Revenue Bonds - 2004 Series A & B | <u>13,565,000</u> |
| Total | <u>\$21,640,000</u> |

Loan from the Authority dated August 1, 2003

In 2003, the Authority issued 2003 Tax Allocation Revenue Bonds Series A and Series B in the original amount of \$28,580,000. The net proceeds of the bond issue were loaned to the Agency to provide funding for certain capital improvements and to repay the City of Richmond \$18,000,000 in partial payment of prior obligations. Under the terms of the loan agreement between the Agency and the Authority dated August 1, 2003, repayment of the loan is being made from certain tax increment revenues derived from taxable property within the Post-2004 Limit Area pledged by the Agency for the purpose of loan repayment. On March 27, 2014, the Agency issued the Successor Agency to the Richmond Community Redevelopment Agency Refunding Bonds 2014 Series A & B which resulted in the refunding and defeasance of the outstanding balance of the 2003 Series A Bonds in the amount of \$13,290,000 as discussed above.

At issuance, the Bonds were insured by MBIA Insurance Corporation (which was reinsured by National Public Finance Guarantee Corporation (“NPFGC”). On December 5, 2017, Kroll Bond Rating Agency downgraded its insurance financial strength rating for NPFGC from ‘AA+’ to ‘AA’ and subsequently withdrew the rating citing business reasons. On January 17, 2018, Moody’s Investors Service (“Moody’s”) downgraded its insurance financial strength rating on NPFGC from ‘A3’ to ‘Baa2’. As a result of the foregoing, Moody’s downgraded its Insured Rating on the Bonds from ‘A3’ to ‘Baa2’. On February 13, 2019, S&P Global Ratings (formerly Standard and Poor’s Ratings Services) upgraded its Local Currency Long-Term and Underlying Ratings on the Bonds from ‘A+’ to ‘AA-’.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

The annual debt service requirements on the 2003 Series B loan as of June 30, 2018 are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------------|---------------------------|----------------------------|
| 2019 | \$590,000 | \$488,842 | \$1,078,842 |
| 2020 | 735,000 | 448,403 | 1,183,403 |
| 2021 | 785,000 | 400,523 | 1,185,523 |
| 2022 | 835,000 | 349,493 | 1,184,493 |
| 2023 | 885,000 | 295,313 | 1,180,313 |
| 2024-2026 | <u>4,245,000</u> | <u>449,348</u> | <u>4,694,348</u> |
| Total | <u>\$8,075,000</u> | <u>\$2,431,922</u> | <u>\$10,506,922</u> |

Loan from the Authority dated October 1, 2004

In 2004, the Authority issued the 2004 Tax Allocation Revenue Bonds Series A and Series B in the original amounts of \$15,000,000 and \$2,000,000, respectively. The net proceeds of the bond issue were loaned to the Agency to provide funding for certain capital improvements, low/moderate income housing and to repay the City of Richmond \$6,367,031 in prior obligations. Under the terms of the loan agreement between the Agency and the Authority dated August 1, 2003, repayment of the loan is being made from certain subordinate housing and non-housing tax increment revenues derived from the taxable property within the Merged Project Area pledged by the Agency for the purpose of loan repayment.

The annual debt service requirements for these loans as of June 30, 2018 are as follows:

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|----------------------------|---------------------------|----------------------------|
| 2019 | \$335,000 | \$707,050 | \$1,042,050 |
| 2020 | 3,105,000 | 620,564 | 3,725,564 |
| 2021 | 680,000 | 525,014 | 1,205,014 |
| 2022 | 720,000 | 488,784 | 1,208,784 |
| 2023 | 850,000 | 446,956 | 1,296,956 |
| 2024-2027 | <u>7,875,000</u> | <u>1,220,808</u> | <u>9,095,808</u> |
| Total | <u>\$13,565,000</u> | <u>\$4,009,176</u> | <u>\$17,574,176</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

Pledge of Redevelopment Tax Increment Revenues

The Bond issues and loans payable to the Authority discussed above consist of senior and parity obligations secured by future tax increment revenues. The pledge of all future tax increment revenues (housing and non-housing revenue) ends upon repayment of \$118,223,047 remaining debt service on the Bonds and loans which is scheduled to occur in 2037.

With the dissolution of the Redevelopment Agency discussed above, Tax Increment is no longer distributed, and instead the Successor Agency receives payments from the County’s Redevelopment Property Tax Trust Fund (RPTTF) that are to be used to fund debt service on the Bonds, with no distinction between housing and non-housing revenues. In addition, under the provisions of the laws dissolving the Redevelopment Agency, the Successor Agency only receives the funds necessary to fulfill its approved obligations. Total property taxes available for distribution to the Successor Agency and other taxing entities for fiscal year 2018 calculated by the County Auditor–Controller were \$26,889,111. The total received by the Successor Agency for fiscal year 2018 debt service and other enforceable obligations was \$12,255,069 and debt service was \$11,670,329.

Notes Payable

| | |
|------------|---------------------|
| SERAF Loan | <u>\$10,636,837</u> |
|------------|---------------------|

SERAF Loan

The State of California adopted AB26 4X in July 2009 which directs that a portion of the incremental property taxes received by the redevelopment agencies, be paid instead to the County supplemental educational revenue augmentation fund (SERAF) in fiscal years 2010 and 2011. The Agency did not have the resources to make these payments and instead was able to enter into a structured payment plan agreement with the State Department of Finance that allows the payments to the County to be made over a ten year period. The loan bears interest at a rate of 2%. Payments of principal and interest are due on an annual basis, commencing May 10, 2014.

| For the Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|------------------|---------------------|
| 2019 | \$332,087 | \$212,737 | \$544,824 |
| 2020 | 338,728 | 206,095 | 544,823 |
| 2021 | 9,966,022 | | 9,966,022 |
| Total | <u>\$10,636,837</u> | <u>\$418,832</u> | <u>\$11,055,669</u> |

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

Debt Without Agency or City Commitment

A special assessment district has been established in an area of the Agency to provide improvements to properties located in that district. Properties in the district are assessed for the cost of improvements; these assessments are payable solely by property owners over the term of the debt issued to finance these improvements. The Agency is not legally or morally obligated to pay these debts or be the purchaser of last resort of any foreclosed properties in these special assessment districts, nor is it obligated to advance Agency funds to repay these debts in the event of default.

One District, Marina Westshore Community Facilities District No. 1998-1, had issued Community Facilities District No. 1998-1 Special Tax Bonds which had a remaining balance outstanding of \$2,535,000 at June 30, 2018.

Conduit Debt

The Agency has assisted private-sector entities by sponsoring their issuance of debt for purposes the Agency deems to be in the public interest. These debt issues are secured solely by the property financed by the debt. The Agency is not legally or morally obligated to pay these debts or be the purchaser of last resort of any foreclosed properties secured by these debts, nor is it obligated to advance Agency funds to repay these debts in the event of default by any of these issuers. At June 30, 2018, the balances of these issuers’ outstanding debts were as follows:

| | |
|---|--------------|
| Baycliff Apartment Project, 2004 Revenue Bonds | \$26,490,000 |
| Crescent Park Apartment Project, 2007 Series A & Series A-T Revenue Bonds | 25,111,260 |

E. Commitments and Contingencies

State Approval of Enforceable Obligations

The Successor Agency prepares a Recognized Obligation Payment Schedule (ROPS) annually that contains all proposed expenditures for the subsequent twelve-month period. The ROPS is subject to the review and approval of the Oversight Board as well as the State Department of Finance. Although the State Department of Finance may not question items included on the ROPS in one period, they may question the same items in a future period and disallow associated activities. The amount, if any, of current obligations that may be denied by the State Department of Finance cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 17 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES
(Continued)

Miraflores – Pollution Remediation

The City, through the former Redevelopment Agency, has undertaken a known pollution remediation project at the Miraflores Housing Development site. The Successor Agency assumed the administration of the project as of February 1, 2012. Clean up of the 14 acre former flower nursery site, located at South 45th Street and Wall Avenue, will provide future residential and open space land. The remediation phase of the Miraflores project was completed during the fiscal year ended June 30, 2015.

At the time the original Remedial Action Plan was prepared, the original cost of the preferred alternative remediation was estimated to be \$3,200,000. As of June 30, 2015, the estimate had increased to \$13.6 million. During the fiscal year ended June 30, 2016, the Agency decreased the remediation estimate to \$13.4 million. The Agency spent \$13.4 million in pollution remediation costs since the project's inception through June 30, 2018. The project was completed as of June 30, 2018. Subsequent to June 30, 2018, the Miraflores Housing Development site was sold to a private developer.

NOTE 18 – SUBSEQUENT EVENTS

A. Terminal One Land Sale

The City is in contract with Terminal One Development, LCC, to sell an approximately 10-acre site for development purposes at a price of \$10 million. The developer has paid the City \$500,000 in a non-refundable deposit, with the balance of \$9.5 million due following the granting of all entitlements and close of escrow. Following City Council certification of the environmental impact report (EIR) for the project in July 2016, a lawsuit was filed that challenged certification of the EIR. A settlement was reached by all parties to this lawsuit in November 2016, which allows the project entitlement process to proceed. Close of escrow on the real estate sale by the City to Terminal One Development, LLC, including the transfer of the \$9.5 million balance due from the developer to the City, is anticipated by June 2019.

B. Transfer of the Section 8 Program to Housing Authority of the County of Contra Costa

As a result of the Recovery Agreement Action Plan, established and entered into with the U.S. Department of Housing and Urban Development (HUD) and Richmond Housing Authority (RHA), to analyze the following options:

- A. Transfer all operations to another well-managed public housing agency
 - I. Dispose Public Housing operations
 - II. Transfer Housing Choice Voucher (HCV) operations
- B. Separate from the City of Richmond
 - I. Dispose Public Housing operations
 - II. Maintain HCV operations
 - III. Separate and independent RHA Board of Commissioners
- C. Maintain RHA as a component of the City
 - I. Dispose its Public Housing operations
 - II. Maintain its HCV Operations

CITY OF RICHMOND
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2018

NOTE 18 – SUBSEQUENT EVENTS (Continued)

- III. Board of Commissioners
 - a. Separate and independent
 - b. Maintain existing structure

In February 2019, after conducting research and receiving guidance from the local HUD Office, the Board of Commissioners authorized RHA to issue a "Letter of Intent" to transfer the Housing Choice Voucher (HCV) and Project Based Voucher (PBV) Programs to the Housing Authority of the County of Contra Costa (HACCC) (a well-managed Housing Authority). The Board also directed RHA to formally ask HUD to transfer programs effective July 1, 2019. RHA intends to maintain all of its Public Housing units along with other properties owned or managed under HOPE VI and RAD programs. The request and associated documents from RHA and HACCC were forwarded to HUD for approval.

HUD has issued policies and guidance that authorize one housing authority (PHA) to voluntarily transfer the total budget authority and corresponding baseline units for its Housing Choice Voucher (Voucher) and Project-based Voucher (PBV) Programs to another PHA, subject to approval by HUD. On April 16, 2019, RHA received notice of approval for the Voluntary Transfer of the HCV and PBV programs from RHA to the Housing Authority of the County of Contra Costa effective July 1, 2019. RHA and HACCC plan to enter into a Memorandum of Understanding outlining the facilitation of the program transfer.

**City of Richmond
Required Supplementary Information**

BUDGETARY COMPARISON SCHEDULES

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CITY OF RICHMOND
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE YEAR ENDED JUNE 30, 2018

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget |
|--|---------------------|---------------------|---------------------|-------------------------------|
| | Original | Final | | Positive (Negative) |
| REVENUES: | | | | |
| Property tax | \$38,782,023 | \$38,361,265 | \$38,961,021 | \$599,756 |
| Sales tax | 42,299,235 | 42,876,659 | 44,474,973 | 1,598,314 |
| Utility user fees | 45,916,543 | 46,627,843 | 46,079,755 | (548,088) |
| Other taxes | 11,593,174 | 12,093,174 | 12,413,127 | 319,953 |
| Licenses, permits and fees | 4,802,874 | 4,802,874 | 3,802,576 | (1,000,298) |
| Fines, forfeitures and penalties | 943,088 | 943,088 | 981,984 | 38,896 |
| Use of money and property | 32,903 | 32,903 | 189,599 | 156,696 |
| Intergovernmental | 1,493,660 | 700,573 | 1,102,944 | 402,371 |
| Charges for services | 7,238,870 | 7,713,030 | 7,823,287 | 110,257 |
| Rent | 808,222 | 808,222 | 849,640 | 41,418 |
| Other | 235,927 | 349,900 | 414,525 | 64,625 |
| Total Revenues | 154,146,519 | 155,309,531 | 157,093,431 | 1,783,900 |
| EXPENDITURES: | | | | |
| Current | | | | |
| General government | 24,733,664 | 26,172,431 | 28,402,147 | (2,229,716) |
| Public safety | 94,289,105 | 93,651,101 | 93,646,193 | 4,908 |
| Public works | 22,926,681 | 23,068,602 | 22,805,801 | 262,801 |
| Cultural and recreational | 11,023,357 | 11,022,963 | 10,734,162 | 288,801 |
| Capital outlay | 432,000 | 131,213 | 127,246 | 3,967 |
| Debt Service: | | | | |
| Principal | 1,040,350 | 1,040,350 | 814,494 | 225,856 |
| Interest and fiscal charges | 256,646 | 256,646 | 256,830 | (184) |
| Total Expenditures | 154,701,803 | 155,343,306 | 156,786,873 | (1,443,567) |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | (555,284) | (33,775) | 306,558 | 340,333 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Bond premium | | | | |
| Proceeds from sale of property | 35,000 | 35,000 | 39,226 | 4,226 |
| Transfers in | 6,212,080 | 6,212,080 | 6,035,115 | (176,965) |
| Transfers (out) | (5,691,357) | (6,153,382) | (6,166,866) | (13,484) |
| Total other financing sources (uses) | 555,723 | 93,698 | (92,525) | (186,223) |
| NET CHANGE IN FUND BALANCE | 439 | 59,923 | 214,033 | 154,110 |
| Fund balance, July 1 | 35,416,890 | 35,416,890 | 35,416,890 | |
| Fund balance, June 30 | <u>\$35,417,329</u> | <u>\$35,476,813</u> | <u>\$35,630,923</u> | <u>\$154,110</u> |

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CITY OF RICHMOND
COMMUNITY DEVELOPMENT AND LOAN PROGRAMS SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE YEAR ENDED JUNE 30, 2018

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget Positive (Negative) |
|--|---------------------|---------------------|---------------------|---|
| | Original | Final | | |
| REVENUES | | | | |
| Licenses, permits and fees | \$150,000 | \$150,000 | \$1,697,222 | \$1,547,222 |
| Use of money and property | 78,154 | 78,154 | 282,805 | 204,651 |
| Intergovernmental | 4,380,049 | 4,780,049 | 341,491 | (4,438,558) |
| Other | 991,660 | 991,660 | 2,062,661 | 1,071,001 |
| Total Revenues | 5,599,863 | 5,999,863 | 4,384,179 | (1,615,684) |
| EXPENDITURES | | | | |
| Current: | | | | |
| Community development | 1,066,010 | 1,466,011 | 3,604,538 | (2,138,527) |
| Housing and redevelopment | 2,471,308 | 1,839,322 | 764,390 | 1,074,932 |
| Capital outlay | 2,774,319 | 2,774,319 | 265,715 | 2,508,604 |
| Total Expenditures | 6,311,637 | 6,079,652 | 4,634,643 | 1,445,009 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | (711,774) | (79,789) | (250,464) | (170,675) |
| OTHER FINANCING SOURCES (USES) | | | | |
| Proceeds from sale of property | 10,500 | 10,500 | | (10,500) |
| Transfers in | 260,202 | 260,202 | | (260,202) |
| Transfers (out) | | (255,762) | (255,762) | |
| Total other financing sources (uses) | 270,702 | 14,940 | (255,762) | (270,702) |
| NET CHANGE IN FUND BALANCES BEFORE SPECIAL ITEM | (441,072) | (64,849) | (506,226) | (441,377) |
| SPECIAL ITEM: | | | | |
| Transfer of loans to housing successor | | | 1,208,259 | 1,208,259 |
| NET CHANGE IN FUND BALANCE | (441,072) | (64,849) | 702,033 | 766,882 |
| Fund balance, July 1 | 24,362,160 | 24,362,160 | 24,362,160 | |
| Fund balance, June 30 | \$23,921,088 | \$24,297,311 | \$25,064,193 | \$766,882 |

City of Richmond
Required Supplementary Information

NOTES TO BUDGETARY COMPARISON SCHEDULES

Budgets and Budgetary Accounting

The City adopts a budget annually to be effective July 1, for the ensuing fiscal year. Budgeted expenditures are adopted through the passage of a resolution. This resolution constitutes the maximum authorized expenditures for the fiscal year and cannot legally be exceeded except by subsequent amendments of the budget by the City Council.

The City uses an encumbrance system as an extension of normal budgetary accounting for the General Fund, special revenue funds, and capital projects funds. Under this system, purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of applicable appropriations. Encumbrances outstanding at year-end are recorded as reservations of fund balance since they do not constitute expenditures or liabilities. Outstanding encumbrances at year-end are reappropriated for the following year. Unencumbered and unexpended appropriations lapse at year-end.

An operating budget is adopted each fiscal year on a basis consistent with Generally Accepted Accounting Principles (GAAP) for the General Fund, certain Special Revenue Funds (State Gas Tax, General Purpose, Paratransit Operations, Public Safety, Lighting and Landscaping Districts, Developer Impact Fees, Community Development and Loan Programs, Richmond Neighborhood Stabilization Corporation, Rent Control, Cost Recovery and Environmental and Community Investment Agreement) and the debt service funds (2005 Pension Obligation Bonds, General Debt Service and Civic Center Debt Service). Public hearings are conducted on the proposed budgets to review all appropriations and sources of financing. Capital projects funds are budgeted on a project length basis and are therefore not comparable on an annual basis.

Expenditures are controlled at the fund level for all budgeted departments within the City. This is the level at which expenditures may not legally exceed appropriations. Budgeted amounts for the Statement of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual include budget amendments approved by City Council.

**City of Richmond
Required Supplementary Information**

Miscellaneous Agent Multiple-Employer Defined Benefit Pension Plan

Last 10 Years*

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

| Measurement Date | 6/30/2014 | 6/30/2015 | 6/30/2016 | 6/30/2017 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|
| Total Pension Liability | | | | |
| Service Cost | \$ 7,816,868 | \$ 7,446,410 | \$ 7,200,571 | \$ 8,053,459 |
| Interest | 30,597,498 | 31,414,256 | 32,305,003 | 32,804,733 |
| Differences between expected and actual experience | | (5,280,549) | (3,484,064) | (4,464,966) |
| Changes in assumptions | | (7,116,200) | | 25,548,824 |
| Changes in benefits | | | | |
| Benefit payments, including refunds of employee contributions | (23,007,539) | (23,302,793) | (23,917,069) | (25,074,448) |
| Net change in total pension liability | 15,406,827 | 3,161,124 | 12,104,441 | 36,867,622 |
| Total pension liability - beginning | 415,561,984 | 430,968,811 | 434,129,935 | 446,234,376 |
| Total pension liability - ending (a) | \$ 430,968,811 | \$ 434,129,935 | \$ 446,234,376 | \$ 483,101,998 |
| Plan fiduciary net position | | | | |
| Contributions - employer | \$ 6,661,038 | \$ 7,189,716 | \$ 8,093,834 | \$ 8,860,295 |
| Contributions - employee | 3,195,699 | 3,141,565 | 3,087,656 | 2,996,354 |
| Net investment income (1) | 51,867,728 | 7,502,958 | 1,630,388 | 35,805,938 |
| Plan to plan resource movement | | (6,885) | (4,762) | (50,018) |
| Administrative expense | | (379,925) | (205,714) | (481,651) |
| Benefit payments, including refunds of employee contributions | (23,007,539) | (23,302,793) | (23,917,069) | (25,074,448) |
| Net change in plan fiduciary net position | 38,716,926 | (5,855,364) | (11,315,667) | 22,056,470 |
| Plan fiduciary net position - beginning | 304,680,611 | 343,397,537 | 337,542,173 | 326,226,506 |
| Plan fiduciary net position - ending (b) | \$ 343,397,537 | \$ 337,542,173 | \$ 326,226,506 | \$ 348,282,976 |
| Net pension liability - ending (a)-(b) | \$ 87,571,274 | \$ 96,587,762 | \$ 120,007,870 | \$ 134,819,022 |
| Plan fiduciary net position as a percentage of the total pension liability | 79.68% | 77.75% | 73.11% | 72.09% |
| Covered payroll | \$ 37,210,225 | \$ 36,151,102 | \$ 36,638,889 | \$ 35,964,798 |
| Net pension liability as percentage of covered payroll | 235.34% | 267.18% | 327.54% | 374.86% |

Notes to Schedule:

(1) Net of administrative expense in 2014.

Benefit changes. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the actuarial valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).
Changes in assumptions. GASB 68, paragraph 68 states that the long long-term expected rate of return should be determined net of pension plan investment expense, but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015 measurement date is without reduction of pension plan administrative expense. All other assumptions for the June 30, 2014 measurement date were the same as those used for the June 30, 2015 and 2016 measurement dates. In June 30, 2017 the discount rate was reduced from 7.65% to 7.15%.

* - Fiscal year 2015 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

Miscellaneous Agent Multiple-Employer Defined Benefit Pension Plan

As of fiscal year ending June 30

Last 10 Years*

SCHEDULE OF CONTRIBUTIONS

| Fiscal Year Ended June 30 | 2015 | 2016 | 2017 | 2018 |
|---|---------------|---|---------------|---------------|
| Actuarially determined contribution | \$ 7,178,549 | \$ 8,084,584 | \$ 8,867,763 | \$ 10,436,250 |
| Contributions in relation to the actuarially determined contributions | (7,178,549) | (8,084,584) | (8,867,763) | (10,436,250) |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - |
| Covered payroll | \$ 36,151,102 | \$ 36,638,889 | \$ 35,964,798 | \$ 35,725,311 |
| Contributions as a percentage of covered payroll | 19.86% | 22.07% | 24.66% | 29.21% |
| Notes to Schedule | | | | |
| Valuation date: | 6/30/2012 | 6/30/2013 | 6/30/2014 | 6/30/2015 |
| Methods and assumptions used to determine contribution rates: | | | | |
| Actuarial cost method | | Entry age normal | | |
| Amortization method | | For details, see June 30 Funding Valuation Report | | |
| Asset valuation method | | Market Value of Assets. For details, see June 30 Funding Valuation Report | | |
| Inflation | | 2.75% | | |
| Payroll Growth | | 3.00% | | |
| Salary increases | | Varies by Entry Age and Service | | |
| Investment rate of return | | 7.50%, Net of Pension Plan Investment and Administrative Expenses; including Inflation | | |
| Retirement age | | The probability of Retirement are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007. | | |
| Mortality Rate Table | | The probabilities of mortality are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007. Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA published by the Society of Actuaries. | | |

* - Fiscal year 2015 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

Safety Agent Multiple-Employer Defined Benefit Pension Plan
Last 10 Years*
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

| Measurement Date | 6/30/2014 | 6/30/2015 | 6/30/2016 | 6/30/2017 |
|--|----------------|----------------|----------------|----------------|
| Total Pension Liability | | | | |
| Service Cost | \$ 10,167,167 | \$ 10,142,245 | \$ 10,297,536 | \$ 11,650,927 |
| Interest | 38,254,517 | 40,142,006 | 41,950,593 | 43,264,626 |
| Differences between expected and actual experience | | 3,799,388 | 2,950,295 | 797,969 |
| Changes in assumptions | | (9,563,090) | | 35,109,898 |
| Changes in benefits | | | | |
| Benefit payments, including refunds of employee contributions | (27,199,743) | (28,747,508) | (30,593,589) | (33,620,000) |
| Net change in total pension liability | 21,221,941 | 15,773,041 | 24,604,835 | 57,203,420 |
| Total pension liability - beginning | 518,576,503 | 539,798,444 | 555,571,485 | 580,176,320 |
| Total pension liability - ending (a) | \$ 539,798,444 | \$ 555,571,485 | \$ 580,176,320 | \$ 637,379,740 |
| Plan fiduciary net position | | | | |
| Contributions - employer | \$ 9,352,438 | \$ 10,652,641 | \$ 11,488,714 | \$ 12,699,049 |
| Contributions - employee | 3,348,408 | 3,797,568 | 4,607,993 | 4,471,008 |
| Net investment income (1) | 64,842,562 | 9,408,186 | 2,062,417 | 45,166,243 |
| Plan to plan resource movement | | 3,476 | 4,762 | 50,018 |
| Administrative expense | | (477,249) | (258,432) | (607,337) |
| Benefit payments, including refunds of employee contributions | (27,199,743) | (28,747,508) | (30,593,589) | (33,620,000) |
| Net change in plan fiduciary net position | 50,343,665 | (5,362,886) | (12,688,135) | 28,158,981 |
| Plan fiduciary net position - beginning | 379,062,015 | 429,405,680 | 424,042,794 | 411,354,659 |
| Plan fiduciary net position - ending (b) | \$ 429,405,680 | \$ 424,042,794 | \$ 411,354,659 | \$ 439,513,640 |
| Net pension liability - ending (a)-(b) | \$ 110,392,764 | \$ 131,528,691 | \$ 168,821,661 | \$ 197,866,100 |
| Plan fiduciary net position as a percentage of the total pension liability | 79.55% | 76.33% | 70.90% | 68.96% |
| Covered payroll | \$ 35,479,947 | \$ 36,151,966 | \$ 37,352,212 | \$ 37,273,957 |
| Net pension liability as percentage of covered payroll | 311.14% | 363.82% | 451.97% | 530.84% |

Notes to Schedule:

(1) Net of administrative expense in 2014.

Benefit changes. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the actuarial valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

Changes in assumptions. GASB 68, paragraph 68 states that the long long-term expected rate of return should be determined net of pension plan investment expense, but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015 measurement date is without reduction of pension plan administrative expense. All other assumptions for the June 30, 2014 measurement date were the same as those used for the June 30, 2015 and 2016 measurement dates. In June 30, 2017 the discount rate was reduced from 7.65% to 7.15%.

* - Fiscal year 2015 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

Safety Agent Multiple-Employer Defined Benefit Pension Plan
As of fiscal year ending June 30
Last 10 Years*
SCHEDULE OF CONTRIBUTIONS

| Fiscal Year Ended June 30 | 2015 | 2016 | 2017 | 2018 |
|---|---------------|--|---------------|---------------|
| Actuarially determined contribution | \$ 10,650,057 | \$ 11,492,798 | \$ 12,696,582 | \$ 14,013,858 |
| Contributions in relation to the actuarially determined contributions | (10,650,057) | (11,492,798) | (12,696,582) | (14,013,858) |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - |
| Covered payroll | \$ 36,151,966 | \$ 37,352,212 | \$ 37,273,957 | \$ 34,439,607 |
| Contributions as a percentage of covered payroll | 29.46% | 30.77% | 34.06% | 40.69% |
| Notes to Schedule | | | | |
| Valuation date: | 6/30/2012 | 6/30/2013 | 6/30/2014 | 6/30/2015 |
| Methods and assumptions used to determine contribution rates: | | | | |
| Actuarial cost method | | Entry age normal | | |
| Amortization method | | For details, see June 30 Funding Valuation Report | | |
| Asset valuation method | | Market Value of Assets. For details, see June 30 Funding Valuation Report | | |
| Inflation | | 2.75% | | |
| Payroll Growth | | 3.00% | | |
| Salary increases | | Varies by Entry Age and Service | | |
| Investment rate of return | | 7.50%, Net of Pension Plan Investment and Administrative Expenses; includes Inflation | | |
| Retirement age | | The probability of Retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. | | |
| Mortality Rate Table | | The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries. | | |

* - Fiscal year 2015 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

| | Last 10 Fiscal Years * | | | | |
|---|----------------------------------|---------------------|---------------------|---------------------|---------------------|
| | Measurement Period Ended June 30 | | | | |
| | 2014 | 2015 | 2016 | 2017 | 2018 |
| General Pension Plan | | | | | |
| Total Pension Liability | | | | | |
| Service Cost | | | | | |
| Interest | \$ 147,247 | \$ 128,954 | \$ 107,632 | \$ 92,742 | \$ 80,100 |
| Differences between expected and actual experience | | 345,786 | | 40,459 | |
| Changes of assumptions | | 322,312 | | | (20,669) |
| Changes of benefit terms | | | | | |
| Benefit payments, including member contribution refunds | (592,105) | (672,546) | (623,662) | (584,272) | (524,939) |
| Net change in Total Pension Liability | (444,858) | 124,506 | (516,030) | (451,071) | (465,508) |
| Total Pension Liability at beginning of year | 4,219,909 | 3,775,051 | 3,899,557 | 3,383,527 | 2,932,456 |
| Total pension liability at end of year | \$ 3,775,051 | \$ 3,899,557 | \$ 3,383,527 | \$ 2,932,456 | \$ 2,466,948 |
| Fiduciary Net Position | | | | | |
| Contributions - employer | \$ 602,970 | \$ 602,970 | \$ 602,970 | \$ 73,592 | \$ 814,594 |
| Contributions - donations and other income | | | | | |
| Contributions - member | | | | | |
| Net investment income | (837) | 2,017 | 2,255 | 3,351 | 2,207 |
| Other additions | | | | | |
| Benefit payments, including member contribution refunds | (592,105) | (672,546) | (623,662) | (584,272) | (524,939) |
| Administrative expenses | | | | | |
| Other deductibles | | | | | |
| Net change in Fiduciary Net Position | 10,028 | (67,559) | (18,437) | (507,329) | 291,862 |
| Fiduciary Net Position at beginning of year | 1,033,168 | 1,043,196 | 975,637 | 957,200 | 449,871 |
| Fiduciary net position at end of year | \$ 1,043,196 | \$ 975,637 | \$ 957,200 | \$ 449,871 | \$ 741,733 |
| Net pension liability (asset) at end of year | \$ 2,731,855 | \$ 2,923,920 | \$ 2,426,327 | \$ 2,482,585 | \$ 1,725,215 |
| Fiduciary net position as percentage of total pension | 27.6% | 25.0% | 28.3% | 15.3% | 30.1% |
| Covered payroll | n/a | n/a | n/a | n/a | n/a |
| Net pension liability as percentage of covered payroll | n/a | n/a | n/a | n/a | n/a |

* Fiscal year 2014 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

| | Last 10 Fiscal Years * | | | | |
|---|----------------------------------|----------------------|----------------------|----------------------|----------------------|
| | Measurement Period Ended June 30 | | | | |
| | 2014 | 2015 | 2016 | 2017 | 2018 |
| Police and Firemen's Pension Plan | | | | | |
| Total Pension Liability | | | | | |
| Service Cost | | | | | |
| Interest | \$ 1,579,762 | \$ 1,464,746 | \$ 1,214,089 | \$1,111,386 | \$ 1,031,753 |
| Differences between expected and actual experience | | (323,462) | | 261,891 | |
| Changes of assumptions | | 1,380,854 | | | |
| Changes of benefit terms | | | | | |
| Benefit payments, including member contribution refunds | (3,436,887) | (3,074,421) | (3,140,552) | (2,859,902) | (2,656,508) |
| Net change in Total Pension Liability | (1,857,125) | (552,283) | (1,926,463) | (1,486,625) | (1,624,755) |
| Total Pension Liability at beginning of year | 25,094,272 | 23,237,147 | 22,684,864 | 20,758,401 | 19,271,776 |
| Total pension liability at end of year | \$ 23,237,147 | \$ 22,684,864 | \$ 20,758,401 | \$ 19,271,776 | \$ 17,647,021 |
| Fiduciary Net Position | | | | | |
| Contributions - employer | \$ 740,235 | \$ 740,235 | \$ 1,222,197 | \$ 1,270,466 | \$ 1,270,466 |
| Contributions - donations and other income | | | | | |
| Contributions - member | | | | | |
| Net investment income | 2,968,492 | 369,240 | (165,490) | 1,340,997 | 589,027 |
| Other additions | | | | | |
| Benefit payments, including member contribution refunds | (3,436,887) | (3,074,421) | (3,140,552) | (2,859,902) | (2,656,508) |
| Administrative expenses | | | | | |
| Other deductibles | | | | | |
| Net change in Fiduciary Net Position | (3,152,728) | (1,964,946) | (2,083,845) | (248,439) | (797,015) |
| Fiduciary Net Position at beginning of year | 19,834,552 | 16,681,824 | 14,716,878 | 12,633,033 | 12,384,594 |
| Fiduciary net position at end of year | \$ 16,681,824 | \$ 14,716,878 | \$ 12,633,033 | \$ 12,384,594 | \$ 11,587,579 |
| Net pension liability (asset) at end of year | \$ 6,555,323 | \$ 7,967,986 | \$ 8,125,368 | \$ 6,887,182 | \$ 6,059,442 |
| Fiduciary net position as percentage of total pension | 71.8% | 64.9% | 60.9% | 64.3% | 65.7% |
| Covered payroll | n/a | n/a | n/a | n/a | n/a |
| Net pension liability as percentage of covered payroll | n/a | n/a | n/a | n/a | n/a |

* Fiscal year 2014 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

Last 10 Fiscal Years *

| | Measurement Period Ended June 30 | | | | |
|---|----------------------------------|-------------------|-------------------|-------------------|-------------------|
| | 2014 | 2015 | 2016 | 2017 | 2018 |
| Garfield Pension Plan | | | | | |
| Total Pension Liability | | | | | |
| Service Cost | | | | | |
| Interest | \$ 30,759 | \$ 28,597 | \$ 21,615 | \$ 19,517 | \$ 19,334 |
| Differences between expected and actual experience | | (45,458) | | 67,810 | |
| Changes of assumptions | | 64,544 | | | |
| Changes of benefit terms | | | | | |
| Benefit payments, including member contribution refunds | (87,140) | (88,883) | (90,660) | (92,474) | (94,323) |
| Net change in Total Pension Liability | (56,381) | (41,200) | (69,045) | (5,147) | (74,989) |
| Total Pension Liability at beginning of year | 863,415 | 807,034 | 765,834 | 696,789 | 691,642 |
| Total pension liability at end of year | \$ 807,034 | \$ 765,834 | \$ 696,789 | \$ 691,642 | \$ 616,653 |
| Fiduciary Net Position | | | | | |
| Contributions - employer | \$ 102,140 | \$ 102,140 | \$ 102,140 | \$ 102,140 | \$ 102,140 |
| Contributions - donations and other income | | | | | |
| Contributions - member | | | | | |
| Net investment income | 227 | 577 | 933 | 1,517 | 2,627 |
| Other additions | | | | | |
| Benefit payments, including member contribution refunds | (87,141) | (88,883) | (90,660) | (92,474) | (94,323) |
| Administrative expenses | | | | | |
| Other deductions | | | | | |
| Net change in Fiduciary Net Position | 15,226 | 13,834 | 12,413 | 11,183 | 10,444 |
| Fiduciary Net Position at beginning of year | 244,661 | 259,887 | 273,721 | 286,134 | 297,317 |
| Fiduciary net position at end of year | \$ 259,887 | \$ 273,721 | \$ 286,134 | \$ 297,317 | \$ 307,761 |
| Net pension liability (asset) at end of year | \$ 547,147 | \$ 492,113 | \$ 410,655 | \$ 394,325 | \$ 308,892 |
| Fiduciary net position as percentage of total pension | 32.2% | 35.7% | 41.1% | 43.0% | 49.9% |
| Covered payroll | n/a | n/a | n/a | n/a | n/a |
| Net pension liability as percentage of covered payroll | n/a | n/a | n/a | n/a | n/a |

* Fiscal year 2014 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

SCHEDULE OF CONTRIBUTIONS

Last 10 Fiscal Years

| Fiscal Year | (1) Actuarially Determined Contribution (ADC) | (2) Employer Contributions | (3) Contribution Deficiency (Excess) (1)-(2) | (4) Covered- Employee Payroll | (5) ADC / Covered- Employee Payroll (1)/(4) |
|------------------------------|---|----------------------------------|--|--|--|
| | Police and Firemen's Plan | | | | |
| June 30, 2008 | \$ 2,199,459 | \$ 5,000,000 | \$ (2,800,541) | n/a | n/a |
| June 30, 2009 | 1,887,057 | 4,800,000 | (2,912,943) | n/a | n/a |
| June 30, 2010 | 2,477,902 | 4,600,000 | (2,122,098) | n/a | n/a |
| June 30, 2011 | 2,257,912 | - | 2,257,912 | n/a | n/a |
| June 30, 2012 | 1,596,771 | - | 1,596,771 | n/a | n/a |
| June 30, 2013 | 1,813,721 | 1,596,771 | 216,950 | n/a | n/a |
| June 30, 2014 | 740,235 | 740,234 | 1 | n/a | n/a |
| June 30, 2015 | 740,235 | 740,235 | - | n/a | n/a |
| June 30, 2016 | 1,270,466 | 1,222,197 | 48,269 | n/a | n/a |
| June 30, 2017 | 1,270,466 | 1,270,466 | - | n/a | n/a |
| June 30, 2018 | 1,389,612 | 1,270,466 | 119,146 | n/a | n/a |
| General Pension Plan | | | | | |
| June 30, 2008 | \$ 307,948 | \$ 307,948 | \$ - | n/a | n/a |
| June 30, 2009 | 307,948 | 307,948 | - | n/a | n/a |
| June 30, 2010 | 486,092 | 486,092 | - | n/a | n/a |
| June 30, 2011 | 486,092 | 486,092 | - | n/a | n/a |
| June 30, 2012 | 455,662 | 148,186 | 307,476 | n/a | n/a |
| June 30, 2013 | 502,278 | 660,992 | (158,714) | n/a | n/a |
| June 30, 2014 | 602,970 | 602,970 | - | n/a | n/a |
| June 30, 2015 | 602,970 | 602,970 | - | n/a | n/a |
| June 30, 2016 | 750,016 | 602,970 | 147,046 | n/a | n/a |
| June 30, 2017 | 750,016 | 73,592 | 676,424 | n/a | n/a |
| June 30, 2018 | 947,219 | 814,594 | 132,625 | n/a | n/a |
| Garfield Pension Plan | | | | | |
| June 30, 2008 | \$ 72,484 | \$ 72,484 | \$ - | n/a | n/a |
| June 30, 2009 | 72,484 | 72,484 | - | n/a | n/a |
| June 30, 2010 | 76,692 | 76,692 | - | n/a | n/a |
| June 30, 2011 | 76,692 | 76,692 | - | n/a | n/a |
| June 30, 2012 | 78,731 | - | 78,731 | n/a | n/a |
| June 30, 2013 | 92,092 | 77,000 | 15,092 | n/a | n/a |
| June 30, 2014 | 102,140 | 102,140 | - | n/a | n/a |
| June 30, 2015 | 102,140 | 102,140 | - | n/a | n/a |
| June 30, 2016 | 78,987 | 102,140 | (23,153) | n/a | n/a |
| June 30, 2017 | 78,987 | 102,140 | (23,153) | n/a | n/a |
| June 30, 2018 | 86,103 | 102,140 | (16,037) | n/a | n/a |

**City of Richmond
Required Supplementary Information**

SCHEDULE OF CONTRIBUTIONS (Continued)

Notes to Schedule:

| | Police and Firemen's Plan | General Pension Plan | Garfield Pension Plan |
|---|--|---|------------------------|
| Actuarially determined contribution rates are calculated as of the end of the fiscal year in which contributions are reported. From the July 1, 2017 Actuarial Valuation | | | |
| Methods and assumptions used to determine contribution rates: | | | |
| Actuarial cost method | Entry age normal cost | Entry age normal cost | Entry age normal cost |
| Amortization method | Investment Gains & Losses: Straight-line amortization over a closed 5-year period. | Effects of Assumptions Changes and Experience Gains and Losses: Straight-line amortization over a closed period equal to the average of the expected remaining service lives of all members that are provided with pensions through the pension plan. Since the plan no longer has active members, the effects of assumption changes and experience gains and losses are recognized immediately. | |
| Remaining amortization period | 6 years | 2 years | 5 years |
| Asset valuation method | Market value of assets | Market value of assets | Market value of assets |
| Inflation | 2.75% | 2.75% | 2.75% |
| Salary increases used to estimate future increases to pensions | N/A | N/A | N/A |
| Discount rate, net of investment expenses | 5.75% | 3.18% | 3.00% |
| Retirement age | Closed to new members | Closed to new members | Closed to new members |
| Mortality | California PERS Mortality Table in its 2014 experience study (based on CalPERS 2001 - 2011 experience) | | |

SCHEDULE OF INVESTMENT RETURNS

Last 10 Fiscal Years *

| Annual money-weighted rate of return, net of investment expense | 2014 | 2015 | 2016 | 2017 | 2018 |
|--|-------|-------|--------|--------|-------|
| Police and Fireman's Plan | 3.90% | 2.40% | -1.20% | 11.80% | 4.90% |
| General Pension Plan | 0.10% | 0.30% | 0.30% | 0.50% | 1.00% |
| Garfield Pension Plan | 0.40% | 0.30% | 0.40% | 0.60% | 1.00% |

* Fiscal year 2014 was the 1st year of implementation.

**City of Richmond
Required Supplementary Information**

**OTHER POST-EMPLOYMENT BENEFITS PLAN SCHEDULES
OPEB PLAN TRUST FUND, AN AGENT MULTIPLE-EMPLOYER DEFINED BENEFIT PLAN
SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS
Last Ten Fiscal Years for the Measurement Periods Ended June 30 ⁽¹⁾**

| | 2017 | 2018 |
|---|---------------|---------------|
| For the Measurement Period Ended June 30 | | |
| Total OPEB Liability | | |
| Service Cost | \$7,558,987 | \$6,730,397 |
| Interest | 7,064,307 | 7,927,217 |
| Changes in benefit terms | | |
| Differences between expected and actual experience | | (2,816,969) |
| Changes of assumptions | (15,340,529) | 8,715,168 |
| Benefit payments | (6,497,645) | (6,861,529) |
| Net change in total OPEB liability | (7,214,880) | 13,694,284 |
| Total OPEB liability - beginning | 198,687,162 | 191,472,282 |
| Total OPEB liability - ending (a) | \$191,472,282 | \$205,166,566 |
| Plan fiduciary net position | | |
| Contributions - employer | \$13,218,475 | \$13,599,120 |
| Contributions - employee | 278,850 | 765,475 |
| Net investment income | 227,394 | 632,089 |
| Administrative expense | (11,250) | (49,169) |
| Benefit payments | (6,497,645) | (6,861,529) |
| Net change in plan fiduciary net position | 7,215,824 | 8,085,986 |
| Plan fiduciary net position - beginning | 2,121,069 | 9,336,893 |
| Plan fiduciary net position - ending (b) | \$9,336,893 | \$17,422,879 |
| Net OPEB liability - ending (a)-(b) | \$182,135,389 | \$187,743,687 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 4.88% | 8.49% |
| Covered-employee payroll | \$66,774,795 | \$65,359,713 |
| Net OPEB liability as a percentage of covered-employee payroll | 272.76% | 287.25% |

(1) Fiscal year 2017 was the first year of implementation.

**City of Richmond
Required Supplementary Information**

OTHER POST-EMPLOYMENT BENEFITS PLAN SCHEDULES

SCHEDULE OF PLAN CONTRIBUTIONS

Last 10 Fiscal Years (1)

| Fiscal Year Ended June 30, | 2017 | 2018 |
|--|--------------------|--------------------|
| Contractually Required Contributions (CRC) (2) | \$6,497,645 | \$6,861,529 |
| Contributions in relation to the CRC | <u>(6,497,645)</u> | <u>(6,861,529)</u> |
| Contribution Deficiency (Excess) | <u>\$0</u> | <u>\$0</u> |

(1) Fiscal year 2017 was the first year of implementation.

(2) The City does not calculate an Actuarially Determined Contribution, but the City's agreements with its bargaining units provide for various benefit levels as discussed in Note 12 to the financial statements. Contributions reported include the implicit subsidy.

**SCHEDULE OF INVESTMENT RETURNS
Last Ten Fiscal Years Ended June 30 ⁽¹⁾**

| For the Fiscal Year Ended June 30 | 2017 | 2018 |
|--|--------|-------|
| Annual money-weighted rate of return, net of investment expense | 10.75% | 6.30% |

Notes:

(1) Fiscal year 2017 was the first year of implementation

**CITY OF RICHMOND
JUNE 30, 2018**

NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

State Gas Tax Fund accounts for the subventions received from state gas taxes under the provision of the Streets and Highways Code. State gas taxes are restricted to uses for street construction activities including location of underground utilities, geotechnical work relating to identification of soil and groundwater contamination, materials sampling and testing.

General Purpose Fund accounts for other restricted monies that are to be used for the specific purposes for which the funds were set up.

Paratransit Operations Fund accounts for monies used to provide subsidized, accessible transportation to the seniors and disabled residents of the City of Richmond and the adjacent unincorporated areas of West Contra Costa County.

Employment & Training Fund is a fund set up to plan, administer and operate job training programs for the adult and youth residents of Richmond.

Public Safety Fund records the receipt and use of grant monies under the Local Law Enforcements Block Grant Program, Office of Traffic Safety Grants, OES Grants, FEMA Grants and various other grants.

Lighting and Landscaping Districts Fund was set up to account for maintenance services in the nature of landscaping, lighting, cleaning provided to the Hilltop parking lot area, the Marina Way Development area, and the Marina Bay area.

Developer Impact Fees Fund is used to account for monies received from fees levied by the City on new commercial and residential projects. These funds will be used to mitigate the additional public safety and infrastructure costs resulting from these development projects.

Secured Pension Override Fund records the receipt of Pension Tax override collected through property taxes for payment of pension contributions.

Richmond Neighborhood Stabilization Corporation Fund - The Richmond Neighborhood Stabilization Corporation Special Revenue Fund accounts for the activities of the Corporation.

Rent Control Fund is used to account for fees paid by landlords to fund the operation of Richmond's Fair Rent, Just Cause for Eviction, and Homeowner Protection programs.

Cost Recovery Fund is used to record the receipt and use of monies for services provided to the public and developers.

Environmental and Community Investment Agreement (ECIA) Fund accounts for funding received from Chevron in conjunction with the Chevron Modernization Project Environmental and Community Investment Agreement to fund various projects and programs within the City of Richmond.

CITY OF RICHMOND
JUNE 30, 2018

NON-MAJOR GOVERNMENTAL FUNDS (Continued)

DEBT SERVICE FUNDS

2005 Pension Obligation Bonds Debt Service Fund receives transfers from the General Fund and the Pension Tax Override Fund, and pays the debt service on the 2005 Pension Obligation Bonds.

General Debt Service Fund accounts for monies received in connection with the 1995A and the 1999 Series A Pension Obligation Bonds and the related payments on such debt. The 1995 Series A bonds were to refinance the cost of capital improvements, and the 1999 Series A bonds were issued to fund a portion of the unfunded accrued actuarial liability in the Pension Fund.

Civic Center Debt Service Fund accounts for principal and interest payments on the Civic Center Project Lease Revenue Bonds.

CAPITAL PROJECTS FUNDS

General Capital Improvement Fund accounts for monies designated for capital improvement projects.

Measure C/J Fund was set up when the voters of Contra Costa County approved Measure C providing for the creation of the Contra Costa County Transportation Authority. The half-cent transportation sales tax was renewed under Measure J, effective April 1, 2009. The Authority collects one-half of one percent sales and use tax. Twenty percent of this tax is allocated to the City of Richmond to be used for the improvement of local transportation, including streets and roads in accordance with Measure C and Measure J compliance.

Harbor Navigation Fund records the expenses relating to the construction of certain public improvements relating to the Port of Richmond consisting of dredging and deepening of the Richmond Harbor.

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CITY OF RICHMOND
NON-MAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEETS
FOR THE YEAR ENDED JUNE 30, 2018

| | SPECIAL REVENUE FUNDS | | | |
|--|-----------------------|--------------------|---------------------------|----------------------------|
| | State Gas Tax | General Purpose | Paratransit Operations | Employment and Training |
| ASSETS | | | | |
| Cash and investments | \$682,278 | \$1,425,798 | | \$1,409,377 |
| Restricted cash and investments | | | | 4,225 |
| Receivables: | | | | |
| Accounts, net | 138,960 | 5,773 | \$5,149 | 62,109 |
| Interest | 1,701 | 3,165 | | |
| Grants | | 1,009,674 | | 786,123 |
| Loans | | | | |
| Total Assets | <u>\$822,939</u> | <u>\$2,444,410</u> | <u>\$5,149</u> | <u>\$2,261,834</u> |
| LIABILITIES | | | | |
| Accounts payable and accrued liabilities | \$504,759 | \$403,251 | \$11,381 | \$78,773 |
| Refundable deposits | | | | 554,874 |
| Due to other funds | | | 2,902,517 | 2,681,960 |
| Unearned revenue | | <u>635,527</u> | | <u>60,000</u> |
| Total Liabilities | <u>504,759</u> | <u>1,038,778</u> | <u>2,913,898</u> | <u>138,773</u> |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Unavailable revenue | | <u>721,206</u> | | <u>103,798</u> |
| FUND BALANCE | | | | |
| Restricted | 318,180 | 684,426 | | 2,019,263 |
| Assigned | | | | |
| Unassigned | | | <u>(2,908,749)</u> | |
| Total Fund Balances (Deficits) | <u>318,180</u> | <u>684,426</u> | <u>(2,908,749)</u> | <u>2,019,263</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$822,939</u> | <u>\$2,444,410</u> | <u>\$5,149</u> | <u>\$2,261,834</u> |

| | SPECIAL REVENUE FUNDS | | | | | | |
|--|-----------------------|--|-----------------------------|--------------------------------|--|-----------------|--------------------|
| | Public Safety | Lighting and Landscaping Districts | Developer Impact Fees | Secured Pension Override | Richmond Neighborhood Stabilization Corporation | Rent Control | Cost Recovery |
| Cash and investments | \$310,869 | \$1,257,487 | \$5,141,810 | | \$50,700 | \$178 | |
| Restricted cash and investments | | | | | 124,772 | | |
| Receivables: | | | | | | | |
| Accounts, net | | 7,479 | | | | 11,649 | \$848,931 |
| Interest | 708 | 2,838 | 8,804 | | 111 | 309 | 4,339 |
| Grants | 30,353 | | | | | | 1,701,210 |
| Loans | | | | | <u>779,013</u> | | |
| Total Assets | <u>\$341,930</u> | <u>\$1,267,804</u> | <u>\$5,150,614</u> | | <u>\$954,596</u> | <u>\$12,136</u> | <u>\$2,554,480</u> |
| Accounts payable and accrued liabilities | \$16,969 | \$37,473 | \$15,843 | | | \$99,815 | \$1,201,079 |
| Refundable deposits | | | | | | | 554,874 |
| Due to other funds | | | | | | | 2,681,960 |
| Unearned revenue | | | | | | | <u>20,093</u> |
| Total Liabilities | <u>16,969</u> | <u>37,473</u> | <u>15,843</u> | | | <u>99,815</u> | <u>4,458,006</u> |
| Unavailable revenue | | <u>7,479</u> | | | <u>\$779,013</u> | | <u>1,186,864</u> |
| Restricted | 324,961 | 1,222,852 | 5,134,771 | | 175,583 | | |
| Assigned | | | | | | | |
| Unassigned | | | | | | <u>(87,679)</u> | <u>(3,090,390)</u> |
| Total Fund Balances (Deficits) | <u>324,961</u> | <u>1,222,852</u> | <u>5,134,771</u> | | <u>175,583</u> | <u>(87,679)</u> | <u>(3,090,390)</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$341,930</u> | <u>\$1,267,804</u> | <u>\$5,150,614</u> | | <u>\$954,596</u> | <u>\$12,136</u> | <u>\$2,554,480</u> |

CITY OF RICHMOND
NON-MAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEETS
FOR THE YEAR ENDED JUNE 30, 2018

| | SPECIAL REVENUE FUND | DEBT SERVICE FUNDS | | | CAPITAL PROJECTS FUNDS | | | Total Nonmajor Governmental Funds |
|---|---|--|-------------------------|------------------------------|--------------------------------|---------------------------|------------------------|--|
| | Environmental and Community Investment Agreement | 2005 Pension Obligation Bonds | General Debt Service | Civic Center Debt Service | General Capital Improvement | Measure C / J | Harbor Navigation | |
| ASSETS | | | | | | | | |
| Cash and investments | \$15,079,174 | | | | \$1,057,597 | \$456,257 | \$43,810 | \$26,915,335 |
| Restricted cash and investments | | \$9,844,431 | \$150 | \$1,046,238 | 86,361 | | | 11,106,177 |
| Receivables: | | | | | | | | |
| Accounts, net | | | | | | 1,906,395 | | 2,986,445 |
| Interest | 29,268 | | | | 13 | 476 | 96 | 51,828 |
| Grants | | | | | 2,550,798 | 125,944 | | 6,204,102 |
| Loans | | | | | | | | 779,013 |
| Total Assets | <u>\$15,108,442</u> | <u>\$9,844,431</u> | <u>\$150</u> | <u>\$1,046,238</u> | <u>\$3,694,769</u> | <u>\$2,489,072</u> | <u>\$43,906</u> | <u>\$48,042,900</u> |
| LIABILITIES | | | | | | | | |
| Accounts payable and accrued liabilities | \$766,141 | | | \$100 | \$51,514 | \$313,791 | | \$3,500,889 |
| Refundable deposits | | | | | | | | 554,874 |
| Due to other funds | | | \$237 | 1,003,477 | | | | 6,588,191 |
| Unearned revenue | | | | 2,895,537 | | | | 3,611,157 |
| Total Liabilities | <u>766,141</u> | | <u>237</u> | <u>3,899,114</u> | <u>51,514</u> | <u>313,791</u> | | <u>14,255,111</u> |
| DEFERRED INFLOWS OF RESOURCES | | | | | | | | |
| Unavailable revenue | | | | | 698,200 | 125,944 | | 3,622,504 |
| FUND BALANCE | | | | | | | | |
| Restricted | 14,342,301 | \$9,844,431 | | | 2,945,055 | 2,049,337 | | 39,061,160 |
| Assigned | | | | | | | \$43,906 | 43,906 |
| Unassigned | | | | (87) | (2,852,876) | | | (8,939,781) |
| Total Fund Balances (Deficits) | <u>14,342,301</u> | <u>9,844,431</u> | <u>(87)</u> | <u>(2,852,876)</u> | <u>2,945,055</u> | <u>2,049,337</u> | <u>43,906</u> | <u>30,165,285</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$15,108,442</u> | <u>\$9,844,431</u> | <u>\$150</u> | <u>\$1,046,238</u> | <u>\$3,694,769</u> | <u>\$2,489,072</u> | <u>\$43,906</u> | <u>\$48,042,900</u> |

CITY OF RICHMOND
NON-MAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENTS OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2018

| | SPECIAL REVENUE FUNDS | | | |
|--|-----------------------|--------------------|---------------------------|----------------------------|
| | State Gas Tax | General Purpose | Paratransit Operations | Employment and Training |
| REVENUES | | | | |
| Property taxes | | | | |
| Licenses, permits and fees | | \$123,002 | \$51,889 | |
| Fines, forfeitures and penalties | | 19,943 | | |
| Use of money and property | \$5,974 | 13,874 | | |
| Intergovernmental | 2,731,217 | 1,700,439 | | \$3,710,793 |
| Private grants | | | | |
| Charges for services | | | 22,521 | 51,000 |
| Pension stabilization revenue | | | | |
| Other | 62,974 | 1,800 | 5,123 | 95,434 |
| Rent | | | | 3,300 |
| Total Revenues | 2,800,165 | 1,859,058 | 79,533 | 3,860,527 |
| EXPENDITURES | | | | |
| Current: | | | | |
| General government | | 375,140 | 1,284,205 | |
| Public safety | | 651,808 | | |
| Public works | 3,068,653 | 901,398 | | |
| Community development | | | | 4,153,100 |
| Cultural and recreational | | 345,993 | | |
| Housing and redevelopment | | | | |
| Capital outlay | 130,956 | | | |
| Debt Service: | | | | |
| Principal | | | | |
| Interest and fiscal charges | | | | |
| Total Expenditures | 3,199,609 | 2,274,339 | 1,284,205 | 4,153,100 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | (399,444) | (415,281) | (1,204,672) | (292,573) |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in | | | | 999,639 |
| Transfers (out) | | | | |
| Total Other Financing Sources (Uses) | | | | 999,639 |
| NET CHANGE IN FUND BALANCES | (399,444) | (415,281) | (1,204,672) | 707,066 |
| BEGINNING FUND BALANCES (DEFICITS) | 717,624 | 1,099,707 | (1,704,077) | 1,312,197 |
| ENDING FUND BALANCES (DEFICITS) | \$318,180 | \$684,426 | (\$2,908,749) | \$2,019,263 |

| | SPECIAL REVENUE FUNDS | | | | | | |
|--|-----------------------|--|-----------------------------|--------------------------------|--|----------------------|--------------------|
| | Public Safety | Lighting and Landscaping Districts | Developer Impact Fees | Secured Pension Override | Richmond Neighborhood Stabilization Corporation | Rent Control | Cost Recovery |
| | | \$1,521,393 | | \$9,075,692 | | | |
| | | | \$3,060,347 | | | \$1,878,958 | \$10,938,889 |
| | \$3,021 | 12,815 | 33,501 | 17,873 | \$666 | 1,201 | 9,626 |
| | 312,269 | | | | | | 5,006,051 |
| | | | | | | | 3,237,648 |
| | 108,647 | | 3,105 | | | | 47,135 |
| Total Revenues | 423,937 | 1,534,208 | 3,096,953 | 9,093,565 | 666 | 1,880,159 | 19,239,349 |
| | | | | 73,383 | | | 7,431,850 |
| | 360,310 | | 112,058 | 1,270,466 | | | 384,253 |
| | | 2,058,074 | 106,915 | | | | 4,965,091 |
| | | | | 5,667 | | | |
| | | | 54,940 | | | \$1,178,247 | 3,622,566 |
| | | 75,439 | | | | | |
| | | 2,502 | | | | | |
| Total Expenditures | 360,310 | 2,136,015 | 279,580 | 1,343,849 | | 1,178,247 | 16,403,760 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | 63,627 | (601,807) | 2,817,373 | 7,749,716 | 666 | 701,912 | 2,835,589 |
| OTHER FINANCING SOURCES (USES) | | | | | | | |
| | | 700,877 | | | | 255,762 | 1,084,897 |
| | | | | (7,823,380) | | | (622,898) |
| Total Other Financing Sources (Uses) | | 700,877 | | (7,823,380) | | 255,762 | 461,999 |
| NET CHANGE IN FUND BALANCES | 63,627 | 99,070 | 2,817,373 | (73,664) | 256,428 | 701,912 | 3,297,588 |
| BEGINNING FUND BALANCES (DEFICITS) | 261,334 | 1,123,782 | 2,317,398 | 73,664 | (80,845) | (789,591) | (6,387,978) |
| ENDING FUND BALANCES (DEFICITS) | \$324,961 | \$1,222,852 | \$5,134,771 | \$175,583 | (\$87,679) | (\$3,090,390) | |

CITY OF RICHMOND
NON-MAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENTS OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2018

| | SPECIAL REVENUE FUND | DEBT SERVICE FUNDS | | | CAPITAL PROJECTS FUNDS | | | Total Nonmajor Governmental Funds |
|--|----------------------------|---|--|-------------------------|------------------------------|--------------------------------|-----------------|--|
| | | Environmental and Community Investment Agreement | 2005 Pension Obligation Bonds | General Debt Service | Civic Center Debt Service | General Capital Improvement | Measure C / J | |
| REVENUES | | | | | | | | |
| Property taxes | | | \$11,405,083 | | | | | \$22,002,168 |
| Licenses, permits and fees | | | | | | | | 16,053,085 |
| Fines, forfeitures and penalties | | | | | | | | 19,943 |
| Use of money and property | \$77,584 | 82,629 | \$612 | \$7,994 | \$1,089 | \$3,560 | \$2,102 | 274,121 |
| Intergovernmental | | | | | 2,831,366 | 2,401,023 | | 18,693,158 |
| Private grants | 9,000,000 | | | | | | | 9,000,000 |
| Charges for services | | | | 5,910,745 | | | | 9,221,914 |
| Pension stabilization revenue | | | | | | | | |
| Other | 20,000 | | | | 1,597,375 | | | 1,941,593 |
| Rent | | | | | | | | 3,300 |
| Total Revenues | 9,097,584 | 11,487,712 | 612 | 5,918,739 | 4,429,830 | 2,404,583 | 2,102 | 77,209,282 |
| EXPENDITURES | | | | | | | | |
| Current: | | | | | | | | |
| General government | 5,689,718 | | | | 12,000 | | 740,813 | 15,607,109 |
| Public safety | 120,947 | | | | | | | 2,899,842 |
| Public works | 168,833 | | | | 34,982 | 906,748 | | 12,210,694 |
| Community development | 300,000 | | | | | | | 4,453,100 |
| Cultural and recreational | 261,614 | | | | | | | 613,274 |
| Housing and redevelopment | | | | | | | | 1,178,247 |
| Capital outlay | 1,253,333 | | | | 3,904,368 | 641,471 | | 9,607,634 |
| Debt Service: | | | | | | | | |
| Principal | | 6,653,000 | 1,520,000 | 1,970,000 | | | | 10,218,439 |
| Interest and fiscal charges | | 3,886,206 | 555,492 | 6,084,312 | | | | 10,528,512 |
| Total Expenditures | 7,794,445 | 10,539,206 | 2,075,492 | 8,054,312 | 3,951,350 | 1,548,219 | 740,813 | 67,316,851 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | 1,303,139 | 948,506 | (2,074,880) | (2,135,573) | 478,480 | 856,364 | (738,711) | 9,892,431 |
| OTHER FINANCING SOURCES (USES) | | | | | | | | |
| Transfers in | | 235,339 | 2,075,043 | 2,510,344 | 575,148 | | | 8,437,049 |
| Transfers (out) | | | | | | | | (8,446,278) |
| Total Other Financing Sources (Uses) | | 235,339 | 2,075,043 | 2,510,344 | 575,148 | | | (9,229) |
| NET CHANGE IN FUND BALANCES | 1,303,139 | 1,183,845 | 163 | 374,771 | 1,053,628 | 856,364 | (738,711) | 9,883,202 |
| BEGINNING FUND BALANCES (DEFICITS) | 13,039,162 | 8,660,586 | (250) | (3,227,647) | 1,891,427 | 1,192,973 | 782,617 | 20,282,083 |
| ENDING FUND BALANCES (DEFICITS) | <u>\$14,342,301</u> | <u>\$9,844,431</u> | <u>(\$87)</u> | <u>(\$2,852,876)</u> | <u>\$2,945,055</u> | <u>\$2,049,337</u> | <u>\$43,906</u> | <u>\$30,165,285</u> |

CITY OF RICHMOND
 BUDGETED NON-MAJOR FUNDS
 COMBINING SCHEDULES OF REVENUES, EXPENDITURES
 AND CHANGES IN FUND BALANCES
 BUDGET AND ACTUAL
 FOR THE YEAR ENDED JUNE 30, 2018

| | STATE GAS TAX | | | GENERAL PURPOSE | | | PARATRANSIT OPERATIONS | | | PUBLIC SAFETY | | | LIGHTING AND LANDSCAPING DISTRICTS | | |
|---|---------------|-----------|------------------------------|-----------------|-----------|------------------------------|------------------------|---------------|------------------------------|---------------|-----------|------------------------------|------------------------------------|-------------|------------------------------|
| | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) |
| REVENUES | | | | | | | | | | | | | | | |
| Property taxes | | | | | | | | | | | | | \$1,498,064 | \$1,521,393 | \$23,329 |
| Licenses, permits and fees | | | | \$25,000 | \$123,002 | \$98,002 | | | | | | | | | |
| Fines, forfeitures and penalties | | | | 19,000 | 19,943 | 943 | \$51,889 | \$51,889 | | | | | | | |
| Use of money and property | | \$5,974 | \$5,974 | | 13,874 | 13,874 | | | \$634 | \$3,021 | \$2,387 | | | | |
| Intergovernmental | \$3,200,990 | 2,731,217 | (469,773) | 3,992,461 | 1,700,439 | (2,292,022) | \$840,000 | | (840,000) | 360,335 | 312,269 | (48,066) | 2,800 | 12,815 | 10,015 |
| Private grants | | | | | | | | | | | | | | | |
| Charges for services | | | | | | | 135,000 | 22,521 | (112,479) | | | | | | |
| Pension stabilization revenue | | | | | | | | | | | | | | | |
| Rent | | | | | | | | | | | | | | | |
| Other | | 62,974 | 62,974 | 30,475 | 1,800 | (28,675) | 96,000 | 5,123 | (90,877) | 38,429 | 108,647 | 70,218 | | | |
| Total Revenues | 3,200,990 | 2,800,165 | (400,825) | 4,066,936 | 1,859,058 | (2,207,878) | 1,071,000 | 79,533 | (991,467) | 399,398 | 423,937 | 24,539 | 1,500,864 | 1,534,208 | 33,344 |
| EXPENDITURES | | | | | | | | | | | | | | | |
| Current: | | | | | | | | | | | | | | | |
| General government | | | | 1,117,527 | 375,140 | 742,387 | 1,467,906 | 1,284,205 | 183,701 | | | | | | |
| Public safety | | | | 887,568 | 651,808 | 235,760 | | | | 411,708 | 360,310 | 51,398 | | | |
| Public works | 3,269,304 | 3,068,653 | 200,651 | 1,887,090 | 901,398 | 985,692 | | | | | | | 2,303,757 | 2,058,074 | 245,683 |
| Community development | | | | | | | | | | | | | | | |
| Cultural and recreational | | | | 555,149 | 345,993 | 209,156 | | | | | | | | | |
| Housing and redevelopment | | | | | | | | | | | | | | | |
| Capital outlay | 108,813 | 130,956 | (22,143) | 171,151 | | 171,151 | | | | | | | | | |
| Debt Service: | | | | | | | | | | | | | | | |
| Principal | | | | | | | | | | | | | 70,857 | 75,439 | (4,582) |
| Interest and fiscal charges | | | | | | | | | | | | | 4,239 | 2,502 | 1,737 |
| Total Expenditures | 3,378,117 | 3,199,609 | 178,508 | 4,618,485 | 2,274,339 | 2,344,146 | 1,467,906 | 1,284,205 | 183,701 | 411,708 | 360,310 | 51,398 | 2,378,853 | 2,136,015 | 242,838 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | (177,127) | (399,444) | (222,317) | (551,549) | (415,281) | 136,268 | (396,906) | (1,204,672) | (807,766) | (12,310) | 63,627 | 75,937 | (877,989) | (601,807) | 276,182 |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | | | | | | |
| Transfers in | | | | | | | | | | | | | 590,780 | 700,877 | 110,097 |
| Transfers (out) | | | | (5,000) | | 5,000 | | | | | | | | | |
| Total Other Financing Sources (Uses) | | | | (5,000) | | 5,000 | | | | | | | 590,780 | 700,877 | 110,097 |
| NET CHANGE IN FUND BALANCES | (\$177,127) | (399,444) | (\$222,317) | (\$556,549) | (415,281) | \$141,268 | (\$396,906) | (1,204,672) | (\$807,766) | (\$12,310) | 63,627 | \$75,937 | (\$287,209) | 99,070 | \$386,279 |
| BEGINNING FUND BALANCES (DEFICITS) | | 717,624 | | | 1,099,707 | | | (1,704,077) | | | 261,334 | | | 1,123,782 | |
| ENDING FUND BALANCES (DEFICITS) | | \$318,180 | | | \$684,426 | | | (\$2,908,749) | | | \$324,961 | | | \$1,222,852 | |

(Continued)

CITY OF RICHMOND
 BUDGETED NON-MAJOR FUNDS
 COMBINING SCHEDULES OF REVENUES, EXPENDITURES
 AND CHANGES IN FUND BALANCES
 BUDGET AND ACTUAL
 FOR THE YEAR ENDED JUNE 30, 2018

| | DEVELOPER IMPACT FEES | | | RICHMOND NEIGHBORHOOD STABILIZATION CORPORATION | | | RENT CONTROL | | | COST RECOVERY | | | ENVIRONMENTAL AND COMMUNITY INVESTMENT AGREEMENT | | |
|--|-----------------------|--------------------|------------------------------|---|------------------|------------------------------|------------------|-------------------|------------------------------|----------------------|----------------------|------------------------------|--|---------------------|------------------------------|
| | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) |
| | REVENUES | | | | | | | | | | | | | | |
| Property taxes | | | | | | | | | | | | | | | |
| Licenses, permits and fees | \$2,867,688 | \$3,060,347 | \$192,659 | | | | \$2,425,338 | \$1,878,958 | (\$546,380) | \$5,884,012 | \$10,938,889 | \$5,054,877 | | | |
| Fines, forfeitures and penalties | | | | | | | | | | | 9,626 | 9,626 | | \$77,584 | \$77,584 |
| Use of money and property | 2,433 | 33,501 | 31,068 | | \$666 | \$666 | | 1,201 | 1,201 | 6,961,658 | 5,006,051 | (1,955,607) | | | |
| Intergovernmental | | | | | | | | | | 3,730,759 | 3,237,648 | (493,111) | \$9,000,000 | 9,000,000 | |
| Private grants | | | | | | | | | | | | | | | |
| Charges for services | | | | | | | | | | | | | | | |
| Pension stabilization revenue | | | | | | | | | | | | | | | |
| Rent | | | | | | | | | | | | | | | |
| Other | 3,105 | 3,105 | | \$538,306 | | (538,306) | | | | 3,000 | 47,135 | 44,135 | | 20,000 | 20,000 |
| Total Revenues | 2,873,226 | 3,096,953 | 223,727 | 538,306 | 666 | (537,640) | 2,425,338 | 1,880,159 | (545,179) | 16,579,429 | 19,239,349 | 2,659,920 | 9,000,000 | 9,097,584 | 97,584 |
| EXPENDITURES | | | | | | | | | | | | | | | |
| Current: | | | | | | | | | | | | | | | |
| General government | | | | | | | | | | 8,980,008 | 7,431,850 | 1,548,158 | 8,925,405 | 5,689,718 | 3,235,687 |
| Public safety | 322,628 | 112,058 | 210,570 | | | | | | | | 384,253 | (384,253) | 149,624 | 120,947 | 28,677 |
| Public works | 679,139 | 106,915 | 572,224 | | | | | | | 4,813,365 | 4,965,091 | (151,726) | 220,000 | 168,833 | 51,167 |
| Community development | | | | | | | | | | | | | 300,000 | 300,000 | |
| Cultural and recreational | 421,000 | 5,667 | 415,333 | | | | | | | | | | 965,000 | 261,614 | 703,386 |
| Housing and redevelopment | | | | 89,812 | | 89,812 | 1,951,919 | 1,178,247 | 773,672 | | | | | | |
| Capital outlay | 138,373 | 54,940 | 83,433 | | | | | | | 4,570,850 | 3,622,566 | 948,284 | 2,129,315 | 1,253,333 | 875,982 |
| Debt Service: | | | | | | | | | | | | | | | |
| Principal | | | | | | | | | | | | | | | |
| Interest and fiscal charges | | | | | | | | | | | | | | | |
| Total Expenditures | 1,561,140 | 279,580 | 1,281,560 | 89,812 | | 89,812 | 1,951,919 | 1,178,247 | 773,672 | 18,364,223 | 16,403,760 | 1,960,463 | 12,689,344 | 7,794,445 | 4,894,899 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | 1,312,086 | 2,817,373 | 1,505,287 | 448,494 | 666 | (447,828) | 473,419 | 701,912 | 228,493 | (1,784,794) | 2,835,589 | 4,620,383 | (3,689,344) | 1,303,139 | 4,992,483 |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | | | | | | |
| Transfers in | | | | | 255,762 | 255,762 | | | | 1,084,897 | 1,084,897 | | | | |
| Transfers (out) | | | | (260,202) | | 260,202 | | | | (622,898) | (622,898) | | | | |
| Total Other Financing Sources (Uses) | | | | (260,202) | 255,762 | 515,964 | | | | 461,999 | 461,999 | | | | |
| NET CHANGE IN FUND BALANCES | \$1,312,086 | 2,817,373 | \$1,505,287 | \$188,292 | 256,428 | \$68,136 | \$473,419 | 701,912 | \$228,493 | (\$1,322,795) | 3,297,588 | \$4,620,383 | (\$3,689,344) | 1,303,139 | \$4,992,483 |
| BEGINNING FUND BALANCES (DEFICITS) | | 2,317,398 | | | (80,845) | | | (789,591) | | | (6,387,978) | | | 13,039,162 | |
| ENDING FUND BALANCES (DEFICITS) | | \$5,134,771 | | | \$175,583 | | | (\$87,679) | | | (\$3,090,390) | | | \$14,342,301 | |

(Continued)

CITY OF RICHMOND
 BUDGETED NON-MAJOR FUNDS
 COMBINING SCHEDULES OF REVENUES, EXPENDITURES
 AND CHANGES IN FUND BALANCES
 BUDGET AND ACTUAL
 FOR THE YEAR ENDED JUNE 30, 2018

| | 2005 PENSION OBLIGATION BONDS | | | GENERAL DEBT SERVICE | | | CIVIC CENTER DEBT SERVICE | | |
|--|-------------------------------|--------------------|------------------------------------|----------------------|--------------------|------------------------------------|---------------------------|----------------------|------------------------------------|
| | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) | Budget | Actual | Variance Positive (Negative) |
| REVENUES | | | | | | | | | |
| Property taxes | \$11,405,083 | \$11,405,083 | | | | | | | |
| Licenses, permits and fees | | | | | | | | | |
| Fines, forfeitures and penalties | | | | | | | | | |
| Use of money and property | | 82,629 | \$82,629 | | \$612 | \$612 | | \$7,994 | \$7,994 |
| Intergovernmental | | | | | | | | | |
| Private grants | | | | | | | | | |
| Charges for services | | | | | | | \$5,808,919 | 5,910,745 | 101,826 |
| Pension stabilization revenue | | | | | | | | | |
| Rent | | | | | | | | | |
| Other | | | | | | | | | |
| Total Revenues | <u>11,405,083</u> | <u>11,487,712</u> | <u>82,629</u> | | <u>612</u> | <u>612</u> | <u>5,808,919</u> | <u>5,918,739</u> | <u>109,820</u> |
| EXPENDITURES | | | | | | | | | |
| Current: | | | | | | | | | |
| General government | | | | | | | | | |
| Public safety | | | | | | | | | |
| Public works | | | | | | | | | |
| Community development | | | | | | | | | |
| Cultural and recreational | | | | | | | | | |
| Housing and redevelopment | | | | | | | | | |
| Capital outlay | | | | | | | | | |
| Debt Service: | | | | | | | | | |
| Principal | 6,653,000 | 6,653,000 | | \$1,520,000 | 1,520,000 | | 1,970,000 | 1,970,000 | |
| Interest and fiscal charges | 5,805,973 | 3,886,206 | 1,919,767 | 555,543 | 555,492 | 51 | 6,082,263 | 6,084,312 | (2,049) |
| Total Expenditures | <u>12,458,973</u> | <u>10,539,206</u> | <u>1,919,767</u> | <u>2,075,543</u> | <u>2,075,492</u> | <u>51</u> | <u>8,052,263</u> | <u>8,054,312</u> | <u>(2,049)</u> |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | <u>(1,053,890)</u> | <u>948,506</u> | <u>2,002,396</u> | <u>(2,075,543)</u> | <u>(2,074,880)</u> | <u>663</u> | <u>(2,243,344)</u> | <u>(2,135,573)</u> | <u>107,771</u> |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | |
| Transfers in | 221,855 | 235,339 | 13,484 | 2,075,043 | 2,075,043 | | 2,510,344 | 2,510,344 | |
| Transfers (out) | | | | | | | | | |
| Total Other Financing Sources (Uses) | <u>221,855</u> | <u>235,339</u> | <u>13,484</u> | <u>2,075,043</u> | <u>2,075,043</u> | | <u>2,510,344</u> | <u>2,510,344</u> | |
| NET CHANGE IN FUND BALANCES | <u>(\$832,035)</u> | <u>1,183,845</u> | <u>\$2,015,880</u> | <u>(\$500)</u> | <u>163</u> | <u>\$663</u> | <u>\$267,000</u> | <u>374,771</u> | <u>\$107,771</u> |
| BEGINNING FUND BALANCES (DEFICITS) | | <u>8,660,586</u> | | | <u>(250)</u> | | | <u>(3,227,647)</u> | |
| ENDING FUND BALANCES (DEFICITS) | | <u>\$9,844,431</u> | | | <u>(\$87)</u> | | | <u>(\$2,852,876)</u> | |

CITY OF RICHMOND
JUNE 30, 2018

| |
|-----------------------------------|
| NON-MAJOR ENTERPRISE FUNDS |
|-----------------------------------|

Richmond Marina Fund records revenues collected from berth rentals and the use of the marina facilities. The fund also records expenses incurred for the operation of the facility and for the payment of the loan from the California Department of Boating and Waterways.

Storm Sewer Fund records the revenues from storm water fees and transfers from operations reserves. It also records the expenses of maintaining a clean storm sewer system so that the City is in compliance with the federally mandated Storm Water Pollution Prevention Program.

Cable TV Fund was set up for the administration and enforcement of the franchise agreements with two cable television systems, management of municipal cable channel, departmental video services, media and public information, and telecommunications planning. The fund records revenue received from franchise fees and indirect charges to other funds and administration expenses incurred in operating the system.

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CITY OF RICHMOND
NON-MAJOR ENTERPRISE FUNDS
COMBINING STATEMENTS OF NET POSITION
JUNE 30, 2018

| | Richmond Marina | Storm Sewer | Cable TV | Total |
|---|--------------------|----------------------|----------------------|----------------------|
| ASSETS | | | | |
| Current Assets | | | | |
| Cash and investments | \$3,732,548 | | | \$3,732,548 |
| Restricted cash and investments | 83,773 | | | 83,773 |
| Receivables: | | | | |
| Accounts | 73,646 | \$1,711 | \$353,072 | 428,429 |
| Interest | 8,089 | | | 8,089 |
| Prepays | | | | |
| Total Current Assets | 3,898,056 | 1,711 | 353,072 | 4,252,839 |
| Noncurrent Assets | | | | |
| Capital assets: | | | | |
| Nondepreciable | 24,477 | | | 24,477 |
| Depreciable, net | 1,444,779 | 1,028,467 | 4,163 | 2,477,409 |
| Advances to other funds | 167,451 | | | 167,451 |
| Total Noncurrent Assets | 1,469,256 | 1,195,918 | 4,163 | 2,669,337 |
| Total Assets | 5,367,312 | 1,197,629 | 357,235 | 6,922,176 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | |
| Deferred outflows related to pensions | | 70,793 | 544,280 | 615,073 |
| Deferred outflows related to OPEB | | 3,527 | 62,779 | 66,306 |
| Total Deferred Outflows of Resources | | 74,320 | 607,059 | 681,379 |
| LIABILITIES | | | | |
| Current Liabilities | | | | |
| Accounts payable and accrued liabilities | | 172,964 | 4,222 | 177,186 |
| Refundable deposits | 83,773 | 1,200 | | 84,973 |
| Interest payable | 107,923 | | | 107,923 |
| Due to other funds | | 904,974 | 56,956 | 961,930 |
| Compensated absences | | 16,876 | 37,295 | 54,171 |
| Current portion of long term debt | 89,081 | | | 89,081 |
| Total Current Liabilities | 280,777 | 1,096,014 | 98,473 | 1,475,264 |
| Noncurrent Liabilities | | | | |
| Advance from other funds | | 2,360,403 | | 2,360,403 |
| Long-term debt | 2,527,227 | | | 2,527,227 |
| Net pension liability | | 330,533 | 2,541,250 | 2,871,783 |
| Net OPEB liability | | 93,872 | 1,670,919 | 1,764,791 |
| Total Noncurrent Liabilities | 2,527,227 | 2,784,808 | 4,212,169 | 9,524,204 |
| Total Liabilities | 2,808,004 | 3,880,822 | 4,310,642 | 10,999,468 |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Deferred inflows related to pensions | | 6,141 | 47,212 | 53,353 |
| Deferred inflows related to OPEB | | 1,133 | 20,165 | 21,298 |
| Total Deferred Inflows of Resources | | 7,274 | 67,377 | 74,651 |
| NET POSITION | | | | |
| Net investment in capital assets | (1,063,279) | 1,028,467 | 4,163 | (30,649) |
| Unrestricted | 3,622,587 | (3,644,614) | (3,417,888) | (3,439,915) |
| Total Net Position | \$2,559,308 | (\$2,616,147) | (\$3,413,725) | (\$3,470,564) |

CITY OF RICHMOND
NON-MAJOR ENTERPRISE FUNDS
COMBINING STATEMENTS OF REVENUES, EXPENSES AND
CHANGES IN FUND NET POSITION
FOR THE YEAR ENDED JUNE 30, 2018

| | Richmond Marina | Storm Sewer | Cable TV | Total |
|--|--------------------|----------------------|----------------------|----------------------|
| OPERATING REVENUES | | | | |
| Service charges | | \$2,063,828 | \$1,281,952 | \$3,345,780 |
| Lease income | \$537,438 | 4,282 | | 541,720 |
| Other | | | | |
| Total Operating Revenues | 537,438 | 2,068,110 | 1,281,952 | 3,887,500 |
| OPERATING EXPENSES | | | | |
| Salaries and benefits | | 230,236 | 1,324,528 | 1,554,764 |
| General and administrative | 24,406 | 1,312,993 | 366,665 | 1,704,064 |
| Maintenance | 99,419 | | | 99,419 |
| Depreciation | 85,563 | 45,088 | 5,868 | 136,519 |
| Other | | | 94 | 94 |
| Total Operating Expenses | 209,388 | 1,588,317 | 1,697,155 | 3,494,860 |
| Operating Income (Loss) | 328,050 | 479,793 | (415,203) | 392,640 |
| NONOPERATING REVENUES (EXPENSES) | | | | |
| Grants | | | | |
| Interest income | 35,919 | | 589 | 36,508 |
| Interest (expense) | (118,054) | (73,491) | | (191,545) |
| Total Nonoperating Revenues (Expenses) | (82,135) | (73,491) | 589 | (155,037) |
| Income (Loss) Before Transfers | 245,915 | 406,302 | (414,614) | 237,603 |
| Transfers out | (86,778) | | | (86,778) |
| Change in Net Position | 159,137 | 406,302 | (414,614) | 150,825 |
| BEGINNING NET POSITION (DEFICIT), AS RESTATED | 2,400,171 | (3,022,449) | (2,999,111) | (3,621,389) |
| ENDING NET POSITION | \$2,559,308 | (\$2,616,147) | (\$3,413,725) | (\$3,470,564) |

CITY OF RICHMOND
NON-MAJOR ENTERPRISE FUNDS
COMBINING STATEMENTS OF CASH FLOWS
FOR THE YEAR ENDED JUNE 30, 2018

| | Richmond Marina | Storm Sewer | Cable TV | TOTAL |
|---|--------------------|------------------|--------------------|--------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | |
| Receipts from customers | \$541,516 | \$2,069,885 | \$1,259,249 | \$3,870,650 |
| Payments to suppliers | (129,713) | (1,421,961) | (366,315) | (1,917,989) |
| Payments to employees | | (136,814) | (1,044,788) | (1,181,602) |
| Cash Flows from Operating Activities | 411,803 | 511,110 | (151,854) | 771,059 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | |
| Transfers out | (86,778) | | | (86,778) |
| Interfund receipts (payments) | | (437,628) | 56,956 | (380,672) |
| Cash Flows from Noncapital Financing Activities | (86,778) | (437,628) | 56,956 | (467,450) |
| CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES: | | | | |
| Grants | | | | |
| Acquisition of capital assets | (24,478) | 1 | | (24,477) |
| Repayment of long-term borrowing | (85,245) | | | (85,245) |
| Interest paid | (121,570) | (73,491) | | (195,061) |
| Cash flows from capital financing activities | (231,293) | (73,490) | | (304,783) |
| CASH FLOWS FROM INVESTING ACTIVITIES: | | | | |
| Interest received | 31,733 | | 765 | 32,498 |
| Cash Flows from Investing Activities | 31,733 | | 765 | 32,498 |
| Net Cash Flows | 125,465 | (8) | (94,133) | 31,324 |
| Cash and investments at beginning of period | 3,690,856 | 8 | 94,133 | 3,784,997 |
| Cash and investments at end of period | \$3,816,321 | | | \$3,816,321 |
| Reconciliation of operating income (loss) to net cash flows from operating activities: | | | | |
| Operating income (loss) | \$328,050 | \$479,793 | (\$415,203) | \$392,640 |
| Adjustments to reconcile operating income to net cash flows from operating activities: | | | | |
| Depreciation | 85,563 | 45,088 | 5,868 | 136,519 |
| Change in assets and liabilities: | | | | |
| Accounts receivable | 4,078 | 1,775 | (22,703) | (16,850) |
| Prepays | | | 608 | 608 |
| Accounts payable and accrued liabilities and other accrued expenses | (5,888) | (108,968) | (164) | (115,020) |
| Compensated absences | | 9,460 | (10,118) | (658) |
| Net pension liability and deferred outflows/inflows of resources | | 83,552 | 282,558 | 366,110 |
| Net OPEB liability and deferred outflows/inflows of resources | | 410 | 7,300 | 7,710 |
| Cash Flows from Operating Activities | \$411,803 | \$511,110 | (\$151,854) | \$771,059 |

CITY OF RICHMOND
JUNE 30, 2018

INTERNAL SERVICE FUNDS

Internal Service Funds are used to finance and account for special activities and services performed by a designated department for other departments in the City on a cost reimbursement basis.

The concept of major funds introduced by GASB Statement 34 does not extend to internal service funds because they do not do business with outside parties. GASB Statement 34 requires that for the Statement of Activities, the net revenues or expenses of each internal service fund be eliminated by netting them against the operations of the other City departments which generated them. The remaining balance sheet items are consolidated with these same funds in the Statement of Net Position.

However, internal service funds are still presented separately in the Fund financial statements, including the funds below.

Insurance Reserves Fund is used to report activities related to employee's claims due to industrial injuries and activities related to general claims against the City for damages incurred.

Equipment Services and Replacement Fund is used to report activities related to maintenance and replacement of City vehicles.

Police Telecommunications Fund is used to report activities related to CAD dispatch, RMS records maintenance, and 800 MHz equipment expense.

Compensated Absences Fund is used to account for sick, vacation and compensatory time leave payouts related to employee retirements.

CITY OF RICHMOND
INTERNAL SERVICE FUNDS
COMBINING STATEMENTS OF NET POSITION
JUNE 30, 2018

| | Insurance Reserves | Equipment Services and Replacement | Police Tele- communications | Compensated Absences | Total |
|--|-----------------------|--|-----------------------------------|-------------------------|--------------|
| ASSETS | | | | | |
| Current Assets | | | | | |
| Cash and investments | \$19,348,889 | \$1,849,033 | \$909,626 | | \$22,107,548 |
| Restricted cash and investments | | 1,230,731 | | | 1,230,731 |
| Receivables: | | | | | |
| Accounts | 73,353 | | 76,632 | | 149,985 |
| Interest | 72,783 | 1,331 | 2,634 | | 76,748 |
| Loan | 150,000 | | | | 150,000 |
| Due from other funds | 14,467,306 | | | | 14,467,306 |
| Total Current Assets | 34,112,331 | 3,081,095 | 988,892 | | 38,182,318 |
| Noncurrent Assets | | | | | |
| Capital assets: | | | | | |
| Nondepreciable | | 1,451,985 | | | 1,451,985 |
| Depreciable, net | | 4,469,296 | 70,053 | | 4,539,349 |
| Advances to other funds | 2,360,403 | | | | 2,360,403 |
| Total Noncurrent Assets | 2,360,403 | 5,921,281 | 70,053 | | 8,351,737 |
| Total Assets | 36,472,734 | 9,002,376 | 1,058,945 | | 46,534,055 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Deferred outflows related to pensions | 774,178 | | | | 774,178 |
| Deferred outflows related to OPEB | 77,592 | | | | 77,592 |
| Total Deferred Outflows of Resources | 851,770 | | | | 851,770 |
| LIABILITIES | | | | | |
| Current Liabilities | | | | | |
| Accounts payable and accrued liabilities | 233,487 | 47,716 | 6,221 | | 287,424 |
| Interest payable | | 12,565 | | | 12,565 |
| Accrued claims liabilities | 11,120,445 | | | | 11,120,445 |
| Current portion of long-term debt | | 224,192 | | | 224,192 |
| Total Current Liabilities | 11,353,932 | 284,473 | 6,221 | | 11,644,626 |
| Noncurrent Liabilities | | | | | |
| Compensated absences | 73,851 | | 158,225 | | 232,076 |
| Unearned revenue | | | 783,820 | | 783,820 |
| Accrued claims liabilities | 26,587,129 | | | | 26,587,129 |
| Long-term debt, net | | 2,463,453 | | | 2,463,453 |
| Net pension liability | 3,614,648 | | | | 3,614,648 |
| Net OPEB liability | 2,065,181 | | | | 2,065,181 |
| Total Noncurrent Liabilities | 32,340,809 | 2,463,453 | 942,045 | | 35,746,307 |
| Total Liabilities | 43,694,741 | 2,747,926 | 948,266 | | 47,390,933 |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Deferred inflows related to pensions | 67,154 | | | | 67,154 |
| Deferred inflows related to OPEB | 24,923 | | | | 24,923 |
| Total Deferred Inflows of Resources | 92,077 | | | | 92,077 |
| NET POSITION (DEFICIT) | | | | | |
| Net investment in capital assets | | 4,464,367 | 70,053 | | 4,534,420 |
| Unrestricted | (6,462,314) | 1,790,083 | 40,626 | | (4,631,605) |
| Total Net Position (Deficit) | (\$6,462,314) | \$6,254,450 | \$110,679 | | (\$97,185) |

CITY OF RICHMOND
INTERNAL SERVICE FUNDS
COMBINING STATEMENTS OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2018

| | Insurance Reserves | Equipment Services and Replacement | Police Tele- communications | Compensated Absences | Total |
|--|-----------------------|--|-----------------------------------|-------------------------|--------------|
| OPERATING REVENUES | | | | | |
| Charges for services-internal | \$19,248,324 | \$1,253,000 | \$3,931,905 | \$2,156,267 | \$26,589,496 |
| Charges for services-external | | | 1,007,391 | | 1,007,391 |
| Total Operating Revenues | 19,248,324 | 1,253,000 | 4,939,296 | 2,156,267 | 27,596,887 |
| OPERATING EXPENSES | | | | | |
| Salaries and benefits | 1,559,549 | | 3,787,143 | 2,156,273 | 7,502,965 |
| General and administrative | 1,361,785 | 7,535 | 980,497 | | 2,349,817 |
| Maintenance | 2,774,204 | 64,671 | 96,379 | | 2,935,254 |
| Depreciation | | 1,151,488 | 5,228 | | 1,156,716 |
| Claims losses | 12,509,419 | | | | 12,509,419 |
| Other | 11,029 | | | | 11,029 |
| Total Operating Expenses | 18,215,986 | 1,223,694 | 4,869,247 | 2,156,273 | 26,465,200 |
| Operating Income (Loss) | 1,032,338 | 29,306 | 70,049 | (6) | 1,131,687 |
| NONOPERATING REVENUES (EXPENSES) | | | | | |
| Gain (loss) from sale of property | | (5,372) | | | (5,372) |
| Grants | 779,596 | 1,255,325 | | | 2,034,921 |
| Interest income | 394,166 | 7,065 | | | 401,231 |
| Interest expense | | (16,287) | | | (16,287) |
| Total Nonoperating Revenues (Expenses) | 1,173,762 | 1,240,731 | | | 2,414,493 |
| Income (Loss) Before Transfers | 2,206,100 | 1,270,037 | 70,049 | (6) | 3,546,180 |
| Transfers in | 200,000 | 283,520 | | | 483,520 |
| Change in Net Position | 2,406,100 | 1,553,557 | 70,049 | (6) | 4,029,700 |
| BEGINNING NET POSITION (DEFICIT), AS RESTATED | | | | | |
| | (8,868,414) | 4,700,893 | 40,630 | 6 | (4,126,885) |
| ENDING NET POSITION (DEFICIT) | | | | | |
| | (\$6,462,314) | \$6,254,450 | \$110,679 | | (\$97,185) |

CITY OF RICHMOND
INTERNAL SERVICE FUNDS
COMBINING STATEMENTS OF CASH FLOWS
FOR THE YEAR ENDED JUNE 30, 2018

| | Insurance Reserves | Equipment Services and Replacement | Police Tele- communications | Compensated Absences | Total |
|--|-----------------------|--|-----------------------------------|-------------------------|--------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | |
| Receipts from customers | \$19,374,971 | \$1,253,000 | \$4,523,317 | \$2,156,267 | \$27,307,555 |
| Payments to employees | (1,661,059) | | (3,799,028) | (2,156,273) | (7,616,360) |
| Payments to suppliers | (4,258,484) | (32,689) | (1,073,948) | | (5,365,121) |
| Insurance premiums and claims paid | (11,330,259) | | | | (11,330,259) |
| Cash Flows from Operating Activities | <u>2,125,169</u> | <u>1,220,311</u> | <u>(349,659)</u> | <u>(6)</u> | <u>2,995,815</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | |
| Interfund receipts | 3,343,754 | | | | 3,343,754 |
| Transfers in | 200,000 | 283,520 | | | 483,520 |
| Cash Flows from Noncapital Financing Activities | <u>3,543,754</u> | <u>283,520</u> | | | <u>3,827,274</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | |
| Grant receipts | 779,596 | 1,255,325 | | | 2,034,921 |
| Acquisition of capital assets | | (2,629,436) | (75,281) | | (2,704,717) |
| Issuance of long-term debt | | 2,687,645 | | | 2,687,645 |
| Principal payments on capital debt | | (168,760) | | | (168,760) |
| Interest and fiscal charges paid | | (3,805) | | | (3,805) |
| Cash Flows from Capital and Related Financing Activities | <u>779,596</u> | <u>1,140,969</u> | <u>(75,281)</u> | | <u>1,845,284</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | |
| Interest | 354,974 | 6,481 | (1,570) | | 359,885 |
| Cash Flows from Investing Activities | <u>354,974</u> | <u>6,481</u> | <u>(1,570)</u> | | <u>359,885</u> |
| Net Cash Flows | 6,803,493 | 2,651,281 | (426,510) | (6) | 9,028,258 |
| Cash and investments at beginning of period | 12,545,396 | 428,483 | 1,336,136 | 6 | 14,310,021 |
| Cash and investments at end of period | <u>\$19,348,889</u> | <u>\$3,079,764</u> | <u>\$909,626</u> | <u>\$23,338,279</u> | |
| Reconciliation of operating income (loss) to net cash flows from operating activities: | | | | | |
| Operating income (loss) | \$1,032,338 | \$29,306 | \$70,049 | (\$6) | \$1,131,687 |
| Adjustments to reconcile operating income to net cash flows from operating activities: | | | | | |
| Depreciation | | 1,151,488 | 5,228 | | 1,156,716 |
| Change in assets and liabilities: | | | | | |
| Receivables, net | 126,647 | | 183,202 | | 309,849 |
| Prepays | | | 5,300 | | 5,300 |
| Accounts and other payables | (111,466) | 39,517 | (2,372) | | (74,321) |
| Unearned revenue | | | (599,181) | | (599,181) |
| Compensated absences | 16,561 | | (11,885) | | 4,676 |
| Claims payable | 1,179,160 | | | | 1,179,160 |
| (Decrease) increase in due to retirement system | (127,094) | | | | (127,094) |
| (Decrease) increase in due to OPEB | 9,023 | | | | 9,023 |
| Cash Flows from Operating Activities | <u>\$2,125,169</u> | <u>\$1,220,311</u> | <u>(\$349,659)</u> | <u>(\$6)</u> | <u>\$2,995,815</u> |
| Non cash transactions: | | | | | |
| Retirement of capital assets | | (\$5,372) | | | (\$5,372) |

CITY OF RICHMOND
JUNE 30, 2018

TRUST FUNDS

TRUST FUNDS are used to account for assets held by the City as a trustee agent for individuals, private organizations, and other governments. These funds include the following:

PENSION TRUST FUNDS

General Pension Fund records the activity of the General Pension Plan, a defined benefit pension plan that covers 28 former City employees not covered by PERS, all of whom have retired.

Police and Firemen's Pension Fund records the activity of the Police and Firemen's Pension Plan, a defined benefit pension plan that covers 75 police and fire personnel employed prior to October 1964.

Garfield Pension Fund records the activity of the Garfield Pension Plan, a defined contribution pension plan that was set up for a retired police chief.

OPEB TRUST FUND

OPEB Plan Fund was established to account for the medical benefits for former employees of the City.

PRIVATE-PURPOSE TRUST FUNDS

Pt. Molate Fund is used to account for assets held by the City as an agent for the U.S. Navy and a private developer for the cleanup of Point Molate.

Successor Agency to the Richmond Community Redevelopment Agency Fund accounts for the activities of the Successor Agency to the former Redevelopment Agency.

CITY OF RICHMOND
PENSION AND OPEB TRUST FUNDS
COMBINING STATEMENT OF NET POSITION
JUNE 30, 2018

| | PENSION | | | | |
|---|------------------|------------------------------|------------------|---------------------|---------------------|
| | General Pension | Police and Firemen's Pension | Garfield Pension | OPEB Plan | Total |
| ASSETS | | | | | |
| Pension and OPEB plan cash and investments: | | | | | |
| City of Richmond investment pool | \$741,688 | \$652,968 | \$131,418 | | \$1,526,074 |
| Local Agency Investment Fund | | | 176,245 | | 176,245 |
| Mutual fund investments | | 10,932,280 | | \$17,422,879 | 28,355,159 |
| Receivables: | | | | | |
| Accounts | | | | | |
| Interest | 45 | 2,331 | 98 | | 2,474 |
| Total Assets | <u>741,733</u> | <u>11,587,579</u> | <u>307,761</u> | <u>17,422,879</u> | <u>30,059,952</u> |
| NET POSITION | | | | | |
| Restricted for employees' pension and OPEB benefits | <u>\$741,733</u> | <u>\$11,587,579</u> | <u>\$307,761</u> | <u>\$17,422,879</u> | <u>\$30,059,952</u> |

CITY OF RICHMOND
PENSION AND OPEB TRUST FUNDS
COMBINING STATEMENT OF CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2018

| | PENSION | | | | |
|--|------------------|------------------------------|------------------|---------------------|---------------------|
| | General Pension | Police and Firemen's Pension | Garfield Pension | OPEB Plan | Total |
| ADDITIONS | | | | | |
| Net investment income: | | | | \$632,089 | \$632,089 |
| Interest income | \$2,195 | \$254,046 | \$2,620 | | \$258,861 |
| Net increase (decrease) in the fair value of investments | 12 | 400,794 | 7 | | 400,813 |
| Investment management fees | | (65,812) | | | (65,812) |
| Contributions to trust - employer | 814,594 | 1,270,466 | 102,140 | 13,599,120 | 15,786,320 |
| Contributions to trust - employee | | | | 765,475 | 765,475 |
| Total Additions | <u>816,801</u> | <u>1,859,494</u> | <u>104,767</u> | <u>14,996,684</u> | <u>17,777,746</u> |
| DEDUCTIONS | | | | | |
| Pension and OPEB benefits | 524,939 | 2,656,508 | 94,323 | 6,861,529 | 10,137,299 |
| Other | | | | 49,169 | 49,169 |
| Total Deductions | <u>524,939</u> | <u>2,656,508</u> | <u>94,323</u> | <u>6,910,698</u> | <u>10,186,468</u> |
| Net Increase (Decrease) | <u>291,862</u> | <u>(797,014)</u> | <u>10,444</u> | <u>8,085,986</u> | <u>7,591,278</u> |
| NET POSITION RESTRICTED FOR PENSION AND OPEB BENEFITS | | | | | |
| Beginning of year | <u>449,871</u> | <u>12,384,593</u> | <u>297,317</u> | <u>9,336,893</u> | <u>22,468,674</u> |
| End of year | <u>\$741,733</u> | <u>\$11,587,579</u> | <u>\$307,761</u> | <u>\$17,422,879</u> | <u>\$30,059,952</u> |

CITY OF RICHMOND
PRIVATE PURPOSE TRUST FUNDS
COMBINING STATEMENT OF NET POSITION
JUNE 30, 2018

| | Pt. Molate | Successor Agency to the Richmond Community Redevelopment Agency | Total |
|---|--------------------|--|-----------------------|
| ASSETS | | | |
| Cash and investments | | \$15,051,204 | \$15,051,204 |
| Restricted cash and investments | \$3,220,147 | 21,746,419 | 24,966,566 |
| Accounts receivable | | 177,409 | 177,409 |
| Grants receivable | | 2,177,084 | 2,177,084 |
| Loans receivable | | 1,574,000 | 1,574,000 |
| Prepays and other assets | | 6,366,928 | 6,366,928 |
| Capital assets: Nondepreciable | | 4,313,167 | 4,313,167 |
| Total Assets | <u>3,220,147</u> | <u>51,406,211</u> | <u>54,626,358</u> |
| LIABILITIES | | | |
| Accounts payable and accrued liabilities | | 916,416 | 916,416 |
| Interest payable | | 1,203,574 | 1,203,574 |
| Derivative instrument at fair value-liability | | 4,033,000 | 4,033,000 |
| Long-term debt: | | | |
| Due within one year | | 8,227,087 | 8,227,087 |
| Due in more than one year | | 86,377,962 | 86,377,962 |
| Total Liabilities | | <u>100,758,039</u> | <u>100,758,039</u> |
| NET POSITION | | | |
| Held in trust other governments | <u>\$3,220,147</u> | <u>(\$49,351,828)</u> | <u>(\$46,131,681)</u> |

CITY OF RICHMOND
PRIVATE PURPOSE TRUST FUNDS
COMBINING STATEMENT OF CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2018

| | Pt. Molate | Successor Agency to the Richmond Community Redevelopment Agency | Total |
|--|--------------------|--|-----------------------|
| ADDITIONS | | | |
| Property taxes | | \$12,255,069 | \$12,255,069 |
| Investment income | \$12,409 | 1,145,394 | 1,157,803 |
| Intergovernmental revenue | | 4,898,936 | 4,898,936 |
| Proceeds from sale of property | | 1,614,529 | 1,614,529 |
| Miscellaneous revenue | | 398,321 | 398,321 |
| Total Additions | <u>12,409</u> | <u>20,312,249</u> | <u>20,324,658</u> |
| DEDUCTIONS | | | |
| Community development | | 4,835,285 | 4,835,285 |
| Payments in accordance with trust agreements | 444,739 | | 444,739 |
| Interest and fiscal charges | | 4,993,687 | 4,993,687 |
| Total Deductions | <u>444,739</u> | <u>9,828,972</u> | <u>10,273,711</u> |
| Change in net position | (432,330) | 10,483,277 | 10,050,947 |
| NET POSITION (DEFICIT), BEGINNING OF YEAR | <u>3,652,477</u> | <u>(59,835,105)</u> | <u>(56,182,628)</u> |
| NET POSITION (DEFICIT), END OF YEAR | <u>\$3,220,147</u> | <u>(\$49,351,828)</u> | <u>(\$46,131,681)</u> |

CITY OF RICHMOND
SUBCOMBINING SCHEDULE OF NET POSITION OF THE
SUCCESSOR AGENCY TO THE RICHMOND COMMUNITY REDEVELOPMENT AGENCY
PRIVATE PURPOSE TRUST FUNDS
JUNE 30, 2018

| | Redevelopment Property Tax Trust Fund | Administration | Capital Projects | Bond Funded Capital Projects | Bond Payments | Intra Fund Eliminations | Total |
|---|---|----------------|---------------------|------------------------------------|-----------------------|----------------------------|-----------------------|
| ASSETS | | | | | | | |
| Cash and investments | \$10,282,073 | \$6,238 | \$4,762,893 | | | | \$15,051,204 |
| Restricted cash and investments | | | 2,065,472 | \$148,735 | \$19,532,212 | | 21,746,419 |
| Accounts receivable | | 2,225 | 175,184 | | | | 177,409 |
| Grants receivable | | | 2,177,084 | | | | 2,177,084 |
| Loans receivable | | | 1,574,000 | | | | 1,574,000 |
| Due from other funds | | | 36,993 | | | (\$36,993) | |
| Prepays and other assets | | | 6,366,928 | | | | 6,366,928 |
| Capital assets: Nondepreciable | | | 4,313,167 | | | | 4,313,167 |
| Total Assets | <u>10,282,073</u> | <u>8,463</u> | <u>21,471,721</u> | <u>148,735</u> | <u>19,532,212</u> | <u>(36,993)</u> | <u>51,406,211</u> |
| LIABILITIES | | | | | | | |
| Accounts payable and accrued liabilities | | 8,464 | 906,702 | | 1,250 | | 916,416 |
| Due to other funds | | | | 36,993 | | (36,993) | |
| Interest payable | | | | | 1,203,574 | | 1,203,574 |
| Derivative instrument at fair value-liability | | | | | 4,033,000 | | 4,033,000 |
| Long-term debt: | | | | | | | |
| Due within one year | | | | | 8,227,087 | | 8,227,087 |
| Due in more than one year | | | | | 86,377,962 | | 86,377,962 |
| Total Liabilities | | <u>8,464</u> | <u>906,702</u> | <u>36,993</u> | <u>99,842,873</u> | <u>(36,993)</u> | <u>100,758,039</u> |
| NET POSITION (DEFICIT) | | | | | | | |
| Held in trust for other governments | <u>\$10,282,073</u> | <u>(\$1)</u> | <u>\$20,565,019</u> | <u>\$111,742</u> | <u>(\$80,310,661)</u> | | <u>(\$49,351,828)</u> |

CITY OF RICHMOND
SUBCOMBINING SCHEDULE OF CHANGES IN NET POSITION OF THE
SUCCESSOR AGENCY TO THE RICHMOND COMMUNITY REDEVELOPMENT AGENCY
PRIVATE PURPOSE TRUST FUNDS
FOR THE YEAR ENDED JUNE 30, 2018

| | Redevelopment Property Tax Trust Fund | Administration | Capital Projects | Bond Funded Capital Projects | Bond Payments | Intra Fund Eliminations | Total |
|--|---|----------------|---------------------|------------------------------------|-----------------------|----------------------------|-----------------------|
| ADDITIONS | | | | | | | |
| Property taxes | \$12,255,069 | | | | | | \$12,255,069 |
| Investment income | | | \$99,796 | \$1,557 | \$1,044,041 | | 1,145,394 |
| Intergovernmental revenue | | | 4,898,936 | | | | 4,898,936 |
| Transfers from other funds | | \$522,252 | 437,773 | | 12,693,675 | (\$13,653,700) | 4,898,936 |
| Proceeds from sale of property | | | 1,614,529 | | | | 1,614,529 |
| Miscellaneous revenue | | | 398,321 | | | | 398,321 |
| Total Additions | <u>12,255,069</u> | <u>522,252</u> | <u>7,449,355</u> | <u>1,557</u> | <u>13,737,716</u> | <u>(13,653,700)</u> | <u>20,312,249</u> |
| DEDUCTIONS | | | | | | | |
| Community development | | 522,254 | 3,053,002 | | 1,260,029 | | 4,835,285 |
| Interest and fiscal charges | | | | | 4,993,687 | | 4,993,687 |
| Transfers to other funds | 12,960,693 | | 652,234 | 40,773 | | (13,653,700) | |
| Total Deductions | <u>12,960,693</u> | <u>522,254</u> | <u>3,705,236</u> | <u>40,773</u> | <u>6,253,716</u> | <u>(13,653,700)</u> | <u>9,828,972</u> |
| Change in net position | (705,624) | (2) | 3,744,119 | (39,216) | 7,484,000 | | 10,483,277 |
| NET POSITION (DEFICIT), BEGINNING OF YEAR | <u>10,987,697</u> | <u>1</u> | <u>16,820,900</u> | <u>150,958</u> | <u>(87,794,661)</u> | | <u>(59,835,105)</u> |
| NET POSITION (DEFICIT), END OF YEAR | <u>\$10,282,073</u> | <u>(\$1)</u> | <u>\$20,565,019</u> | <u>\$111,742</u> | <u>(\$80,310,661)</u> | | <u>(\$49,351,828)</u> |

**CITY OF RICHMOND
JUNE 30, 2018**

| |
|---------------------|
| AGENCY FUNDS |
|---------------------|

AGENCY FUNDS account for assets held by the City as an agent for individuals, governmental entities, and non-public organizations. These funds include the following:

Special Assessment Fund accounts for the monies collected and disbursed for land-based debt, where the City is not obligated for the debt.

General Agency Fund accounts for assets held by the City as an agent for individuals, private organizations, and other governments.

Johnson Library Fund accounts for nonexpendable trust funds to be used to provide funding for special library projects.

Senior Center Fund accounts for assets held by the City in an agent capacity for programs benefiting the senior citizens residing within the City.

JPFA Reassessment Fund receives secured tax payments (from assessment rolls), and makes payments on the JPFA Revenue Reassessment Bonds; Series 2011A.

Payroll Benefits Fund accounts for accumulation of monies relating to employee and employer payroll liabilities.

2006 A&B Reassessment District Fund receives payments of principal and interest on prior assessment bonds, and makes payments on the JPFA Reassessment Revenue Bonds Series A and B.

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CITY OF RICHMOND
 AGENCY FUNDS
 COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
 FOR THE YEAR ENDED JUNE 30, 2018

| | Balance June 30, 2017 | Additions | Reductions | Balance June 30, 2018 |
|--|--------------------------|------------------|------------------|--------------------------|
| <u>Special Assessment</u> | | | | |
| Cash and investments | \$914,106 | \$311,031 | \$318,287 | \$906,850 |
| Restricted cash and investments | 341,408 | 1,900 | | 343,308 |
| Interest receivable | 985 | 1,799 | 985 | 1,799 |
| Total Assets | <u>\$1,256,499</u> | <u>\$314,730</u> | <u>\$319,272</u> | <u>\$1,251,957</u> |
| Due to assessment district bondholders | <u>\$1,256,499</u> | <u>\$314,730</u> | <u>\$319,272</u> | <u>\$1,251,957</u> |
| <u>General Agency</u> | | | | |
| Cash and investments | \$1,236,124 | \$101,853 | \$124,268 | \$1,213,709 |
| Restricted cash and investments | | 16,679 | | 16,679 |
| Interest receivable | 1,356 | 2,569 | 1,356 | 2,569 |
| Total Assets | <u>\$1,237,480</u> | <u>\$121,101</u> | <u>\$125,624</u> | <u>\$1,232,957</u> |
| Accounts payable and accrued liabilities | \$44,888 | \$6,185 | \$44,888 | \$6,185 |
| Refundable Deposits | 1,192,592 | 114,916 | 80,736 | 1,226,772 |
| Total Liabilities | <u>\$1,237,480</u> | <u>\$121,101</u> | <u>\$125,624</u> | <u>\$1,232,957</u> |
| <u>Johnson Library</u> | | | | |
| Cash and investments | \$10,286 | \$114 | \$22 | \$10,378 |
| Interest receivable | 11 | 23 | 11 | 23 |
| Total Assets | <u>\$10,297</u> | <u>\$137</u> | <u>\$33</u> | <u>\$10,401</u> |
| Refundable deposits | <u>\$10,297</u> | <u>\$137</u> | <u>\$33</u> | <u>\$10,401</u> |
| <u>Senior Center</u> | | | | |
| Cash and investments | \$78,344 | \$53,824 | \$68,960 | \$63,208 |
| Interest receivable | 80 | 158 | 80 | 158 |
| Total Assets | <u>\$78,424</u> | <u>\$53,982</u> | <u>\$69,040</u> | <u>\$63,366</u> |
| Accounts payable and accrued liabilities | \$11,572 | \$3,618 | \$11,572 | \$3,618 |
| Refundable Deposits | 66,852 | 50,364 | 57,468 | 59,748 |
| Total Liabilities | <u>\$78,424</u> | <u>\$53,982</u> | <u>\$69,040</u> | <u>\$63,366</u> |

(Continued)

CITY OF RICHMOND
 AGENCY FUNDS
 COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
 FOR THE YEAR ENDED JUNE 30, 2018

| | Balance June 30, 2017 | Additions | Reductions | Balance June 30, 2018 |
|---|--------------------------|--------------------|--------------------|--------------------------|
| <u>JPFA Reassessment</u> | | | | |
| Cash and investments | \$2,537,694 | \$960,933 | \$810,056 | \$2,688,571 |
| Restricted cash and investments | 661,567 | | 8,680 | 652,887 |
| Interest receivable | 2,738 | 5,697 | 2,738 | 5,697 |
| Investment in reassessment bonds | 2,255,000 | | 605,000 | 1,650,000 |
| Total Assets | <u>\$5,456,999</u> | <u>\$966,630</u> | <u>\$1,426,474</u> | <u>\$4,997,155</u> |
| Accounts payable and accrued liabilities | | \$82 | | \$82 |
| Due to assessment district bondholders | <u>\$5,456,999</u> | <u>966,548</u> | <u>\$1,426,474</u> | <u>4,997,073</u> |
| Total Liabilities | <u>\$5,456,999</u> | <u>\$966,630</u> | <u>\$1,426,474</u> | <u>\$4,997,155</u> |
| <u>Payroll Benefits</u> | | | | |
| Cash and investments | | \$1,621,296 | \$431,014 | \$1,190,282 |
| Accounts receivable | <u>\$345,968</u> | <u>431,012</u> | <u>345,968</u> | <u>431,012</u> |
| Total Assets | <u>\$345,968</u> | <u>\$2,052,308</u> | <u>\$776,982</u> | <u>\$1,621,294</u> |
| Accounts payable and accrued liabilities | <u>\$345,968</u> | <u>\$2,052,308</u> | <u>\$776,982</u> | <u>\$1,621,294</u> |
| <u>2006 A&B Reassessment District</u> | | | | |
| Cash and investments | \$692,960 | \$780,265 | \$674,484 | \$798,741 |
| Restricted cash and investments | 91,929 | 107,296 | | 199,225 |
| Interest receivable | 719 | 1,564 | 719 | 1,564 |
| Investment in reassessment bonds | 8,065,000 | | 379,393 | 7,685,607 |
| Total Assets | <u>\$8,850,608</u> | <u>\$889,125</u> | <u>\$1,054,596</u> | <u>\$8,685,137</u> |
| Accounts payable and accrued liabilities | | \$226 | | \$226 |
| Due to assessment district bondholders | <u>\$8,850,608</u> | <u>888,899</u> | <u>\$1,054,596</u> | <u>8,684,911</u> |
| Total Liabilities | <u>\$8,850,608</u> | <u>\$889,125</u> | <u>\$1,054,596</u> | <u>\$8,685,137</u> |

(Continued)

CITY OF RICHMOND
 AGENCY FUNDS
 COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
 FOR THE YEAR ENDED JUNE 30, 2018

| | Balance June 30, 2017 | Additions | Reductions | Balance June 30, 2018 |
|--|--------------------------|--------------------|--------------------|--------------------------|
| Total Agency Funds | | | | |
| Cash and investments | \$5,469,514 | \$3,829,316 | \$2,427,091 | \$6,871,739 |
| Restricted cash and investments | 1,094,904 | 125,875 | 8,680 | 1,212,099 |
| Investment in reassessment bonds | 10,320,000 | | 984,393 | 9,335,607 |
| Accounts receivable | 345,968 | 431,012 | 345,968 | 431,012 |
| Interest receivable | 5,889 | 11,810 | 5,889 | 11,810 |
| Total Assets | <u>\$17,236,275</u> | <u>\$4,398,013</u> | <u>\$3,772,021</u> | <u>\$17,862,267</u> |
| Accounts payable and accrued liabilities | \$402,428 | \$2,062,419 | \$833,442 | \$1,631,405 |
| Refundable Deposits | 1,269,741 | 165,417 | 138,237 | 1,296,921 |
| Due to assessment district bondholders | <u>15,564,106</u> | <u>2,170,177</u> | <u>2,800,342</u> | <u>14,933,941</u> |
| Total Liabilities | <u>\$17,236,275</u> | <u>\$4,398,013</u> | <u>\$3,772,021</u> | <u>\$17,862,267</u> |

CITY OF RICHMOND
 JUNE 30, 2018

STATISTICAL SECTION

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. In contrast to the financial section, the statistical section information is not subject to independent audit.

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and wellbeing have changed over time:

1. Net Position by Component
2. Changes in Net Position
3. Fund Balances of Governmental Funds
4. Changes in Fund Balance of Governmental Funds

Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax:

1. Assessed and Estimated Actual Value of Taxable Property
2. Property Tax Rates, All Overlapping Governments
3. Principal Property Tax Payers
4. Property Tax Levies and Collections
5. Utility Users Tax Collections
6. Utility Users Tax Direct Rates
7. Top Ten Utility Users Taxpayers

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future:

1. Ratio of Outstanding Debt by Type
2. Revenue Bond Coverage – 1999, 2006, 2008, 2010A & 2010B Wastewater Revenue Bonds
3. Revenue Bond Coverage – 1996, 1999, 2004, 2007 and 2009 Port Terminal Lease Revenue Bonds, Note and Point Potrero Lease Revenue Bonds.
4. General Bonded Debt – Pension Obligation Bonds
5. Bonded Debt Pledged Revenue Coverage – Tax Allocation Bonds all Refunding Bonds
6. Computation of Direct and Overlapping Debt
7. Computation of Legal Bonded Debt Margin

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place:

1. Demographic and Economic Statistics
2. Principal Employers

CITY OF RICHMOND
JUNE 30, 2018

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs:

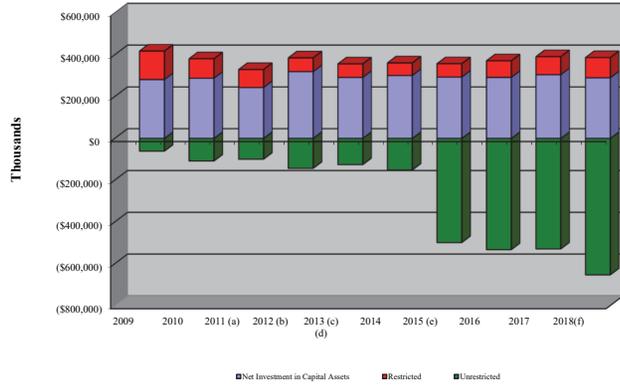
1. Full-Time Equivalent City Government Employees by Function
2. Operating Indicators by Function/Program
3. Capital Asset Statistics by Function/Program

Sources

Unless otherwise noted, the information in these schedules is derived from the Annual Financial Reports for the relevant year.

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**CITY OF RICHMOND
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)**



| | Fiscal Year Ended June 30 | | | | |
|--|---------------------------|----------------------|----------------------|----------------------|----------------------|
| | 2009 | 2010 | 2011 (a) | 2012 (b) | 2013 (c) (d) |
| Governmental activities | | | | | |
| Net investment in capital assets | \$201,607,368 | \$201,197,639 | \$164,739,567 | \$242,281,323 | \$214,572,546 |
| Restricted | 135,801,179 | 72,114,985 | 78,105,002 | 57,989,820 | 55,396,056 |
| Unrestricted | (57,236,422) | (66,103,671) | (83,013,306) | (118,620,471) | (119,231,699) |
| Total governmental activities net position | \$280,172,125 | \$207,208,953 | \$159,831,263 | \$181,650,672 | \$150,736,903 |
| Business-type activities | | | | | |
| Net investment in capital assets | \$79,540,643 | \$86,432,590 | \$78,162,970 | \$76,731,871 | \$76,966,448 |
| Restricted | 612,613 | 21,150,740 | 8,334,722 | 8,169,878 | 9,196,255 |
| Unrestricted | (3,963,417) | (42,004,396) | (16,389,951) | (24,759,367) | (6,365,742) |
| Total business-type activities net position | \$76,189,839 | \$65,578,934 | \$70,107,741 | \$60,142,382 | \$79,796,961 |
| Primary government | | | | | |
| Net investment in capital assets | \$281,148,011 | \$287,630,229 | \$242,902,537 | \$319,013,194 | \$291,538,994 |
| Restricted | 136,413,792 | 93,265,725 | 86,439,724 | 66,159,698 | 64,592,311 |
| Unrestricted | (61,199,839) | (108,108,067) | (99,403,257) | (143,379,838) | (125,597,441) |
| Total primary government net position | \$356,361,964 | \$272,787,887 | \$229,939,004 | \$241,793,054 | \$230,533,864 |

| | Fiscal Year Ended June 30 | | | | |
|--|---------------------------|------------------------|------------------------|------------------------|------------------------|
| | 2014 | 2015 (e) | 2016 | 2017 | 2018(f) |
| Governmental activities | | | | | |
| Net investment in capital assets | \$227,828,243 | \$218,144,811 | \$228,292,389 | \$233,619,046 | \$221,336,363 |
| Restricted | 50,461,923 | 54,578,939 | 70,322,707 | 76,810,440 | 87,380,363 |
| Unrestricted | (148,161,106) | (479,961,080) | (508,981,299) | (504,602,583) | (625,067,289) |
| Total governmental activities net position | \$130,129,060 | (\$207,237,330) | (\$210,366,203) | (\$194,173,097) | (\$316,350,563) |
| Business-type activities | | | | | |
| Net investment in capital assets | \$72,911,000 | \$74,922,303 | \$63,405,228 | \$71,000,240 | \$68,213,687 |
| Restricted | 9,793,767 | 9,408,237 | 9,008,038 | 9,441,288 | 9,514,522 |
| Unrestricted | (3,096,845) | (18,432,590) | (23,382,659) | (24,096,174) | (27,908,968) |
| Total business-type activities net position | \$79,607,922 | \$65,897,950 | \$49,030,607 | \$56,345,354 | \$49,819,241 |
| Primary government | | | | | |
| Net investment in capital assets | \$300,739,243 | \$293,067,114 | \$291,697,617 | \$304,619,286 | \$289,550,050 |
| Restricted | 60,255,690 | 63,987,176 | 79,330,745 | 86,251,728 | 96,894,885 |
| Unrestricted | (151,257,951) | (498,393,670) | (532,363,958) | (528,698,757) | (652,976,257) |
| Total primary government net position | \$209,736,982 | (\$141,339,380) | (\$161,335,596) | (\$137,827,743) | (\$266,531,322) |

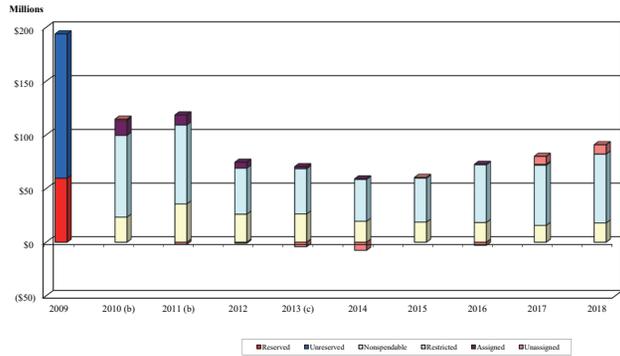
- (a) Balance was restated in fiscal year 2012. Years prior to 2011 have not been restated.
 (b) Balance was restated in fiscal year 2013. Years prior to 2012 have not been restated.
 (c) The City implemented the provisions of GASB Statement 63 in fiscal year 2013, which replaced the term "net assets" with the term "net position".
 (d) Balance was restated in fiscal year 2014. Years prior to 2013 have not been restated.
 (e) The City implemented the provisions of GASB Statement No. 68 in fiscal year 2015. Years prior to 2015 have not been restated.
 (f) The City implemented the provisions of GASB Statement No. 75 in fiscal year 2018. Years prior to 2018 have not been restated.

CITY OF RICHMOND
Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

| | Fiscal Year Ended June 30 | | | | |
|---|---------------------------|------------------------|------------------------|------------------------|------------------------|
| | 2009 | 2010 | 2011 | 2012 | 2013 (b) |
| Expenses | | | | | |
| Governmental Activities: | | | | | |
| General Government | \$18,745,594 | \$19,044,449 | \$17,127,696 | \$32,549,754 | \$35,272,517 |
| Public Safety | 9,142,506 | 9,514,788 | 10,161,767 | 10,403,365 | 97,136,602 |
| Public Works | 42,289,843 | 43,322,529 | 41,094,033 | 42,747,958 | 46,011,618 |
| Community Development | 4,316,710 | 7,698,693 | 7,685,733 | 5,885,968 | 4,909,158 |
| Cultural and Recreational | 16,618,663 | 14,952,438 | 14,647,978 | 14,583,687 | 11,219,262 |
| Housing and Redevelopment | 19,209,243 | 18,014,624 | 15,524,912 | 19,368,765 | 2,816,094 |
| Interest and Fiscal Charges | 22,961,838 | 30,251,260 | 32,108,139 | 19,633,486 | 15,411,831 |
| Total Governmental Activities Expenses | 216,574,497 | 228,451,881 | 220,712,528 | 235,529,983 | 213,687,782 |
| Business-Type Activities: | | | | | |
| Richmond Housing Authority | 23,335,623 | 27,709,496 | 27,246,056 | 28,909,229 | 28,992,229 |
| Port of Richmond | 4,739,269 | 8,611,216 | 7,033,016 | 7,868,918 | 9,923,282 |
| Richmond Marina | 235,571 | 222,835 | 343,734 | 1,681,461 | 266,918 |
| Municipal Sewer | 14,200,516 | 13,611,998 | 14,193,822 | 14,657,552 | 16,284,175 |
| Storm Sewer | 4,466,645 | 2,527,838 | 2,670,397 | 2,744,775 | 2,815,541 |
| Cable TV | 898,370 | 991,506 | 961,059 | 1,017,142 | 990,802 |
| Total Business-Type Activities Expenses | 47,966,014 | 53,684,069 | 52,488,084 | 59,777,727 | 59,166,917 |
| Total Primary Government Expenses | \$264,540,511 | \$282,135,950 | \$273,160,612 | \$295,307,710 | \$272,854,699 |
| Program Revenues | | | | | |
| Governmental Activities: | | | | | |
| Charges for Services: | | | | | |
| General Government | \$7,813,724 | \$6,612,893 | \$8,155,496 | \$8,496,532 | \$11,596,612 |
| Public Safety | 3,931,893 | 5,674,457 | 5,177,825 | 5,075,588 | 5,400,290 |
| Public Works | 1,669,681 | 1,656,353 | 3,741,601 | 3,761,312 | 3,090,211 |
| Community Development | 170,872 | 504,726 | 135,215 | 361,706 | 234,836 |
| Cultural and Recreational | 594,205 | 1,294,476 | 1,151,534 | 1,118,777 | 516,499 |
| Housing and Redevelopment | 7,000 | 222,459 | | | |
| Operating Grants and Contributions | 8,402,636 | 12,286,127 | 17,934,341 | 11,259,829 | 9,703,416 |
| Capital Grants and Contributions | 6,997,666 | 9,685,842 | 20,016,974 | 17,238,033 | 11,360,151 |
| Total Government Activities Program Revenues | 29,587,677 | 37,937,933 | 56,312,826 | 46,146,801 | 41,902,071 |
| Business-Type Activities: | | | | | |
| Charges for Services: | | | | | |
| Richmond Housing Authority | 3,096,831 | 2,100,519 | 1,916,352 | 2,354,197 | 2,619,669 |
| Port of Richmond | 5,095,840 | 3,882,153 | 6,249,914 | 7,745,580 | 9,043,026 |
| Richmond Marina | 476,588 | 417,679 | 220,838 | 239,777 | 466,921 |
| Municipal Sewer | 14,442,849 | 15,991,488 | 17,342,276 | 17,565,632 | 17,733,454 |
| Storm Sewer | 1,579,698 | 1,593,792 | 1,697,475 | 1,800,536 | 1,842,001 |
| Cable TV | 1,084,389 | 1,157,502 | 1,099,919 | 1,020,100 | 1,320,552 |
| Operating Grants and Contributions | 18,663,329 | 21,549,967 | 23,321,167 | 22,742,102 | 22,323,336 |
| Capital Grants and Contributions | 50,027 | 2,429,709 | 2,685,479 | 3,775,002 | 10,087,538 |
| Total Business-Type Activities Program Revenues | 44,499,551 | 49,122,809 | 54,324,440 | 57,564,927 | 65,436,497 |
| Total Primary Government Program Revenues | \$74,087,228 | \$87,060,742 | \$110,637,266 | \$103,711,727 | \$107,338,514 |
| Net (Expense)/Revenue | | | | | |
| Governmental Activities | \$(186,986,820) | \$(190,513,948) | \$(164,399,432) | \$(189,366,182) | \$(171,785,765) |
| Business-Type Activities | (4,466,463) | (4,561,200) | 1,767,356 | (1,712,351) | 6,069,580 |
| Total Primary Government Net Expense | \$(191,453,283) | \$(195,075,148) | \$(162,632,076) | \$(191,080,533) | \$(165,716,185) |
| General Revenues and Other Changes in Net Position | | | | | |
| Governmental Activities: | | | | | |
| Taxes: | | | | | |
| Property Taxes: | | | | | |
| Current Collections | \$78,279,818 | \$62,620,002 | \$61,155,604 | \$52,219,777 | \$47,207,734 |
| Sales Taxes | 27,922,698 | 25,000,182 | 23,025,923 | 27,788,339 | 29,865,548 |
| Utility User Taxes | 48,953,004 | 50,298,719 | 45,009,263 | 45,984,215 | 48,398,249 |
| Documentary Transfer Taxes | | | | 2,955,842 | 2,957,834 |
| Other Taxes | 7,959,683 | 6,092,050 | 3,361,146 | 3,784,986 | 3,289,518 |
| Use of Money and Property | 6,851,266 | (7,618,093) | 8,877,982 | (22,064,252) | 11,331,823 |
| Unrestricted Intergovernmental | 2,197,148 | 957,140 | 2,457,575 | 4,752,245 | 44,814 |
| Miscellaneous | 9,230,595 | 5,465,467 | 6,723,228 | 7,917,715 | 3,461,402 |
| Gain From Sale of Capital Assets | 5,000,000 | | | | |
| Pension Subsidization Revenue | 5,292,746 | 2,728,314 | 2,728,314 | 2,544,175 | 2,549,922 |
| Developer Revenue Sharing | 51,767 | 138,454 | 101,739 | 55,958 | |
| Transfers | (692,391) | 500,000 | (85,629) | 1,030,428 | (590,394) |
| Special Extraordinary Items: | | | | | |
| Swap Termination | | | | | |
| Transfer of Loans to Housing Successor | | | | | (16,321,171) |
| Assets Transferred To/Liabilities Assumed By Housing Successor/Successor Agency | | | | 84,426,106 (a) | (5,328,244) |
| Total Government Activities | 191,036,314 | 146,182,235 | 153,323,778 | 211,205,991 | 143,188,306 |
| Business-Type Activities: | | | | | |
| Taxes: | | | | | |
| Property Taxes | | | | | |
| Use of Money and Property | 390,189 | (2,768,103) | 1,657,791 | (5,331,300) | 4,054,073 |
| Settlement | 7,701 | 1,922,260 | | | |
| Other | | | 609,031 | | |
| Special Item | 692,391 | (500,000) | 85,629 | (1,030,428) | 590,394 |
| Transfers | | | | | |
| Extraordinary Items | | | | | 9,023,704 |
| Total Business-Type Activities | 1,090,281 | (1,157,700) | 2,552,451 | (6,361,728) | 13,668,171 |
| Total Primary Government | \$192,126,615 | \$145,024,535 | \$155,876,229 | \$204,844,263 | \$156,856,477 |

| | Fiscal Year Ended June 30 | | | | |
|---|---------------------------|------------------------|------------------------|------------------------|------------------------|
| | 2014 | 2015 (c) | 2016 | 2017 | 2018 (d) |
| Expenses | | | | | |
| Governmental Activities: | | | | | |
| General Government | \$36,119,297 | \$28,879,074 | \$32,197,941 | \$34,851,005 | \$45,715,329 |
| Public Safety | 102,664,551 | 102,732,652 | 107,380,286 | 104,919,259 | 114,932,219 |
| Public Works | 46,403,520 | 43,363,799 | 44,410,102 | 41,558,084 | 46,617,290 |
| Community Development | 4,618,101 | 4,771,475 | 5,003,045 | 3,290,142 | 4,589,328 |
| Cultural and Recreational | 10,808,931 | 10,492,020 | 11,021,226 | 10,996,526 | 14,280,985 |
| Housing and Redevelopment | 1,984,908 | 2,751,290 | 2,051,898 | 7,449,423 | 3,442,239 |
| Interest and Fiscal Charges | 19,432,548 | 17,219,905 | 18,902,831 | 16,387,887 | 16,127,479 |
| Total Governmental Activities Expenses | 232,038,866 | 210,216,615 | 220,967,329 | 219,452,326 | 247,704,869 |
| Business-Type Activities: | | | | | |
| Richmond Housing Authority | 29,771,151 | 30,989,474 | 26,385,133 | 26,241,916 | 30,978,813 |
| Port of Richmond | 9,530,693 | 9,923,282 | 11,132,992 | 10,102,104 | 10,257,553 |
| Richmond Marina | 253,190 | 235,054 | 237,129 | 230,621 | 327,442 |
| Municipal Sewer | 16,286,623 | 15,985,608 | 16,446,626 | 17,220,735 | 21,698,370 |
| Storm Sewer | 3,210,678 | 3,282,406 | 2,465,929 | 2,320,723 | 1,661,808 |
| Cable TV | 890,346 | 898,426 | 2,114,436 | 1,028,185 | 1,697,155 |
| Total Business-Type Activities Expenses | 59,555,181 | 58,404,250 | 58,782,230 | 57,644,284 | 66,019,141 |
| Total Primary Government Expenses | \$291,594,047 | \$268,620,865 | \$279,749,559 | \$277,096,610 | \$313,724,010 |
| Program Revenues | | | | | |
| Governmental Activities: | | | | | |
| Charges for Services: | | | | | |
| General Government | \$16,917,113 | \$11,107,654 | \$12,468,525 | \$15,543,381 | \$16,838,782 |
| Public Safety | 6,217,749 | 10,466,292 | 7,271,472 | 8,932,212 | 8,147,458 |
| Public Works | 4,160,804 | 3,696,577 | 3,996,242 | 4,796,586 | 6,529,172 |
| Community Development | 405,440 | 1,385,689 | 1,069,767 | 615,388 | 1,748,222 |
| Cultural and Recreational | 584,475 | 475,091 | 1,126,267 | 1,252,192 | 1,545,399 |
| Housing and Redevelopment | | | 4,240 | | 1,878,958 |
| Operating Grants and Contributions | 8,434,018 | 9,231,039 | 20,994,534 | 16,083,370 | 20,556,989 |
| Capital Grants and Contributions | 2,436,808 | 21,997,186 | 17,534,952 | 14,608,008 | 10,471,376 |
| Total Government Activities Program Revenues | 41,250,471 | 57,572,528 | 64,445,839 | 61,211,962 | 67,716,356 |
| Business-Type Activities: | | | | | |
| Charges for Services: | | | | | |
| Richmond Housing Authority | 2,638,834 | 1,917,602 | 1,851,337 | 3,067,020 | 1,740,399 |
| Port of Richmond | 10,201,751 | 9,480,367 | 10,581,419 | 10,182,777 | 10,580,246 |
| Richmond Marina | 456,956 | 488,201 | 517,108 | 540,567 | 537,438 |
| Municipal Sewer | 18,560,191 | 19,033,606 | 19,757,363 | 20,767,825 | 24,247,439 |
| Storm Sewer | 1,697,064 | 1,805,548 | 1,966,537 | 1,992,758 | 2,068,110 |
| Cable TV | 1,228,864 | 1,376,194 | 1,320,486 | 1,339,104 | 1,811,952 |
| Operating Grants and Contributions | 21,953,401 | 22,112,391 | 21,951,328 | 22,636,922 | 26,098,804 |
| Capital Grants and Contributions | 1,673,598 | 2,189,724 | 2,155,686 | 969,910 | 1,155,536 |
| Total Business-Type Activities Program Revenues | 58,901,459 | 58,443,533 | 60,101,764 | 61,496,983 | 65,909,924 |
| Total Primary Government Program Revenues | \$129,841,930 | \$115,816,061 | \$124,547,603 | \$122,728,945 | \$133,626,280 |
| Net (Expense)/Revenue | | | | | |
| Governmental Activities | \$(150,398,595) | \$(152,838,087) | \$(156,521,490) | \$(158,220,364) | \$(179,988,513) |
| Business-Type Activities | (1,363,722) | 39,283 | 1,319,514 | 3,853,699 | 7,991,212) |
| Total Primary Government Net Expense | \$(151,762,317) | \$(152,800,804) | \$(155,201,976) | \$(154,366,665) | \$(180,697,301) |
| General Revenues and Other Changes in Net Position | | | | | |
| Governmental Activities: | | | | | |
| Taxes: | | | | | |
| Property Taxes: | | | | | |
| Current Collections | \$42,226,820 | \$45,129,392 | \$51,302,638 | \$56,588,547 | \$9,441,796 |
| Sales Taxes | 29,627,711 | 33,155,376 | 40,877,125 | 41,620,189 | 44,474,973 |
| Utility User Taxes | 48,033,706 | 48,299,549 | 43,365,249 | 44,966,489 | 46,079,755 |
| Documentary Transfer Taxes | 3,461,473 | 4,818,936 | 2,187,096 | 7,452,985 | 6,486,347 |
| Other Taxes | 3,592,218 | 5,099,511 | 5,734,802 | 5,329,465 | 6,144,968 |
| Use of Money and Property | (1,164,987) | (4,752,198) | 1,198,266 | 12,220,256 | 7,000,785 |
| Unrestricted Intergovernmental | | 1,806,532 | 43,312 | 49,448 | 58,942 |
| Miscellaneous | 3,229,898 | 2,151,042 | 4,258,061 | 5,138,724 | 4,195,794 |
| Gain From Sale of Capital Assets | 174,874 | 268,927 | 262,667 | 64,651 | 39,226 |
| Pension Subsidization Revenue | 998,839 | 954,202 | 915,860 | 885,938 | |
| Transfers | | 1,78,487 | 600,000 | | 86,778 |
| Special Extraordinary Items: | | | | | |
| Swap Termination | | | | | |
| Transfer of Loans to Housing Successor | | | | (16,321,171) | |
| Assets Transferred To/Liabilities Assumed By Housing Successor/Successor Agency | | | </ | | |

CITY OF RICHMOND
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)



| | Fiscal Year Ended June 30 | | | | | | | | | |
|---|---------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|-------------------------|
| | 2009 | 2010 (b) | 2011 (b) | 2012 | 2013 (c) | 2014 | 2015 | 2016 | 2017 | 2018 |
| General Fund | | | | | | | | | | |
| Reserved | \$34,682,489 | | | | | | | | | |
| Unreserved | 20,855,189 | | | | | | | | | |
| Nonspendable | | \$23,360,596 | \$28,021,103 | \$25,944,325 | \$26,366,829 | \$19,505,987 | \$18,708,682 | \$18,404,669 | \$15,697,680 | \$17,967,653 |
| Assigned | 1,069,480 | 380,999 | 377,181 | 219,646 | 56,786 | 23,934 | 4,460 | 10,013 | 72,506 | |
| Unassigned | 14,836,337 | 12,077,471 | 11,036,847 | 10,238,862 | 7,979,055 | 9,949,120 | 10,988,266 | 19,709,197 | 17,590,764 | |
| Total General Fund | \$45,537,676 | \$39,206,413 | \$40,479,573 | \$37,358,353 | \$36,825,337 | \$27,241,828 | \$28,681,736 | \$29,397,395 | \$35,416,890 | \$35,630,923 (a) |
| All Other Governmental Funds | | | | | | | | | | |
| Reserved | \$34,982,192 | | | | | | | | | |
| Unreserved, reported in: | | | | | | | | | | |
| Special revenue funds | 10,128,026 | | | | | | | | | |
| Debt service funds | 26,219,974 | | | | | | | | | |
| Capital project funds | 77,066,114 | | | | | | | | | |
| Nonspendable | | \$19,160 | \$7,666,605 | \$174,067 | | | \$484 | \$550 | | |
| Restricted | | 76,120,393 | 73,538,765 | 42,888,150 | \$42,117,459 | \$39,066,351 | 41,017,602 | 53,752,247 | \$56,052,014 | \$64,125,353 |
| Assigned | | 12,925,706 | 8,925,705 | 5,147,506 | 1,734,260 | 428,766 | 430,083 | 431,867 | 782,617 | 43,906 |
| Unassigned | | (13,673,750) | (13,944,536) | (11,929,833) | (14,357,112) | (15,499,990) | (9,755,130) | (13,824,433) | (17,190,388) | (8,939,781) |
| Total all other governmental funds | \$148,396,306 | \$75,391,209 | \$76,186,139 | \$36,279,890 | \$29,499,607 | \$23,095,127 | \$31,692,039 | \$40,360,211 | \$44,644,245 | \$55,226,478 (a) |

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- (a) The change in total fund balance for the General Fund and other governmental funds is explained in Management's Discussion and Analysis.
- (b) The City implemented the provisions of GASB Statement 54 in fiscal year 2010, and years prior to 2009 have not been restated to conform with the new regulations.
- (c) Balance was restated in fiscal year 2014. Years prior to 2013 have not been restated.

CITY OF RICHMOND
Changes in Fund Balance of Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

| | Fiscal Year Ended June 30, | | | | | Fiscal Year Ended June 30, | | | | |
|---|----------------------------|-----------------------|--------------------|-----------------------|-----------------------|----------------------------|--------------------|--------------------|---------------------|---------------------|
| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| Revenues | | | | | | | | | | |
| Property taxes | \$79,047,050 | \$63,858,143 | \$57,113,666 | \$51,964,005 | \$48,518,328 | \$43,559,305 | \$46,498,061 | \$52,714,540 | \$58,042,766 | \$60,963,189 |
| Sales taxes | 27,922,698 | 25,000,182 | 23,025,923 | 27,788,339 | 29,865,548 | 29,627,711 | 33,131,486 | 40,877,125 | 41,620,189 | 44,474,973 |
| Utility user fees | 48,953,004 | 40,298,719 | 50,007,806 | 50,984,315 | 48,398,349 | 48,033,706 | 48,299,958 | 43,365,249 | 44,966,489 | 46,079,755 |
| Other taxes | 7,959,683 | 6,092,050 | 7,824,181 | 6,550,828 | 6,247,352 | 7,053,691 | 9,918,447 | 11,628,519 | 12,566,579 | 12,413,127 |
| Licenses, permits and fees | 6,415,896 | 7,598,407 | 7,495,563 | 9,393,833 | 11,830,426 | 7,713,634 | 12,409,625 | 12,235,483 | 16,577,695 | 21,552,883 |
| Developer revenue sharing | 51,767 | 138,454 | 101,739 | 55,958 | | | | | | |
| Fines, forfeitures and penalties | 359,870 | 481,264 | 474,889 | 536,510 | 617,509 | 821,411 | 1,353,518 | 901,838 | 1,065,421 | 1,001,927 |
| Use of money and property | 5,278,605 | 1,849,884 | 1,031,746 | 932,393 | 557,936 | 153,958 | 225,529 | 212,787 | 422,324 | 746,525 |
| Intergovernmental | 15,753,684 | 21,627,513 | 38,605,526 | 36,121,561 | 19,995,922 | 17,078,035 | 19,228,997 | 14,440,543 | 19,913,858 | 20,137,593 |
| Private grants | | | | | | | | 12,971,138 | 5,000,000 | 9,000,000 |
| Charges for services | 5,585,383 | 8,517,238 | 9,425,484 | 9,204,016 | 9,350,051 | 20,022,968 | 13,607,840 | 13,462,270 | 15,947,909 | 17,045,201 |
| Pension stabilization revenue | 5,292,746 | 2,728,314 | 2,728,314 | 2,544,175 | 2,549,922 | 998,839 | 954,202 | 915,860 | 885,938 | |
| Rent | 312,096 | 766,017 | 793,144 | 793,144 | 681,141 | 708,626 | 809,113 | 768,753 | 839,821 | 852,940 |
| Other | 11,685,170 | 4,766,408 | 6,686,908 | 7,142,854 | 2,703,133 | 2,845,117 | 1,977,688 | 4,300,150 | 5,472,719 | 4,418,779 |
| Total Revenues | 214,617,652 | 183,722,593 | 205,482,406 | 204,011,931 | 181,315,617 | 178,617,001 | 188,414,464 | 208,794,255 | 223,321,708 | 238,686,892 |
| Expenditures | | | | | | | | | | |
| Current: | | | | | | | | | | |
| General government | 19,044,304 | 14,412,971 | 15,053,928 | 30,303,614 | 33,251,610 | 32,005,878 | 29,786,089 | 31,819,369 | 36,973,645 | 44,009,256 |
| Public safety | 93,507,626 | 95,989,053 | 94,269,101 | 87,286,248 | 87,573,539 | 91,676,955 | 90,219,981 | 94,774,545 | 95,479,682 | 96,546,035 |
| Public works | 20,513,373 | 20,997,847 | 21,144,011 | 25,555,928 | 26,065,996 | 26,363,885 | 25,806,437 | 25,690,663 | 30,327,553 | 35,016,495 |
| Community development | 4,334,599 | 7,692,545 | 7,655,697 | 5,643,542 | 4,709,478 | 4,357,885 | 4,586,333 | 4,843,687 | 6,374,607 | 8,057,638 |
| Cultural and recreational | 16,796,528 | 15,137,648 | 14,559,213 | 12,183,399 | 11,175,362 | 10,223,708 | 10,021,481 | 10,551,337 | 10,786,216 | 11,347,436 |
| Housing and redevelopment | 22,049,876 | 12,098,783 | 11,767,304 | 6,267,418 | 3,089,640 | 2,266,265 | 2,625,533 | 3,038,135 | 7,672,540 | 1,942,637 |
| SERAF | | 10,118,826 | 2,083,288 | | | | | | | |
| Capital outlay | 80,466,151 | 25,142,692 | 27,189,722 | 28,721,772 | 15,704,486 | 14,365,888 | 8,178,649 | 8,566,563 | 3,667,134 | 10,000,595 |
| Debt service: | | | | | | | | | | |
| Principal repayment | 9,684,582 | 171,714,191 | 14,879,506 | 14,312,544 | 8,691,629 | 6,775,769 | 7,842,830 | 9,148,909 | 9,966,416 | 11,032,933 |
| Interest and fiscal charges | 14,038,265 | 21,418,597 | 14,559,340 | 11,393,091 | 7,504,922 | 10,989,996 | 13,407,604 | 12,503,442 | 11,471,169 | 10,785,342 |
| Swap termination payment | | | | | | | | 28,554,000 | | |
| Total Expenditures | 280,435,304 | 394,723,153 | 225,161,110 | 221,667,556 | 197,766,662 | 199,026,229 | 192,474,937 | 229,490,650 | 212,718,962 | 228,738,367 |
| Excess (deficiency) of revenues over (under) expenditures | (65,817,652) | (211,000,560) | (19,678,704) | (17,655,625) | (16,451,045) | (20,409,228) | (4,060,473) | (20,696,395) | 10,602,746 | 9,948,525 |
| Other Financing Sources (Uses) | | | | | | | | | | |
| Transfers in | 79,414,731 | 49,963,245 | 62,507,821 | 38,456,022 | 21,145,031 | 20,145,264 | 12,879,975 | 12,124,166 | 18,770,780 | 14,472,164 |
| Transfers out | (80,148,188) | (43,560,606) | (55,482,457) | (33,437,663) | (19,666,470) | (20,859,344) | (13,815,569) | (12,091,206) | (19,251,041) | (14,868,906) |
| Sale of property | 5,040,000 | 23,300 | | 188,489 | 53,618 | 174,874 | 268,927 | 262,667 | 181,022 | 39,226 |
| Payment to refund bond escrow agent | | | | | | | | | | |
| Issuance of long-term debt | | 121,076,391 | 14,721,130 | 3,214,243 | 2,621,558 | 6,165,445 | 11,175,436 | 28,390,000 | | |
| Bond issuance premium | | | | 109,701 | 106,740 | | 82,880 | 1,393,619 | | |
| Total other financing sources (uses) | 4,306,543 | 127,502,330 | 21,746,494 | 8,530,792 | 4,260,477 | 5,626,239 | 10,591,649 | 30,079,246 | (299,239) | (357,516) |
| Special and Extraordinary Items | | | | | | | | | | |
| Assets transferred to liabilities assumed by Housing Successor/Successor Agency | | | | (33,902,636) (b) | | | | | | |
| Transfer of loans to housing successor | | | | | 745,119 | | | | | 1,208,259 |
| Interfund advance restructuring | | | | | | | | | | |
| Total Special and Extraordinary Items | | | | | 745,119 | | | | | 1,208,259 |
| Net Change in fund balances | (\$61,511,109) | (\$83,498,230) | \$2,067,790 | (\$43,027,469) | (\$11,445,449) | (\$14,782,989) | \$6,531,176 | \$9,382,851 | \$10,303,507 | \$10,799,268 |
| Debt service as a percentage of noncapital expenditures | 11.1% | 51.9% | 14.5% | 12.3% | 8.7% | 9.4% | 11.4% | 22.6% | 10.3% | 10.0% |

NOTE:
(a) Debt service in 2010 includes the current refunding of the 2007 Tax Allocation Bonds of \$64,275,000.
(b) The Redevelopment Agency was dissolved effective January 31, 2012 and its net assets transferred to a Successor Agency.

CITY OF RICHMOND
ASSESSED AND ESTIMATED ACTUAL
VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(In Thousands)

| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|--|---------------------|----------------------|----------------------|---------------------|---------------------|----------------------|---------------------|---------------------|---------------------|---------------------|
| ASSESSED VALUE ⁽¹⁾ | | | | | | | | | | |
| Land | \$4,498,812 | \$3,541,992 | \$3,427,021 | \$3,329,164 | \$3,216,147 | \$3,218,339 | \$3,781,609 | \$4,186,239 | \$4,520,312 | \$4,946,654 |
| Improvements | 8,995,536 | 8,071,718 | 6,721,515 | 7,413,276 | 9,268,934 | 7,181,567 | 8,187,280 | 8,683,770 | 9,216,704 | 9,400,903 |
| Total Real Property | 13,494,348 | 11,613,710 | 10,148,536 | 10,742,440 | 12,485,081 | 10,399,906 | 11,968,889 | 12,870,009 | 13,737,016 | 14,347,557 |
| Personal Property | 632,670 | 683,995 | 671,258 | 681,204 | 795,573 | 53,195 | 460,661 | 669,634 | 585,832 | \$589,457 |
| TOTAL | \$14,127,018 | \$12,297,705 | \$10,819,794 | \$11,423,644 | \$13,280,654 | \$10,453,101 | \$12,429,550 | \$13,539,643 | \$14,322,848 | \$14,937,014 |
| EXEMPTIONS ⁽²⁾ | | | | | | | | | | |
| Homesteads ⁽³⁾ | \$113,296 | \$111,793 | \$110,280 | \$107,571 | \$104,144 | \$100,680 | \$98,456 | \$96,539 | \$95,052 | \$94,266 |
| Other ⁽⁴⁾ | 364,531 | 432,140 | 473,917 | 495,341 | 519,976 | 527,179 | 587,350 | 641,475 | 688,713 | 760,841 |
| TOTAL | \$477,827 | \$543,933 | \$584,197 | \$602,915 | \$624,120 | \$627,859 | \$685,806 | \$738,014 | \$783,765 | \$855,107 |
| ASSESSED VALUE | | | | | | | | | | |
| (Net of Exemptions) | \$13,649,191 | \$11,753,772 | \$10,235,597 | \$10,820,729 | \$12,656,334 | \$9,825,242 | \$11,743,744 | \$12,801,629 | \$13,539,083 | \$14,081,907 |
| Less: Redevelopment Tax Increments ⁽⁵⁾ | 2,404,325 | 1,736,546 | 1,594,287 | 1,578,082 | 1,558,233 | 1,595,033 | 1,799,831 | 2,055,811 | 2,248,742 | 2,567,061 |
| NET ASSESSED VALUE | \$11,244,866 | \$10,017,226 | \$8,641,310 | \$9,242,647 | \$11,098,301 | \$8,230,209 | \$9,943,913 | \$10,745,818 | \$11,290,341 | \$11,514,846 |
| NET INCREASE (DECREASE) | \$787,429 | (\$1,227,640) | (\$1,375,916) | \$601,337 | \$1,855,654 | (\$2,868,092) | \$1,713,704 | \$801,905 | \$544,523 | \$224,505 |
| % OF INCREASE (DECREASE) | 7.53% | -10.92% | -13.74% | 6.96% | 20.08% | -25.84% | 20.82% | 8.06% | 5.07% | 1.99% |
| Total Direct Tax Rates ⁽⁶⁾ | 0.42216% | 0.40770% | 0.41395% | 0.40619% | 0.38653% | 0.41948% | 0.41930% | 0.42781% | 0.43675% | 0.43591% |

⁽¹⁾ Assessed value (full cash value) of taxable property represents all property within the City. For the fiscal year 1981-82 and thereafter, the assessed value is 100% of the full cash value in accordance with State legislation. The maximum tax rate is 1% of the full cash value or \$1/\$100 of the assessed value, excluding the tax rate for debt service.

⁽²⁾ Exemptions are summarized as follows:
(a) Homesteaders' exemption arises from Article XIII(b)(2) which reimburses local governments for revenues lost through the homesteaders' exemption to Article XIII(b)(3).
(b) Other exemptions are revenues lost to the City because of provisions of California Constitution, Article XIII(c).

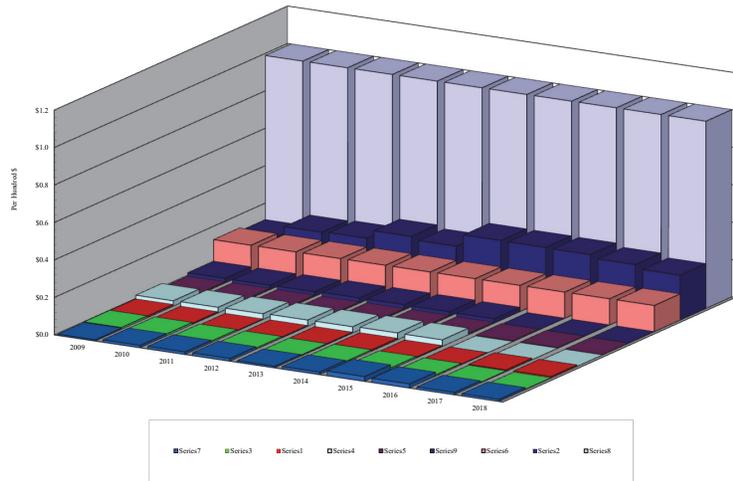
⁽³⁾ Tax increments are allocations made to the Redevelopment Agency under authority of California Constitution, Article XVI.

⁽⁴⁾ California cities do not set their own direct tax rate. The state constitution establishes the rate at 1% and allocates a portion of that amount, by an annual calculation, to all the taxing entities within a tax rate area. The City of Richmond encompasses more than 92 tax rate areas. See Property Tax Rates statistics for additional information.

Source: County of Contra Costa, Office of the Auditor-Controller
HLL reports

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**CITY OF RICHMOND
PROPERTY TAX RATES
ALL OVERLAPPING GOVERNMENTS
LAST TEN FISCAL YEARS**



| Fiscal Year | Basic County Wide Levy (1) | City of Richmond 1981 Pension Liability (2) | BART | East Bay Regional Parks District | Acalanes Union | East Bay MUD Dist. 1 Bond | Orinda Elementary | West Contra Costa Unified | Contra Costa Community College | Total Direct & Overlapping Tax Rates (3) | City's Share of 1% Levy Per Prop 13 (4) | General Obligation Debt Rate | Redevelopment Rate (5) | Total Direct Rate (6) |
|-------------|----------------------------|---|-----------|----------------------------------|----------------|---------------------------|-------------------|---------------------------|--------------------------------|--|---|------------------------------|------------------------|-----------------------|
| 2009 | \$1.00000 | \$0.14000 | \$0.09900 | \$0.01000 | \$0.02900 | \$0.00640 | \$0.02470 | \$0.12300 | \$0.00660 | \$1.34860 | \$0.28784 | \$0.14000 | \$1.15000 | \$0.43216 |
| 2010 | 1.00000 | 0.14000 | 0.09570 | 0.01080 | 0.02980 | 0.00650 | 0.02360 | 0.18280 | 0.01260 | 1.41180 | 0.28784 | 0.14000 | 1.15080 | 0.40770 |
| 2011 | 1.00000 | 0.14000 | 0.00310 | 0.00840 | 0.03110 | 0.00670 | 0.02440 | 0.18690 | 0.01330 | 1.41390 | 0.28784 | 0.14000 | 1.14840 | 0.41395 |
| 2012 | 1.00000 | 0.14000 | 0.00410 | 0.00710 | 0.03330 | 0.00670 | 0.02740 | 0.23220 | 0.01440 | 1.46520 | 0.28784 | 0.14000 | 1.14710 | 0.40618 |
| 2013 | 1.00000 | 0.14000 | 0.00430 | 0.00510 | 0.03330 | 0.00680 | 0.02730 | 0.21570 | 0.00870 | 1.44120 | 0.28784 | 0.14000 | 0.00000 | 0.38653 |
| 2014 | 1.00000 | 0.14000 | 0.00750 | 0.00780 | 0.03610 | 0.00660 | 0.02550 | 0.28180 | 0.01330 | 1.51860 | 0.28784 | 0.14000 | 0.00000 | 0.41948 |
| 2015 | 1.00000 | 0.14000 | 0.00450 | 0.00850 | 0.03580 | 0.00470 | 0.02320 | 0.28030 | 0.02520 | 1.52140 | 0.28784 | 0.14000 | 0.00000 | 0.41930 |
| 2016 | 1.00000 | 0.14000 | 0.00260 | 0.00670 | 0.00000 | 0.00340 | 0.00000 | 0.27810 | 0.02200 | 1.45280 | 0.28784 | 0.14000 | 0.00000 | 0.43781 |
| 2017 | 1.00000 | 0.14000 | 0.00800 | 0.00320 | 0.00000 | 0.00280 | 0.00000 | 0.26040 | 0.01200 | 1.42640 | 0.28784 | 0.14000 | 0.00000 | 0.43675 |
| 2018 | 1.00000 | 0.14000 | 0.00840 | 0.00210 | 0.00000 | 0.00110 | 0.00000 | 0.23970 | 0.01140 | 1.40270 | 0.28784 | 0.14000 | 0.00000 | 0.43591 |

NOTES:

- (1) In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.
- (2) Voter approved debt.
- (3) Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners.
- (4) City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. ERAF general fund tax shifts may not be included in tax ratio figures.
- (5) RDA rate is based on the largest RDA tax rate area (TRA) and includes only rate(s) from indebtedness adopted prior to 1989 per California state statute. RDA direct and overlapping rates are applied only to the incremental property values.
- (6) Total Direct Rate is the weighted average of all individual direct rates applied by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purposes the rates reported, residual revenue is assumed to be distributed to the City in the same proportions as general fund revenue.

Source: County of Contra Costa, Office of the Auditor-Controller

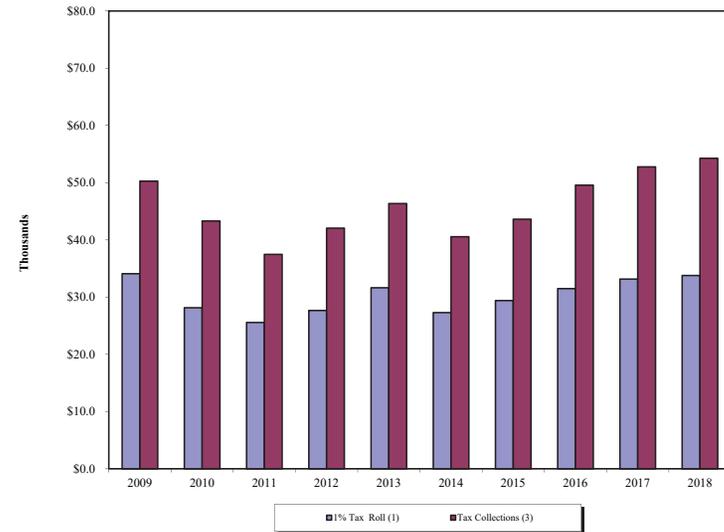
CITY OF RICHMOND
Principal Property Tax Payers
Current Year and Nine Years Ago
(In Thousands)

| Taxpayer | Type of Business | 2017-2018 | | 2008-2009 | |
|------------------------------------|------------------|------------------------|---------------|------------------------|---------------|
| | | Taxable Assessed Value | Rank | Taxable Assessed Value | Rank |
| Chevron USA Inc. | Industrial | \$3,458,826,102 | 1 | \$3,806,016,395 | 1 |
| Guardian KW Hilltop LLC | Residential | 195,893,231 | 2 | | |
| LIPT Giant Road Inc. | Industrial | 85,200,000 | 3 | | |
| Richmond Essex LP | Residential | 77,070,899 | 4 | 67,858,721 | 6 |
| Kaiser Foundation Hospitals | Industrial | 71,371,353 | 5 | | |
| Western B Northwest California LLC | Industrial | 44,676,000 | 6 | | |
| KM Phoenix Holdings LLC | Industrial | 44,525,532 | 7 | | |
| Dicon Fiberoptics INC | Industrial | 43,349,741 | 8 | | |
| Ford Point LLC | Residential | 41,235,340 | 9 | | |
| LBG Hilltop | Commercial | 41,157,093 | 10 | | |
| Lennar Emerald Marina Shores | Industrial | | | 130,136,960 | 2 |
| Richmond Parkway Associates | Commercial | | | 122,770,226 | 3 |
| Bayer healthcare Pharm INC | Industrial | | | 114,423,602 | 4 |
| DDRM Hilltop Plaza LP | Commercial | | | 88,858,116 | 5 |
| Richmond Associates | Commercial | | | 63,726,624 | 7 |
| Crescent Park EAH LP | Residential | | | 48,443,500 | 8 |
| Cherokee Simeon Venture I LLC | Residential | | | 46,837,270 | 9 |
| Foss Maritime Company | Unsecured | | | 45,888,847 | 10 |
| Subtotal | | <u>\$4,103,305,291</u> | <u>29.14%</u> | <u>\$4,534,960,261</u> | <u>33.23%</u> |

Total Net Assessed Valuation:
 Fiscal Year 2017-2018 \$14,081,907,000
 Fiscal Year 2008-2009 \$13,649,191,000

Source: Contra Costa County Assessor Fiscal Year Combined Tax Rolls and the SBE Non Unitary Tax Roll

CITY OF RICHMOND
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS
(In Thousands)

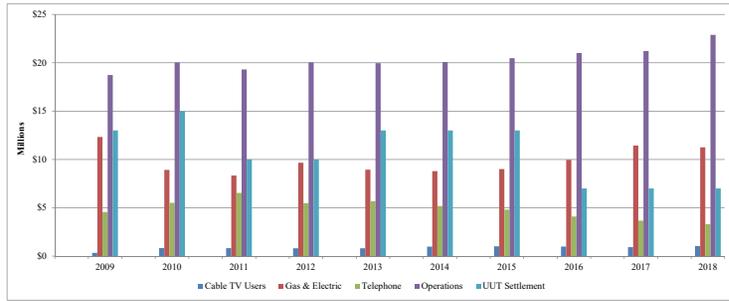


| Fiscal Year | 1% Tax Roll (1) | Voter Approve Debt Tax Rolls (2) | Total Tax Collections (3) | Percent of Total Tax Collections to Tax Levy |
|-------------|-----------------|----------------------------------|---------------------------|--|
| 2009 | \$34,096 | \$16,172 | \$50,268 | 100% |
| 2010 | 28,147 | 15,155 | 43,302 | 100% |
| 2011 | 25,573 | 11,900 | 37,473 | 100% |
| 2012 | 27,669 | 14,377 | 42,046 | 100% |
| 2013 | 31,638 | 14,718 | 46,356 | 100% |
| 2014 | 27,289 | 13,267 | 40,556 | 100% |
| 2015 | 29,392 | 14,225 | 43,617 | 100% |
| 2016 | 31,490 | 18,071 | 49,561 | 100% |
| 2017 | 33,152 | 19,618 | 52,770 | 100% |
| 2018 | 33,780 | 20,481 | 54,261 | 100% |

Source: City of Richmond Records

- NOTES: (1) The maximum tax rate is 1% of the assessed value or \$1/\$100 of the assessed value, excluding the tax rate for debt.
 (2) Voter approved tax roll for debt is in addition to the 1% rate shown in note (1).
 (3) During fiscal year 1995, the County began providing the City 100% of its tax levy under an agreement which allows the County to keep all interest and delinquency charges collected.

**CITY OF RICHMOND
UTILITY USERS TAX COLLECTIONS
LAST TEN FISCAL YEARS**



| | Fiscal Year Ended June 30 | | | | | | | | | |
|-------------------------------|---------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| Cable TV Users | \$334,347 | \$835,226 | \$824,723 | \$810,755 | \$809,972 | \$983,465 | \$1,016,552 | \$988,547 | \$924,912 | \$1,036,854 |
| Gas & Electric | 12,326,977 | 8,919,561 | 8,336,362 | 9,660,557 | 8,943,183 | 8,787,715 | 9,003,928 | 9,966,642 | 11,433,006 | 11,250,415 |
| Telephone | 4,558,009 | 5,510,933 | 6,539,983 | 5,473,445 | 5,688,505 | 5,183,418 | 4,807,499 | 4,093,128 | 3,668,092 | 3,300,001 |
| Operations | 18,733,671 | 20,032,999 | 19,306,738 | 20,039,558 | 19,956,689 | 20,079,108 | 20,471,979 | 21,004,080 | 21,209,540 | 22,884,443 |
| UUT Settlement | 13,000,000 | 15,000,000 | 10,000,000 | 10,000,000 | 13,000,000 | 13,000,000 | 13,000,000 | 7,000,000 | 7,000,000 | 7,000,000 |
| Prepaid Wireless Combined (A) | | | | | | | | 312,852 | 730,939 | 608,042 |
| | <u>\$48,953,004</u> | <u>\$50,298,719</u> | <u>\$45,007,806</u> | <u>\$45,984,315</u> | <u>\$48,398,349</u> | <u>\$48,033,706</u> | <u>\$48,299,958</u> | <u>\$43,365,249</u> | <u>\$44,966,489</u> | <u>\$46,079,755</u> |

NOTES:

(A) Components of collections by type are not available, therefore amount represents total UUT collections for the fiscal year, and these amounts have been excluded from the graph

SOURCE: City of Richmond, Finance Department (Revenue)

**CITY OF RICHMOND
UTILITY USERS TAX DIRECT RATES
ON CHARGES FOR SERVICES
LAST TEN FISCAL YEARS (A)**

| | 2015 | 2016 | 2017 | 2018 |
|----------------|-------|-------|-------|-------|
| Cable TV Users | 5% | 5% | 5% | 5% |
| Gas & Electric | 10% | 10% | 10% | 10% |
| Telephone | 9.50% | 9.50% | 9.50% | 9.50% |
| Operations | (B) | (B) | (B) | (B) |
| UUT Settlement | (C) | (C) | (C) | (C) |

NOTES:

- (A) Historical information prior to 2015 is not available.
- (B) Based on the Cap Provision in the City of Richmond Municipal Code Section 13.52.100 - Maximum Tax Payable of the Richmond Municipal Code.
- (C) Annual amount is per agreement signed by a Major Taxpayer and the City in 2010.

SOURCE: City of Richmond, Finance Department (Revenue)

**CITY OF RICHMOND
TOP TEN UTILITY USERS TAXPAYERS
(ALPHABETICAL ORDER)
Current Year (A)**

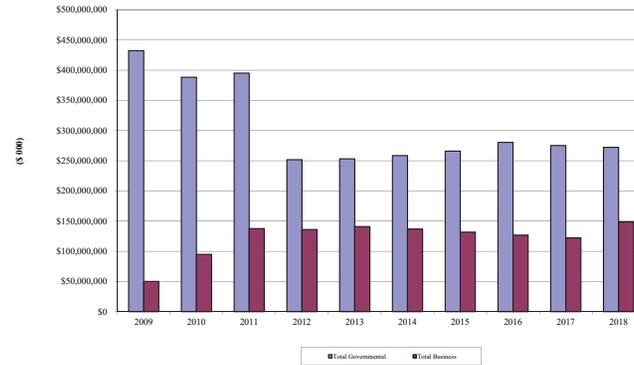
| Taxpayer | Type of Business (B) |
|--------------------------------|----------------------|
| Chevron | Industrial |
| PG&E | Utility |
| Marin Clean Energy | Utility |
| Comcast | Cable |
| New Cingular Wireless | Telecommunications |
| Pacific Bell Telephone Co | Telecommunications |
| GTE Mobilnet of California LTD | Telecommunications |
| T-Mobile | Telecommunications |
| MetroPCS California LLC | Telecommunications |
| Constellation new Energy | Gas |

NOTES:

- (A) Information for 2008 is not available.
- (B) Revenue base information by taxpayer is confidential.

SOURCE: City of Richmond, Finance Department (Revenue)

**CITY OF RICHMOND
Ratio of Outstanding Debt by Type
Last Ten Fiscal Years**



| Fiscal Year | Governmental Activities | | | | | |
|-------------|-------------------------|--------------------------|---------------|-------------------------|----------------|---------------|
| | Tax Allocation Bonds | Pension Obligation Bonds | Revenue Bonds | Loans and Notes Payable | Capital Leases | Total |
| 2009 | \$165,200,399 | \$150,493,392 | \$97,750,000 | \$10,544,185 | \$8,300,966 | \$432,288,942 |
| 2010 | 130,953,999 | 152,059,727 | 88,271,545 | 10,460,463 | 6,536,310 | 388,282,044 |
| 2011 | 125,899,530 | 153,589,314 | 87,906,545 | 20,723,084 | 7,022,284 | 395,140,757 |
| 2012 | (B) | 155,060,554 | 87,526,545 | 635,646 | 8,523,072 | 251,745,817 |
| 2013 | (B) | 156,483,676 | 87,121,545 | 1,231,880 | 8,269,494 | 253,106,595 |
| 2014 | (B) | 157,555,624 | 87,121,545 | 2,631,887 | 11,186,685 | 258,495,741 |
| 2015 | (B) | 156,491,679 | 87,121,545 | 12,970,813 | 9,295,123 | 265,879,160 |
| 2016 | (B) | 155,070,539 | 115,218,619 | 2,143,560 | 7,944,891 | 280,377,609 |
| 2017 | (B) | 153,058,033 | 113,275,266 | 1,993,820 | 6,872,843 | 275,199,962 |
| 2018 | (B) | 150,485,289 | 111,241,920 | 1,844,775 | 8,650,840 | 272,222,824 |

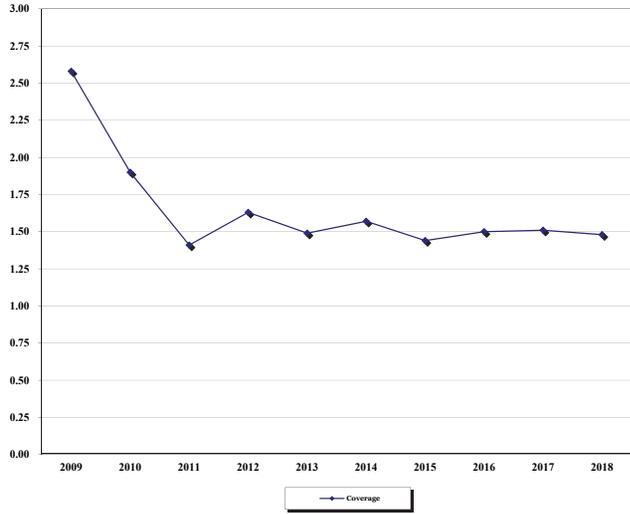
| Fiscal Year | Business-Type Activities | | | | Total Primary Government | Percentage of Personal Income (A) | Per Capita (A) |
|-------------|--------------------------|--------------------------|-------------------------|--------------|--------------------------|-----------------------------------|----------------|
| | Wastewater Revenue Bonds | Port Lease Revenue Bonds | Loans and Notes Payable | Total | | | |
| 2009 | \$41,934,902 | \$3,203,312 | \$4,971,846 | \$50,110,060 | \$482,399,002 | 18.70% | \$4,643 |
| 2010 | 41,416,658 | 49,015,199 | 4,501,732 | 94,933,589 | 483,215,633 | 19.08% | 4,620 |
| 2011 | 84,893,408 | 48,683,747 | 4,016,617 | 137,593,772 | 532,734,529 | 21.12% | 5,043 |
| 2012 | 84,246,892 | 48,252,294 | 3,516,009 | 136,015,195 | 387,761,012 | 15.26% | 3,697 |
| 2013 | 90,096,593 (C) | 47,834,187 | 3,007,372 | 140,938,152 | 394,044,747 | 15.06% | 3,733 |
| 2014 | 89,012,056 | 44,944,399 | 2,935,889 | 136,892,244 | 395,388,085 | 14.54% | 3,725 |
| 2015 | 86,867,520 | 41,984,610 | 2,861,189 | 131,713,319 | 397,592,479 | 14.68% | 3,737 |
| 2016 | 84,637,983 | 39,354,875 | 2,783,127 | 126,775,985 | 407,153,594 | 14.84% | 3,689 |
| 2017 | 82,313,447 | 36,588,791 | 3,401,553 | 122,303,791 | 397,503,753 | 14.21% | 3,556 |
| 2018 | 111,698,772 | 33,587,707 | 3,316,308 | 148,602,787 | 420,825,611 | 14.41% | 3,765 |

Notes: Debt amounts exclude any premiums, discounts, or other amortization amounts.

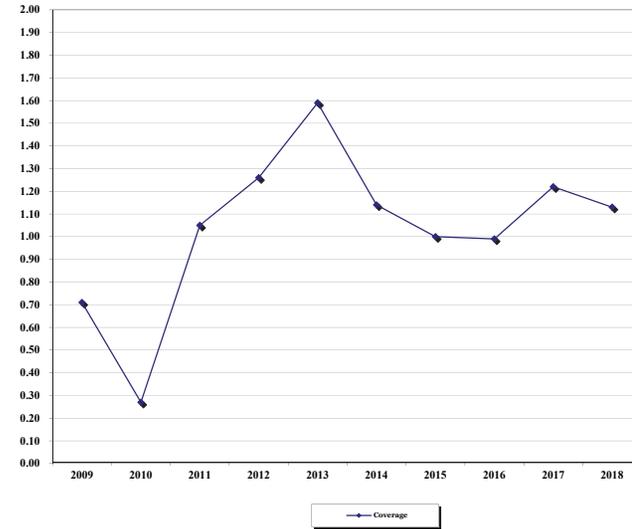
- (A) See Demographic Statistics for personal income and population data.
- (B) Due to the dissolution of the Redevelopment Agency, the Tax Allocation Bonds and the Loans and Notes Payable that were related to the Redevelopment Agency were transferred to the Successor Agency as of February 1, 2012 and are no longer governmental commitments.
- (C) With the implementation of GASB Statement No. 65, the deferred amount on refunding previously reported as a component of the long-term debt balance is not reported as a deferred inflows of resources.

Sources: City of Richmond
State of California, Department of Finance (population)
U.S. Department of commerce, Bureau of the Census (income)

**CITY OF RICHMOND
REVENUE BOND COVERAGE
1999, 2006, 2008, 2010A, 2010B and 2017A WASTEWATER REVENUE BONDS
LAST TEN FISCAL YEARS**



**CITY OF RICHMOND
REVENUE BOND COVERAGE
1996, 1999, 2004, 2007 AND 2009 PORT TERMINAL LEASE REVENUE BONDS, NOTE
AND POINT POTRERO LEASE REVENUE BONDS
LAST TEN FISCAL YEARS**



| Fiscal Year | Gross Revenue (1) | Operating Expenses (2) | Net Revenue Available for Debt Service | Debt Service Requirements | | | Coverage |
|-------------|-------------------|------------------------|--|---------------------------|-------------|-------------|----------|
| | | | | Principal | Interest | Total | |
| 2009 | \$14,498,712 | \$8,287,431 | \$6,211,281 | | \$2,403,307 | \$2,403,307 | 2.58 |
| 2010 | 16,075,782 | 10,362,653 | 5,713,129 | \$865,000 | 2,146,974 | 3,011,974 | 1.90 |
| 2011 | 17,399,624 | 9,154,788 | 8,244,836 | 905,000 | 4,943,042 | 5,848,042 | 1.41 |
| 2012 | 17,697,208 | 8,956,411 | 8,740,797 | 975,000 | 4,399,406 | 5,374,406 | 1.63 |
| 2013 | 17,840,042 | 9,447,236 | 8,392,806 | 1,005,000 | 4,613,635 | 5,618,635 | 1.49 |
| 2014 | 18,569,191 | 9,734,277 | 8,834,914 | 1,055,000 | 4,560,528 | 5,615,528 | 1.57 |
| 2015 | 19,098,835 | 9,524,878 | 9,573,957 | 2,115,000 | 4,536,302 | 6,651,302 | 1.44 |
| 2016 | 19,843,677 | 9,954,037 | 9,889,640 | 2,200,000 | 4,393,375 | 6,593,375 | 1.50 |
| 2017 | 20,880,739 | 10,831,250 | 10,049,489 | 2,295,000 | 4,344,233 | 6,639,233 | 1.51 |
| 2018 | 23,752,946 | 11,885,819 | 11,867,127 | 2,400,000 | 5,599,008 | 7,999,008 | 1.48 |

Notes: (1) Includes all Municipal Sewer Operating Revenues and Non-operating Interest Revenue excluding Derivative Investment Interest.
(2) Includes all Municipal Sewer Operating Expenses less Depreciation and Pension Expense related to GASB Statement 68.

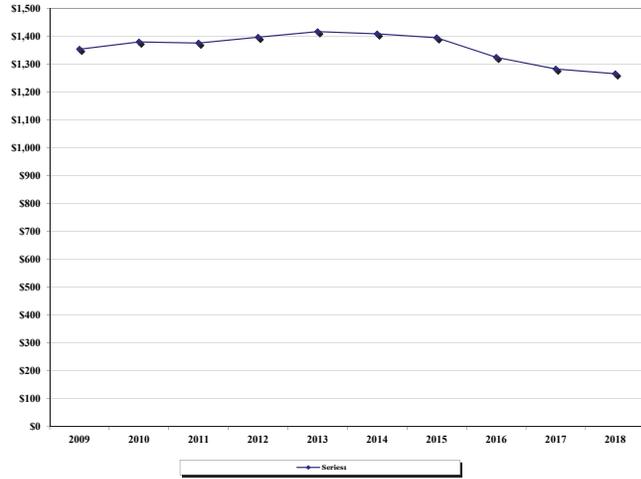
Source: City of Richmond Annual Financial Statements

| Fiscal Year | Gross Revenue (1) | Operating Expenses (2) | Net Revenue Available for Debt Service | Debt Service Requirements | | | Coverage |
|-------------|-------------------|------------------------|--|---------------------------|-----------|-------------|----------|
| | | | | Principal | Interest | Total | |
| 2009 | \$5,292,289 | \$3,129,349 | \$2,162,940 | \$2,745,000 | \$292,367 | \$3,037,367 | 0.71 |
| 2010 | 4,334,422 | 3,007,455 | 1,326,967 | 3,270,000 | 1,671,265 | 4,941,265 | 0.27 |
| 2011 | 6,357,466 | 2,035,968 | 4,321,498 | 405,000 | 3,728,541 | 4,133,541 | 1.05 |
| 2012 | 7,822,496 | 2,931,799 | 4,890,697 | 505,000 | 3,381,546 | 3,886,546 | 1.26 |
| 2013 | 9,138,193 | 2,964,060 | 6,174,133 | 525,000 | 3,348,154 | 3,873,154 | 1.59 |
| 2014 | 10,280,894 | 3,189,866 | 7,091,028 | 2,955,000 | 3,255,221 | 6,210,221 | 1.14 |
| 2015 | 9,481,315 | 3,380,916 | 6,100,399 | 3,025,000 | 3,077,165 | 6,102,165 | 1.00 |
| 2016 | 10,081,074 | 4,533,796 | 5,547,278 | 2,723,455 | 2,869,343 | 5,592,798 | 0.99 |
| 2017 | 10,194,121 | 3,522,216 | 6,671,905 | 2,830,000 | 2,641,797 | 5,471,797 | 1.22 |
| 2018 | 10,633,233 | 4,450,592 | 6,182,641 | 3,065,000 | 2,393,977 | 5,458,977 | 1.13 |

Notes: (1) Includes all Port of Richmond Operating Revenues and Non-operating Interest Revenue excluding Derivative Investment Interest.
(2) Includes all Port of Richmond Operating Expenses, less Depreciation and Pension Expense related to GASB Statement 68.

Source: City of Richmond Annual Financial Statements

**CITY OF RICHMOND
GENERAL BONDED DEBT
PENSION OBLIGATION BONDS (1)
LAST TEN FISCAL YEARS**

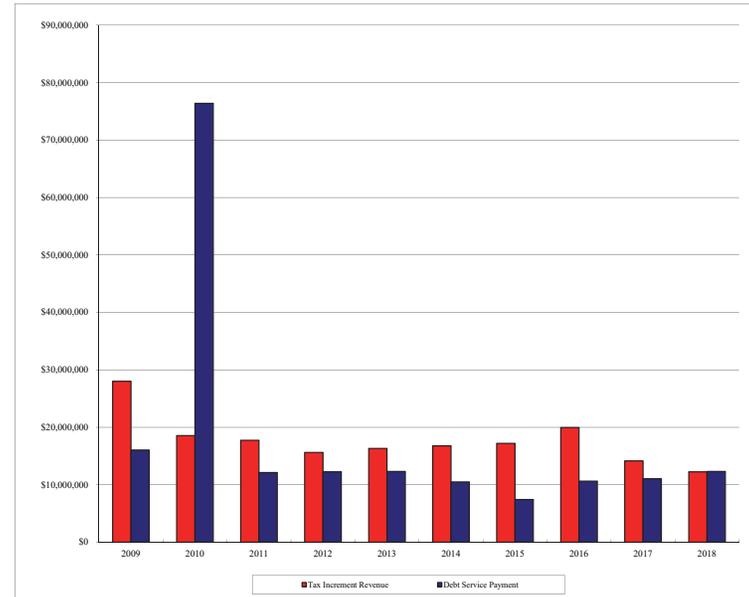


| Fiscal Year | Bonds Outstanding | Restricted Cash and Investments (2) | Net Bonds Outstanding | Net Assessed Value of Property | Ratio of General Bonded Debt to Net Assessed Value of Property | Net General Bonded Debt per Capita |
|-------------|-------------------|-------------------------------------|-----------------------|--------------------------------|--|------------------------------------|
| 2009 | \$150,493,392 | \$9,916,755 | \$140,576,637 | \$11,244,866,000 | 1.25% | 1,353 |
| 2010 | 152,059,727 | 7,841,951 | 144,217,776 | 10,017,226,000 | 1.44% | 1,379 |
| 2011 | 153,589,314 | 8,314,362 | 145,274,952 | 8,641,310,346 | 1.68% | 1,375 |
| 2012 | 155,060,554 | 8,617,952 | 146,442,602 | 9,242,647,000 | 1.58% | 1,396 |
| 2013 | 156,483,676 | 7,054,942 | 149,428,734 | 11,098,301,000 | 1.35% | 1,416 |
| 2014 | 157,555,624 | 8,089,647 | 149,465,977 | 8,230,209,000 | 1.82% | 1,408 |
| 2015 | 156,491,679 | 8,148,121 | 148,343,558 | 9,943,913,000 | 1.49% | 1,394 |
| 2016 | 155,070,539 | 8,936,523 | 146,134,016 | 10,745,818,000 | 1.36% | 1,324 |
| 2017 | 153,058,033 | 9,777,863 | 143,280,170 | 11,290,341,000 | 1.27% | 1,282 |
| 2018 | 150,485,289 | 9,075,692 | 141,409,597 | 11,514,846,000 | 1.23% | 1,265 |

Note: (1) Includes the 1999 Bonds issued in fiscal year 2000, and the 2005 Bonds issued in fiscal year 2006.
(2) Restricted cash is being held with the City's fiscal agent, Union Bank, and is restricted for the payment of the bonds.

Source: City of Richmond Annual Financial Statements

**CITY OF RICHMOND
BONDED DEBT PLEDGED REVENUE COVERAGE
TAX ALLOCATION BONDS AND REFUNDING BONDS (1)
LAST TEN FISCAL YEARS**



| Fiscal Year | Tax Revenue | Debt Service Requirements | | | Coverage |
|-------------|--------------------|---------------------------|-------------|--------------|----------|
| | | Principal | Interest | Total | |
| 2009 | \$28,012,195 | \$6,450,000 | \$9,589,715 | \$16,039,715 | 1.75 |
| 2010 | 18,559,284 | 69,170,000 (2) | 7,220,349 | 76,390,349 | 0.24 |
| 2011 | 17,743,295 | 6,225,000 | 5,905,703 | 12,130,703 | 1.46 |
| 2012 | 15,619,530 (3) (4) | 6,285,000 | 5,972,529 | 12,257,529 | 1.27 |
| 2013 | 16,320,481 (4) | 6,565,000 | 5,754,825 | 12,319,825 | 1.32 |
| 2014 | 16,776,169 (4) | 5,030,000 | 5,461,989 | 10,491,989 | 1.60 |
| 2015 | 17,206,306 (4) | 2,930,000 | 4,500,409 | 7,430,409 | 2.32 |
| 2016 | 19,953,198 (4) | 6,180,000 | 4,445,674 | 10,625,674 | 1.88 |
| 2017 | 14,156,746 (4) | 6,395,000 | 4,653,678 | 11,048,678 | 1.28 |
| 2018 | 12,255,069 (4) | 7,575,000 | 4,746,564 | 12,321,564 | 0.99 |

Note: (1) Includes the 1991, 1998, 2000, 2003, 2004, 2007, 2010 and 2014 Bonds.
(2) Includes current refunding of the 2007 Bonds of \$64,275,000.
(3) The Redevelopment Agency was dissolved effective January 31, 2012, and its liabilities were assumed by a Successor Agency. Amounts reported here include tax revenue and debt service of both the former Redevelopment Agency and the Successor Agency.
(4) Beginning in fiscal year 2012, tax increment reported in this table is the amount calculated by the County Auditor-Controller. Under the provisions of the laws dissolving the Redevelopment Agency, the Successor Agency only receives the funds necessary to fulfill its approved obligations.

Source: City of Richmond Annual Financial Statements

**CITY OF RICHMOND
COMPUTATION OF DIRECT AND OVERLAPPING DEBT
JUNE 30, 2018**

2017-2018 Assessed Valuation: \$14,081,907,000

| | Total Debt June 30, 2018 | % Applicable (1) | City's Share of Debt June 30, 2018 |
|---|-----------------------------|------------------|---------------------------------------|
| OVERLAPPING TAX AND ASSESSMENT DEBT: | | | |
| Bay Area Rapid Transit District | \$837,820,000 | 2.038% | \$17,074,772 |
| Contra Costa Community College District | 403,600,000 | 7.374% | 29,761,464 |
| West Contra Costa Unified School District | 1,149,663,353 | 47.344% | 544,296,618 |
| West Contra Costa Healthcare District Parcel Tax Obligations | 54,635,000 | 44.219% | 24,159,051 |
| East Bay Regional Park District | 187,800,000 | 3.186% | 5,983,308 |
| City of Richmond Community Facilities District No. 1998-1 | 2,535,000 | 100% | 2,535,000 |
| City of Richmond 1915 Act Bonds | 8,965,000 | 100% | 8,965,000 |
| California Statewide Community Development Authority 1915 Act Bonds | 1,692,414 | 100% | 1,692,414 |
| TOTAL NET OVERLAPPING TAX AND ASSESSMENT DEBT | | | <u>634,467,627</u> |
| DIRECT AND OVERLAPPING GENERAL FUND DEBT: | | | |
| Contra Costa County General Fund Obligations | \$291,777,297 | 7.348% | \$21,439,796 |
| Contra Costa County Pension Obligation Bonds | 155,880,000 | 7.348% | 11,454,062 |
| Alameda-Contra Costa Transit District Certificates of Participation | 13,795,000 | 6.110% | 842,875 |
| Contra Costa Community College District Certificates of Participation | 330,000 | 7.374% | 24,334 |
| West Contra Costa Unified School District Certificates of Participation | 10,145,000 | 47.344% | 4,803,049 |
| City of Richmond General Fund Obligations | 143,725,000 | 100% | 143,725,000 |
| City of Richmond Pension Obligations Bonds | 81,519,953 | 100% | 81,519,953 |
| TOTAL DIRECT AND OVERLAPPING GENERAL FUND OBLIGATION DEBT | | | 263,809,069 |
| Less: Contra Costa County general fund obligations supported by revenue funds | | | 8,449,424 |
| City of Richmond obligations supported by port revenues | | | <u>33,750,000</u> |
| TOTAL NET DIRECT AND OVERLAPPING GENERAL FUND OBLIGATION DEBT | | | <u>\$221,609,645</u> |
| OVERLAPPING TAX INCREMENT DEBT (Successor Agency) | \$73,063,530 | 100% | \$73,063,530 |
| TOTAL GROSS DIRECT DEBT | | | <u>\$225,244,953</u> |
| TOTAL NET DIRECT DEBT | | | <u>\$191,494,953</u> |
| TOTAL GROSS OVERLAPPING DEBT | | | <u>\$746,095,273</u> |
| TOTAL NET OVERLAPPING DEBT | | | <u>\$737,645,849</u> |
| GROSS COMBINED TOTAL DEBT | | | <u>\$971,340,226</u> (2) |
| NET COMBINED TOTAL DEBT | | | <u>\$929,140,802</u> |

- (1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping districts' assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.
- (2) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and tax allocation bonds and non-bonded capital lease obligations.

Ratios to 2017-18 Assessed Valuation:
Total Net Overlapping Tax and Assessment Debt 4.51%

Ratios to Adjusted Assessed Valuation:
Gross Combined Direct Debt (\$225,244,953) 1.60%
Net Combined Direct Debt (\$191,494,953) 1.36%
Combined Total Debt 6.90%
Net Combined Total Debt 6.60%

Ratios to Successor Agency Redevelopment Incremental Valuation (\$2,567,060,724):
Total Overlapping Tax Increment Debt 2.85%

Source: HDL Coren & Cone, Contra Costa County Assessor and Auditor, City of Richmond Finance Department

**CITY OF RICHMOND
COMPUTATION OF LEGAL BONDED DEBT MARGIN
JUNE 30, 2018**

ASSESSED VALUATION:

Secured property assessed value, net of exempt real property \$14,081,907,000

BONDED DEBT LIMIT (3.75% OF ASSESSED VALUE) (a) \$528,071,513

AMOUNT OF DEBT SUBJECT TO LIMIT:

Total Bonded Debt \$0

Less Tax Allocation Bonds and Sales Tax Revenue Bonds, Certificate of Participation not subject to limit 0

Amount of debt subject to limit 0

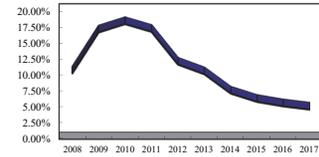
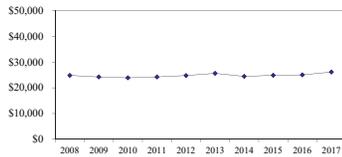
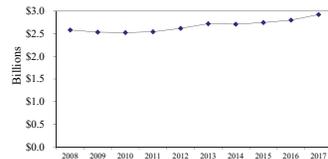
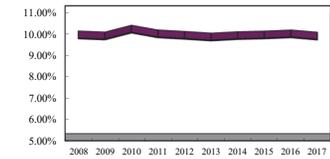
LEGAL BONDED DEBT MARGIN \$528,071,513

| Fiscal Year | Debt Limit | Total Net Debt Applicable to Limit | Legal Debt Margin | Total net debt applicable to the limit as a percentage of debt limit |
|-------------|---------------|------------------------------------|-------------------|--|
| 2009 | \$511,844,663 | \$0 | \$511,844,663 | 0.00% |
| 2010 | 440,766,450 | 0 | 440,766,450 | 0.00% |
| 2011 | 383,834,888 | 0 | 383,834,888 | 0.00% |
| 2012 | 405,777,338 | 0 | 405,777,338 | 0.00% |
| 2013 | 474,620,025 | 0 | 474,620,025 | 0.00% |
| 2014 | 368,446,575 | 0 | 368,446,575 | 0.00% |
| 2015 | 440,390,400 | 0 | 440,390,400 | 0.00% |
| 2016 | 480,061,088 | 0 | 480,061,088 | 0.00% |
| 2017 | 507,715,613 | 0 | 507,715,613 | 0.00% |
| 2018 | 528,071,513 | 0 | 528,071,513 | 0.00% |

NOTE:

- (a) California Government Code, Section 43605 sets the debt limit at 15%. The Code section was enacted prior to the change in basing assessed value to full market value when it was previously 25% of market value. Thus, the limit shown as 3.75% is one-fourth the limit to account for the adjustment of showing assessed valuation at full cash value.

CITY OF RICHMOND
 DEMOGRAPHIC AND ECONOMIC STATISTICS
 LAST TEN CALENDAR YEARS



| Calendar Year | City Population | Total Personal Income | Per Capita Personal Income | Unemployment Rate (%) | Contra Costa County Population | City Population % of County |
|---------------|-----------------|-----------------------|----------------------------|-----------------------|--------------------------------|-----------------------------|
| 2008 | 103,895 | \$2,579,939,000 | \$24,832 | 10.2% | 1,060,435 | 9.80% |
| 2009 | 104,602 | 2,532,776,000 | 24,213 | 16.6% | 1,073,055 | 9.75% |
| 2010 | 105,630 | 2,522,550,000 | 23,881 | 17.9% | 1,049,025 | 10.07% |
| 2011 | 104,887 | 2,540,888,000 | 24,225 | 16.7% | 1,065,117 | 9.85% |
| 2012 | 105,562 | 2,615,932,000 | 24,781 | 11.6% | 1,079,597 | 9.78% |
| 2013 | 106,138 | 2,718,619,000 | 25,614 | 10.1% | 1,094,205 | 9.70% |
| 2014 | 106,388 | 2,707,894,000 | 24,453 | 7.1% | 1,089,291 | 9.77% |
| 2015 | 110,378 | 2,743,560,000 | 24,856 | 5.8% | 1,126,745 | 9.80% |
| 2016 | 111,785 | 2,797,360,000 | 25,024 | 5.1% | 1,135,127 | 9.85% |
| 2017 | 111,785 | 2,920,370,000 | 26,124 | 4.6% | 1,147,439 | 9.74% |

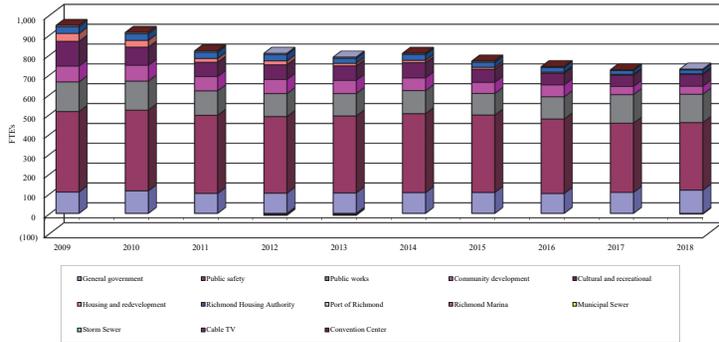
Source: HdL, Coren & Cone

CITY OF RICHMOND
 Principal Employers
 Current Year and Nine Years Ago

| Employer | 2017-2018 | | | 2008-2009 | | |
|---|---------------------|------|-------------------------------------|---------------------|------|-------------------------------------|
| | Number of Employees | Rank | Percentage of Total City Employment | Number of Employees | Rank | Percentage of Total City Employment |
| Chevron Refinery | 3,510 | 1 | 3.6% | 2,461 | 1 | 2.5% |
| West Contra Costa Unified School District | 1,658 | 2 | 1.7% | | | |
| Social Security Administration | 1,259 | 3 | 1.3% | | | |
| Blue Apron, Inc. | 1,200 | 4 | 1.2% | | | |
| U.S. Postal Service | 1,047 | 5 | 1.1% | | | |
| City of Richmond | 888 | 6 | 0.9% | | | |
| Contra Costa County | 844 | 7 | 0.9% | | | |
| Kaiser Foundation Hospitals | 805 | 8 | 0.8% | | | |
| Costco Wholesale #482 | 431 | 9 | 0.4% | 278 | 4 | 0.3% |
| Sunpower Corporation | 291 | 10 | 0.3% | | | |
| The Permanente Medical Group | | | | 786 | 2 | 0.8% |
| Wal-Mart Store 3455 | | | | 350 | 3 | 0.4% |
| California Autism Foundation, Inc. | | | | 250 | 5 | 0.3% |
| Macy's Hilltop | | | | 242 | 6 | 0.2% |
| The Home Depot #643 | | | | 209 | 7 | 0.2% |
| Veriflo Division | | | | 185 | 8 | 0.2% |
| Sealy Mattress Co. | | | | 184 | 9 | 0.2% |
| TPMG Regional Laboratory | | | | 176 | 10 | 0.2% |
| Subtotal | 11,933 | | 12.1% | 5,121 | | 5.3% |
| Total City Day Population | 98,760 | | | 97,391 | | |

Source: City of Richmond Community Development Department

CITY OF RICHMOND
Full-Time Equivalent City Government Employees by Function
Last Ten Fiscal Years



| Adopted for Fiscal Year Ended June 30 | | | | | | | | | | |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| Function | | | | | | | | | | |
| General government | 107.2 | 113.2 | 100.2 | 101.7 | 102.9 | 104.4 | 105.2 | 99.8 | 105.4 | 116.5 |
| Public safety | 406.0 | 407.0 | 394.0 | 386.0 | 388.0 | 398.0 | 390.0 | 375.5 | 349.0 | 341.0 |
| Public works | 149.0 | 146.0 | 123.0 | 116.0 | 113.0 | 116.0 | 109.0 | 112.0 | 144.0 | 143.0 |
| Community development | 83.0 | 80.0 | 72.0 | 71.0 | 66.0 | 64.0 | 56.0 | 59.5 | 41.0 | 40.0 |
| Cultural and recreational | 124.4 | 91.2 | 72.2 | 73.8 | 73.2 | 76.8 | 66.0 | 59.0 | 57.0 | 59.1 |
| Housing and redevelopment | 40.0 | 34.0 | 19.0 | 19.6 | 13.0 | 12.0 | 10.0 | 5.9 | 3.8 | 3.8 |
| Richmond Housing Authority and RHA Properties | 33.0 | 33.0 | 32.0 | 32.0 | 25.0 | 29.0 | 25.0 | 23.0 | 19.0 | 19.0 |
| Part of Richmond | 7.0 | 7.0 | 6.0 | 6.0 | 6.0 | 6.0 | 6.0 | 4.0 | 4.0 | 4.0 |
| Richmond Marina | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) |
| Municipal Sewer | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) |
| Storm Sewer | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) | (1) |
| Cable TV | (1) | (3) | (3) | (3) | (3) | (3) | (3) | (3) | (3) | (3) |
| Convention Center | (2) | (3) | (3) | (3) | (3) | (3) | (3) | (3) | (3) | (3) |
| Total | 946.6 | 911.4 | 818.4 | 806.1 | 787.1 | 806.2 | 767.2 | 738.7 | 723.2 | 726.4 |

Source: City of Richmond Budget

- Notes:
- (1) These services are provided by outside contractors.
 - (2) Convention Center closed during renovation and staff moved under cultural and recreational.
 - (3) Staff that perform these functions are included under General Government and Cultural and Recreational.

CITY OF RICHMOND
Operating Indicators by Function/Program
Last Ten Fiscal Years

| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|--|-------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Function/Program | | | | | | | | | | |
| Public safety: | | | | | | | | | | |
| Fire: | | | | | | | | | | |
| Fire calls for service | 9,861 | 11,723 | 12,237 | 12,770 | 12,868 | 12,988 | 13,670 | 14,497 | 14,372 | 14,375 |
| Primary fire inspections conducted | 6,201 | 5,752 | 5,055 | 1,071 | 2,716 | 3,000 | 1,569 | 1,134 | 1,160 | 5,378 |
| Number of firefighters | 98 | 109 | 83 | 85 | 93 | 85 | 94 | 91 | 90 | 91 |
| Number of firefighters and civilians per thousand population | 1.1 | 1.0 | 1.2 | 0.8 | 0.8 | 0.8 | 0.8 | 0.8 | 0.8 | 0.1 |
| Police: | | | | | | | | | | |
| Number of police officers per thousand population | 1.7 | 1.9 | 1.7 | 1.8 | 1.8 | 1.7 | 1.8 | 1.7 | 1.6 | 1.6 |
| Number of sworn officers | 176 | 200 | 188 | 191 | 195 | 186 | 196 | 185 | 182 | 178 |
| Water | | | | | | | | | | |
| Daily average consumption in gallons per family | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 |

Source: City of Richmond

CITY OF RICHMOND
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|--|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Function/Program | | | | | | | | | | |
| Public safety: | | | | | | | | | | |
| Fire stations | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| Police stations | 6 | 6 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Library (#) of Locations | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |
| Public works | | | | | | | | | | |
| Miles of streets | 280 | 280 | 280 | 280 | 280 | 280 | 280 | 280 | 280 | 280 |
| Street lights | 7,000 | 7,000 | 7,000 | 7,000 | 7,000 | 6,543 | 8,343 | 8,543 | 9,000 | 9,000 |
| Urban Forest (trees) (a) | 40,200 | 40,757 | 41,293 | 41,562 | 26,000 | 21,609 | 22,009 | 35,620 | 35,782 | 36,231 |
| Culture and recreation: | | | | | | | | | | |
| Community services: | | | | | | | | | | |
| City parks | 55 | 55 | 55 | 55 | 55 | 55 | 55 | 55 | 55 | 55 |
| City parks acreage | 336.6 | 336.6 | 336.6 | 336.6 | 336.6 | 336.6 | 336.6 | 336.6 | 336.6 | 336.6 |
| Open Space & Public Landscapes acreage | 510.0 | 510.0 | 510.0 | 510.0 | 510.0 | 510.0 | 510.0 | 510.0 | 510.0 | 510.0 |
| Lawn bowling | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Recreation centers | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 |
| Auditorium/Theater | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Gymnasiums | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |
| Senior centers | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Headstart centers/day cares | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 |
| Putting green | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Basketball courts | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 |
| Swimming pools | 1 | 1 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Tennis courts | 20 | 20 | 20 | 20 | 20 | 20 | 20 | 20 | 20 | 20 |
| Baseball/softball diamonds | 26 | 26 | 26 | 26 | 26 | 26 | 26 | 26 | 26 | 26 |
| Soccer/football fields | 17 | 17 | 17 | 17 | 17 | 17 | 17 | 17 | 17 | 17 |
| Cricket fields | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Water | | | | | | | | | | |
| Fire hydrants | 3,153 | 3,153 | 3,153 | 3,153 | 3,153 | 3,153 | 3,153 | 3,153 | 3,153 | 3,153 |
| Wastewater | | | | | | | | | | |
| Miles of sanitary sewers | 183 | 183 | 183 | 183 | 183 | 183 | 183 | 183 | 183 | 183 |
| Miles of storm sewers | 310 | 310 | 310 | 310 | 310 | 310 | 310 | 310 | 310 | 310 |
| Land Area (square miles) | 33.7 | 33.7 | 33.7 | 33.7 | 33.7 | 33.7 | 33.7 | 33.7 | 33.7 | 33.7 |
| Miles of waterfront | 32 | 32 | 32 | 32 | 32 | 32 | 32 | 32 | 32 | 32 |

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Source: City of Richmond

(a) Trees managed by the City for 2013 to present.

Data Prior to 2013 includes trees managed by other entities, such as East Bay Regional Park District, National Parks and Privately owned.

APPENDIX C

SUMMARY OF CERTAIN PROVISIONS OF PRINCIPAL LEGAL DOCUMENTS

The following summary discussion of selected features of the Site Lease, dated as of August 1, 2019 (the "Site Lease"), the Facility Lease, dated as of August 1, 2019 (the "Facility Lease") and the Trust Agreement, dated as of August 1, 2019 (the "Trust Agreement"), are made subject to all of the provisions of such documents and to the discussions of such documents contained elsewhere in this Official Statement. This summary discussion does not purport to be a complete statement of said provisions and prospective purchasers of the Series 2019A Bonds are referred to the complete texts of said documents, copies of which are available upon request from the office of the City Manager, City of Richmond.

CERTAIN DEFINITIONS

The following are definitions of certain of the terms used in the Facility Lease, Site Lease or Trust Agreement, to which reference is hereby made. The following definitions to be equally applicable to both the singular and plural forms of any of the terms defined herein:

"Accreted Value" means, with respect to Capital Appreciation Bonds, as of the date of calculation, the Denominational Amount thereof plus the interest accrued thereon to such date of calculation, compounded from the date of initial delivery at the interest rate thereof on each November 1 and May 1, as determined in accordance with the Supplemental Trust Agreement authorizing such Bonds.

"Act" means the Joint Exercise of Powers Act (being Chapter 5 of Division 7 of Title 1 of the Government Code of the State, as amended) and all laws amendatory thereof or supplemental thereto.

"Additional Bonds" means all bonds of the Authority authorized by and at any time Outstanding pursuant to the Trust Agreement and executed, issued and delivered in accordance with the Trust Agreement.

"Additional Payments" means all amounts payable to the Authority or the Trustee or any other person from the City as Additional Payments pursuant to the Facility Lease.

"Authority" means the Richmond Joint Powers Financing Authority created pursuant to the Act and its successors and assigns in accordance with the Trust Agreement.

"Authorized Denominations" means, with respect to the Series 2019A Bonds, denominations of \$5,000 or any integral multiple thereof.

"Base Rental" and "Base Rental Payments" means all amounts payable to the Authority from the City as Base Rental Payments pursuant to the Facility Lease.

"Base Rental Payment Schedule" means the schedule of Base Rental Payments payable to the Authority from the City pursuant to the Facility Lease and attached thereto.

"Bond Counsel" means counsel of recognized national standing in the field of law relating to municipal bonds, appointed by the Authority.

"Bond Insurance Policy" means any policy or policies of insurance or financial guaranty bond insuring the scheduled payment of the principal of and interest on the Bonds when due and issued by a Bond Insurer.

"Bond Insurer" means any insurance company or companies which has or have issued any Bond Insurance Policy insuring the scheduled payment of principal of and interest on any Outstanding Bonds or any series or portion thereof when due, including, but not limited to the Series 2019A Bond Insurer.

“Bond Year” means the twelve (12)-month period ending on November 1 of each year to which reference is made.

“Bondholder or “Owner” means any person who shall be the registered owner of any Outstanding Bond.

“Bonds” means the Series 2019A Bonds and all Additional Bonds of the Authority authorized by and at any time Outstanding pursuant to the Trust Agreement and executed, issued and delivered in accordance with the Trust Agreement.

“Business Day” means a day that is not a Saturday, Sunday or legal holiday on which banking institutions in the State of New York or California is authorized to remain closed, or a day on which the Federal Reserve system is closed.

“Capital Appreciation Bonds” means Bonds the interest on which is compounded semiannually on each Interest Payment Date and paid at maturity as specified in the accreted value table for such Bonds in an exhibit to a Supplemental Trust Agreement.

“Certificate of the City” means an instrument in writing signed by any of the following City officials: Mayor, Director of Finance, City Manager, or by any such officials’ duly appointed designee, or by any other officer of the City duly authorized by the City Council of the City for that purpose.

“City” means the City of Richmond, a charter city and municipal corporation duly organized and validly existing under the Constitution and general laws of the State.

“Civic Center Historic District” means the City’s designation of the Civic Center as a historic district pursuant to Chapter 6.06 of the City’s Municipal Code, as so designated by Resolution No. 99-07 adopted by the City Council of the City on September 11, 2007.

“Code” means the Internal Revenue Code of 1986, as amended.

“Common Reserve Account” means a Reserve Account of that name which may be established in the Reserve Fund pursuant to the Trust Agreement to secure Common Reserve Bonds.

“Common Reserve Bonds” means any Series of Bonds secured by the Common Reserve Account as provided in the Supplemental Trust Agreement providing for the issuance of such Series of Bonds.

“Continuing Disclosure Agreement” means that certain Continuing Disclosure Agreement executed by the City, the Trustee and the Dissemination Agent dated the date of issuance and delivery of the Series 2019A Bonds, as originally executed and as it may be amended from time to time in accordance with the terms thereof.

“Costs of Issuance” means all items of expense directly or indirectly payable by or reimbursable to the City or the Authority and related to the authorization, execution and delivery of the Facility Lease, the Site Lease, the Trust Agreement and the issuance and sale of the Bonds, including, but not limited to, costs of preparation and reproduction of documents, costs of rating agencies and costs to provide information required by rating agencies, filing and recording fees, fees and charges of the Trustee, legal fees and charges, fees and disbursements of consultants and professionals, fees and charges for preparation, execution and safekeeping of the Bonds, title search and title insurance fees, fees of the Authority, fees for bond insurance for all or a portion of the Bonds and/or a Reserve Facility, and any other authorized cost, charge or fee in connection with the issuance of the Bonds.

“Costs of Issuance Fund” means the fund by that name established pursuant to the Trust Agreement.

“County” means the County of Contra Costa, California.

“Current Interest Bonds” means Bonds the interest on which is payable on each Interest Payment Date to the maturity date for each such Bond.

“Debt Service” means, for any Fiscal Year or other period, the sum of (1) the interest accruing during such Fiscal Year or other period on all Outstanding Bonds, assuming that all Outstanding Serial Bonds are retired as scheduled and that all Outstanding Term Bonds are redeemed or paid from sinking fund payments as scheduled (except to the extent that such interest is to be paid from the proceeds of sale of any Bonds so long as such funded interest is in an amount equal to the gross amount necessary to pay such interest on the Bonds and is invested in Government Securities which mature no later than the related Interest Payment Date), (2) the principal amount of all Outstanding Serial Bonds maturing during such Fiscal Year or other period, and (3) the principal amount of all Outstanding Term Bonds required to be redeemed or paid (together with the redemption premiums, if any, thereon) during such Fiscal Year or other period; provided, that the foregoing will be subject to adjustment and recalculation as follows.

(a) with respect to Capital Appreciation Bonds, the Accreted Value payment will be deemed a principal payment and interest that is compounded and paid as Accreted Value will be deemed due on the scheduled redemption or payment date of such Capital Appreciation Bond; and

(b) Reserved.

“Denominational Amount” means, with respect to Capital Appreciation Bonds, the initial offering price thereof, which represents the principal amount thereof, and, with respect to the Current Interest Bonds, the principal amount thereof.

“Depository” means DTC or another recognized securities depository selected by the Authority which maintains a book-entry system for the Bonds.

“Dissemination Agent” means the Willdan Financial Services or any successor appointed under the Continuing Disclosure Agreement.

“DTC” means The Depository Trust Company, New York, New York.

“Event of Default,” with respect to the Facility Lease, will have the meaning ascribed thereto in this Appendix under “FACILITY LEASE – Default; Remedies,” and, with respect to the Trust Agreement, will have the meaning ascribed thereto in this Appendix under “TRUST AGREEMENT – Default; Remedies.”

“Facilities” means the real property and the improvements thereon, as set forth in Exhibit A to the Facility Lease, or any City buildings, other improvements and facilities added thereto or substituted therefor, or any portion thereof, or any portion thereof remaining after release in accordance with the Facility Lease and the Trust Agreement.

“Facility Lease” means that certain lease, entitled “Facility Lease,” by and between the Authority and the City, dated as of August 1, 2019, as originally executed and recorded or as it may from time to time be supplemented, modified or amended pursuant to the provisions thereof and of the Trust Agreement.

“Fiscal Year” means the twelve (12)-month period terminating on June 30 of each year, or any other annual accounting period selected and designated by the Authority as its Fiscal Year in accordance with applicable law.

“Fitch” means Fitch Ratings, and its successors and assigns, except that if such corporation shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, then the term “Fitch” shall be deemed to refer to any other Rating Agency.

“Fixed Rate Bonds” means Bonds of any Series which bear interest at a fixed interest rate from the date of such Bonds until the maturity or redemption date thereof.

“Government Securities” means (1) cash; (2) U.S. Treasury Certificates, Notes and Bonds (including State and Local Government Series – “SLGS”); (3) direct obligations of the U.S. Treasury which have been stripped by the Treasury itself, such as CATS, TIGRS and similar securities; (4) Resolution Funding Corp. (REFCORP) strips (interest component only) which have been stripped by request to the Federal Reserve Bank of New York in book entry form; (5) pre-refunded municipal bonds rated by S&P at the level that U.S. obligations are rated, or if not rated by S&P, then pre-refunded bonds that have been pre-refunded with cash, direct U.S. or U.S. guaranteed obligations, or other pre-refunded municipal obligations; and (6) obligations issued by the following agencies which are backed by the full faith and credit of the U.S.: (a) U.S. Export-Import Bank direct obligations or fully guaranteed certificates of beneficial ownership, (b) Farmers Home Administration (FmHA) certificates of beneficial ownership, (c) Federal Financing Bank, (d) General Services Administration participation certificates, (e) U.S. Maritime Administration Guaranteed Title XI financing, (f) U.S. Department of Housing and Urban Development (HUD) Project Notes, Local Authority Bonds, New Communities Debentures – U.S. government guaranteed debentures, and U.S. Public Housing Notes and Bonds – U.S. government guaranteed public housing notes and bonds.

“Independent Certified Public Accountant” means any certified public accountant or firm of such accountants duly licensed and entitled to practice and practicing as such under the laws of the State or another state of the United States of America or a comparable successor, appointed and paid by the Authority, and who, or each of whom –

(1) is in fact independent according to the Statement of Auditing Standards No. 1 and not under the domination of the Authority or the City;

(2) does not have a substantial financial interest, direct or indirect, in the operations of the Authority or the City; and

(3) is not connected with the Authority or the City as a member, officer or employee of the Authority or the City, but who may be regularly retained to audit the accounting records of and make reports thereon to the Authority or the City.

“Insured Series 2019A Bonds” means the Series 2019A Bonds insured by the Series 2019A Bond Insurance Policy with respect to the scheduled payments due of principal of and interest on the Series 2019A Bonds maturing on November 1 of the years 2022 through 2037, inclusive.

“Interest Account” means the Interest Account established pursuant to the Trust Agreement.

“Interest Payment Date” means, with respect to the Series 2019A Bonds, May 1 and November 1 in each year, commencing May 1, 2020.

“Interest Payment Period” means the period from and including each Interest Payment Date (or, for the first Interest Payment Period, the date of the Bonds) to and including the day immediately preceding the next succeeding Interest Payment Date.

“Municipal Code” means the Municipal Code of the City.

“Opinion of Counsel” means a written opinion of Bond Counsel.

“Outstanding,” when used as of any particular time with reference to Bonds, means (subject to the provisions of the Trust Agreement) all Bonds except:

(1) Bonds theretofore cancelled by the Trustee or surrendered to the Trustee for cancellation;

- (2) Bonds paid or deemed to have been paid within the meaning of the Trust Agreement;
- (3) Bonds deemed tendered but not yet presented for purchase; and
- (4) Bonds in lieu of or in substitution for which other Bonds shall have been executed, issued and delivered by the Authority pursuant to the Trust Agreement.

“Permitted Encumbrances” means (1) liens for general ad valorem taxes and assessments, if any, not then delinquent, or which the City may, pursuant to the Facility Lease, permit to remain unpaid; (2) easements, rights of way, mineral rights, drilling rights and other rights, reservations, covenants, conditions or restrictions which exist of record as of the date of recordation of the Facility Lease in the office of the County Recorder of the County of Contra Costa and which the City certifies in writing will not materially impair the use of the Facilities; (3) the Site Lease, as it may be amended from time to time and the Facility Lease, as it may be amended from time to time; (4) the Trust Agreement, as it may be amended from time to time; (5) any right or claim of any mechanic, laborer, materialman, supplier or vendor not filed or perfected in the manner prescribed by law; (6) easements, rights of way, mineral rights, drilling rights and other rights, reservations, covenants, conditions or restrictions to which the Authority and the City consent in writing and certify to the Trustee will not materially impair the ownership interests of the Authority or use of the Facilities by the City; (7) subleases and assignments of the City which will not adversely affect the exclusion from gross income of interest on the Bonds; and (8) the designation of any property or properties constituting all or a portion of the Facilities as a “historic district,” “historic resource” or “historic property” in accordance with Chapter 6.06 of the Municipal Code.

“Permitted Investments” means any of the following:

- (1) Government Securities;
- (2) any obligations which are then legal investments for moneys of the City under the laws of the State of California and comply with the City’s investment policy; provided that such investments shall be rated in the highest short-term or one of the three highest long-term rating categories by S&P or Fitch;
- (3) money markets or mutual funds which are rated by S&P “AAAm-G” or “AAAm” or higher, and, if rated by Fitch, are rated “AAAmmf” or higher which funds may include funds for which the Trustee, its affiliates or subsidiaries provide investment advisory or other management services, but excluding funds with a floating net asset value;
- (4) the County of Contra Costa Investment Pool; and
- (5) the Local Agency Investment Fund of the State of California. The Trustee may conclusively rely on the written instructions of the Authority and the City that such investment is a Permitted Investment.

“Person” means a corporation, firm, association, partnership, trust, or other legal entity or group of entities, including a governmental entity or any agency or political subdivision thereof.

“Principal Account” means the Principal Account established pursuant to the Trust Agreement.

“Principal Payment Date” means any date on which principal of the Bonds is required to be paid (whether by reason of maturity, redemption or acceleration).

“Prior Bonds” means the outstanding Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds (Civic Center Project), Series 2009.

“Prior Trustee” means Zions Bancorporation, National Association, as trustee for the Prior Bonds.

“Project” means any additional facilities or improvements financed with proceeds of Additional Bonds.

“Project Costs” means all costs of acquisition and construction of any Project and of expenses incident thereto (or for making reimbursements to the Authority or the City or any other person, firm or corporation for such costs theretofore paid by him or it), including, but not limited to, architectural and engineering fees and expenses, interest during construction, furnishings and equipment, tests and inspection, surveys, land acquisition, insurance premiums, losses during construction not insured against because of deductible amounts, costs of accounting, feasibility, environmental and other reports, inspection costs, permit fees, filing and recording costs, printing costs, reproduction and binding costs.

“Rating Agency” means any nationally recognized credit rating service selected and designated by the City and providing a rating on the Bonds at the request of the City, and shall initially mean and refer to S&P; provided that with respect to Reserve Facilities, Rating Agency may also include Fitch.

“Rating Category” means one of the general long-term (or short-term, if so specifically provided) rating categories of a Rating Agency, without regard to any refinement or gradation of such rating category by a numerical modifier (unless a short-term rating) or otherwise.

“Record Date” means the close of business on the fifteenth (15th) calendar day (whether or not a Business Day) of the month preceding any Interest Payment Date.

“Redemption Date” means the date fixed for redemption of any Bonds.

“Redemption Price” means, with respect to any Bond (or portion thereof), the principal amount of such Bond (or portion) plus the applicable premium, if any, payable upon redemption thereof pursuant to the provisions of such Bond and the Trust Agreement.

“Related Obligations” means the obligations of the Authority under any Reserve Facility, credit agreement, liquidity agreement or similar agreement entered into in connection with or related to the Bonds or a series thereof.

“Rentals” means Base Rentals and Additional Payments and any other amounts due under the Facility Lease.

“Rental Payment Period” means the twelve-month period commencing November 2 of each year and ending the following November 1, and the initial period commencing on the effective date of the Facility Lease and ending on November 1, 2019.

“Representation Letter” means the blanket letter of representation of the Authority to DTC or any similar letter to a substitute depository.

“Reserve Account” means a reserve account established pursuant to the Trust Agreement.

“Reserve Facility” means a surety bond, an insurance policy, or a letter of credit deposited with the Trustee by the Authority pursuant to the Trust Agreement in order to satisfy the Reserve Requirement for a Series of Bonds.

“Reserve Facility Provider” means the entity providing a Reserve Facility to satisfy all or a portion of a Reserve Requirement for a Series of Bonds.

“Reserve Fund” means the fund by that name established pursuant to the Trust Agreement.

“Reserve Requirement” means with respect to the Series 2019A Bonds, the Series 2019A Reserve Account Requirement and with respect to any other Series of Bonds the amount, if any, specified in the Supplemental Trust Agreement providing for the issuance of such Series of Bonds.

“Responsible Officer” means any officer of the Trustee assigned to administer its duties under the Trust Agreement.

“Revenue Fund” means the fund by that name created pursuant to the Trust Agreement.

“Revenues” means (i) all Base Rental Payments and other payments paid by the City and received by the Authority pursuant to the Facility Lease (but not Additional Payments), and (ii) all interest or other income from any investment, pursuant to the Trust Agreement, of any money in any fund or account (other than the Rebate Fund) established pursuant to the Trust Agreement or the Facility Lease.

“Serial Bonds” means Bonds for which no sinking fund payments are provided.

“Series” whenever used in the Trust Agreement with respect to Bonds, means all of the Bonds designated as being of the same series, authenticated and delivered in a simultaneous transaction, regardless of variations in maturity, interest rate, redemption and other provisions, and any Bonds thereafter authenticated and delivered upon transfer or exchange of or in lieu of or in substitution for (but not to refund) such Bonds as provided in the Trust Agreement.

“Series 2019A Bond Insurance Policy” means the insurance policy issued by the Series 2019A Bond Insurer guaranteeing the scheduled payment of principal and interest on the Insured Series 2019A Bonds.

“Series 2019A Bond Insurer” means any insurance company or companies which has or have issued any Bond Insurance Policy insuring the scheduled payment of the principal of and interest on the Insured Series 2019A Bonds. Initially, the Series 2019A Bond Insurer shall be Assured Guaranty Municipal Corp. (“AGM”), a New York stock insurance company, or any successor thereto or assignee thereof.

“Series 2019A Bonds” means the Bonds designated “Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A” issued by the Authority under and pursuant to the Trust Agreement.

“Series 2019A Reserve Account” means the fund of that name established pursuant to the Trust Agreement.

“Series 2019A Reserve Account Requirement” means, as of the date of issuance of the Series 2019A Bonds an amount equal to \$6,243,125 and any date of calculation thereafter (calculated on a Bond Year basis), an amount equal to the lesser of (i) maximum annual Debt Service on all Outstanding Series 2019A Bonds; (ii) 125% of average annual debt service on all Outstanding Series 2019A Bonds; or (iii) 10% of the proceeds from the sale of the Series 2019A Bonds.

“Series 2019A Reserve Facility” means the Municipal Bond Debt Service Reserve Insurance Policy, and any endorsement thereto, issued by the Series 2019A Reserve Provider pursuant to its Municipal Bond Debt Service Reserve Insurance Commitment, dated June 26, 2019, under which claims may be made in order to provide moneys in the Series 2019A Reserve Account available for the purpose thereof, and which is a qualified instrument for deposit into the Series 2019A Reserve Account under the Trust Agreement.

“Series 2019A Reserve Provider” means Assured Guaranty Municipal Corp., or any successor thereto or assignee thereof.

“Site Lease” means that certain lease, entitled “Site Lease,” by and between the City and the Authority, dated as of August 1, 2019, as originally executed and recorded or as it may from time to time be supplemented, modified or amended pursuant to the provisions thereof and of the Trust Agreement.

“State” means the State of California.

“Supplemental Trust Agreement” means any trust agreement then in full force and effect which has been duly executed and delivered by the Authority and the Trustee amendatory of or supplemental to the Trust Agreement; but only if and to the extent that such Supplemental Trust Agreement is executed and delivered pursuant to the provisions of the Trust Agreement.

“S&P” means Standard & Poor’s Ratings Service, a Standard & Poor’s Financial Services LLC business, which is a subsidiary of The McGraw-Hill Companies, Inc., a corporation duly organized and existing under and by virtue of the laws of the State of New York, and its successors and assigns, except that if such corporation shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, then the term “S&P” shall be deemed to refer to any other Rating Agency.

“Tax Certificate” means the Tax Certificate delivered by the Authority and the City at the time of the issuance and delivery of a Series of Bonds, as the same may be amended or supplemented in accordance with its terms.

“Term Bonds” means Bonds which are payable on or before their specified maturity dates from sinking fund payments established for that purpose and calculated to retire such Bonds on or before their specified maturity dates.

“Trust Agreement” means the Trust Agreement, dated as of August 1, 2019, between the Authority and the Trustee, as originally executed and as it may from time to time be amended or supplemented by all Supplemental Trust Agreements executed pursuant to the provisions thereof.

“Trustee” means MUFG Union Bank, N.A., or any other association or corporation which may at any time be substituted in its place as provided in the Trust Agreement.

“Written Request of the Authority” means an instrument in writing signed by or on behalf of the Authority by its President, Secretary, Assistant Secretary, or Treasurer of the Authority, or a designee of any such officer or by any other person (whether or not an officer of the Authority) who is specifically authorized by resolution of the Board of Directors of the Authority to sign or execute such a document on its behalf.

“Written Request of the City” means an instrument in writing signed by the Mayor of the City, the City Manager and the Director of Finance of the City, or by any other officer of the City duly authorized by the Board of Supervisors of the City in writing to the Trustee for that purpose.

SITE LEASE

The City and the Authority will enter into the Site Lease to provide for the lease of the Facilities from the City to the Authority. The term of the Site Lease will commence on the date of recordation of the Site Lease in the office of the County Recorder of the County of Contra Costa, State of California, or on the date of delivery of the Series 2019A Bonds, whichever is earlier, and will end on the date identified in Exhibit B of the Site Lease unless such term is extended or sooner terminated as provided in the Site Lease. If on such date the Base Rental Payments and all other amounts then due under the Facility Lease are not fully paid, or if the rental or other amounts payable under the Facility Lease with respect to the Facilities have been abated at any time and for any reason, then the term of the Site Lease with respect to such Facilities will be extended until ten (10) days after the Base Rental Payments attributable to the Facilities and all other amounts then due under the Facility Lease have been fully paid, except that the term of the Site Lease will in no event be extended beyond ten (10) years after the date identified in the Site Lease. If prior to such date the Base Rental Payments necessary to retire the Bonds related to such Base Rental Payments and all other amounts then due under the Facility Lease are fully paid, the term of the Site Lease will end ten (10) days thereafter or upon written notice by the City to the Authority, whichever is earlier.

The City covenants that it is the owner in fee of the Facilities. The City further covenants and agrees that if for any reason this covenant proves to be incorrect, the City will either institute eminent domain proceedings to condemn the property or institute a quiet title action to clarify the City’s title, and will diligently pursue such action to completion. The City further covenants and agrees that it will hold the Authority, the Trustee

and the Bondholders harmless from any loss, cost or damages resulting from any breach by the City of the covenants described in this paragraph.

FACILITY LEASE

The City and the Authority will enter into the Facility Lease to provide for the lease of the Facilities.

Commencement of Lease Term; Abatement

The term of the Facility Lease will commence on the date of recordation of the Facility Lease in the office of the County Recorder of Contra Costa County, State of California, or on the date of delivery of the Series 2019A Bonds, whichever is earlier, and will end on the date specified in the Facility Lease, unless such term is extended or sooner terminated as provided in the Facility Lease. If on such date, the Base Rental Payments and all other amounts due under the Facility Lease are not fully paid, or if the rental payable under the Facility Lease has been abated at any time and for any reason, then the term of the Facility Lease with respect to the Facilities will be extended until all Bonds and Related Obligations corresponding to the Base Rental Payments attributable to the Facilities and all other amounts due under the Facility Lease with respect to the Facilities are fully paid, except that the term of the Facility Lease will in no event be extended beyond the maximum extension date identified in the Facility Lease. If prior to such date, the Base Rental Payments or all the Bonds and Related Obligations payable therefrom and all other amounts due under the Facility Lease are fully paid, or provision therefor made, the term of the Facility Lease will end ten (10) days thereafter or upon written notice by the City to the Authority, whichever is earlier.

Rental Payments

Base Rental Payments. The City agrees to pay to the Authority, as Base Rental Payments for the use and occupancy of the Facilities (subject to the provisions of the Facility Lease) annual rental payments comprised of the principal components, and semi-annual interest components in accordance with the Base Rental Payment Schedule attached to the Facility Lease. The City is directed to pay all such Base Rental Payments directly to the Trustee for application as provided in the Trust Agreement. Base Rental Payments will be calculated on an annual basis, for each Rental Payment Period, and each annual Base Rental will be divided into two interest components, due on May 1 and November 1, and one principal component, due on November 1, except that the first Rental Payment Period commences on the date of recordation of the Facility Lease and ends on November 1, 2019. Each Base Rental Payment installment will be payable fifteen (15) days before its due date. The interest components of the Base Rental Payments will be paid by the City as and constitute interest paid on the principal components of the Base Rental Payments to be paid by the City under the Facility Lease, computed on the basis of a 360-day year composed of twelve 30-day months. Each annual payment of Base Rental (to be payable in installments as aforesaid) will be for the use of the Facilities for the twelve month period commencing on the November 2 of the period in which such installments are payable.

If the term of the Facility Lease will have been extended pursuant to the Facility Lease, Base Rental Payment installments will continue to be due on November 1 and May 1 in each year, and payable prior thereto as described above, continuing to and including the date of termination of the Facility Lease. Upon such extension of the Facility Lease, the City will deliver to the Trustee a Certificate setting forth the extended rental payment schedule, which schedule will establish the principal and interest components of the Base Rental Payments at amounts not exceeding maximum annual Base Rental payable under the Facility Lease but sufficient to pay all unpaid principal and interest on the Bonds and Related Obligations plus interest.

If at any time the Base Rental will not have been paid by the City when due, for any reason whatsoever, and no other source of funds will have been available to make the payments of principal and interest on the Bonds, the principal and interest components of the Base Rental will be recalculated by the City to reflect interest on the unpaid Base Rental Payments as provided in the Facility Lease. Upon request by the Authority or the Trustee, a revised Exhibit B to the Facility Lease will be prepared by the City and supplied to the Authority and the Trustee reflecting such recalculation.

Additional Payments. The City will also pay such amounts (the “Additional Payments”) as will be required by the Authority for the payment of all costs and expenses incurred by the Authority in connection with the execution, performance or enforcement of the Facility Lease, or any pledge of Base Rental payable under the Facility Lease, the Trust Agreement, its interest in the Facilities and the lease of the Facilities to the City, including but not limited to payment of all fees, costs and expenses and all administrative costs of the Authority related to the Bonds, the Related Obligations, the Facilities and any Project, including, without limiting the generality of the foregoing, salaries and wages of employees, all expenses, (including legal fees and expenses), compensation and indemnification of the Trustee payable by the Authority under the Trust Agreement, fees and expenses of auditors, accountants, attorneys or architects, and all other necessary administrative costs of the Authority or charges required to be paid by it in order to maintain its existence or to comply with the terms of the Bonds or of the Trust Agreement; but not including in Additional Payments amounts required to pay the principal of or interest on the Bonds. Such Additional Payments will be billed to the City by the Authority or the Trustee from time to time pursuant to the Facility Lease.

Rental Abatement

The Base Rental Payments and Additional Payments will be abated proportionately during any period in which by reason of any damage or destruction or defect in title (other than by condemnation which is provided for pursuant to the Facility Lease) there is substantial interference with the use and occupancy of the Facilities by the City, in the proportion in which the cost of that portion of the Facilities rendered unusable bears to the cost of the whole of the Facilities. Such abatement will continue for the period commencing with such damage or destruction or defect in title and ending with the substantial completion of the work of repair or reconstruction or resolution of the defect. In the event of any such damage, destruction or defect, the Facility Lease will continue in full force and effect and will be extended pursuant to the provisions of the Facility Lease, and the City waives the benefits of California Civil Code Section 1932(2) and 1933(4) and of Title 11 of the United States Code, Section 365(h) and any and all other rights to terminate the Facility Lease by virtue of any such damage, destruction or defect. Notwithstanding the foregoing, to the extent that moneys are available for the payment of Base Rental Payments in any of the funds and accounts established under the Trust Agreement (except the Reserve Fund), Base Rental Payments will not be abated as provided above but, rather, will be payable by the City as a special obligation payable solely from said funds and accounts. Base Rental Payments by the City will commence upon use and occupancy of the Facilities as provided in the Facility Lease.

Payments to be Unconditional

Notwithstanding any dispute between the Authority and the City, the City will make all rental payments when due without deduction or offset of any kind and will not withhold any rental payments pending the final resolution of such dispute. In the event of a determination that the City was not liable for said rental payments or any portion thereof, said payments or excess of payments, as the case may be, will be credited against subsequent rental payments due under the Facility Lease or refunded at the time of such determination. Amounts required to be deposited by the City with the Trustee pursuant to the Facility Lease on any date will be reduced to the extent that amounts on deposit in the Revenue Fund, the Interest Account or the Principal Account are available therefor.

Appropriations Covenant

The City covenants to take such action as may be necessary to include all such Base Rental Payments and Additional Payments due under the Facility Lease in its annual budgets, to make necessary annual appropriations for all such Base Rental Payments and Additional Payments as will be required to provide funds in such year for such Base Rental Payments and Additional Payments. The City will deliver to the Authority and the Trustee within sixty (60) days of adoption of the initial City budget, copies of the portion of the budget as adopted which appropriates all moneys necessary for the payment of Base Rental Payments and Additional Payments under the Facility Lease. The covenants on the part of the City contained in the Facility Lease will be deemed to be and will be construed to be duties imposed by law and it will be the duty of each and every public official of the City to take such action and do such things as are required by law in the performance of the official duty of such officials to enable the City to carry out and perform the covenants and agreements in the Facility Lease agreed to be carried out and performed by the City.

The Authority and the City understand and intend that the obligation of the City to pay Base Rental Payments and Additional Payments will constitute a current expense of the City and will not in any way be construed to be a debt of the City in contravention of any applicable constitutional or statutory limitation or requirement concerning the creation of indebtedness by the City, nor will anything contained in the Facility Lease constitute a pledge of the general tax revenues, funds or moneys of the City. Base Rental Payments and Additional Payments due under the Facility Lease will be payable only from current funds which are budgeted and appropriated or otherwise legally available for the purpose of paying Base Rental Payments and Additional Payments or other payments due under the Facility Lease as consideration for use of the Facilities. The Facility Lease will not create an immediate indebtedness for any aggregate payments which may become due thereunder. The City has not pledged the full faith and credit of the City, the State of California or any agency or department thereof to the payment of the Base Rental Payments and Additional Payments or any other payments due under the Facility Lease.

Changes to the Facilities

The City has the right, at its own expense, to remodel the Facilities or to make additions, modifications and improvements to the Facilities. All such additions, modifications and improvements will thereafter comprise part of the Facilities and be subject to the provisions of the Facility Lease. Such additions, modifications and improvements will not in any way damage the Facilities or cause them to be used for purposes other than those authorized under the provisions of state and federal law; and the Facilities, upon completion of any additions, modifications and improvements made pursuant to the Facility Lease, will be of a value which is at least equal to the value of the Facilities immediately prior to the making of such additions, modifications and improvements.

Installation of City's Equipment

The City and any sublessee may at any time and from time to time, in its sole discretion and at its own expense, install or permit to be installed other items of equipment or other personal property in or upon the Facilities. All such items will remain the sole property of such party, in which neither the Authority nor the Trustee will have any interest, and may be modified or removed by such party at any time provided that such party will repair and restore any and all damage to the Facilities resulting from the installation, modification or removal of any such items. Nothing in the Facility Lease will prevent the City from purchasing items to be installed under a conditional sale or lease purchase contract, or subject to a vendor's lien or security agreement as security for the unpaid portion of the purchase price thereof, provided that no such lien or security interest will attach to any part of the Facilities.

Maintenance, Utilities

During such time as the City is in possession of the Facilities, all maintenance and repair, both ordinary and extraordinary, of the Facilities will be the responsibility of the City, which will at all times maintain or otherwise arrange for the maintenance of the Facilities in good condition, and the City will pay for or otherwise arrange for the payment of all utility services supplied to the Facilities, which may include, without limitation, janitor service, security, power, gas, telephone, light, heating, ventilation, air conditioning, water and all other utility services, and will pay for or otherwise arrange for payment of the cost of the repair and replacement of the Facilities resulting from ordinary wear and tear or want of care on the part of the City or any assignee or sublessee thereof or any other cause and will pay for or otherwise arrange for the payment of all insurance policies required to be maintained with respect to the Facilities. In exchange for the rental provided in the Facility Lease, the Authority agrees to provide only the Facilities. The City waives the benefits of subsections 1 and 2 of Section 1932 and Section 1933(4) of the California Civil Code, but such waiver does not limit any of the rights of the City under the terms of the Facility Lease.

In the event the City fails to keep the Facilities in good repair and working order or fails to maintain any insurance required under the Facility Lease, the Authority may, but will be under no obligation to, maintain and repair the Facilities or obtain and maintain any such insurance coverages, as the case may be, and pay the cost thereof. All amounts so advanced by the Authority will constitute Additional Payments under the Facility Lease, and the City covenants and agrees to pay such amounts so advanced by the Authority with interest thereon from the date advanced until paid as provided in the Facility Lease.

Taxes and Assessments

The City will pay or cause to be paid all taxes and assessments of any type or nature charged to the Authority or affecting the Facilities or the respective interests or estates therein; provided that with respect to special assessments or other governmental charges that may lawfully be paid in installments over a period of years, the City will be obligated to pay only such installments as are required to be paid during the term of the Facility Lease as and when the same become due.

The City will also pay directly such amounts, if any, in each year as will be required by the Authority for the payment of all license and registration fees and all taxes (including, without limitation, income, excise, license, franchise, capital stock, recording, sales, use, value-added, property, occupational, excess profits and stamp taxes), levies, imposts, duties, charges, withholdings, assessments and governmental charges of any nature whatsoever, together with any additions to tax, penalties, fines or interest thereon, including, without limitation, penalties, fines or interest arising out of any delay or failure by the City to pay any of the foregoing or failure to file or furnish to the Authority or the Trustee for filing in a timely manner any returns, levied or imposed against the Authority or the Facilities, the rentals and other payments required under the Facility Lease or any parts thereof or interests of the City or the Authority or the Trustee therein by any governmental authority.

The City may, at the City's expense and in its name, in good faith contest any such taxes, assessments and other charges and, in the event of any such contest, may permit the taxes, assessments or other charges so contested to remain unpaid during the period of such contest and any appeal therefrom unless the Authority or the Trustee will notify the City that, in the opinion of independent counsel, by nonpayment of any such items, the interest of the Authority in the Facilities will be materially endangered or the Facilities, or any part thereof, will be subject to loss or forfeiture, in which event the City will promptly pay such taxes, assessments or charges or provide the Authority with full security and bond against any loss which may result from nonpayment, in form satisfactory to the Authority and the Trustee.

Insurance

Fire and Extended Coverage Insurance. The City is required to procure or cause to be procured and maintain or cause to be maintained, throughout the term of the Facility Lease, insurance against loss or damage to any structures constituting any part of the Facilities by fire and lightning, with extended coverage insurance, vandalism and malicious mischief insurance and sprinkler system leakage insurance, flood insurance, but only with respect to such portions of the Facilities that are situated in any zone designated by the U.S. Government as a flood zone, and earthquake insurance, if available on the open market from reputable insurance companies at a reasonable cost, as determined by the City. Said extended coverage insurance will, as nearly as practicable, cover loss or damage by explosion, windstorm, riot, aircraft, vehicle damage, smoke and such other hazards as are normally covered by such insurance. Such insurance will be in an amount equal to the replacement cost (without deduction for depreciation) of all structures constituting any part of the Facilities, excluding the cost of excavations, of grading and filling, and of the land (except that such insurance may be subject to deductible clauses for any one loss of not to exceed \$100,000 or comparable amount adjusted for inflation or more in the case of earthquake insurance), or, in the alternative, will be in an amount and in a form sufficient (together with moneys held under the Trust Agreement), in the event of total or partial loss, to enable the City to prepay the Base Rental Payments then unpaid, pursuant to the provisions of the Facility Lease regarding liability insurance and to redeem all Outstanding Bonds.

In the event of any damage to or destruction of any part of the Facilities, caused by the perils covered by such insurance, the Authority, except as provided in the Facility Lease, will cause the proceeds of such insurance to be utilized for the repair, reconstruction or replacement of the damaged or destroyed portion of the Facilities, and (pursuant to the provisions of the Trust Agreement regarding application of insurance funds) the Trustee will hold said proceeds separate and apart from all other funds, in a special fund to be designated the "Insurance and Condemnation Fund," to the end that such proceeds will be applied to the repair, reconstruction or replacement of the Facilities to at least the same good order, repair and condition as they were in prior to the damage or destruction, insofar as the same may be accomplished by the use of said proceeds. The Trustee will permit withdrawals of said proceeds from time to time upon receiving the Written Request of the Authority, stating that the Authority has expended moneys or incurred liabilities in an amount equal to the amount therein requested to be paid over to it for the purpose of repair, reconstruction or replacement, and specifying the items for which such moneys

were expended, or such liabilities were incurred. Any balance of said proceeds not required for such repair, reconstruction or replacement will be treated by the Trustee as Base Rental Payments and applied in the manner provided by the provisions of the Trust Agreement regarding receipt and deposit of Revenues in the Revenue Fund. Alternatively, the Authority, at its option, with the written consent of the City, and if the proceeds of such insurance together with any other moneys then available for the purpose (including allocable portions of the Reserve Fund established under the Trust Agreement) are at least sufficient to redeem an aggregate principal amount of Outstanding Bonds, equal to the amount of Base Rental attributable to the portion of the Facilities so destroyed or damaged (determined by reference to the proportion which the cost of such portion of the Facilities bears to the cost of the Facilities), may elect not to repair, reconstruct or replace the damaged or destroyed portion of the Facilities and thereupon will cause said proceeds to be used for the redemption of Outstanding Bonds pursuant to the provisions of the Trust Agreement.

The Authority and the City will promptly apply for Federal disaster aid or State of California disaster aid in the event that the Facilities are damaged or destroyed as a result of an earthquake or any other cause for which Federal disaster aid or State of California disaster aid is available occurring at any time. Any proceeds received as a result of such disaster aid will be used to repair, reconstruct, restore or replace the damaged or destroyed portions of the Facilities, or, at the option of the City and the Authority, to enable the City to prepay all or any part of the Base Rental Payments then unpaid, pursuant to the Facility Lease, and to redeem Outstanding Bonds if such use of such disaster aid is permitted.

As an alternative to providing such insurance, or any portion thereof, the City may provide a self insurance method or plan of protection if and to the extent such self insurance method or plan of protection will afford reasonable coverage for the risks required to be insured against, in light of all circumstances, giving consideration to cost, availability and similar plans or methods of protection adopted by public entities in the State of California other than the City. So long as such method or plan is being provided to satisfy the requirements of the Facility Lease, there will be filed annually with the Trustee a statement of an actuary, insurance consultant or other qualified person (which may be the Risk Manager of the City), stating that, in the opinion of the signer, the substitute method or plan of protection is in accordance with the requirements of the Facility Lease and, when effective, would afford reasonable coverage for the risks required to be insured against. There will also be filed a Certificate of the City setting forth the details of such substitute method or plan. In the event of loss covered by any such self insurance method, the liability of the City under the Facility Lease will be limited to the amounts in the self insurance reserve fund or funds created under such method.

Liability Insurance. Except as provided for in the Facility Lease, the City is required to procure or cause to be procured and to maintain or cause to be maintained, throughout the term of the Facility Lease, a standard comprehensive general liability insurance policy or policies in protection of the Authority and its members, directors, officers, agents and employees and the Trustee, insuring said parties against all direct or contingent loss or liability for damages for personal injury, death or property damage occasioned by reason of the operation of the Facilities, with minimum liability limits of \$1,000,000 per occurrence and \$3,000,000 covering all such risks in aggregate. Such public liability and property damage insurance may, however, be in the form of a single limit policy in the amount of \$3,000,000 covering all such risks in aggregate. Such liability insurance may be maintained as part of or in conjunction with any other liability insurance carried by the City.

As an alternative to providing such insurance required by the Facility Lease, or any portion thereof, the City may provide self insurance or plan of protection or participate in a joint powers authority or other program providing pooled insurance to the extent such self insurance method or plan of protection will afford reasonable protection to the Authority, its members, directors, officers, agents and employees and the Trustee, in light of all circumstances, giving consideration to cost, availability and similar plans or methods of protection adopted by public entities in the State of California other than the City. So long as such method or plan is being provided to satisfy the requirements of the Facility Lease, there will be filed annually with the Trustee a statement of an actuary, independent insurance consultant or other qualified person (which may be the Risk Manager of the City), stating that, in the opinion of the signer, the substitute method or plan of protection is in accordance with the requirements of the Facility Lease and, when effective, would afford reasonable protection to the Authority, its members, directors, officers, agents and employees and the Trustee against loss and damage from the hazards and risks covered thereby. There will also be filed a Certificate of the City setting forth the details of such substitute method or plan.

Rental Interruption or Use and Occupancy Insurance. The City is required to procure or cause to be procured and maintain or cause to be maintained, rental interruption or use and occupancy insurance to cover loss, total or partial, of the rental income from or the use of the Facilities as the result of any of the hazards covered by the insurance required by the Facility Lease (provided with respect to earthquake insurance, only if available on the open market from reputable insurance companies at a reasonable cost, as determined by the City, and provided further that such rental interruption insurance coverage may not be provided by a plan of self insurance), in an amount sufficient to pay the part of the total rent hereunder attributable to the portion of the Facilities rendered unusable (determined by reference to the proportion which the cost of such portion bears to the cost of the Facilities) for a period of at least two years, except that such insurance may be subject to a deductible clause of not to exceed two hundred fifty thousand dollars (\$250,000) or a comparable amount adjusted for inflation (or more in the case of earthquake coverage). Any proceeds of such insurance will be used by the Trustee to reimburse to the City any rental theretofore paid by the City under the Facility Lease attributable to such structure for a period of time during which the payment of rental under the Facility Lease is abated, and any proceeds of such insurance not so used will be applied as provided in the Facility Lease (to the extent required for the payment of Base Rental) and in the Facility Lease (to the extent required for the payment of Additional Payments) and any remainder will be treated as Revenue under the Trust Agreement.

Worker's Compensation. The City is required to maintain worker's compensation insurance issued by a responsible carrier authorized under the laws of the State of California to insure its employees against liability for compensation under the California Labor Code, as applicable to Cities, or any act enacted as an amendment or supplement thereto. As an alternative, such insurance may be maintained as part of or in conjunction with any other insurance carried by the City. Such insurance may be maintained by the City in the form of self-insurance.

Title Insurance. The City will obtain, for the benefit of the Authority and the Trustee, upon the execution and delivery of the Facility Lease, title insurance on the Facilities, in an amount equal to the aggregate principal amount of the Series 2019A Bonds, issued by a company of recognized standing duly authorized to issue the same, subject only to Permitted Encumbrances.

Eminent Domain

If the whole of the Facilities or so much thereof as to render the remainder unusable for the purposes for which it was used by the City will be taken under the power of eminent domain, the term of the Facility Lease will cease as of the day that possession will be so taken. If less than the whole of the Facilities will be taken under the power of eminent domain and the remainder is usable for the purposes for which it was used by the City at the time of such taking, then the Facility Lease will continue in full force and effect as to such remainder, and the parties waive the benefits of any law to the contrary, and in such event there will be a partial abatement of the rental due under the Facility Lease in an amount equivalent to the amount by which the annual payments of principal and interest on the Outstanding Bonds will be reduced by the application of the award in eminent domain to the redemption of outstanding Bonds. So long as any of the Bonds will be Outstanding, any award made in eminent domain proceedings for taking the Facilities or any portion thereof will be paid to the Trustee and applied to the prepayment of the Base Rental Payments as provided in the Facility Lease. Any such award made after all of the Base Rental Payments and Additional Payments have been fully paid, or provision therefor made, will be paid to the City.

Default; Remedies

If (1) the City will fail to pay any rental payable under the Facility Lease when the same becomes due, time being expressly declared to be of the essence of the Facility Lease or (2) the City will fail to keep, observe or perform any other term, covenant or condition contained therein to be kept or performed by the City (other than as referred to in (1) for a period of sixty (60) days after notice of the same has been given to the City by the Authority or the Trustee (or if the City notifies the Authority and the Trustee in writing that in its reasonable opinion the failure stated in the notice can be corrected, but not within such sixty (60) day period, subject to subsection (i) of the Facility Lease regarding Provisions Concerning the Series 2019A Bonds Insurer and the Series 2019A Bond Insurance Policy, the failure will not constitute an Event of Default if the City commences to cure the failure within such sixty (60) day period and thereafter diligently and in good faith cures such failure in a reasonable period of

time), or (3) the City's interest in the Facility Lease or any part thereof be assigned or transferred, either voluntarily or by operation of law or otherwise, without the written consent of the Authority, as provided for in the Facility Lease, or (4) the City or any assignee will file any petition or institute any proceeding under any act or acts, state or federal, dealing with or relating to the subject or subjects of bankruptcy or insolvency, or under any amendment of such act or acts, either as a bankrupt or as an insolvent, or as a debtor, or in any similar capacity, wherein or whereby the City asks or seeks or prays to be adjudicated a bankrupt, or is to be discharged from any or all of the City's debts or obligations, or offers to the City's creditors to effect a composition or extension of time to pay the City's debts or asks, seeks or prays for reorganization or to effect a plan of reorganization, or for a readjustment of the City's debts, or for any other similar relief, or if any such petition or any such proceedings of the same or similar kind or character be filed or be instituted or taken against the City, or if a receiver of the business or of the property or assets of the City will be appointed by any court, except a receiver appointed at the instance or request of the Authority, or if the City will make a general or any assignment for the benefit of the City's creditors, or (5) the City will abandon or vacate the Facilities (any such case above being an "Event of Default"), the City will be deemed to be in default under the Facility Lease and it will be lawful for the Authority and the Trustee to exercise any and all remedies available pursuant to law or granted pursuant to the Facility Lease. Upon any such default, the Authority, in addition to all other rights and remedies it may have at law, will have the option to do any of the following:

(1) To terminate the Facility Lease in the manner hereinafter described on account of default by the City, notwithstanding any re-entry or re-letting of the Facilities as hereinafter described, and to re-enter the Facilities and, to the extent permitted by law, remove all persons in possession thereof and all personal property whatsoever situated upon the Facilities and place such personal property in storage in any warehouse or other suitable place located within the County of Contra Costa, California. In the event of such termination, the City agrees to surrender immediately possession of the Facilities, without let or hindrance, and to pay the Authority all damages recoverable at law that the Authority may incur by reason of default by the City, including, without limitation, any costs, loss or damage whatsoever arising out of, in connection with, or incident to any such re-entry upon the Facilities and removal and storage of such property by the Authority or its duly authorized agents in accordance with the provisions contained in the Facility Lease. Neither notice to pay rent or to deliver up possession of the Facilities given pursuant to law nor any entry or re-entry by the Authority nor any proceeding in unlawful detainer, or otherwise, brought by the Authority for the purpose of effecting such re-entry or obtaining possession of the Facilities nor the appointment of a receiver upon initiative of the Authority to protect the Authority's interest under the Facility Lease will of itself operate to terminate the Facility Lease, and no termination of the Facility Lease on account of default by the City will be or become effective by operation of law or acts of the parties to the Facility Lease, or otherwise, unless and until the Authority will have given written notice to the City of the election on the part of the Authority to terminate the Facility Lease. The City covenants and agrees that no surrender of the Facilities or of the remainder of the term of the Facility Lease or any termination of the Facility Lease will be valid in any manner or for any purpose whatsoever unless stated or accepted by the Authority by such written notice.

(2) Without terminating the Facility Lease, (i) to collect each installment of rent as it becomes due and enforce any other terms or provision of the Facility Lease to be kept or performed by the City, regardless of whether or not the City has abandoned the Facilities, or (ii) to exercise any and all rights of entry and re-entry upon the Facilities. In the event the Authority does not elect to terminate the Facility Lease in the manner provided for in subparagraph (1) above, the City will remain liable and agrees to keep or perform all covenants and conditions contained in the Facility Lease to be kept or performed by the City and, if the Facilities are not re-let, to pay the full amount of the rent to the end of the term of the Facility Lease or, in the event that the Facilities are re-let, to pay any deficiency in rent that results therefrom; and further agrees to pay said rent and/or rent deficiency punctually at the same time and in the same manner as provided in the Facility Lease for the payment of rent under the Facility Lease (without acceleration), notwithstanding the fact that the Authority may have received in previous years or may receive thereafter in subsequent years rental in excess of the rental specified in the Facility Lease, and notwithstanding any entry or re-entry by the Authority or suit in unlawful detainer, or otherwise, brought by the Authority for the purpose of effecting such entry or re-entry or obtaining possession of the Facilities. Should the Authority elect to enter or re-enter as provided in the Facility Lease, the City irrevocably appoints the Authority as the agent and attorney-in-fact of the City to re-let the Facilities, or any part thereof, from time to time, either in the Authority's name or otherwise, upon such terms and conditions and for such use and period as the

Authority may deem advisable, and to remove all persons in possession thereof and all personal property whatsoever situated upon the Facilities and to place such personal property in storage in any warehouse or other suitable place located in the County of Contra Costa, California, for, to the extent permitted by law, the account of and at the expense of the City, and the City, to the extent permitted by law, exempts and agrees to save harmless the Authority from any costs, loss or damage whatsoever arising out of, in connection with, or incident to any such re-entry upon and re-letting of the Facilities and removal and storage of such property by the Authority or its duly authorized agents in accordance with the provisions contained in the Facility Lease. The City agrees that the terms of the Facility Lease constitute full and sufficient notice of the right of the Authority to re-let the Facilities and to do all other acts to maintain or preserve the Facilities as the Authority deems necessary or desirable in the event of such re-entry without effecting a surrender of the Facility Lease, and further agrees that no acts of the Authority in effecting such re-letting will constitute a surrender or termination of the Facility Lease irrespective of the use or the term for which such re-letting is made or the terms and conditions of such re-letting, or otherwise, but that, on the contrary, in the event of such default by the City the right to terminate the Facility Lease will vest in the Authority to be effected in the sole and exclusive manner provided for in sub-paragraph (1) above. The City further waives the right to any rental obtained by the Authority in excess of the rental specified in the Facility Lease and conveys and releases such excess to the Authority as compensation to the Authority for its services in re-letting the Facilities or any part thereof. The City further agrees, to the extent permitted by law, to pay the Authority the reasonable cost of any alterations or additions to the Facilities necessary to place the Facilities in condition for re-letting immediately upon notice to the City of the completion and installation of such additions or alterations.

Pursuant to the Facility Lease, the City also waives any and all claims for damages caused or which may be caused by the Authority in re-entering and taking possession of the Facilities as therein provided and all claims for damages that may result from the destruction of or injury to the Facilities and all claims for damages to or loss of any property belonging to the City, or any other person, that may be in or upon the Facilities; *provided, however*, that the Authority's right to re-enter and re-let the Facilities as provided in the Facility Lease may be limited by the City's previous designation of the Civic Center Historic District which contains all or any part of the Facilities, and the City does not and is under no obligation to waive any claims it may have as a result of the City's designation of the Civic Center Historic District or to change the designation of the Civic Center Historic District.

In addition to the other remedies set forth in the Facility Lease, upon the occurrence of an event of default as described in the Facility Lease, the Authority will be entitled to proceed to protect and enforce the rights vested in the Authority by the Facility Lease and under the Site Lease or by law or by equity. The provisions of the Facility Lease and the duties of the City and of its trustees, officers or employees will be enforceable by the Authority by mandamus or other appropriate suit, action or proceeding in any court of competent jurisdiction. Without limiting the generality of the foregoing, the Authority will have the right to bring the following actions:

- (1) Accounting. By action or suit in equity to require the City and its trustees, officers and employees and its assigns to account as the trustee of an express trust.
- (2) Injunction. By action or suit in equity to enjoin any acts or things which may be unlawful or in violation of the rights of the Authority.
- (3) Mandamus. By mandamus or other suit, action or proceeding at law or in equity to enforce the Authority's rights against the City (and its city council, officers and employees) and to compel the City to perform and carry out its duties and obligations under the law and its covenants and agreements with the City as provided in the Facility Lease.

The exercise of any rights or remedies under the Facility Lease will not permit acceleration of Base Rental Payments.

Each and all of the remedies given to the Authority thereunder or by any law now or thereafter enacted are cumulative and the single or partial exercise of any right, power or privilege thereunder will not impair the right of the Authority to other or further exercise thereof or the exercise of any or all other rights, powers or

privileges. The term “re-let” or “re-letting” as used in the Facility Lease includes, but is not limited to, re-letting by means of the operation by the Authority of the Facilities. If any statute or rule of law validly limits the remedies given to the Authority under the Facility Lease, the Authority nevertheless will be entitled to whatever remedies are allowable under any statute or rule of law.

In the event the Authority prevails in any action brought to enforce any of the terms and provisions of the Facility Lease, the City will pay a reasonable amount as and for attorney’s fees incurred by the Authority in attempting to enforce any of the remedies available to the Authority thereunder, whether or not a lawsuit has been filed and whether or not any lawsuit culminates in a judgment.

Prepayment

The City will prepay on any date from insurance (including proceeds of title insurance) and eminent domain proceeds, to the extent provided in the Facility Lease (provided, however, that in the event of partial damage to or destruction of the Facilities caused by perils covered by insurance, if in the judgment of the Authority the insurance proceeds are sufficient to repair, reconstruct or replace the damaged or destroyed portion of the Facilities, such proceeds will be held by the Trustee and used to repair, reconstruct or replace the damaged or destroyed portion of the Facilities, pursuant to the procedure set forth in the Facility Lease for proceeds of insurance), all or any part of Base Rental Payments then unpaid so that the aggregate annual amounts of Base Rental Payments which will be payable after such prepayment date will be as nearly proportional as practicable to the aggregate annual amounts of Base Rental Payments unpaid prior to the prepayment date (taking into account the reduction in Base Rental allocable to future interest on the Bonds that are redeemed), at a prepayment amount equal to the redemption payment of the maximum amount of Bonds, including the principal thereof and the interest thereon to the date of redemption, plus any applicable premium redeemable from such proceeds.

If all requirements of the Trust Agreement regarding Discharge of Bonds have been satisfied, the City may prepay, from any source of available funds, all or any portion of Base Rental Payments by depositing with the Trustee moneys or securities as provided in the Defeasance provisions of the Trust Agreement sufficient to defease Bonds corresponding to such Base Rental Payments when due; provided, if required by the Trust Agreement, that the City furnishes the Trustee with an Opinion of Counsel that such deposit will not cause interest on the Bonds to be includable in gross income for federal income tax purposes. The City agrees that if following such prepayment the Facilities are damaged or destroyed or taken by eminent domain, it is not entitled to, and by such prepayment waives the right of, abatement of such prepaid Base Rental Payments and will not be entitled to any reimbursement of such Base Rental Payments.

Option to Purchase

When (1) there will have been deposited with the Trustee at or prior to the due dates of the Base Rental Payments or date when the City may exercise its option to purchase the Facilities or any portion or item thereof, in trust for the benefit of the Owners of the Bonds and irrevocably appropriated and set aside to the payment of the Base Rental Payments or option price, sufficient moneys and Permitted Investments described in subsection (1) of the definition thereof in the Trust Agreement, not redeemable prior to maturity, the principal of and interest on which when due will provide money sufficient to pay all principal, premium, if any, and interest on the Bonds to the due date of the Bonds or date when the City may exercise its option to purchase the Facilities, as the case may be; (2) all requirements of the Trust Agreement for the discharge of Bonds have been satisfied; and (3) a written agreement will have been entered into with the Trustee for the payment of its fees and expenses so long as any of the Bonds will remain unpaid, then and in that event the right, title and interest of the Authority in the Facility Lease and the obligations of the City under the Facility Lease will thereupon cease, terminate, become void and be completely discharged and satisfied (except for the right of the Authority and the obligation of the City to have such moneys and such Permitted Investments applied to the payment of the Base Rental Payments or option price) and the Authority’s interest in and title to the Facilities or applicable portion or item thereof will be transferred and conveyed to the City. In such event, the Authority will cause an accounting for such period or periods as may be requested by the City to be prepared and filed with the Authority and evidence such discharge and satisfaction, and the Authority will pay over to the City as an overpayment of Base Rental Payments all such moneys or Permitted Investments held by it pursuant to the Facility Lease other than such moneys and such Permitted Investments as are required for the payment or prepayment of the Base Rental Payments or the option price and the fees and expenses

(including the legal fees and expenses) of the Trustee, which moneys and Permitted Investments will continue to be held by the Trustee in trust for the payment of Base Rental Payments or the option price and the fees and expenses (including the legal fees and expenses) of the Trustee, and will be applied by the Authority to the payment of the Base Rental Payments or the option price and the fees and expenses (including the legal fees and expenses) of the Trustee.

The City will have the option to purchase the Authority's interest in any part of Facilities upon payment of an option price consisting of moneys or securities of the category specified in clause (1) of the definition of the term Permitted Investments contained in the Trust Agreement (not callable by the issuer thereof prior to maturity) in an amount sufficient (together with the increment, earnings and interest on such securities) to provide funds to pay the aggregate amount for the entire remaining term of the Facility Lease of the part of the total rent attributable under the Facility Lease to such part of the Facilities (determined by reference to the proportion which the cost of such part of the Facilities bears to the cost of all of the Facilities). Any such payment will be made to the Trustee and will be treated as rental payments and will be applied by the Trustee pursuant to the terms of the Trust Agreement to pay the principal of the Bonds and interest on the Bonds and to redeem Bonds if such Bonds are subject to redemption pursuant to the terms of the Trust Agreement. Upon the making of such payment to the Trustee and the satisfaction of all requirements set forth in the provisions of the Trust Agreement regarding Discharge of Bonds, (a) the Base Rental thereafter payable under the Facility Lease will be reduced by the amount thereof attributable to such part of the Facilities and theretofore paid pursuant to this section, (b) the provisions of the Facility Lease regarding Rental Abatement and this section will not thereafter be applicable to such part of the Facilities, (c) the insurance required by the provisions of the Facility Lease regarding fire and extended coverage insurance, liability insurance and rental interruption or use and occupancy insurance of the Facility Lease need not be maintained as to such part of the Facilities, and (d) title to such part of the Facilities, including the portion of the Facilities upon which such part of the Facilities is located will vest in the City and the term of the Facility Lease will end as to Facilities, including the portion of the Facilities upon which such part of the Facilities is located.

Sale of Personal Property

The City, in its discretion, may request the Authority to sell or exchange any personal property which may at any time constitute a part of the Facilities, and to release said personal property from the Facility Lease, if (a) in the opinion of the City the property so sold or exchanged is no longer required or useful in connection with the operation of the Facilities, (b) the consideration to be received from the property is of a value substantially equal to the value of the property to be released, and (c) if the value of any such property will, in the opinion of the Authority, exceed the amount of \$100,000, the Authority will have been furnished a certificate of an independent engineer or other qualified independent professional consultant (satisfactory to the Authority) certifying the value thereof and further certifying that such property is no longer required or useful in connection with the operation of the Facilities. In the event of any such sale, the full amount of the money or consideration received for the personal property so sold and released will be paid to the Authority. Any money so paid to the Authority may, so long as the City is not in default under any of the provisions of the Facility Lease, be used upon the Written Request of the City either to prepay Base Rental pursuant to the Facility Lease or to purchase personal property, which property will become a part of the Facilities leased under the Facility Lease. The Authority may require such opinions, certificates and other documents as it may deem necessary before permitting any sale or exchange of personal property subject to the Facility Lease or before releasing for the purchase of new personal property money received by it for personal property so sold.

Continuing Disclosure Agreement

The City covenants and agrees that it will comply with and carry out all of the provisions of the Continuing Disclosure Agreement. Notwithstanding any other provision of the Facility Lease, failure of the City to comply with the Continuing Disclosure Agreement will not be considered an event of default under the Facility Lease; however, the Trustee may (and, at the request of any Participating Underwriter (as defined in the Continuing Disclosure Agreement) or the Holders of at least 25% aggregate principal amount of Series 2019A Bonds Outstanding and provided indemnification satisfactory to the Trustee is provided to the Trustee, will) or any Bondholder may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to compel the City to comply with its obligations under the Facility Lease.

Provisions Concerning the Series 2019A Bond Insurer and the Series 2019A Bond Insurance Policy

Notwithstanding any other provision in the Facility Lease, so long as the Series 2019A Bond Insurance Policy is in full force and effect, the City and the Authority agree in the Facility Lease to comply with the following provisions:

(a) The City covenants and agrees, to the extent it may lawfully do so, that so long as any of the Series 2019A Bonds remain outstanding and unpaid, the City will not exercise the power of condemnation with respect to the Facilities. The City further covenants and agrees, to the extent it may lawfully do so, that if for any reason the foregoing covenant is determined to be unenforceable or if the City should fail or refuse to abide by such covenant and condemns the Facilities, the appraised value of the Facilities will not be less than the greater of (i) if such Series 2019A Bonds are then subject to redemption, the principal and interest components of the Series 2019A Bonds outstanding through the date of their redemption, or (ii) if such Series 2019A Bonds are not then subject to redemption, the amount necessary to defease such Series 2019A Bonds to the first available redemption date in accordance with the Trust Agreement.

(b) The sublessee (under the Facility Lease) and the sublessor (under the Facility Lease) will not have the right to terminate those agreements for default by the respective counterparties.

(c) The City agrees to pay, or reimburse the Series 2019A Bond Insurer, as Additional Payments for the use and occupancy of the Facility (subject to the certain provisions of the Facility Lease), any and all charges, fees, costs and expenses that the Series 2019A Bond Insurer may reasonably pay or incur in connection with (i) the administration, enforcement, defense or preservation of any rights or security in any Related Document (as defined below); (ii) the pursuit of any remedies under the Trust Agreement, the Facility Lease or the Site Lease (each a "Related Document" for purposes of the Facility Lease) or otherwise afforded by law or equity, (iii) any amendment, waiver or other action with respect to, or related to any Related Document whether or not executed or completed, or (iv) any litigation or other dispute in connection with any other Related Document or the transactions contemplated thereby, other than costs resulting from the failure of the Series 2019A Bond Insurer to honor its obligations under the Series 2019A Bond Insurance Policy. The Series 2019A Bond Insurer reserves the right to charge a reasonable fee as a condition to executing any amendment, waiver or consent proposed in respect of any Related Document.

(d) The Series 2019A Bond Insurer is a third-party beneficiary of the Facility Lease.

(e) The City and the Authority covenant and agree to be bound by the control rights and other remedies for the Series 2019A Bond Insurer's benefit as set forth in the Trust Agreement, including the Series 2019A Bond Insurer's right to control all remedies for default under the Facility Lease.

(f) The City will pay any and amounts due to the Series 2019A Bond Insurer as further provided in the Trust Agreement (due directly or by right of subrogation).

(g) Any sale, substitution, release, transfer, lease, assignment, mortgage or encumbrance with respect to the Facilities under the Facility Lease will be subject to the prior written consent of the Series 2019A Bond Insurer. Notwithstanding the preceding sentence, the Series 2019A Bond Insurer's prior written consent will not be unreasonably withheld or delayed with respect to a substitution permitted under the Facility Lease upon receipt of evidence that all other requirements therefor have been satisfied.

(h) The City may only contest taxes, assessments, utility and other such charges with respect to the Facility upon notice to Series 2019A Bond Insurer and must pay such taxes, assessments, utility and other charges if requested to do so by Series 2019A Bond Insurer.

(i) No grace period for a covenant default with respect to the Facility Lease will be extended for more than 60 days, without the prior written consent of the Series 2019A Bond Insurer. No grace period shall be permitted for payment defaults.

TRUST AGREEMENT

The Trust Agreement, among other things, provides for the issuance, execution and delivery of the Series 2019A Bonds and sets forth the terms thereof, provides for the creation of certain of the funds described below, includes certain covenants of the Authority, defines events of default and remedies therefor, and sets forth the rights and responsibilities of the Trustee. Certain provisions of the Trust Agreement setting forth the terms of the Series 2019A Bonds, the redemption provisions thereof and the use of the proceeds of the Series 2019A Bonds are set forth elsewhere in this Official Statement. See “ESTIMATED SOURCES AND USES OF FUNDS,” “THE SERIES 2019A BONDS” and “SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2019A BONDS.”

The Trustee

MUFG Union Bank, N.A. will serve as the initial Trustee for the Bonds for the purpose of receiving all money which the Authority is required to deposit with the Trustee hereunder and for the purpose of allocating, applying and using such money as provided in the Trust Agreement and for the purpose of paying the interest on and principal of and redemption premiums, if any, on the Bonds presented for payment, with the rights and obligations provided therein. The Authority agrees that it will at all times maintain a Trustee having a corporate trust office in California.

Pledge of Revenues; Creation of Special Funds and Accounts

All Revenues, any other amounts (including proceeds of the sale of the Bonds) held by the Trustee in any fund or account established under the Trust Agreement (other than amounts on deposit in the Rebate Fund created pursuant to the Trust Agreement) and any other amounts (excluding Additional Payments) received by the Authority in respect of the Facilities are irrevocably pledged and assigned to the payment of the interest and premium, if any, on and principal of the Bonds (and Related Obligations) as provided in the Trust Agreement, and the Revenues and other amounts pledged under the Trust Agreement will not be used for any other purpose while any of the Bonds (and Related Obligations) remain Outstanding; provided, however, that out of the Revenues and other moneys there may be applied such sums for such purposes as are permitted under the Trust Agreement. This pledge will constitute a pledge of and charge and first lien upon the Revenues, all other amounts pledged under the Trust Agreement and all other moneys on deposit in the funds and accounts established under the Trust Agreement (excluding amounts on deposit in the Rebate Fund created pursuant to the Trust Agreement) for the payment of the interest on and principal of the Bonds (and Related Obligations) in accordance with the terms thereof and of the Trust Agreement.

The Trust Agreement provides for the establishment of the following special trust funds and accounts, among others, all to be held and administered by the Trustee: the Revenue Fund (within which the Interest Account and the Principal Account will be established and maintained), the Reserve Fund (within which the Series 2019A Reserve Account will be established and maintained, as well as any other Reserve Account for any additional Series of Bonds issued under the Trust Agreement, including a Common Reserve Account), the Costs of Issuance Fund and the Rebate Fund.

All money in the Interest Account will be used and withdrawn by the Trustee solely for the purpose of paying the interest on the Bonds as it becomes due and payable (including accrued interest on any Bonds purchased or redeemed prior to maturity). All money in the Principal Account will be used and withdrawn by the Trustee solely for the purpose of paying the principal or Redemption Price of the Bonds as it becomes due and payable, whether at maturity or redemption, except that any money in any Sinking Account will be used and withdrawn by the Trustee only to purchase or to redeem or to pay Term Bonds for which such Sinking Account was created. All money in the Series 2019A Reserve Account will be used and withdrawn by the Trustee for the purpose of replenishing the Interest Account or the Principal Account, in that order, in the event of any deficiency at any time in either of such accounts with respect to the Series 2019A Bonds, except that so long as the Authority is not in default under the Trust Agreement, any cash amounts in the Series 2019A Reserve Account in excess of the Series 2019A Reserve Account Requirement will be withdrawn from the Series 2019A Reserve Account and deposited in the Revenue Fund on or before each Interest Payment Date. All money in the Costs of Issuance Fund will be used and withdrawn by the Trustee to pay the Costs of Issuance of the Bonds upon receipt of a Written Request of the Authority, in substantially the form attached Trust Agreement, filed with the Trustee, each of which will be

sequentially numbered and will state the person(s) to whom payment is to be made, the amount(s) to be paid, the purpose(s) for which the obligation(s) was incurred and that such payment is a proper charge against said fund. On such date as provided in the Trust Agreement or upon the earlier Written Request of the Authority, any remaining balance in the Costs of Issuance Fund will be transferred to the Interest Account to pay interest on the Series 2019A Bonds and the Costs of Issuance Fund will be closed.

Assignment of Interests

The Authority, to the extent permitted by law, will unconditionally grant, transfer and assign to the Trustee for the benefit of the Owners without recourse all of the Authority's right, title and interest as lessee under the Site Lease and as lessor under the Facility Lease, including without limitation the following: (i) all its rights to receive the Base Rental Payments scheduled to be paid by the City under the Facility Lease, (ii) all rents, profits, products and proceeds from the Facilities to which the Authority has any right or claim whatsoever under the Facility Lease, (iii) the right to take all actions and give all consents under the Site Lease or the Facility Lease, (iv) any right of access provided in the Site Lease or the Facility Lease, and (v) any and all other rights and remedies of the Authority in the Site Lease as lessee thereunder and in the Facility Lease as lessor thereunder; provided that, so long as no Event of Default (as defined in the Facility Lease) will have occurred or be continuing, the Authority will have and may exercise all rights of the lessee under the Site Lease and of the lessor under the Facility Lease other than the right to receive the Base Rental Payments due and owing under the Facility Lease.

Revenue Fund

Moneys in the Revenue Fund will be set aside by the Trustee in the following respective special accounts or funds within the Revenue Fund (each of which is created pursuant to the Trust Agreement and each of which the Trustee covenants and agrees to cause to be maintained) in the following order of priority:

- (1) Interest Account, and
- (2) Principal Account.

All money in each of such accounts will be held in trust by the Trustee and will be applied, used and withdrawn only for the purposes authorized by the provisions of the Trust Agreement regarding the Revenue Fund. On each Principal Payment Date, following payment of principal of and interest on the Bonds, any excess amount on deposit in the Revenue Fund will be transferred to the Reserve Fund to the extent necessary to increase the amount therein to the Reserve Requirement, and any excess will be returned to the City as an excess payment of Base Rental Payments; provided, if any Related Obligations are outstanding any excess amounts will, at the written direction of the Authority, be applied to the payment of the Related Obligations in accordance with their terms.

(1) Interest Account. On or before each Interest Payment Date, the Trustee will set aside from the Revenue Fund and deposit in the Interest Account that amount of money which is equal to the amount of interest becoming due and payable on all Outstanding Bonds on such Interest Payment Date. No deposit need be made in the Interest Account if the amount contained therein and available to pay interest on the Bonds is at least equal to the aggregate amount of interest becoming due and payable on all Outstanding Bonds on such Interest Payment Date.

(2) Principal Account. On or before each November 1, commencing November 1, 2020, the Trustee will set aside from the Revenue Fund and deposit in the Principal Account an amount of money equal to the amount of all sinking fund payments required to be made on such November 1 into the respective sinking fund accounts for all Outstanding Term Bonds and the principal amount of all Outstanding Serial Bonds maturing on such November 1. On or before each Redemption Date, the Trustee will set aside from the Revenue Fund and deposit in the Principal Account an amount of money equal to the Redemption Price required to be paid on such Redemption Date. No deposit need be made in the Principal Account if the amount contained therein and available to pay principal of the Bonds is at least equal to the aggregate amount of the principal of all Outstanding Serial Bonds maturing by their terms on such November 1 plus the aggregate amount of all sinking fund payments required to be made on such

November 1 for all Outstanding Term Bonds. The Trustee will establish and maintain within the Principal Account a separate subaccount for the Term Bonds of each Series and maturity, designated as the “_____ Sinking Account” (the “Sinking Account”), inserting therein the Series and maturity (if more than one such account is established for such Series) designation of such Bonds. With respect to each Sinking Account, on each mandatory sinking account payment date established for such Sinking Account, the Trustee will apply the mandatory sinking account payment required on that date to the redemption (or payment at maturity, as the case may be) of Term Bonds of the Series and maturity for which such Sinking Account was established, upon the notice and in the manner provided in the Trust Agreement.

(3) Reserve Fund. The Trustee will establish, maintain and hold in trust a separate fund designated the “Reserve Fund” and within such fund a separate account designated as the “Series 2019A Reserve Account,” which will be available to pay only the principal of and interest on the Series 2019A Bonds. The Trustee may establish additional Reserve Accounts (each a “Reserve Account”) to secure additional Series of Bonds issued under the Trust Agreement, including a Common Reserve Account for Common Reserve Bonds, as specified in the Supplemental Trust Agreement providing for the issuance of such additional Series of Bonds.

Upon the issuance of the Series 2019A Bonds, the Authority will satisfy the Series 2019A Reserve Account Requirement with the deposit with the Trustee of the Series 2019A Reserve Facility for the credit of the Series 2019A Reserve Account pursuant to the provisions of the Trust Agreement relating to the procedure for the issuance of Series 2019A Bonds and the application of proceeds of the Series 2019A Bonds and further subject to the provisions of the Trust Agreement relating to the Series 2019A Reserve Facility and General Provisions Relating to Series 2019A Bond Insurance Policy, including subsection (o) thereof.

The Authority may thereafter also satisfy all or a portion of the Series 2019A Reserve Account Requirement at any time with the deposit with the Trustee for the credit of the Series 2019A Reserve Account of cash in an amount up to the Series 2019A Reserve Account Requirement, a Reserve Facility as described below, or any combination thereof.

Whenever the Series 2019A Reserve Account Requirement is satisfied by a Reserve Facility, the Trustee will draw on such Reserve Facility in accordance with its terms and as hereafter provided, in a timely manner, to the extent necessary to fund any deficiency in the Interest Account or the Principal Account with respect to the Series 2019A Bonds. The Authority will repay solely from Revenues any draws under a Reserve Facility and pay all related reasonable expenses incurred by a Reserve Facility provider. Interest will accrue and be payable on such draws and expenses from the date of payment by a Reserve Facility provider at the rate specified in such Reserve Facility. Repayment of draws and payment of expenses and accrued interest thereon (collectively, “Policy Costs”) will commence in the first month following each draw, and each such monthly payment will be in an amount equal to the available Revenues after payment of principal and interest then due and the pro rata deposit to the Series 2019A Reserve Account and any other Reserve Account.

The Trustee will draw first on all cash and investments and second on the Reserve Facilities in the Series 2019A Reserve Account on a pro rata basis calculated by the amount of the Series 2019A Reserve Account Requirement satisfied by such Reserve Facility or Reserve Facilities, in order to replenish the Principal Account and the Interest Account with respect to the Series 2019A Bonds. If any Policy Costs are due and payable under the Reserve Facilities, any new funds deposited into the Series 2019A Reserve Account will be used and withdrawn by the Trustee on a pro rata basis to pay such obligations in the order set forth in the paragraphs below and to fund the Series 2019A Reserve Account Requirement. The Authority hereby pledges the Revenues to secure the payment of the Policy Costs, on a basis that is subordinate to the pledge of Revenues to the Trustee for the Bonds.

Amounts in respect of Policy Costs paid to a Reserve Facility Provider will be credited first to interest due, then to expenses due and then to principal due. As and to the extent payments are made to a Reserve Facility Provider on account of principal due, the coverage under the Reserve Facility will be increased by a like amount, subject to the terms of the Reserve Facility.

Draws on all Reserve Facilities on which there is available coverage will be made on a pro-rata basis (calculated by reference to the amount of the Reserve Requirement satisfied thereby). Payment of Policy Costs and reimbursement of amounts with respect to other Reserve Facilities will be made on a pro-rata basis with the replenishment of any cash drawn from the Reserve Fund.

If the Authority will fail to pay any Policy Costs in accordance with the above requirements, a Reserve Facility Provider will be entitled to exercise any and all legal and equitable remedies available to it, including those provided under this Trust Agreement other than (i) acceleration of the maturity of the Bonds or (ii) remedies which would adversely affect Owners of the Bonds.

The Trust Agreement will not be discharged until all Policy Costs owing to a Reserve Facility Provider will have been paid in full. The Authority's obligation to pay such amounts will expressly survive payment in full of the Bonds.

(i) Surety Bond or Insurance Policy. A surety bond or insurance policy issued to the Trustee, on behalf of the Bondholders, by a company licensed to issue an insurance policy guaranteeing the timely payment of the principal of and interest on the Series 2019A Bonds (a "municipal bond insurer") may be deposited in the Series 2019A Reserve Account to meet all or a portion of the Series 2019A Reserve Account Requirement if such municipal bond insurer will be rated by at least one Rating Agency at the time of such deposit (or, in the case of the Series 2019A Reserve Facility, at the time of issuance of the Series 2019A Bonds) in at least one rating in one of the two highest Rating Categories. Any such surety bond or insurance policy will be valued at the face value of the policy even if the rating of the insurer will have been reduced or withdrawn after deposit of such surety bond or insurance policy into the Series 2019A Reserve Account (or, in the case of the Series 2019A Reserve Facility, after the issuance of the Series 2019A Bonds).

Regardless of any change in rating of the municipal bond insurer providing such bond or policy after the deposit of such a surety bond or insurance policy, the Authority will be under no obligation to replace such bond or insurance policy or to deposit additional cash to the Series 2019A Reserve Account with respect to the amount of such bond or policy.

(ii) Letter of Credit. A letter of credit may be deposited in the Series 2019A Reserve Account to meet all or a portion of the Series 2019A Reserve Account Requirement provided that any such letter of credit must be issued or confirmed by a state or national bank, or a foreign bank with an agency or branch located in the continental United States, which has outstanding an issue of unsecured long term debt securities rated at the time of such deposit at least equal to the rating on the Series 2019A Bonds given by any Rating Agency which has a then currently effective rating on the Series 2019A Bonds.

In the event that the rating on the unsecured long-term debt securities of the bank which has issued or confirmed any letter of credit is withdrawn or reduced by any Rating Agency to a rate below the requirements set forth above, the Authority will be under no obligation to replace such letter of credit or to deposit additional cash to the Series 2019A Reserve Account.

Unless the Series 2019A Bonds have been fully paid and retired, the Trustee will draw the full amount of any letter of credit credited to the Series 2019A Reserve Account for such Series 2019A Bonds on the third Business Day preceding the date such letter of credit (taking into account any extension, renewal or replacement thereof) would otherwise expire, and will deposit moneys realized pursuant to such draw in the Series 2019A Reserve Account.

(iii) Release of Moneys in the Series 2019A Reserve Account. If the Authority replaces a cash-funded Series 2019A Reserve Account with a Reserve Facility for the Series 2019A Reserve Account meeting the requirements of either (i) or (ii) above, amounts on deposit in the Series 2019A Reserve Account will, upon Written Request of the Authority to the Trustee, be transferred, subject to the receipt by the Authority and Trustee of an Opinion of Counsel that such transfer will not cause the interest on the Series 2019A Bonds to be included in gross income for purposes of federal income taxation, to the

Authority and applied for the acquisition, construction, installation or equipment of public capital improvements or to the purchase or redemption of Bonds.

Application of Insurance Proceeds

In the event of any damage to or destruction of any part of the Facilities covered by insurance, the Authority, will cause the proceeds of such insurance to be utilized for the repair, reconstruction or replacement of the damaged or destroyed portion of the Facilities, and the Trustee will hold said proceeds in a fund established by the Trustee for such purpose separate and apart from all other funds designated the "Insurance and Condemnation Fund", to the end that such proceeds will be applied to the repair, reconstruction or replacement of the Facilities to at least the same good order, repair and condition as they were in prior to the damage or destruction, insofar as the same may be accomplished by the use of said proceeds. The City, as agent of the Authority, will file a Certificate of the City with the Trustee that sufficient funds from insurance proceeds or from any funds legally available to the Authority or the City, or from any combination thereof, are available in the event it elects to repair, reconstruct or replace the Facilities. The Trustee will invest said proceeds in Permitted Investments pursuant to the Written Request of the City, as agent for the Authority under the Facility Lease, and withdrawals of said proceeds will be made from time to time upon the filing with the Trustee and the Authority of a Written Request of the City, stating that the City has expended moneys or incurred liabilities in an amount equal to the amount therein stated for the purpose of the repair, reconstruction or replacement of the Facilities, and specifying the items for which such moneys were expended, or such liabilities were incurred, in reasonable detail. Any balance of such proceeds not required for such repair, reconstruction or replacement and the proceeds of use and occupancy insurance will be paid to the Trustee as Base Rental Payments and applied in the manner provided by the Trust Agreement. Alternatively, the Authority with the written consent of the City, if the proceeds of such insurance together with any other moneys then available for such purpose (including allocable portions of the Reserve Fund) are sufficient to prepay all, in case of damage or destruction in whole of the Facilities, or that portion, in the case of partial damage or destruction of the Facilities, of the Base Rental Payments and all other amounts relating to the damaged or destroyed portion of the Facilities, may elect not to repair, reconstruct or replace the damaged or destroyed portion of the Facilities and thereupon will cause said proceeds to be used for the redemption of Outstanding Bonds pursuant to the applicable provisions of the Trust Agreement relating to extraordinary redemption. The City will not apply the proceeds of insurance as set forth in this section to redeem the Bonds in part due to damage or destruction of a portion of the Facilities unless the Base Rental Payments on the undamaged portion of the Facilities will be sufficient to pay the scheduled principal and interest on the Bonds remaining unpaid after such redemption.

Investments

Subject to certain provisions of the Trust Agreement, all money held by the Trustee in any of the accounts or funds established pursuant to the Trust Agreement will be invested in Permitted Investments at the Written Request of the Authority or, if no instructions are received, the funds will remain uninvested. Investment instructions may be requested by the Trustee until received. Such investments will, as nearly as practicable, mature on or before the dates on which such money is anticipated to be needed for disbursement under the Trust Agreement; provided, however, that moneys in the Reserve Fund will be invested in Permitted Investments with a term to maturity not exceeding five (5) years. For purposes of this restriction, Permitted Investments containing a repurchase option or put option by the investor will be treated as having a maturity of no longer than such option. Unless otherwise instructed by the Authority, all interest or profits received on any money so invested will be deposited first in the Reserve Fund, to the extent necessary to make amounts on deposit in the Reserve Fund equal to the Reserve Requirement for all Bonds that have a Reserve Requirement, and then to any project fund until completion of any Project and then in the Revenue Fund; provided that, with respect to any project fund, earnings on amounts in such fund will be credited to such fund until completion of the respective Projects. The Trustee will value Permitted Investments held in the Reserve Fund no later than May 1 and November 1 in each year; provided that for purposes of the Trust Agreement, the value of any such Permitted Investment will be an amount equal to the lesser of the cost or the fair market value of such Permitted Investment. Investments purchased with funds on deposit in the Revenue Fund will mature not later than the payment date or redemption date, as appropriate, immediately succeeding the investment. The Trustee and its affiliates may act as principal, agent, sponsor or advisor with respect to any investments. The Trustee will not be liable for any losses, fee, tax or other charge on investments made in accordance with the terms and provisions of the Trust Agreement.

Additional Bonds

The Authority may at any time issue Additional Bonds pursuant to a Supplemental Trust Agreement, payable from the Revenues as provided in the Trust Agreement and secured by a pledge of and charge and lien upon the Revenues as provided in the Trust Agreement equal to the pledge, charge and lien securing the Outstanding Bonds, subject to the specific conditions set forth in the Trust Agreement, as follows:

(a) The Authority will be in compliance with all agreements and covenants contained in the Trust Agreement, including, but not limited to, subsection (n) of General Provisions Relating to Series 2019A Bond Insurance Policy and subsection (d) of Provisions Relating to the Series 2019A Reserve Facility, if applicable.

(b) The Supplemental Trust Agreement will require that the proceeds of the sale of such Additional Bonds will be applied to the acquisition (by purchase or lease) or construction of facilities or for the refunding of Outstanding Bonds or other obligations of the City.

(c) The aggregate principal amount of Bonds at any time Outstanding under the Trust Agreement will not exceed any limit imposed by law, by the Trust Agreement or by any Supplemental Trust Agreement, and when issued will not be more than the value (as determined by the City) of the Facilities at the time the Additional Bonds are issued.

(d) The Facility Lease will have been amended, if necessary, and duly recorded in the official records of the County Recorder of the County, so that the Base Rental Payments payable by the City thereunder in each Fiscal Year will at least equal Debt Service, including Debt Service on the Additional Bonds, in each Fiscal Year, and to include any additional Facilities to be leased and any property added to the Site Lease pursuant to the Trust Agreement.

(e) The City will certify in writing that the Base Rental Payments payable by the City under the Facility Lease does not exceed the fair rental value of the Facilities.

(f) If any additional Facilities to be leased are not situated on property described in the Facility Lease, the Site Lease will have been amended so as to lease to the Authority such additional real property.

(g) If the additional Facilities to be leased are to be constructed, the Trustee will be paid an amount of capitalized interest on the Additional Bonds for the estimated period of construction and six months thereafter in the event that the annual Debt Service on the Additional Bonds when combined with the annual Debt Service on the Outstanding Bonds is greater than the fair rental value of the Facilities during the construction period.

(h) The Supplemental Trust Agreement may specify as to whether such Additional Bonds will (A) constitute Common Reserve Bonds secured by the Common Reserve Account, (B) be secured by any other Reserve Account, or (C) not be secured by any Reserve Account.

Limitations on the Issuance of Obligations Payable from Revenues

The Authority covenants in the Trust Agreement that it will not, so long as any of the Bonds are Outstanding, issue any obligations or securities, however denominated, payable in whole or in part from Revenues except the following:

(a) Bonds of any Series authorized in accordance with the Additional Bonds provisions of the Trust Agreement;

(b) Related Obligations that provide security for a Series of Bonds;

(c) Obligations which are junior and subordinate to the payment of the principal, premium, interest and reserve fund requirements for the Bonds and which subordinated obligations are payable as to principal, premium, interest and reserve fund requirements, if any, only out of Revenues after the prior payment of all amounts then required to be paid under the Trust Agreement from Revenues for principal, premium, interest and reserve fund requirements for the Bonds, as the same become due and payable and at the times and in the manner as required in the Trust Agreement.

Against Encumbrances

The Authority will not make any pledge or assignment of or place any charge or lien upon the Revenues except as provided in the Trust Agreement, and will not issue any other bonds, notes or obligations payable from the Revenues or secured by a pledge of or charge or lien upon the Revenues except as provided in the Trust Agreement.

Defaults and Remedies

Events which constitute an “event of default” under the Trust Agreement include:

(a) if default will be made by the Authority in the due and punctual payment of the interest on any Bond when and as the same will become due and payable;

(b) if default will be made by the Authority in the due and punctual payment of the principal or premium, if any, of any Bond when and as the same will become due and payable, whether at maturity as therein expressed or by proceedings for mandatory redemption;

(c) if default will be made by the Authority in the performance of any of the other agreements or covenants required therein to be performed by the Authority, and such default will have continued for a period of sixty (60) days or (or if the Authority notifies the Trustee that in its reasonable opinion the failure stated in the notice can be corrected, but not within such 60 day period, subject to subsection (c) of the Trust Agreement regarding General Provisions Relating to Series 2019A Bond Insurance Policy, the failure will not constitute an event of default if the Authority commences to cure the failure within such 60 day period and thereafter diligently and in good faith cures such failure in a reasonable period of time);

(d) if the Authority will file a petition or answer seeking arrangement or reorganization under the federal bankruptcy laws or any other applicable law of the United States of America or any state therein, or if a court of competent jurisdiction will approve a petition filed with or without the consent of the Authority seeking arrangement or reorganization under the federal bankruptcy laws or any other applicable law of the United States of America or any state therein, or if under the provisions of any other law for the relief or aid of debtors any court of competent jurisdiction will assume custody or control of the Authority or of the whole or any substantial part of its property; or

(e) if an Event of Default has occurred under the Facility Lease or the Site Lease;

Then, subject to the Trust Agreement provisions regarding General Provisions Relating to Series 2019A Bond Insurance Policy, including, but not limited to, subsections (a) and (b) thereof and in each and every such case during the continuance of such event of default the Trustee, upon the written request of the Bondholders of not less than a majority in aggregate principal amount of the Bonds then Outstanding will, by notice in writing to the Authority, declare the principal of all Bonds then Outstanding and the interest accrued thereon to be due and payable immediately, and upon any such declaration the same will become due and payable, anything contained within the Trust Agreement or in the Bonds to the contrary notwithstanding. The Trustee will promptly notify all Bondholders by first class mail of any such event of default which is continuing of which a Responsible Officer has actual knowledge or written notice.

The aforementioned provision, however, is subject to the condition that if at any time after the principal of the Bonds then Outstanding will have been so declared due and payable and before any judgment or

decree for the payment of the money due will have been obtained or entered the Authority will deposit with the Trustee a sum sufficient to pay all matured interest on all the Bonds and all principal of the Bonds matured prior to such declaration and premium, if any, with interest at the rate borne by such Bonds on such overdue interest and principal and premium, if any, and the reasonable fees and expenses of the Trustee, and any and all other defaults known to the Trustee (other than in the payment of interest on and principal of the Bonds due and payable solely by reason of such declaration) will have been made good or cured to the satisfaction of the Trustee or provision deemed by the Trustee to be adequate will have been made therefor, then and in every such case the Trustee or the Bondholders of not less than a majority in aggregate principal amount of Bonds then Outstanding, by written notice to the Authority and to the Trustee, may on behalf of the Bondholders of all the Bonds then Outstanding rescind and annul such declaration and its consequences; but no such rescission and annulment will extend to affect any subsequent default or will impair or exhaust any right or power consequent thereon.

No Bondholder of any Bond issued under the Trust Agreement will have the right to institute any suit, action or proceeding at law or equity, for any remedy under or upon the Trust Agreement, unless (a) such Bondholder has previously given the Trustee written notice of the occurrence of an event of default as defined in the Trust Agreement; (b) the Bondholders of at least a majority in aggregate principal amount of all the Bonds then Outstanding have made written request to the Trustee to exercise the powers granted or to institute such suit, action or proceeding in its own name; (c) said Bondholders have tendered to the Trustee reasonable security or indemnity satisfactory to the Trustee against the costs, expenses and liabilities to be incurred in compliance with such request; and (d) the Trustee has refused or omitted to comply with such request for a period of sixty (60) days after such request has been received by, and said tender of indemnity has been made to, the Trustee.

The provisions of this section are subject to the provisions of the Trust Agreement regarding General Provisions Relating to Series 2019A Bond Insurance Policy, including, but not limited to, subsections (a), (b), (c) and (j) thereof.

Application of Funds Upon Acceleration

All moneys in the accounts and funds provided in certain provisions of the Trust Agreement upon the date of the declaration of acceleration by the Trustee as provided in the Trust Agreement and all Revenues (other than Revenues on deposit in the Rebate Fund) thereafter received by the Authority thereunder will be transmitted to the Trustee and will be applied by the Trustee in the following order:

First, to the payment of the reasonable fees, costs and expenses of the Trustee in providing for the declaration of such event of default and carrying out its duties under the Trust Agreement, including reasonable compensation (including fees and expenses) to their accountants and counsel together with interest on any amounts advanced as provided therein and thereafter to the payment of the reasonable costs and expenses of the Bondholders, if any, in carrying out the provisions of the Trust Agreement, including reasonable compensation to their accountants and counsel; and

Second, upon presentation of the several Bonds, and the stamping thereon of the amount of the payment if only partially paid or upon the surrender thereof if fully paid, to the payment of the whole amount then owing and unpaid upon the Bonds for interest and principal, and premium, with (to the extent permitted by law) interest on the overdue interest and principal and premium at the rate borne by such Bonds, and in case such money will be insufficient to pay in full the whole amount so owing and unpaid upon the Bonds, then to the payment of such interest, principal and premium and (to the extent permitted by law) interest on overdue interest and principal and premium without preference or priority among such interest, principal and premium and interest on overdue interest and principal and premium ratably to the aggregate of such interest, principal and premium and interest on overdue interest and principal and premium; provided that any funds held in a Reserve Account for a Series of Bonds will be used solely to pay principal of and interest on such Series of Bonds.

Amendments to Facility Lease or Site Lease

The Authority will not supplement, amend, modify or terminate any of the terms of the Facility Lease, or consent to any such supplement, amendment, modification or termination, without the prior written consent of the Trustee. The Trustee will give such written consent if the Authority certifies in writing that such

supplement, amendment, modification or termination (a) will not materially adversely affect the interests of the Bondholders or result in any material impairment of the security hereby given for the payment of the Bonds (provided that such supplement, amendment or modification will not be deemed to have such adverse effect or to cause such material impairment solely by reason of substitution or release of real property pursuant to the Facility Lease, or solely by reason of the issuance of Additional Bonds pursuant to the Trust Agreement), or (b) is to add to the agreements, conditions, covenants and terms required to be observed or performed thereunder by any party thereto, or to surrender any right or power therein reserved to the Authority or the City, or (c) is to cure, correct or supplement any ambiguous or defective provision contained therein, or (d) is to accommodate any substitution or release in accordance with the Facility Lease, or is to provide for the issuance of Additional Bonds pursuant to the Trust Agreement, or (e) is to modify the legal description of the Facilities to conform to the requirements of title insurance or otherwise to add or delete property descriptions to reflect accurately the description of the parcels intended or preferred to be included therein, or substituted for the Facilities or released from the Facilities pursuant to the provisions of the Facility Lease, or (f) if the Authority (with the assistance of the Trustee, which assistance will not be unreasonably withheld) first obtains the written consent of the Bondholders of a majority in principal amount of the Bonds then Outstanding to such supplement, amendment, modification or termination; provided, that no such supplement, amendment, modification or termination will reduce the amount of Base Rental Payments to be made to the Authority or the Trustee by the City pursuant to the Facility Lease to an amount less than the scheduled principal and interest payment on the Outstanding Bonds, or extend the time for making such payments, or permit the creation of any lien prior to or on a parity with the lien created by the Trust Agreement on the Base Rental Payments (except as expressly provided in the Facility Lease), in each case without the written consent of all of the Bondholders of the Bonds then Outstanding.

The Authority will not supplement, amend, modify or terminate any of the terms of the Site Lease, or consent to any such supplement, amendment, modification or termination, without the prior written consent of the Trustee. The Trustee will give such written consent if the Authority certifies in writing that such supplement, amendment, modification or termination (a) will not materially adversely affect the interests of the Bondholders or result in any material impairment of the security given by the Trust Agreement for the payment of the Bonds, or (b) is to add to the agreements, conditions, covenants and terms required to be observed or performed thereunder by any party thereto, or to surrender any right or power therein reserved to the Authority or the City, or (c) is to cure, correct or supplement any ambiguous or defective provision contained therein, or (d) is to modify the legal description of the Facilities to conform to the requirements of title insurance or otherwise to add or delete property descriptions to reflect accurately the description of the parcels intended or preferred to be included therein, or substituted for the Facilities or released from the Facilities pursuant to the provisions of the Facility Lease, or is to provide for the issuance of Additional Bonds pursuant to the Trust Agreement, or (e) if the Authority (with the assistance of the Trustee, which assistance will not be unreasonably withheld) first obtains the written consent of the Bondholders of a majority in principal amount of the Bonds then Outstanding to such supplement, amendment, modification or termination.

The provisions of this section will be subject to subsection (e) of the provisions of the Trust Agreement regarding General Provisions Relating to Series 2019A Bond Insurance Policy.

Amendment of Trust Agreement

The Trust Agreement and the rights and obligations of the Authority and of the Bondholders may be amended at any time by a Supplemental Trust Agreement which will become binding when the written consent of the Bondholders of a majority in aggregate principal amount of the Bonds then Outstanding, exclusive of Bonds disqualified as provided in the Trust Agreement, are filed with the Trustee; provided that if such modification or amendment will, by its terms, not take effect so long as any Bonds of any particular maturity or Series remain Outstanding, the consent of the Owners of such Bonds will not be required and such Bonds will not be deemed to be Outstanding for the purpose of any calculation of Bonds Outstanding under the Trust Agreement. In addition, consent of the Bondholders may be evidenced by documents providing that Bondholders consent to an amendment by purchasing Bonds if the official statement or other disclosure document related to such purchase disclosed that purchase of the Bonds was deemed to evidence that the Bondholder consented to the amendment. In such case, Bondholders consent will be certified by the Authority by filing such disclosure documents with the Trustee. No such amendment will (1) extend the maturity of or reduce the interest rate on or amount of interest on or principal of or redemption premium, if any, on any Bond without the express written consent of the Bondholder of such Bond, or

(2) permit the creation by the Authority of any pledge of or charge or lien upon the Revenues as provided in the Trust Agreement superior to or on a parity with the pledge, charge and lien created by the Trust Agreement for the benefit of the Bonds, or (3) reduce the percentage of Bonds required for the written consent to any such amendment, or (4) modify any rights or obligations of the Trustee, the Authority or the City without their prior written assent thereto, respectively. It will not be necessary for the consent of the Bondholders to approve the particular form of any Supplemental Trust Agreement, but it will be sufficient if such consent will approve the substance thereof. Promptly after the execution by the Authority and the Trustee of any Supplemental Trust Agreement pursuant to this paragraph, the Trustee will mail a notice on behalf of the Authority, setting forth in general terms the substance of such Supplemental Trust Agreement to the Bondholders at the addresses shown on the registration books maintained by the Trustee. Any failure to give such notice, or any defect therein, will not, however, in any way impair or affect the validity of any such Supplemental Trust Agreement.

The Trust Agreement and the rights and obligations of the Authority and of the Bondholders may also be amended at any time by a Supplemental Trust Agreement which will become binding upon adoption but without the consent of any Bondholders, for any of the following purposes:

- (i) to add to the agreements and covenants required in the Trust Agreement to be performed by the Authority other agreements and covenants thereafter to be performed by the Authority, or to surrender any right or power reserved to or conferred on the Authority in the Trust Agreement;
- (ii) to make such provisions for the purpose of curing any ambiguity or of correcting, curing or supplementing any defective provision contained in the Trust Agreement or in regard to questions arising under the Trust Agreement which the Authority may deem desirable or necessary;
- (iii) to provide for the issuance of any Additional Bonds and to provide the terms of such Additional Bonds, subject to the conditions and upon compliance with the procedure set forth in the Trust Agreement (which will be deemed not to adversely affect Bondholders);
- (iv) to add to the agreements and covenants required in the Trust Agreement, such agreements and covenants as may be necessary to qualify the Trust Agreement under the Trust Indenture Act of 1939;
- (v) to grant or pledge to the Bondholders of any Series any additional bond security;
- (vi) to make any change therein necessary, in the Opinion of Bond Counsel, to maintain the exclusion from gross income for federal income tax purposes of the interest on any Outstanding Bonds intended by the Authority to bear federally tax-exempt status;
- (vii) to make modifications or adjustments necessary in order to provide for payment or reimbursement under a credit agreement, liquidity agreement or similar support agreement relating to any Bonds or a Reserve Facility; or
- (viii) to modify, alter, amend or supplement the Trust Agreement if (1) all of the Bonds of the Series to be affected thereby are variable interest rate bonds, (2) the modification, alteration, amendment or supplement will not become effective until written notice thereof will have been given to Bondholders of the affected Series by the Trustee, and (3) thirty (30) days will have passed during which time such Bondholders will have had the opportunity to tender their variable interest rate bonds for purchase.

The provisions of this section will be subject to subsection (e) of Trust Agreement regarding General Provisions Relating to Series 2019A Bond Insurance Policy. The existence of the Series 2019A Bond Insurance Policy will not be taken into account in determining whether any amendment, consent, waiver or other action to be taken, or any failure to take action, under the Trust Agreement would adversely affect the security for the Series 2019A Bonds or the rights of the Series 2019A Bondholders.

Discharge of Bonds

If the Authority will pay or cause to be paid or there will otherwise be paid to the Bondholders of all or any portion of the Outstanding Bonds the interest thereon and principal thereof and redemption premiums, if any, thereon at the times and in the manner stipulated therein and in the Trust Agreement, and the Authority will pay in full all other amounts due under the Trust Agreement and under the Facility Lease, then the Bondholders of such Bonds will cease to be entitled to the pledge of and charge and lien upon the Revenues as provided in the Trust Agreement, and all agreements, covenants and other obligations of the Authority to the Bondholders of such Bonds under the Trust Agreement will thereupon cease, terminate and become void and be discharged and satisfied. In such event, the Trustee will execute and deliver to the Authority all such instruments as may be necessary or desirable to evidence such discharge and satisfaction, the Trustee will pay over or deliver to the Authority all money or securities held by it pursuant to the Trust Agreement which are not required for the payment of the interest on and principal of and redemption premiums, if any, on such Bonds and for the payment of all other amounts due under the Trust Agreement and under the Facility Lease.

Any Outstanding Bonds will prior to the maturity date or redemption date thereof be deemed to have been paid within the meaning of and with the effect expressed in the Trust Agreement if (1) in case any of such Bonds are to be redeemed on any date prior to their maturity date, the Authority will have given to the Trustee in form satisfactory to it irrevocable instructions to provide notice in accordance with the Trust Agreement, (2) there will have been deposited with the Trustee (A) cash in an amount which will be sufficient and/or (B) noncallable Government Securities, the interest on and principal of which when paid will provide cash which, together with the cash, if any, deposited with the Trustee at the same time, will be sufficient, in the opinion of an Independent Certified Public Accountant, to pay when due the interest to become due on such Bonds on and prior to the maturity date or redemption date thereof, as the case may be, and the principal of and redemption premiums, if any, on such Bonds, and (3) in the event such Bonds are not by their terms subject to redemption within the next succeeding sixty (60) days, the Authority will have given the Trustee in form satisfactory to it irrevocable instructions to mail as soon as practicable, a notice to the Bondholders of such Bonds that the deposit required by clause (2) above has been made with the Trustee and that such Bonds are deemed to have been paid in accordance with the Trust Agreement and stating the maturity date or redemption date upon which money is to be available for the payment of the principal of and redemption premiums, if any, on such Bonds.

In the event of an advance refunding (i) the Authority will cause to be delivered, on the deposit date and upon any reinvestment of the defeasance amount, a report of an Independent Certified Public Accountant verifying the sufficiency of the escrow established to pay the Bonds in full on the maturity date or redemption date (“Verification”) (which Verification will verify the mathematical accuracy of the computations relating to the adequacy of cash plus Government Securities to be held in escrow to pay debt service requirements (principal, interest and redemption price, including premium, to the applicable redemption or maturity dates) when due on the Bonds to be refunded), (ii) the escrow agreement will provide that no (A) substitution of a Government Security will be permitted except with another Government Security and upon delivery of a new Verification and (B) reinvestment of a Government Security will be permitted except as contemplated by the original Verification or upon delivery of a new Verification, and (iii) there will be delivered an Opinion of Counsel to the effect that the Bonds are no longer “Outstanding” under the Trust Agreement; each Verification and opinion will be addressed to the Authority and the Trustee.

The provisions of this section will be subject to provisions of the Trust Agreement regarding General Provisions Relating to Series 2019A Bond Insurance Policy, including, but not limited to, subsections (g), (h) and (m) thereof with respect to the Insured Series 2019A Bonds.

General Provisions Relating to Series 2019A Bond Insurance Policy

So long as any Insured Series 2019A Bonds remain outstanding and the Series 2019A Bond Insurer has not defaulted under the 2019A Bond Insurance Policy (and subject to any amounts owed to the Series 2019A Bond Insurer directly or by right of subrogation), the provisions of the Trust Agreement relating to bond insurance will govern, notwithstanding anything to the contrary set forth in the Trust Agreement, or individually in the appropriate provisions:

(a) The Series 2019A Bond Insurer will be deemed to be the sole holder of the Insured Series 2019A Bonds for the purpose of exercising any voting right or privilege or giving any consent or direction or taking any other action that the holders of the Insured Series 2019A Bonds are entitled to take pursuant to the Section or Article of the Trust Agreement pertaining to (i) defaults and remedies and (ii) the duties and obligations of the Trustee. In furtherance thereof and as a term of the Trust Agreement and each Series 2019A Bond, the Trustee and each Bondholder appoint the Series 2019A Bond Insurer as their agent and attorney-in-fact and agree that the Series 2019A Bond Insurer may at any time during the continuation of any proceeding by or against the Authority or City under the United States Bankruptcy Code or any other applicable bankruptcy, insolvency, receivership, rehabilitation or similar law (an “Insolvency Proceeding”) direct all matters relating to such Insolvency Proceeding, including without limitation, (A) all matters relating to any claim or enforcement proceeding in connection with an Insolvency Proceeding (a “Claim”), (B) the direction of any appeal of any order relating to any Claim, (C) the posting of any surety, supersedeas or performance bond pending any such appeal, and (D) the right to vote to accept or reject any plan of adjustment. In addition, the Trustee and each Bondholder delegate and assign to the Series 2019A Bond Insurer, to the fullest extent permitted by law, the rights of the Trustee and each Bondholder in the conduct of any Insolvency Proceeding, including, without limitation, all rights of any party to an adversary proceeding or action with respect to any court order issued in connection with any such Insolvency Proceeding. Remedies granted to the Bondholders expressly include mandamus.

(b) The Insured Series 2019A Bonds will not be accelerated without the consent of the Series 2019A Bond Insurer and in the event the maturity of the Insured Series 2019A Bonds is accelerated, the Series 2019A Bond Insurer may elect, in its sole discretion, to pay accelerated principal, and interest accrued on such principal, to the date of acceleration (to the extent unpaid by the Authority) and the Trustee will be required to accept such amounts. Upon payment of such accelerated principal and interest accrued to the acceleration date as provided above, the Series 2019A Bond Insurer’s obligations under the Series 2019A Bond Insurance Policy with respect to such Insured Series 2019A Bonds will be fully discharged.

(c) No grace period for a covenant default will exceed more than 60 days, without the prior written consent of the Series 2019A Bond Insurer. No grace period will be permitted for payment defaults.

(d) The exercise of any provision of the Trust Agreement which permits the purchase of Insured Series 2019A Bonds in lieu of redemption will require the prior written approval of the Series 2019A Bond Insurer if any Series 2019A Bond so purchased is not cancelled upon purchase.

(e) Any amendment, supplement, modification to, or waiver of, the Trust Agreement, the Facility Lease, the Site Lease or any other transaction document, including any underlying security agreement (each a “Related Document” for purposes of the Trust Agreement), that requires the consent of Bondholders or adversely affects the rights and interests of the Series 2019A Bond Insurer will be subject to the prior written consent of the Series 2019A Bond Insurer.

(f) The rights granted to the Series 2019A Bond Insurer under the Trust Agreement or any other Related Document to request, consent to or direct any action are rights granted to the Series 2019A Bond Insurer in consideration of its issuance of the Series 2019A Bond Insurance Policy. Any exercise by the Series 2019A Bond Insurer of such rights is merely an exercise of the Series 2019A Bond Insurer’s contractual rights and will not be construed or deemed to be taken for the benefit, or on behalf, of the Bondholders and such action does not evidence any position of the Series 2019A Bond Insurer, affirmative or negative, as to whether the consent of the Bondholders or any other person is required in addition to the consent of the Series 2019A Bond Insurer.

(g) Amounts paid by the Series 2019A Bond Insurer under the Series 2019A Bond Insurance Policy will not be deemed paid for purposes of the Trust Agreement and the Insured Series 2019A Bonds relating to such payments will remain Outstanding and continue to be due and owing until paid by the Authority in accordance with the Trust Agreement. The Trust Agreement will not be discharged unless all amounts due or to become due to the Series 2019A Bond Insurer have been paid in full or duly provided for.

(h) The Series 2019A Bond Insurer will, to the extent it makes any payment of principal of or interest on the Insured Series 2019A Bonds, become subrogated to the rights of the recipients of such payments in accordance with the terms of the Series 2019A Bond Insurance Policy (which subrogation rights will also include

the rights of any such recipients in connection with any Insolvency Proceeding). Each obligation of the Authority to the Series 2019A Bond Insurer under the Related Documents will survive discharge or termination of such Related Documents.

(i) The Authority will pay or reimburse (or cause the City to pay or reimburse) the Series 2019A Bond Insurer any and all charges, fees, costs and expenses that the Series 2019A Bond Insurer may reasonably pay or incur in connection with (i) the administration, enforcement, defense or preservation of any rights or security in any Related Document; (ii) the pursuit of any remedies under the Trust Agreement or any other Related Document or otherwise afforded by law or equity, (iii) any amendment, waiver or other action with respect to, or related to, the Trust Agreement or any other Related Document whether or not executed or completed, or (iv) any litigation or other dispute in connection with the Trust Agreement or any other Related Document or the transactions contemplated thereby, other than costs resulting from the failure of the Series 2019A Bond Insurer to honor its obligations under the Series 2019A Bond Insurance Policy. The Series 2019A Bond Insurer reserves the right to charge a reasonable fee as a condition to executing any amendment, waiver or consent proposed in respect of the Trust Agreement or any other Related Document.

(j) After payment of reasonable expenses of the Trustee (including legal fees and expenses), the application of funds realized upon default will be applied to the payment of expenses of the Authority or rebate only after the payment of past due and current debt service on the Series 2019A Bonds and amounts required to restore the Series 2019A Reserve Account to the Series 2019A Reserve Account Requirement.

(k) The Series 2019A Bond Insurer will be entitled to pay principal or interest on the Insured Series 2019A Bonds that become Due for Payment but are unpaid by reason of Nonpayment by the Authority (as such terms are defined in the Series 2019A Bond Insurance Policy), and any amounts due on the Insured Series 2019A Bonds as a result of acceleration of the maturity thereof, whether or not the Series 2019A Bond Insurer has received a Notice of Nonpayment (as such terms are defined in the Series 2019A Bond Insurance Policy) or a claim upon the Series 2019A Bond Insurance Policy.

(l) No contract will be entered into or any action taken by which the rights of the Series 2019A Bond Insurer or security for the payment of the Series 2019A Bonds may be impaired or prejudiced in any material respect except upon obtaining prior written consent of the Series 2019A Bond Insurer.

(m) Only (1) cash, (2) non-callable direct obligations of the United States of America ("Treasuries"), (3) evidences of ownership of proportionate interests in future interest and principal payments on Treasuries held by a bank or trust company as custodian, under which the owner of the investment is the real party in interest and has the right to proceed directly and individually against the obligor and the underlying Treasuries are not available to any person claiming through the custodian or to whom the custodian may be obligated, (4) subject to the prior written consent of the Series 2019A Bond Insurer, pre-refunded municipal obligations rated "AAA" and "Aaa" by S&P and Moody's, respectively, or (5) subject to the prior written consent of the Series 2019A Bond Insurer, securities eligible for "AAA" defeasance under then existing criteria of S&P or any combination thereof, shall be used to effect defeasance of the Insured Series 2019A Bonds unless the Series 2019A Bond Insurer otherwise approves.

To accomplish defeasance, the Authority will cause to be delivered (i) a report of an independent firm of nationally recognized certified public accountants or such other accountant as shall be acceptable to the Series 2019A Bond Insurer ("Accountant") verifying the sufficiency of the escrow established to pay the Insured Series 2019A Bonds in full on the maturity or redemption date ("Verification"), (ii) an Escrow Deposit Agreement (which is acceptable in form and substance to the Series 2019A Bond Insurer), (iii) an opinion of nationally recognized bond counsel to the effect that the Insured Series 2019A Bonds are no longer "Outstanding" under the Trust Agreement and (iv) a certificate of discharge of the Trustee with respect to the Insured Series 2019A Bonds; each Verification and defeasance opinion shall be acceptable in form and substance, and addressed, to the Authority, Trustee and the Series 2019A Bond Insurer. The Series 2019A Bond Insurer will be provided with final drafts of the above referenced documentation not less than five business days prior to the funding of the escrow.

Insured Series 2019A Bonds will be deemed "Outstanding" under the Trust Agreement unless and until they are in fact paid and retired or the above criteria are met.

(n) Notwithstanding satisfaction of the other conditions to the issuance of Additional Bonds set forth in the Trust Agreement, no such issuance may occur (1) if an Event of Default (or any event which, once all notice or grace periods have passed, would constitute an Event of Default) exists unless such default will be cured upon such issuance and (2) unless the Series 2019A Reserve Account is fully funded at the Series 2019A Reserve Account Requirement (including the Reserve Requirement, if any, for the proposed issue) upon the issuance of such Additional Bonds, in either case unless otherwise permitted by the Series 2019A Bond Insurer.

(o) The prior written consent of the Series 2019A Bond Insurer will be a condition precedent to the deposit of any Reserve Facility provided in lieu of a cash deposit into the Series 2019A Reserve Account, if any. Notwithstanding anything to the contrary set forth in the Trust Agreement, amounts on deposit in the Series 2019A Reserve Account will be applied solely to the payment of debt service due on the Series 2019A Bonds.

Claims Upon the Series 2019A Bond Insurance Policy and Payments by and to the Series 2019A Bond Insurer

(a) If, on the third Business Day prior to the related scheduled Interest Payment Date or Principal Payment Date (each, a "Payment Date") there is not on deposit with the Trustee, after making all transfers and deposits required under the Trust Agreement, moneys sufficient to pay the principal of and interest on the Insured Series 2019A Bonds due on such Payment Date, the Trustee will give notice to the Series 2019A Bond Insurer and to its designated agent (if any) (the "Insurer's Fiscal Agent") by telephone or telecopy of the amount of such deficiency by 12:00 noon, New York City time, on such Business Day. If, on the second Business Day prior to the related Payment Date, there continues to be a deficiency in the amount available to pay the principal of and interest on the Insured Series 2019A Bonds due on such Payment Date, the Trustee will make a claim under the Series 2019A Bond Insurance Policy and give notice to the Series 2019A Bond Insurer and the Insurer's Fiscal Agent (if any) by telephone of the amount of such deficiency, and the allocation of such deficiency between the amount required to pay interest on the Insured Series 2019A Bonds and the amount required to pay principal of the Insured Series 2019A Bonds, confirmed in writing to the Series 2019A Bond Insurer and the Insurer's Fiscal Agent by 12:00 noon, New York City time, on such second Business Day by filling in the form of Notice of Claim and Certificate delivered with the Series 2019A Bond Insurance Policy.

(b) The Trustee will designate any portion of payment of principal on Insured Series 2019A Bonds paid by the Series 2019A Bond Insurer, whether by virtue of mandatory sinking fund redemption, maturity or other advancement of maturity, on its books as a reduction in the principal amount of Insured Series 2019A Bonds registered to the then current Bondholder, whether DTC or its nominee or otherwise, and will issue a replacement Bond to the Series 2019A Bond Insurer, registered in the name of Assured Guaranty Municipal Corp., in a principal amount equal to the amount of principal so paid (without regard to authorized denominations); provided that the Trustee's failure to so designate any payment or issue any replacement Series 2019A Bond will have no effect on the amount of principal or interest payable by the Authority on any Series 2019A Bond or the subrogation rights of the Series 2019A Bond Insurer.

(c) The Trustee will keep a complete and accurate record of all funds deposited by the Series 2019A Bond Insurer into the Policy Payments Account (defined below) and the allocation of such funds to payment of interest on and principal of any Series 2019A Bond. The Series 2019A Bond Insurer will have the right to inspect such records at reasonable times upon reasonable notice to the Trustee.

(d) Upon payment of a claim under the Series 2019A Bond Insurance Policy, the Trustee will establish a separate special purpose trust account for the benefit of Bondholders referred to as the "Policy Payments Account" and over which the Trustee will have exclusive control and sole right of withdrawal. The Trustee will receive any amount paid under the Series 2019A Bond Insurance Policy in trust on behalf of Bondholders and will deposit any such amount in the Policy Payments Account and distribute such amount only for purposes of making the payments for which a claim was made. Such amounts will be disbursed by the Trustee to Bondholders in the same manner as principal and interest payments are to be made with respect to the Insured Series 2019A Bonds under the sections of the Trust Agreement regarding payment of Insured Series 2019A Bonds. It will not be necessary for such payments to be made by checks or wire transfers separate from the check or wire transfer used to pay debt service with other funds available to make such payments. Notwithstanding anything in the Trust Agreement to the contrary, the Authority agrees, and will cause the City to agree, to pay to the Series 2019A Bond Insurer (i) a sum equal to the total of all amounts paid by the Series 2019A Bond Insurer under the Series 2019A

Bond Insurance Policy (the “Insurer Advances”); and (ii) interest on such Insurer Advances from the date paid by the Series 2019A Bond Insurer until payment thereof in full, payable to the Series 2019A Bond Insurer at the Late Payment Rate per annum (collectively, the “Insurer Reimbursement Amounts”). “Late Payment Rate” means the lesser of (a) the greater of (i) the per annum rate of interest, publicly announced from time to time by JPMorgan Chase Bank at its principal office in The City of New York, as its prime or base lending rate (“Prime Rate”) (any change in such rate of interest to be effective on the date such change is announced by JPMorgan Chase Bank) plus 3%, and (ii) the then applicable highest rate of interest on the Insured Series 2019A Bonds and (b) the maximum rate permissible under applicable usury or similar laws limiting interest rates. The Late Payment Rate will be computed on the basis of the actual number of days elapsed over a year of 360 days. In the Trust Agreement, the Authority and the City covenant and agree that Insurer Reimbursement Amounts are secured by a lien on and pledge of the Revenues (and otherwise payable from lawfully available moneys in the General Fund of the City), and payable from such Revenues (and other lawfully available moneys in the General Fund of the City), on a parity with debt service due on the Series 2019A Bonds.

(e) Funds held in the Policy Payments Account will not be invested by the Trustee and may not be applied to satisfy any costs, expenses or liabilities of the Trustee. Any funds remaining in the Policy Payments Account following an Interest Payment Date will promptly be remitted to the Series 2019A Bond Insurer.

Provisions Relating to the Series 2019A Reserve Facility

With respect to the Series 2019A Reserve Facility, notwithstanding anything to the contrary set forth in the Trust Agreement, and so long as the Series 2019A Reserve Provider has not defaulted under the Series 2019A Reserve Facility (and subject to any amounts owed to the Series 2019A Reserve Provider directly or by right of subrogation), the Authority and the Trustee agree in the Trust Agreement to comply with the following provisions:

(a) The Authority will repay any draws under the Series 2019A Reserve Facility and pay all related reasonable expenses incurred by the Series 2019A Reserve Provider and will pay interest thereon from the date of payment by the Series 2019A Reserve Provider at the Late Payment Rate, as defined in subsection (d) of Trust Agreement regarding Claims Upon the Series 2019A Bond Insurance Policy and Payments by and to the Series 2019A Bond Insurer. In the event JPMorgan Chase Bank ceases to announce its Prime Rate publicly, Prime Rate will be the publicly announced prime or base lending rate of such national bank as the Series 2019A Reserve Provider specifies. If the interest provisions of this subparagraph (a) results in an effective rate of interest which, for any period, exceeds the limit of the usury or any other laws applicable to the indebtedness created in the Trust Agreement, then all sums in excess of those lawfully collectible as interest for the period in question will, without further agreement or notice between or by any party to the Trust Agreement, be applied as additional interest for any later periods of time when amounts are outstanding under the Trust Agreement to the extent that interest otherwise due under the Trust Agreement for such periods plus such additional interest would not exceed the limit of the usury or such other laws, and any excess will be applied upon principal immediately upon receipt of such moneys by the Series 2019A Reserve Provider, with the same force and effect as if the Authority had specifically designated such extra sums to be so applied and the Series 2019A Reserve Provider had agreed to accept such extra payment(s) as additional interest for such later periods. In no event will any agreed-to or actual exaction as consideration for the indebtedness created in the Trust Agreement exceed the limits imposed or provided by the law applicable to this transaction for the use or detention of money or for forbearance in seeking its collection.

Repayment of draws and payment of expenses and accrued interest thereon at the Late Payment Rate (collectively, “Policy Costs”) will commence in the first month following each draw, and each such monthly payment will be in an amount at least equal to 1/12 of the aggregate of Policy Costs related to such draw.

Amounts in respect of Policy Costs paid to the Series 2019A Reserve Provider will be credited first to interest due, then to the expenses due and then to principal due. As and to the extent that payments are made to the Series 2019A Reserve Provider on account of principal due, the coverage under the Series 2019A Reserve Facility will be increased by a like amount, subject to the terms of the Series 2019A Reserve Facility. The obligation to pay Policy Costs will be secured by a valid lien on all Revenues and other collateral pledged as security for the Series 2019A Bonds (subject only to the priority of payment provisions set forth under the Trust Agreement).

All cash and investments in the Series 2019A Reserve Account will be transferred to the Revenue Fund for payment of debt service on Series 2019A Bonds before any drawing may be made on the Series 2019A Reserve Facility or any other credit facility credited to the Series 2019A Reserve Account in lieu of cash (“Credit Facility”). Payment of any Policy Costs will be made prior to replenishment of any such cash amounts. Draws on all Credit Facilities (including the Series 2019A Reserve Facility) on which there is available coverage will be made on a pro-rata basis (calculated by reference to the coverage then available thereunder) after applying all available cash and investments in the Series 2019A Reserve Account. Payment of Policy Costs and reimbursement of amounts with respect to other Credit Facilities will be made on a pro-rata basis prior to replenishment of any cash drawn from the Series 2019A Reserve Account. For the avoidance of doubt, “available coverage” means the coverage then available for disbursement pursuant to the terms of the applicable alternative credit instrument without regard to the legal or financial ability or willingness of the provider of such instrument to honor a claim or draw thereon or the failure of such provider to honor any such claim or draw.

(b) If the Authority fails to pay any Policy Costs in accordance with the requirements of the Trust Agreement, the Series 2019A Reserve Provider will be entitled to exercise any and all legal and equitable remedies available to it, including those provided under the Trust Agreement other than (i) acceleration of the maturity of the Series 2019A Bonds or (ii) remedies which would adversely affect Owners of the Series 2019A Bonds.

(c) The Trust Agreement will not be discharged until all Policy Costs owing to the Series 2019A Reserve Provider have been paid in full. The Authority’s obligation to pay such amounts will expressly survive payment in full of the Series 2019A Bonds.

(d) The Authority and the City will include any Policy Costs then due and owing the Series 2019A Reserve Provider in the calculation of any applicable Additional Bonds test as set forth in the Trust Agreement.

(e) The Trustee will be required to ascertain the necessity for a claim upon the Series 2019A Reserve Policy in accordance with the provisions of the Trust Agreement relating to the Series 2019A Reserve Facility and provide notice to the Series 2019A Reserve Provider in accordance with the terms of the Series 2019A Reserve Policy at least five business days prior to each date upon which interest or principal is due on the Series 2019A Bonds.

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APPENDIX D

ANNUAL BASE RENTAL PAYMENT SCHEDULE

| Base Rental Payment Date[†] (November 1) | Principal Component of Base Rental | Interest Rate | Interest Component of Base Rental Payment | Total Base Rental Payment |
|--|---|----------------------|--|--------------------------------------|
| 2020 | \$2,245,000 | 5.000% | \$3,998,125 | \$6,243,125 |
| 2021 | 2,360,000 | 5.000 | 3,086,250 | 5,446,250 |
| 2022 | 2,485,000 | 5.000 | 2,968,250 | 5,453,250 |
| 2023 | 2,610,000 | 5.000 | 2,844,000 | 5,454,000 |
| 2024 | 2,745,000 | 5.000 | 2,713,500 | 5,458,500 |
| 2025 | 2,885,000 | 5.000 | 2,576,250 | 5,461,250 |
| 2026 | 3,035,000 | 5.000 | 2,432,000 | 5,467,000 |
| 2027 | 3,190,000 | 5.000 | 2,280,250 | 5,470,250 |
| 2028 | 3,350,000 | 5.000 | 2,120,750 | 5,470,750 |
| 2029 | 3,525,000 | 5.000 | 1,953,250 | 5,478,250 |
| 2030 | 3,705,000 | 5.000 | 1,777,000 | 5,482,000 |
| 2031 | 3,895,000 | 5.000 | 1,591,750 | 5,486,750 |
| 2032 | 4,095,000 | 5.000 | 1,397,000 | 5,492,000 |
| 2033 | 4,305,000 | 5.000 | 1,192,250 | 5,497,250 |
| 2034 | 4,525,000 | 5.000 | 977,000 | 5,502,000 |
| 2035 | 4,755,000 | 5.000 | 750,750 | 5,505,750 |
| 2036 | 5,000,000 | 5.000 | 513,000 | 5,513,000 |
| 2037 | <u>5,260,000</u> | 5.000 | <u>263,000</u> | <u>5,523,000</u> |
| TOTAL | \$63,970,000 | | \$35,434,375 | \$99,404,375 |

[†] Payable 15 days before due date pursuant to the Facility Lease.

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APPENDIX E

FORM OF CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (the “Disclosure Agreement”) is executed and delivered by the City of Richmond (the “City”), MUFG Union Bank, N.A., as successor trustee (the “Trustee”), and Willdan Financial Services, as dissemination agent (the “Dissemination Agent”) in connection with the issuance by the City of \$63,970,000 Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A (the “Series 2019A Bonds”). The Series 2019A Bonds are being issued pursuant to the terms of a Trust Agreement, August 1, 2019 (the “Trust Agreement”), by and between the City and the Trustee. The City, the Trustee and the Dissemination Agent hereby covenant and agree as follows:

SECTION 1. Purpose of this Disclosure Agreement. This Disclosure Agreement is being executed and delivered by the City, the Trustee, and Dissemination Agent for the benefit of the Owners and Beneficial Owners of the Series 2019A Bonds and in order to assist the Participating Underwriters (as defined below) in complying with the Rule (as defined below).

SECTION 2. Definitions. In addition to the definitions set forth in the Trust Agreement, which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section 2, the following capitalized terms have the following meanings:

“*Annual Report*” means any Annual Report of the City provided pursuant to, and as described in, Section 3 and Section 4 of this Disclosure Agreement.

“*Beneficial Owner*” means any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Series 2019A Bonds (including persons holding Series 2019A Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Series 2019A Bonds for federal income tax purposes.

“*Commission*” means the Securities and Exchange Commission.

“*Disclosure Representative*” means the Director of Finance of the City or any designee, or such other officer or employee as the City may designate in writing to the Trustee and the Dissemination Agent from time to time.

“*Dissemination Agent*” means initially Willdan Financial Services, or any successor Dissemination Agent designated in writing by the City and which has filed a written acceptance of such designation with the City and the Trustee.

“*Filing Date*” means March 26 of each year, commencing March 26, 2020.

“*Financial Obligation*” means a debt obligation; derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or a guarantee of a debt obligation or derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation. The term financial obligation excludes municipal securities for which a final official statement has been provided to the MSRB consistent with the Rule.

“*MSRB*” means the Municipal Securities Rulemaking Board or any other entity designated or authorized by the Securities and Exchange Commission to receive reports pursuant to the Rule. Until

otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through the Electronic Municipal Market Access (“EMMA”) website of the MSRB, currently located at <http://emma.msrb.org>.

“*Official Statement*” means the Official Statement dated July 10, 2019 relating to the Series 2019A Bonds.

“*Owners*” means either the registered owners of the Series 2019A Bonds, or, if the Series 2019A Bonds are registered in the name of Depository Trust Company or another recognized depository, any applicable participant in its depository system.

“*Participating Underwriters*” collectively means the original underwriters of the Series 2019A Bonds required to comply with the Rule in connection with the offering of the Series 2019A Bonds.

“*Repository*” means the Electronic Municipal Market Access website maintained by the MSRB at <http://emma.msrb.org> or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule.

“*Rule*” means paragraph (b) (5) of Rule 15c2-12 adopted by the Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“*Specified Events*” means any of the events listed in Section 5(a) of this Disclosure Agreement.

“*State*” means the State of California.

SECTION 3. Provision of Annual Reports.

(a) The City shall, or shall cause the Dissemination Agent to, not later than the Filing Date, commencing with the report for the City’s Fiscal Year ended June 30, 2019, file with the Repository copies of an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Agreement. The Annual Report shall be submitted in electronic format, accompanied by such identifying information as is prescribed by the Repository, and may include by reference other information as provided in Section 4 of this Disclosure Agreement; provided that the audited financial statements of the City may be submitted separately from the balance of such Annual Report and later than the date required above for the filing of such Annual Report if they are not available by the Filing Date. If the City’s Fiscal Year changes, the City shall give notice of such change in the same manner as for a Specified Event under Section 5(c).

(b) Not later than fifteen (15) Business Days prior to the Filing Date, the City shall provide such Annual Report to the Dissemination Agent and the Trustee (if the Trustee is not the Dissemination Agent); provided, however, that the City may file the Annual Report to the Repository itself after providing written notice to the Dissemination Agent. If by said date, the Trustee and the Dissemination Agent has not received a copy of the Annual Report, the Dissemination Agent shall notify the City of such failure to receive the Annual Report.

(c) If the City is unable to provide to the Dissemination Agent an Annual Report by the Filing Date, the Dissemination Agent is irrevocably instructed to file a notice in a timely manner, in electronic format, to the Repository in substantially the form attached hereto as Exhibit A.

(d) The Dissemination Agent shall file a report with the City certifying that the Annual Report has been file with the Repository pursuant to this Disclosure Agreement and stating the date it was provided.

SECTION 4. Content of Annual Reports. The Annual Report of the City shall contain or incorporate by reference the following:

(a) The audited financial statements of the City, for the Fiscal Year most recently ended, prepared in accordance with generally accepted accounting principles as promulgated to apply to governmental entities from time to time by the Governmental Accounting Standards Board. If the City's audited financial statements are not available by the time the Annual Reports are required to be filed pursuant to Section 3(a) of this Disclosure Agreement, the Annual Reports shall contain unaudited financial statements in a format similar to the financial statements contained in the final official statement relating to the Series 2019A Bonds, and the audited financial statements shall be filed in the same manner as the Annual Reports when they become available.

(b) Unless otherwise provided in the audited financial statements filed on or prior to the annual filing deadline for Annual Reports provided for in Section 3(a), financial information and operating data with respect to the City for the Fiscal Year most recently ended, substantially similar to that provided in the tables and charts in the statement, as follows:

(i) A maturity schedule for the outstanding Series 2019A Bonds, and a listing of Series 2019A Bonds redeemed prior to maturity during the prior Fiscal Year.

(ii) The balance in each of the following funds established pursuant to the Trust Agreement as of the close of the prior Fiscal Year:

(A) total deposits in the Revenue Fund for the prior Fiscal Year (with a statement of the debt service requirement discharged by the Revenue Fund in the prior Fiscal Year);

(B) the Series 2019A Reserve Account (with a statement of the current Reserve Requirement and the name of the guaranteed investment contract provider, if any).

(iii) a summary of financial information on revenues, expenditures and change in fund balances for the City's general fund, similar to the information presented in Table A-7;

(iv) a summary of financial information on the proposed and adopted budgets of the City for the current Fiscal Year and any changes in the adopted budget, similar to the information presented in Table A-8;

(v) a summary of utility users tax receipts and settlement payments, similar to the information presented in Table A-10;

(vi) a summary of sales tax receipts in the City, similar to the information presented in Table A-12;

(vii) a summary of assessed valuation of taxable property of the City, similar to the information presented in Table A-14;

(viii) a summary of secured tax levies and delinquencies in the City, similar to the information presented in Table A-15;

(ix) a summary of property tax receipts of the City, similar to the information presented in Table A-16; and

(x) a summary of the largest secured taxpayers in the City, similar to the information presented in Table A-17.

Any or all of the items listed above may be included by specific reference to other documents, including official statements or other disclosure documents of debt issues of the City or related public entities, which have been filed with the Repository or the Commission. If the document included by reference is a final official statement, it must be available from the Repository. The City shall clearly identify each such other document so included by reference.

The contents, presentation and format of the Annual Reports may be modified from time to time as determined in the judgment of the City to conform to changes in accounting or disclosure principles or practices and legal requirements followed by or applicable to the City or to reflect changes in the business, structure, operations, legal form of the City or any mergers, consolidations, acquisitions or dispositions made by or affecting the City; provided that any such modifications shall comply with the requirements of the Rule.

SECTION 5. Reporting of Specified Events.

(a) Pursuant to the provisions of this Section 5, the City shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Series 2019A Bonds:

- (i) Principal and interest payment delinquencies on the Series 2019A Bonds;
- (ii) Non-payment related defaults, if material;
- (iii) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) Substitution of credit or liquidity providers, or their failure to perform;
- (vi) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed (Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Series 2019A Bonds, or other material events affecting the tax status of the Series 2019A Bonds;
- (vii) Modifications to rights of the Series 2019A Bondholders, if material;
- (viii) Bond calls, if material, and tender offers;
- (ix) Defeasances;
- (x) Release, substitution, or sale of property, if any, securing repayment of the Series 2019A Bonds, if material;
- (xi) Rating changes;
- (xii) Bankruptcy, insolvency, receivership or similar event of the City or other obligated person;
- (xiii) The consummation of a merger, consolidation, or acquisition involving the City or an obligated person, or the sale of all or substantially all of the assets of the City or an obligated

person (other than in the ordinary course of business), the entry into a definitive agreement to undertake such an action, or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

(xiv) Appointment of a successor or additional trustee or the change of name of a trustee, if material;

(xv) Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material; and

(xvi) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

(b) The Trustee shall, promptly upon obtaining actual knowledge at its principal corporate trust office as specified in Section 12 hereof of the occurrence of any of the Specified Events, notify the City of such Specified Events; *provided*, that failure by the Trustee to so notify the City shall not relieve the City of its duty to report Specified Events as required in this Section 5. For the purpose of this Disclosure Agreement “actual knowledge” means actual knowledge at the corporate trust office of the Trustee by an officer of the Trustee with responsibility for matters related to the administration of the Trust Agreement.

(c) Wherever the City obtains knowledge of the occurrence of Specified Event, the City shall, or shall cause the Dissemination Agent (if not the City) to, file a notice of such occurrence with the MSRB, in an electronic format as prescribed by the MSRB, in a timely manner not in excess of ten (10) business days after the occurrence of the Specified Event.

(d) The City acknowledges that the events described in subparagraphs (a)(ii), (a)(vii), (a)(x), (a)(xiii), (a)(xiv), (a)(xiv), and (a)(xv) of this Section 5 contain the qualifier “if material”. The City shall cause a notice to be filed as set forth in this Section 5 with respect to any such event only to the extent that it determines the event’s occurrence is material for purposes of U.S. federal securities law. Whenever the City obtains knowledge of the occurrence of any of these Specified Events, the City will as soon as possible determine if such event would be material under applicable federal securities law. If such event is determined to be material, the City will cause a notice to be filed as set forth in Section 5(c).

(e) If in response to a request under Section 5(b), the City determines that the Specified Event would not be material under applicable federal securities laws, the City shall so notify the Trustee in writing and instruct the Dissemination Agent not to report the occurrence.

(f) If the Dissemination Agent has been instructed by the City to report the occurrence of a Specified Event, the Dissemination Agent shall file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of Specified Events described in Section 5(a)(viii) and (ix) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Series 2019A Bonds pursuant to the Trust Agreement.

(g) For purposes of this Disclosure Agreement, any event described in Section 5(a)(xii) above is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the City in a proceeding under the United States Bankruptcy Code or in any other proceeding under State or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the City, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision

and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the City.

(h) The Dissemination Agent may conclusively rely on an opinion of counsel that the City's instructions to the Dissemination Agent under this Section 5 comply with the requirements of the Rule.

SECTION 6. Termination of Reporting Obligation. The obligations of the City under this Disclosure Agreement shall terminate upon the legal defeasance, prior redemption, or payment in full of all of the Series 2019A Bonds. If such termination occurs prior to the final maturity of the Series 2019A Bonds, the City shall give notice of such termination in the same manner as for a Specified Event under Section 5(c).

SECTION 7. Dissemination Agent. The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent may resign by providing sixty (60) days written notice to the City. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the City pursuant to this Disclosure Agreement. If at any time there is not any other designated Dissemination Agent, the City shall be the Dissemination Agent.

The initial Dissemination Agent shall be Willdan Financial Services.

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Agreement, the City may amend this Disclosure Agreement (and the Trustee and the Dissemination Agent shall consent to any amendment so requested by the City in writing, upon being provided with indemnification to their satisfaction and provided such amendment does not impose any greater duties, or risk of liability on the Trustee, as the case may be) and any provision of this Disclosure Agreement may be waived, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions of Section 3(a), Section 4, or Section 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Series 2019A Bonds, or the type of business conducted;

(b) The undertakings, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Series 2019A Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the Owners of the Series 2019A Bonds in the same manner as provided in the Trust Agreement for amendments to the Trust Agreement with the consent of Owners of the Series 2019A Bonds, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Owners or Beneficial Owners of the Series 2019A Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Agreement, the City shall describe such amendment in its next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Specified Event

under Section 5(c), and (ii) the Annual Report for the year in which the change is made shall present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. Additional Information. Nothing in this Disclosure Agreement shall be deemed to prevent the City from disseminating any other information, including the information then contained in the City's official statements or other disclosure documents relating to debt issuances, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Specified Event, in addition to that which is required by this Disclosure Agreement. If the City chooses to include any information in any Annual Report or notice of occurrence of a Specified Event in addition to that which is specifically required by the Disclosure Agreement, the City shall have no obligation under this Disclosure Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Specified Event.

SECTION 10. Default. In the event of a failure of the City to comply with any provision of this Disclosure Agreement, the Trustee may (and upon written request of at least 25% aggregate principal amount of Outstanding Series 2019A Bonds, with indemnification satisfactory to the Trustee, shall) or any Owner or Beneficial Owner of the Series 2019A Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the City, the Trustee or the Dissemination Agent, as the case may be, to comply with its obligations under this Disclosure Agreement. A default under this Disclosure Agreement shall not be deemed an "Event of Default" under the Trust Agreement with respect to the Series 2019A Bonds, and the sole remedy under this Disclosure Agreement in the event of any failure of the City, the Trustee or the Dissemination Agent to comply with this Disclosure Agreement shall be an action to compel performance and no person or entity shall be entitled to recover monetary damages under this Disclosure Agreement.

SECTION 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent and the Trustee shall have only such duties as are specifically set forth in this Disclosure Agreement, and the City agrees, to the extent permitted by law, to indemnify and save the Dissemination Agent and the Trustee, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees and expenses) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the City under this Section 11 shall survive resignation or removal of the Dissemination Agent and payment of the Series 2019A Bonds.

SECTION 12. Notices. Any notices or communications to or among any of the parties to this Disclosure Agreement may be given as follows:

| | |
|--------------|---|
| To the City: | City of Richmond Richmond City Hall 450 Civic Center Plaza Richmond, California 94804 Attention: Finance Director Telephone: 510-620-6512 Fax: 510-620-6542 |
|--------------|---|

If to the Trustee: MUFG Union Bank, N.A.
350 California Street, 17th Floor
San Francisco, California 94104
Attention: Corporate Trust Services
Phone: 415-273-2492

If to the Dissemination Agent: Willdan Financial Services
27368 Via Industria, Suite 200
Temecula, California 92590
Attention: Manager
Phone: 951-587-3500
Fax: 951-587-3510

SECTION 13. Beneficiaries. This Disclosure Agreement shall inure solely to the benefit of the City, the Dissemination Agent, the Trustee, the Participating Underwriters, the Owners and Beneficial Owners from time to time of the Series 2019A Bonds, and shall create no rights in any other person or entity.

SECTION 14. Counterparts. This Disclosure Agreement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

Dated: August 1, 2019

CITY OF RICHMOND

By: _____
Finance Director

MUFG UNION BANK, N.A., as Trustee

By: _____
Authorized Officer

WILLDAN FINANCIAL SERVICES,
as Dissemination Agent

By: _____
Authorized Officer

EXHIBIT A

FORM OF NOTICE TO REPOSITORY OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: City of Richmond, California

Name of Bond Issue: Richmond Joint Powers Financing Authority Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A

Date of Issuance: August 1, 2019

NOTICE IS HEREBY GIVEN that the City of Richmond, California (the "City") has not provided an Annual Report with respect to the above-named Series 2019A Bonds as required by Section 8.08 of the Facility Lease, dated as of August 1, 2019, executed and delivered by the City. [The City anticipates the Annual Report will be filed by _____.]

Dated: _____

By: _____
Authorized Officer

cc: City of Richmond

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APPENDIX F

PROPOSED FORM OF OPINION OF BOND COUNSEL

[Closing Date]

Richmond Joint Powers Financing Authority
Richmond, California

Richmond Joint Powers Financing Authority
Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A
(Final Opinion)

Ladies and Gentlemen:

We have acted as bond counsel to the Richmond Joint Powers Financing Authority (the “Authority”) in connection with the issuance of \$63,970,000 aggregate principal amount of its Lease Revenue Refunding Bonds (Civic Center Project), Series 2019A (the “Bonds”), issued pursuant to Article 4 of Chapter 5 of Division 7 of Title 1 of the California Government Code and pursuant to a trust agreement, dated as of August 1, 2019 (the “Trust Agreement”), by and between the Authority and MUFG Union Bank, N.A., as trustee (the “Trustee”). Capitalized terms not otherwise defined herein shall have the meanings set forth in the Trust Agreement.

In such connection, we have reviewed the Trust Agreement, the Facility Lease, dated as of August 1, 2019 (the Facility Lease”) by and between the Authority and the City, the Site Lease, dated as of August 1, 2019 (the “Site Lease”), by and between the City and the Authority, the Tax Certificate, dated the date hereof (the “Tax Certificate”) delivered by the City and the Authority, certificates of the Authority, the City, the Trustee and others, opinions of counsel to the Authority, the City and the Trustee, and such other documents, opinions and matters to the extent we deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this letter speaks only as of its date and is not intended to, and may not, be relied upon or otherwise used in connection with any such actions, events or matters. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the Authority and the City. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, and of the legal conclusions contained in the opinions, referred to in the second

paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Trust Agreement, the Facility Lease, the Site Lease, and the Tax Certificate, including without limitation covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Bonds to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Bonds, the Trust Agreement, the Facility Lease, the Site Lease, and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, receivership, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against joint powers authorities or cities in the State of California. We express no opinion with respect to any indemnification, contribution, liquidated damages, penalty (including any remedy deemed to constitute a penalty), right of set-off, arbitration, judicial reference, choice of law, choice of forum, choice of venue, non-exclusivity of remedies, waiver or severability provisions contained in the foregoing documents nor do we express any opinion with respect to the state or quality of title to or interest in any of the real or personal property described in or as subject to the lien of the Site Lease, the Facility Lease, or the Trust Agreement or the accuracy or sufficiency of the description contained therein of, or the remedies available to enforce liens on, any such property. Our services did not include financial or other non-legal advice. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

1. The Bonds constitute the valid and binding limited obligations of the Authority.
2. The Trust Agreement has been duly executed and delivered by, and constitutes the valid and binding obligation of, the Authority. The Trust Agreement creates a valid pledge, to secure the payment of the principal of and interest on the Bonds, of the Revenues and any other amounts held by the Trustee in any fund or account established pursuant to the Trust Agreement, except the Rebate Fund, subject to the provisions of the Trust Agreement permitting the application thereof for the purposes and on the terms and conditions set forth in the Trust Agreement.
3. The Facility Lease and the Site Lease have been duly executed and delivered by, and constitute the valid and binding obligations of, the City and the Authority.

4. Interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 and is exempt from State of California personal income taxes. Interest on the Bonds is not a specific preference item for purposes of the federal alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds.

Faithfully yours,

ORRICK, HERRINGTON & SUTCLIFFE LLP

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APPENDIX G

DTC AND THE BOOK-ENTRY ONLY SYSTEM

The following description of the Depository Trust Company (“DTC”), the procedures and record keeping with respect to beneficial ownership interests in the Series 2019A Bonds, payment of principal, interest and other payments on the Series 2019A Bonds to DTC Participants or Beneficial Owners, confirmation and transfer of beneficial ownership interest in the Series 2019A Bonds and other related transactions between DTC, the DTC Participants and the Beneficial Owners is based solely on information provided by DTC. Accordingly, no representations can be made concerning these matters and neither the DTC Participants nor the Beneficial Owners should rely on the foregoing information with respect to such matters, but should instead confirm the same with DTC or the DTC Participants, as the case may be.

Neither the City (the “Issuer”) nor the Trustee appointed with respect to the Series 2019A Bonds (the “Trustee”) takes any responsibility for the information contained in this Appendix.

No assurances can be given that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Series 2019A Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Series 2019A Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Series 2019A Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current “Rules” applicable to DTC are on file with the Securities and Exchange Commission and the current “Procedures” of DTC to be followed in dealing with DTC Participants are on file with DTC.

1. The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Series 2019A Bonds. The Series 2019A Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for the Series 2019A Bonds, in the aggregate principal amount of such issue, and will be deposited with DTC.

2. DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non- U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its

Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

3. Purchases of Series 2019A Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Series 2019A Bonds on DTC's records. The ownership interest of each actual purchaser of each Series 2019A Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Series 2019A Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Series 2019A Bonds, except in the event that use of the book-entry system for the Series 2019A Bonds is discontinued.

4. To facilitate subsequent transfers, all Series 2019A Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Series 2019A Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Series 2019A Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Series 2019A Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Series 2019A Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Series 2019A Bonds, such as redemptions, tenders, defaults, and proposed amendments to the security documents. For example, Beneficial Owners of Series 2019A Bonds may wish to ascertain that the nominee holding the Series 2019A Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners, in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

6. Redemption notices shall be sent to DTC. If less than all of the Series 2019A Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

7. Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Series 2019A Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Series 2019A Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Principal and interest payments on the Series 2019A Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from Issuer or Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by

Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in “street name,” and will be the responsibility of such Participant and not of DTC nor its nominee, Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. DTC may discontinue providing its services as securities depository with respect to the Series 2019A Bonds at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor securities depository is not obtained, security certificates are required to be printed and delivered.

10. The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, security certificates will be printed and delivered to DTC.

11. The information in this section concerning DTC and DTC’s book-entry system has been obtained from sources that Issuer believes to be reliable, but Issuer takes no responsibility for the accuracy thereof.

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APPENDIX H
SPECIMEN MUNICIPAL BOND INSURANCE POLICY

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MUNICIPAL BOND INSURANCE POLICY

ISSUER:

Policy No: -N

BONDS: \$ in aggregate principal amount of

Effective Date:

Premium: \$

ASSURED GUARANTY MUNICIPAL CORP. ("AGM"), for consideration received, hereby UNCONDITIONALLY AND IRREVOCABLY agrees to pay to the trustee (the "Trustee") or paying agent (the "Paying Agent") (as set forth in the documentation providing for the issuance of and securing the Bonds) for the Bonds, for the benefit of the Owners or, at the election of AGM, directly to each Owner, subject only to the terms of this Policy (which includes each endorsement hereto), that portion of the principal of and interest on the Bonds that shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer.

On the later of the day on which such principal and interest becomes Due for Payment or the Business Day next following the Business Day on which AGM shall have received Notice of Nonpayment, AGM will disburse to or for the benefit of each Owner of a Bond the face amount of principal of and interest on the Bond that is then Due for Payment but is then unpaid by reason of Nonpayment by the Issuer, but only upon receipt by AGM, in a form reasonably satisfactory to it, of (a) evidence of the Owner's right to receive payment of the principal or interest then Due for Payment and (b) evidence, including any appropriate instruments of assignment, that all of the Owner's rights with respect to payment of such principal or interest that is Due for Payment shall thereupon vest in AGM. A Notice of Nonpayment will be deemed received on a given Business Day if it is received prior to 1:00 p.m. (New York time) on such Business Day; otherwise, it will be deemed received on the next Business Day. If any Notice of Nonpayment received by AGM is incomplete, it shall be deemed not to have been received by AGM for purposes of the preceding sentence and AGM shall promptly so advise the Trustee, Paying Agent or Owner, as appropriate, who may submit an amended Notice of Nonpayment. Upon disbursement in respect of a Bond, AGM shall become the owner of the Bond, any appurtenant coupon to the Bond or right to receipt of payment of principal of or interest on the Bond and shall be fully subrogated to the rights of the Owner, including the Owner's right to receive payments under the Bond, to the extent of any payment by AGM hereunder. Payment by AGM to the Trustee or Paying Agent for the benefit of the Owners shall, to the extent thereof, discharge the obligation of AGM under this Policy.

Except to the extent expressly modified by an endorsement hereto, the following terms shall have the meanings specified for all purposes of this Policy. "Business Day" means any day other than (a) a Saturday or Sunday or (b) a day on which banking institutions in the State of New York or the Insurer's Fiscal Agent are authorized or required by law or executive order to remain closed. "Due for Payment" means (a) when referring to the principal of a Bond, payable on the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity unless AGM shall elect, in its sole discretion, to pay such principal due upon such acceleration together with any accrued interest to the date of acceleration and (b) when referring to interest on a Bond, payable on the stated date for payment of interest. "Nonpayment" means, in respect of a Bond, the failure of the Issuer to have provided sufficient funds to the Trustee or, if there is no Trustee, to the Paying Agent for payment in full of all principal and interest that is Due for Payment on such Bond. "Nonpayment" shall also include, in respect of a Bond, any payment of principal or interest that is Due for Payment made to an Owner by or on behalf of the Issuer which has been recovered from such Owner pursuant to the

United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction. "Notice" means telephonic or telecopied notice, subsequently confirmed in a signed writing, or written notice by registered or certified mail, from an Owner, the Trustee or the Paying Agent to AGM which notice shall specify (a) the person or entity making the claim, (b) the Policy Number, (c) the claimed amount and (d) the date such claimed amount became Due for Payment. "Owner" means, in respect of a Bond, the person or entity who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof, except that "Owner" shall not include the Issuer or any person or entity whose direct or indirect obligation constitutes the underlying security for the Bonds.

AGM may appoint a fiscal agent (the "Insurer's Fiscal Agent") for purposes of this Policy by giving written notice to the Trustee and the Paying Agent specifying the name and notice address of the Insurer's Fiscal Agent. From and after the date of receipt of such notice by the Trustee and the Paying Agent, (a) copies of all notices required to be delivered to AGM pursuant to this Policy shall be simultaneously delivered to the Insurer's Fiscal Agent and to AGM and shall not be deemed received until received by both and (b) all payments required to be made by AGM under this Policy may be made directly by AGM or by the Insurer's Fiscal Agent on behalf of AGM. The Insurer's Fiscal Agent is the agent of AGM only and the Insurer's Fiscal Agent shall in no event be liable to any Owner for any act of the Insurer's Fiscal Agent or any failure of AGM to deposit or cause to be deposited sufficient funds to make payments due under this Policy.

To the fullest extent permitted by applicable law, AGM agrees not to assert, and hereby waives, only for the benefit of each Owner, all rights (whether by counterclaim, setoff or otherwise) and defenses (including, without limitation, the defense of fraud), whether acquired by subrogation, assignment or otherwise, to the extent that such rights and defenses may be available to AGM to avoid payment of its obligations under this Policy in accordance with the express provisions of this Policy.

This Policy sets forth in full the undertaking of AGM, and shall not be modified, altered or affected by any other agreement or instrument, including any modification or amendment thereto. Except to the extent expressly modified by an endorsement hereto, (a) any premium paid in respect of this Policy is nonrefundable for any reason whatsoever, including payment, or provision being made for payment, of the Bonds prior to maturity and (b) this Policy may not be canceled or revoked. THIS POLICY IS NOT COVERED BY THE PROPERTY/CASUALTY INSURANCE SECURITY FUND SPECIFIED IN ARTICLE 76 OF THE NEW YORK INSURANCE LAW.

In witness whereof, ASSURED GUARANTY MUNICIPAL CORP. has caused this Policy to be executed on its behalf by its Authorized Officer.

ASSURED GUARANTY MUNICIPAL CORP.

By _____
Authorized Officer

A subsidiary of Assured Guaranty Municipal Holdings Inc.
1633 Broadway, New York, N.Y. 10019
(212) 974-0100